# City of Black Hawk, Colorado



Comprehensive Annual Financial Report For The Year Ended December 31, 2014

## City of Black Hawk, Colorado

# Comprehensive Annual Financial Report For The Year Ended December 31, 2014

Prepared By

Finance Department

Lance Hillis Finance Director

#### Black Hawk, Colorado Comprehensive Annual Financial Report For The Year Ended December 31, 2014

#### **TABLE OF CONTENTS**

# Introductory Section (Unaudited)

| Letter of Transmittal   | i          |
|---|------------|
|   |            |
|   |            |
|   |            |
|   |            |
| Elected Officials Appointed Officials Organizational Chart GFOA Certificate of Achievement  Financial Section Independent Auditors' Report  Management's Discussion and Analysis (Unaudited) Basic Financial Statements  Government-wide Financial Statements: Statement of Net Position Statement of Activities  Fund Financial Statements:  Governmental Funds: Balance Sheet Reconciliation of the Balance sheet of Governmental Funds to the Government-w Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activiti  Proprietary Funds: Comparative Statement of Net Position Comparative Statement of Revenues, Expenses, and Changes in Fund Net Position Comparative Statement of Cash Flows  Notes to the Basic Financial Statements  Required Supplementary Information (Unaudited) General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Preservation and Restoration Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Business Improvement District Fund - Schedule of Revenues, Expenditures, and   | VII        |
| Elected Officials. Appointed Officials. Organizational Chart. GFOA Certificate of Achievement.  Financial Section Independent Auditors' Report.  Management's Discussion and Analysis (Unaudited).  Basic Financial Statements  Government-wide Financial Statements: Statement of Net Position. Statement of Activities.  Fund Financial Statements:  Governmental Funds: Balance Sheet. Reconciliation of the Balance sheet of Governmental Funds to the Government-Statement of Net Position. Statement of Revenues, Expenditures and Changes in Fund Balances. Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fun Balances of Governmental Funds to the Government-wide Statement of Activi  Proprietary Funds: Comparative Statement of Net Position. Comparative Statement of Revenues, Expenses, and Changes in Fund Net Positic Comparative Statement of Cash Flows.  Notes to the Basic Financial Statements  Required Supplementary Information (Unaudited)  General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual.  Preservation and Restoration Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  Business Improvement District Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  |            |
| Elected Officials Appointed Officials Organizational Chart GFOA Certificate of Achievement  Financial Section Independent Auditors' Report  Management's Discussion and Analysis (Unaudited)  Basic Financial Statements  Government-wide Financial Statements: Statement of Net Position Statement of Activities  Fund Financial Statements:  Governmental Funds: Balance Sheet Reconciliation of the Balance sheet of Governmental Funds to the Government-w Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activiti  Proprietary Funds: Comparative Statement of Net Position Comparative Statement of Revenues, Expenses, and Changes in Fund Net Positio Comparative Statement of Cash Flows  Notes to the Basic Financial Statements  Required Supplementary Information (Unaudited) General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual.  Preservation and Restoration Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual  Business Improvement District Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual   | 1          |
| Elected Officials. Appointed Officials Organizational Chart GFOA Certificate of Achievement.  Financial Section Independent Auditors' Report.  Management's Discussion and Analysis (Unaudited)  Basic Financial Statements  Government-wide Financial Statements: Statement of Net Position Statement of Activities.  Fund Financial Statements:  Governmental Funds: Balance Sheet. Reconciliation of the Balance sheet of Governmental Funds to the Government-v Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activit  Proprietary Funds: Comparative Statement of Net Position Comparative Statement of Revenues, Expenses, and Changes in Fund Net Positio Comparative Statement of Cash Flows  Notes to the Basic Financial Statements  Required Supplementary Information (Unaudited) General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Preservation and Restoration Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual  Business Improvement District Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual |            |
| Independent Auditors' Report  Management's Discussion and Analysis (Unaudited)  Basic Financial Statements  Government-wide Financial Statements: Statement of Net Position Statement of Activities  Fund Financial Statements:  Governmental Funds: Balance Sheet Reconciliation of the Balance sheet of Governmental Funds to the Government-wi Statement of Net Position Statement of Revenues, Expenditures and Changes in Fund Balances in Fund Balances of Governmental Funds to the Government-wide Statement of Activities  Proprietary Funds: Comparative Statement of Net Position Comparative Statement of Revenues, Expenses, and Changes in Fund Net Position Comparative Statement of Cash Flows  Notes to the Basic Financial Statements  Required Supplementary Information (Unaudited)  General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual.  Preservation and Restoration Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual.  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual.  Transportation Device Fee Trust Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances — Budget and Actual.  | 3          |
|   |            |
| Government-wide Financial Statements:   |            |
|   | 17         |
|   |            |
|   | 20         |
| Fund Financial Statements:  |            |
| Governmental Funds:   |            |
|   | 19         |
|   |            |
|   |            |
|   |            |
|   |            |
| Balances of Governmental Funds to the Government-wide Statement of Activities   | s22        |
|   |            |
|   |            |
|   |            |
|   |            |
| Comparative Statement of Cash Flows   | 25         |
| Notes to the Basic Financial Statements   | 27         |
|   |            |
| Required Supplementary Information (Unaudited)  |            |
| General Fund - Schedule of Revenues, Expenditures, and Changes in Fund Balances –   |            |
|   | 49         |
|   |            |
|   | 50         |
|   | <b>.</b> . |
|   | 51         |
|   |            |
|   |            |
| Notes to the Required Supplementary Information   | 3          |

#### Black Hawk, Colorado Comprehensive Annual Financial Report For The Year Ended December 31, 2014

#### **Supplemental Information:**

#### **Combining and Individual Fund Statements and Schedules:**

#### **Governmental Funds:**

| Major General Fund:  |              |
|--|--------------|
| Comparative Balance Sheet  | 54           |
| Comparative Statement of Revenues, Expenditures and Changes in Fund Bala | ances55      |
| Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget | t & Actual56 |
| Major Special Revenue Fund:  |              |
| Preservation and Restoration Fund  |              |
| Comparative Balance Sheet  | 60           |
| Transportation Device Fee Trust Fund                                     |              |
| Comparative Balance Sheet  | 61           |
| Business Improvement District Fund                                       |              |
| Comparative Balance Sheet  | 62           |
| Nonmajor Special Revenue Funds:  |              |
| Conservation Fund  |              |
| Comparative Balance Sheet  | 63           |
| Schedule of Revenues, Expenditures and Changes in Fund                   |              |
| Balances - Budget and Actual   | 64           |
| Major Debt Service Fund:   |              |
| Comparative Balance Sheet  | 65           |
| Schedule of Revenues, Expenditures and Changes in Fund                   |              |
| Balances - Budget and Actual   | 66           |
| Capital Projects Funds:  |              |
| Major Capital Projects Funds:  |              |
| Impact Fee Fund  |              |
| Comparative Balance Sheet  | 67           |
| Schedule of Revenues, Expenditures, and                                  |              |
| Changes in Fund Balances – Budget and Actual                             | 68           |
| Capital Projects Fund  |              |
| Comparative Balance Sheet  | 69           |
| Schedule of Revenues, Expenditures and Changes in Fund                   |              |
| Balances - Budget and Actual   | 70           |
| Proprietary Fund   |              |
| Major Enterprise Fund:   |              |
| Water Fund   |              |
| Schedule of Revenues, Expenditures and Changes in Net Assets             |              |
| - Budget and Actual (Non-GAAP Budgetary Basis)                           | 71           |

#### Black Hawk, Colorado Comprehensive Annual Financial Report For The Year Ended December 31, 2014

# Statistical Section (Unaudited)

| Introduction to Statistical Section                                   | 72  |
|---|-----|
| Financial Trend Information   |     |
| Changes in Net Assets – Governmental Activities                       | 73  |
| Changes in Net Assets – Governmental Activities – Percentage of Total |     |
| Changes in Net Assets – Business-type Activities                      |     |
| Changes in Net Assets – Total   |     |
| Government-wide Net Assets – By Category                              |     |
| General Governmental Revenues by Source                               |     |
| Tax Revenues by Source – Governmental Funds                           |     |
| City's Share of State Gaming Taxes                                    |     |
| General Governmental Expenditures by Function                         |     |
| General Governmental Current Expenditures by Function                 |     |
| Summary of Changes in Fund Balances – Governmental Funds              |     |
| Fund Balances - Governmental Funds                                    |     |
|   |     |
| Revenue Capacity Information  | 0.0 |
| Number of Devices – By Casino.  |     |
| Annual Device Fee Rates   |     |
| Principal Device Fee Payers.  |     |
| Direct and Overlapping Sales Tax Rates                                | 89  |
| Debt Burden Information   |     |
| Ratios of Total Debt Outstanding by Type                              |     |
| Ratios of General Bonded Debt Outstanding                             |     |
| Direct and Overlapping Governmental Activities Debt                   |     |
| Legal Debt Margin   | 93  |
| Demographic and Economic Information                                  |     |
| Demographic and Economic Statistics                                   |     |
| Principal Employers   |     |
| Average Number of Employees by Industry                               |     |
| Comparison of the Average Number of Gaming Devices by Gaming City     |     |
| Comparison of the Number of Casinos by Gaming City                    |     |
| Comparison of Average Number of Casino Employees by Gaming City       | 99  |
| Comparison of Adjusted Gross Proceeds by Gaming City                  | 100 |
| Operating Information   |     |
| City Employees by Function/Program                                    | 101 |
| Operating Statistics by Function/Program                              | 102 |
| Capital Asset and Infrastructure Statistics by Function/Program       | 103 |
| Compliance Section  |     |
| Local Highway Finance Report  | 104 |





#### INCORPORATED 1864

Office of the City Manager

201 Selak P.O. Box 68 Black Hawk, CO 80422 www.cityofblackhawk.org 303-582-0292 Office 303-582-0848 Fax

Mayor David D. Spellman

Aldermen

Linda Armbright Paul G. Bennett Hal Midcap Jim Johnson Greg Moates Benito Torres

City Attorney
Corey Y. Hoffmann

City Manager Jack D. Lewis

City Clerk /
Administrative Services Director
Melissa A. Greiner

Finance Director Lance R. Hillis

Fire Chief Donald E. Taylor

Police Chief Stephen N. Cole

Public Works Director Thomas Isbester

Community Planning & Development Administrator Cynthia L. Linker

COLORADO'S SECOND OLDEST MUNICIPAL CORPORATION

June 11, 2015

To the Honorable Mayor and Members of the City Council, Citizens of the City of Black Hawk, Colorado and the Financial Community:

We are pleased to transmit the Comprehensive Annual Financial Report (CAFR) of the City of Black Hawk for the year ended December 31, 2014. This submittal is in accordance with Colorado State Statutes and the City of Black Hawk Charter provisions. This report of the financial condition of the City as of December 31, 2014, and the activity which brought about that condition meets the City Charter requirements as well as provides full financial disclosure in accordance with generally accepted accounting principles (GAAP).

The Finance Department prepared this report in conformance with standards of the Governmental Accounting Standards Board, the American Institute of Certified Public Accountants, the Government Finance Officers Association (GFOA) and the Colorado State Auditor. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management.

The purpose of the CAFR is to provide citizens, investors, grantor agencies and other interested parties with reliable information concerning the financial condition of the City. The City management believes the data as presented is accurate in all material respects. The data is presented in a manner designed to set forth fairly the financial position and results of City operations as measured by the financial activity of its various funds. Also, all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

State law requires that the financial statements of the City of Black Hawk be audited by independent certified public accountants selected by the City Council. The independent auditing firm of John Cutler & Associates, whose report is included herein, has audited the basic financial statements and related notes.

GAAP requires that the City's management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a "Management's Discussion and Analysis" (MD&A). This transmittal letter should be read in conjunction with MD&A.

#### REPORTING ENTITY DEFINITION

The financial reporting entity, the City, includes all the funds of the primary government as well as all of its component units. Additional financial information concerning the blended component units may be obtained through the Finance Department of the City of Black Hawk, Colorado.

#### PROFILE OF THE CITY

The City is a political subdivision of the State of Colorado which was incorporated on March11, 1864, under a territorial charter, prior to the time Colorado became a state in 1876. The City is located in central Colorado in Gilpin County, approximately 35 miles west of Denver at the intersection of state highways 119 and Black Hawk Street. The City is located at an altitude of 8,042 feet and covers an area of approximately three square miles. Since 2001, upon the approval by the City's residents of a home rule charter, the City has operated under Colorado law as a home rule municipality. The City charter establishes the powers of the City and describes its system of government.

Although the City had several thousand residents at its peak as a mining town in the late 1800's, the population decreased as the mines were depleted. Prior to the legalization of limited gaming in 1991, the City was generally a seasonal residential area and tourist attraction. Since limited gaming began in 1991, the population has decreased from approximately 227 in 1990 to around 100 residents today.

The City charter creates a Council-Manager form of government and establishes the City Council as the policy-making legislative body of the City. The City council consists of six Aldermen and a Mayor. The members of the City council are elected at large for staggered four-year terms, and the Mayor is elected from the City at large for a four-year term. The Mayor presides at all City council meetings and has the same power, rights and privileges as an alderman, except the mayor shall not vote except in the case of a tie vote. The City council currently meets on the second and fourth Wednesday of each month. Special meetings are held at the request of the Mayor or any two aldermen.

The City provides a wide range of services to its residents and guests including police protection, fire protection, public works, parks, public improvements, planning and zoning, water and general administration. Sanitation services are provided by the Black Hawk/Central City Sanitation District, gas and electric service is provided by Xcel Energy, and telephone service is provided by CenturyLink.

Although the City has a small population, the daily population ranges from 10,000 - 15,000 per day, primarily due to availability of gaming. Therefore, City staffing is much larger than that normally found in a small City.

#### LOCAL ECONOMY

The City's economy relies almost 100% on gaming for its revenue streams. The level of gaming activity within the City may be affected by, among other things, the amount of disposable income and

entertainment expenditures of individuals participating in gaming activities. The number of gaming devices operated within the City is subject to, among other things:

- The availability of space within a constitutionally defined area in which gaming is legal.
- The continued availability of money to finance the capital investment necessary to acquire, improve, construct or equip gaming establishments.
- The continued profitability of operating gaming establishments after the payment of winnings to players, all applicable licenses, taxes and fees and capital and operation expenses.

Currently, the City has 18 operating casinos with the largest ten accounting for 84.12% of device fee revenues for the City. The five largest casinos generate about 58.71% of device fee revenues. The casinos are continuing to expand; currently they make up over 1.5 million square feet, with the gaming area totaling over 232,000 square feet.

There is competition for gaming revenues. Currently, limited gaming is authorized in only three cities in the State, our City, Central City and Cripple Creek. Increases in the relative levels of gaming activity in the other two existing gaming towns in the state, the introduction of gaming to any additional Colorado local governments or the limiting of any fees imposed by the City on limited gaming may have a negative impact upon the economy and property values of the City and fees and taxes generated by the City.

#### LONG-TERM FINANCIAL PLANNING

The Board of Alderman of the City of Black Hawk have always made decisions and implemented policies that create long-term financial, economic and competitive incentives that benefit businesses within the City. These policies and incentives, many in the form of lower taxes and fees, have attracted and retained significant private investment in the Black Hawk casino market.

#### RELEVANT FINANCIAL POLICIES

#### Internal Control Structure

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and, (2) the valuation of costs and benefits requires estimates and judgments by management.

All accounting records for general governmental operations at the fund level are maintained on a modified accrual basis with the revenues recorded when measurable and available, and expenditures recorded when the services or goods are received and the liabilities incurred.

Legislative Development

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, (referred to as TABOR) which has several limitations including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The City believes it is in compliance with the requirements of the amendment. However, the City has made certain interpretations of the amendment's language in order to determine its compliance.

#### **MAJOR INITIATIVES**

The City of Black Hawk has plans to make significant investments in facilities and infrastructure over the next 12-24 months. The City is currently in the design phase of the realignment of Gregory Street, including upgrades to infrastructure in preparation for new amenities.

Recently, the City has received multiple inquiries from the private sector related to the expansion of existing casino properties.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Black Hawk for its comprehensive annual financial report for the fiscal year ended December 31, 2013. This was the 8th consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Finally, credit also must be given to the Mayor and City council for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Jack D. Lewis City Manager Lance Hillis, CPA Finance Director

Lance Hillis

## City of Black Hawk, Colorado

## **Elected Officials**

(In Office as of December 31, 2014)

#### **Mayor and Alderman**

#### **David Spellman**

In office since July 2006 Current term expires April 2016

#### Hal Midcap

In office since April 2014 Current term expires April 2018

#### **Benito Torres**

In office since April 2012 Current term expires April 2016

#### **Paul Bennett**

In office since April 2004 Current term expires April 2016

#### Jim Johnson

In office since April 2010 Current term expires April 2018

#### **Greg Moates**

In office since April 2008 Current term expires April 2016

#### Linda Armbright

In office since April 2006 Current term expires April 2018

# City of Black Hawk, Colorado

#### Appointed Principal Officials

#### December 31, 2014

<u>Name</u> <u>Position</u>

Jack D. Lewis City Manager

Melissa A. Greiner City Clerk/Administrative Services Director

Lance R. Hillis Finance Director

Donald E. Taylor Fire Chief

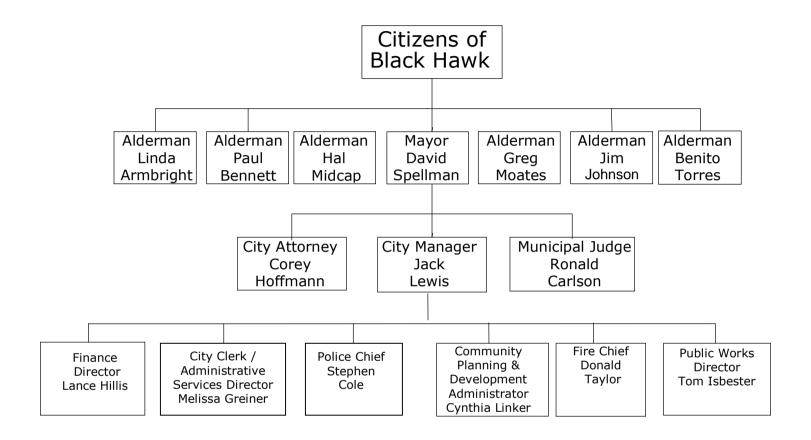
Stephen N. Cole Police Chief

Cynthia L. Linker Community Planning and

Development Administrator

Thomas Isbester Public Works Director

Ronald Carlson Judge, Municipal Court





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Black Hawk Colorado

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2013** 

Executive Director/CEO



City Council City of Black Hawk Black Hawk, Colorado

#### INDEPENDENT AUDITORS' REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Black Hawk, Colorado, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Black Hawk Business Improvement District, which represent 1.32 %, .95%, and .61%, respectively, the assets, fund balances, and revenues of the governmental funds. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Black Hawk, Colorado, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Black Hawk, Colorado, as of December 31, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 -16 and required supplementary information on pages 49 -52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules, listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

June 11, 2015

John Luth & Associates, LLC

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the City of Black Hawk, Colorado (the City) annual financial report, the City's management is pleased to provide this narrative discussion and analysis of the financial activities of the City for the calendar year ended December 31, 2014. The City's financial performance is discussed and analyzed within the context of the accompanying financial statements, schedules and note disclosures following this section.

#### **Financial Highlights**

- The City's assets exceeded its liabilities by \$123,513,010 (net position) for the calendar year reported.
- Total net position is comprised of the following:
  - (1) Capital assets, net of related debt, of \$115,603,015 includes property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net position of \$10,276,027 are restricted by constraints imposed from outside the City such as debt covenants, grantors, laws, or regulations.
  - (3) There is unrestricted net position of (\$2,366,032).
- The City's governmental funds reported total ending fund balance of \$31,399,003 this year. This compares to the prior year ending fund balance of \$27,319,817 showing an increase of \$4,079,186 during the current year. Unassigned fund balance is \$10,920,414 at December 31, 2014.
- At the end of the current calendar year, unassigned fund balance for the general fund was \$10,920,414, or 73.92% of total general fund expenditures, excluding transfers.
- Overall, the City continues to maintain a strong financial position, in spite of a less than stable economy.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

#### **Overview of the Financial Statements**

This Management Discussion and Analysis document introduces the City's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The City also includes in this report additional information to supplement the basic financial statements.

#### Government-wide Financial Statements

The City's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the City's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of position presenting information that includes all of the City's assets and liabilities, with the difference reported as *net position*.

Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City as a whole is improving or deteriorating. Evaluation of the overall health of the City would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of City infrastructure, in addition to the financial information provided in this report.

As of and For the Year Ended December 31, 2014

The second government-wide statement is the *Statement of Activities*, *which* reports how the City's net position changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Both government-wide financial statements distinguish governmental activities of the City that are principally supported by gaming taxes from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, planning, public safety, and public works. Business-type activities include the water system.

The government-wide financial statements are presented on pages 17 & 18 of this report.

#### Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The City uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The City has two kinds of funds:

Governmental funds are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the City's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 19 - 22 of this report.

Individual fund information for nonmajor governmental funds is found in combining statements in a later section of this report.

The *proprietary fund* is reported in the fund financial statements and generally reports water service for which the City charges customers a fee. The City's proprietary fund is classified as an enterprise fund. This enterprise fund essentially encompasses the same functions reported as business-type activities in the government-wide statements.

The basic enterprise fund financial statements are presented on pages 23 - 26 of this report.

#### Notes to the Basic Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 27 of this report.

### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget presentations. Budgetary comparison schedules are included as "required supplementary information" for the general fund and the major special revenue funds. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These schedules demonstrate compliance with the City's adopted and final revised budget. These budget comparison schedules are presented on pages 49 - 53.

#### Supplementary Information

Combining and comparative individual statements and schedules for nonmajor funds are presented as supplementary information in this report beginning on page 54.

#### Financial Analysis of the City as a Whole

The City's net position at year-end is \$123,513,010. The following table provides a summary of the City's net position:

#### **Summary of Net Position**

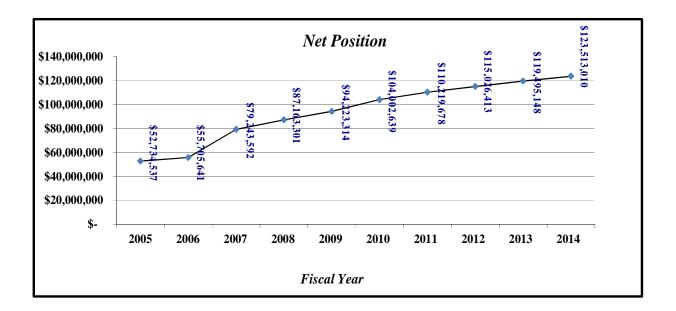
|                             | Governmen     | tal Activities  | Business-ty           | pe Activities   | То                     | tal            |
|-----------------------------|---------------|-----------------|-----------------------|-----------------|------------------------|----------------|
|                             | 2014          | 2013            | 2014                  | 2013            | 2014                   | 2013           |
| Assets:                     |               |                 |                       |                 |                        |                |
| Current assets              | \$ 33,709,883 | \$ 29,484,414   | \$ 5,933,706          | \$ 792,265      | \$ 39,643,589          | \$ 30,276,679  |
| Other assets                | 70 052 050    | -<br>77 212 720 | -<br>26 207 972       | -<br>22 /20 150 | -<br>116 160 721       | 110 750 900    |
| Capital assets              | 79,952,858    | 77,312,732      | 36,207,873            | 33,438,158      | 116,160,731            | 110,750,890    |
| Total assets                | 113,662,741   | 106,797,146     | 42,141,579 34,230,423 |                 | 34,230,423 155,804,320 |                |
| Deferred outflows           | 298,161       | 348,739         |                       | _               | 298,161                | 348,739        |
| Liabilities:                |               |                 |                       |                 |                        |                |
| Current liabilities         | 4,033,601     | 3,069,406       | 623,629               | 360,552         | 4,657,230              | 3,429,958      |
| Long-term liabilities       | 27,731,791    | 18,145,822      | 46,556                | 44,099          | 27,778,347             | 18,189,921     |
| Total liabilities           | 31,765,392    | 21,215,228      | 670,185               | 404,651         | 32,435,577             | 21,619,879     |
| Deferred inflows            | 153,894       | 261,281         |                       |                 | 153,894                | 261,281        |
| Net position:               |               |                 |                       |                 |                        |                |
| Invested in capital assets, |               |                 |                       |                 |                        |                |
| net of debt                 | 79,395,142    | 76,600,278      | 36,207,873            | 33,438,158      | 115,603,015            | 110,038,436    |
| Restricted                  | 10,276,027    | 8,349,208       | -                     | -               | 10,276,027             | 8,349,208      |
| Unrestricted                | (7,629,553)   | 719,890         | 5,263,521             | 387,614         | (2,366,032)            | 1,107,504      |
| Total net position          | \$ 82,041,616 | \$ 85,669,376   | \$ 41,471,394         | \$ 33,825,772   | \$ 123,513,010         | \$ 119,495,148 |

The City continues to maintain a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities for 2014 is 8.4 to 1 as compared to a 9.6 to 1 at December 31, 2013. The current ratio for the business type activities at December 31, 2014 is 9.5 to 1. At December 31, 2013 the current ratio was 2.2 to 1. For the City overall, the 2014 current ratio is 8.5 to 1 as compared to 8.8 to 1 at December 31, 2013. These ratios are strong.

The City reported positive balances in net position for both governmental and business-type activities. Net position decreased by \$3,627,759 for governmental activities and increased by \$7,645,622 for business-type activities. The City's overall financial position improved during calendar year 2014.

Note that approximately 97% of the governmental activities' net position is tied up in capital. This compares to 89% at December 31, 2013. The City uses these capital assets to provide services to its citizens. However, with business type activities, the City has spent approximately 87.3% of its net position on capital as compared to 98.8% at December 31, 2013. Capital assets in the business-type activities also provide utility services, but they also generate revenues for the fund. 93.6% of the City's total net position is included in capital assets as compared to 92.1% at December 31, 2013.

The following chart reports the total net asset balances from calendar year 2005 - 2014.



Note that in calendar year 2007, the City began reporting its infrastructure retroactively.

(This page continued on the subsequent page)

The following table provides a summary of the City's changes in net assets:

#### **Summary of Changes in Net Position**

|                                 |      | Governmen  | tal A | ctivities  | <br>Business-ty  | pe A | ctivities  |    | To          | tal |             |
|---------------------------------|------|------------|-------|------------|------------------|------|------------|----|-------------|-----|-------------|
|                                 |      | 2014       |       | 2013       | 2014             |      | 2013       |    | 2014        |     | 2013        |
| Revenues:                       |      |            |       |            |                  | _    |            |    |             | _   |             |
| Program:                        |      |            |       |            |                  |      |            |    |             |     |             |
| Charges for services            | \$   | 702,888    | \$    | 622,803    | \$<br>2,792,603  | \$   | 2,984,365  | \$ | 3,495,491   | \$  | 3,607,168   |
| Operating grants Capital grants |      | 3,515,797  |       | 3,471,659  | -                |      | -          |    | 3,515,797   |     | 3,471,659   |
| & contributions                 |      | 400,431    |       | 1,525,291  | -                |      | -          |    | 400,431     |     | 1,525,291   |
| General:                        |      |            |       |            |                  |      |            |    |             |     |             |
| Taxes                           | 1    | 2,330,461  |       | 10,732,620 | -                |      | -          |    | 12,330,461  |     | 10,732,620  |
| Intergovernmental               |      | 6,957,400  |       | 6,864,191  | -                |      | -          |    | 6,957,400   |     | 6,864,191   |
| Other                           |      | 1,098,539  |       | 1,306,333  | <br>84,750       |      | 17,067     |    | 1,183,289   | _   | 1,323,400   |
| Total revenues                  | 2    | 5,005,516  |       | 24,522,897 | <br>2,877,353    | _    | 3,001,432  |    | 27,882,869  |     | 27,524,329  |
| Program Expenses:               |      |            |       |            |                  |      |            |    |             |     |             |
| General government              |      | 6,053,960  |       | 6,163,795  | -                |      | -          |    | 6,053,960   |     | 6,163,795   |
| Planning                        |      | 640,850    |       | 603,619    | -                |      | -          |    | 640,850     |     | 603,619     |
| Public safety                   |      | 6,431,982  |       | 6,123,994  | -                |      | -          |    | 6,431,982   |     | 6,123,994   |
| Public works                    |      | 5,298,908  |       | 5,890,849  | -                |      | -          |    | 5,298,908   |     | 5,890,849   |
| Culture and recreation          |      | -          |       | -          | -                |      | -          |    | -           |     | -           |
| Interest                        |      | 1,707,575  |       | 708,676    | -                |      | -          |    | 1,707,575   |     | 708,676     |
| Water                           |      | -          |       | -          | <br>3,731,731    |      | 3,564,661  |    | 3,731,731   | _   | 3,564,661   |
| Total expenses                  | 2    | 0,133,275  |       | 19,490,933 | <br>3,731,731    | _    | 3,564,661  | _  | 23,865,006  |     | 23,055,594  |
| Excess (deficiency)             |      | 4,872,241  |       | 5,031,964  | (854,378)        |      | (563,229)  |    | 4,017,863   |     | 4,468,735   |
| Transfers                       | (    | 8,500,000) |       | -          | 8,500,000        | _    | -          |    | -           |     | -           |
| Changes in net position         | (    | 3,627,759) |       | 5,031,964  | 7,645,622        |      | (563,229)  |    | 4,017,863   |     | 4,468,735   |
| Beginning net position          | 8    | 5,669,375  |       | 80,637,411 | <br>33,825,772   |      | 34,389,001 |    | 119,495,147 |     | 115,026,412 |
| Ending net position             | \$ 8 | 2,041,616  | \$    | 85,669,375 | \$<br>41,471,394 | \$   | 33,825,772 | \$ | 123,513,010 | \$  | 119,495,147 |

#### **GOVERNMENTAL REVENUES**

Gaming revenues provide the City's largest revenue stream. In 2014, the City recognized \$8,663,562 in device taxes levied on gaming devices located within the City's casinos compared to \$6,996,325 in 2013. This is an increase in revenue of 23.8%, however fees were increased 26.0% (\$195) from the previous year. The City also received \$6,957,400 from the State of Colorado for their share of the state gaming tax. This amount compares to \$6,864,191 in 2013. Although gaming activity in Black Hawk was lower in 2014, the 2014 amount is up 1.4% compared to 2013, due to an increase in the market share held by Black Hawk compared to the rest of the State. Finally, the City received \$3,496,881 from the State of Colorado Historical Society for preservation and restoration. This amount is paid to the City, through the State of Colorado, from casino gaming taxes paid to the State of Colorado. This amount compares to \$3,457,536 in 2013 or a 1.1% increase.

In addition, the City relies on sales and use taxes to support governmental operations and capital. Sales and use taxes provided 12.9% of the City's total governmental revenues for 2014 as compared to 12.5% in 2013. The 2014 amount is \$57,327 less than the 2013 amount. Even with the City's healthy financial position improving, we have only been able to earn \$90,255 in interest earnings to support governmental activities as compared to \$39,931 in 2013. In 2014, program revenues covered just 22.9% of operating costs. This means that the government's taxpayers and the City's other general governmental revenues (e.g., device taxes) fund 77.1% of the governmental activities. As a result, the general economy and the City businesses (i.e., primarily casinos) have a major impact on the City's revenue streams.

#### GOVERNMENTAL FUNCTIONAL EXPENSES

58.3% of the total costs relates to public safety and public works. Note that general government reported more program costs in 2014 than program revenues. This revenue includes both preservation and restoration state funding and special assessments.

This table presents the cost of each of the City's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that has been placed on the City's taxpayers by each of these functions.

#### **Governmental Activities**

|                        | 20                        | 14 |                        | 2013 |                           |                         |            |  |  |  |
|------------------------|---------------------------|----|------------------------|------|---------------------------|-------------------------|------------|--|--|--|
|                        | Total Cost<br>of Services |    | Net Cost<br>f Services |      | Total Cost<br>of Services | Net Cost<br>of Services |            |  |  |  |
| General government     | \$<br>6,053,960           | \$ | 2,375,266              | \$   | 6,163,795                 | \$                      | 2,525,977  |  |  |  |
| Planning               | 640,850                   |    | 396,871                |      | 603,619                   |                         | 423,166    |  |  |  |
| Public safety          | 6,431,982                 |    | 6,375,271              |      | 6,123,994                 |                         | 6,076,471  |  |  |  |
| Public works           | 5,298,908                 |    | 4,659,176              |      | 5,890,849                 |                         | 4,136,890  |  |  |  |
| Culture and recreation | -                         |    | -                      |      | -                         |                         | -          |  |  |  |
| Interest               | 1,707,575                 |    | 1,707,575              |      | 708,676                   |                         | 708,676    |  |  |  |
| Total                  | \$<br>20,133,275          | \$ | 15,514,159             | \$   | 19,490,933                | \$                      | 13,871,180 |  |  |  |

#### **BUSINESS-TYPE ACTIVITIES**

The City's only enterprise fund is the water fund. The Water Fund's net positions are \$41,471,394 at December 31, 2014 and \$33,825,772 at December 31, 2013 and were \$34,389,001 at December 31, 2012

The following table compares the water fund's statements of net position for the last three years:

#### **Summary of Net Position**

|                             | December :    | 31, 2014 | December :      | 31, 2013 | December 31, 2012 |          |  |  |
|-----------------------------|---------------|----------|-----------------|----------|-------------------|----------|--|--|
|                             |               | %        |                 | %        |                   | %        |  |  |
|                             | Amount        | of Total | Amount          | of Total | Amount            | of Total |  |  |
| Assets:                     |               |          |                 |          |                   |          |  |  |
| Current assets              | \$ 5,933,706  | 14%      | \$ 792,265      | 2%       | \$ 909,967        | 3%       |  |  |
| Other noncurrent assets     | -             | 0%       | -               | 0%       | -                 | 0%       |  |  |
| Capital assets              | 36,207,873    | 86%      | 33,438,158      | 98%      | 33,735,236        | 97%      |  |  |
| Total assets                | 42,141,579    | 100%     | 34,230,423 100% |          | 34,645,203        | 100%     |  |  |
| Liabilities:                |               |          |                 |          |                   |          |  |  |
| Current liabilities         | 623,629       | 93%      | 360,552         | 89%      | 197,620           | 77%      |  |  |
| Noncurrent liabilities      | 46,556        | 7%       | 44,009          | 11%      | 58,582            | 23%      |  |  |
| Total liabilities           | 670,185       | 100%     | 404,561         | 100%     | 256,202           | 100%     |  |  |
| Net position:               |               |          |                 |          |                   |          |  |  |
| Invested in capital assets, |               |          |                 |          |                   |          |  |  |
| net of debt                 | 36,207,873    | 87%      | 33,438,158      | 99%      | 33,735,236        | 98%      |  |  |
| Restricted                  | -             | 0%       | -               | 0%       | -                 | 0%       |  |  |
| Unrestricted                | 5,263,521     | 13%      | 387,614         | 1%       | 653,765           | 2%       |  |  |
| Total net position          | \$ 41,471,394 | 100%     | \$ 33,825,772   | 100%     | \$ 34,389,001     | 100%     |  |  |

(This section is continued on the subsequent page)

The following table compares the water fund operations for the last three years:

#### Summary of Changes in Net Position

|                                  | 201                         | 4                      | 201.                        | 3                      | 2012                        |                        |  |  |
|----------------------------------|-----------------------------|------------------------|-----------------------------|------------------------|-----------------------------|------------------------|--|--|
|                                  | Business-type<br>Activities | Percentage<br>of Total | Business-type<br>Activities | Percentage<br>of Total | Business-type<br>Activities | Percentage<br>of Total |  |  |
| Revenues:                        |                             |                        |                             |                        |                             |                        |  |  |
| Charges for services:            | \$ 2,792,603                | 97.1%                  | \$ 2,984,365                | 99.4%                  | \$ 2,982,990                | 99.1%                  |  |  |
| Capital contributions            | -                           | 0.0%                   | -                           | 0.0%                   | -                           | 0.0%                   |  |  |
| Investment earnings              | 9,050                       | 0.3%                   | 1,448                       | 0.0%                   | 10,658                      | 0.4%                   |  |  |
| Other                            | 75,700                      | 2.6%                   | 15,619                      | 0.5%                   | 17,900                      | 0.6%                   |  |  |
| Total revenues                   | 2,877,353                   | 100.0%                 | 3,001,432                   | 100.0%                 | 3,011,548                   | 100.0%                 |  |  |
| Expenses:                        |                             |                        |                             |                        |                             |                        |  |  |
| Personal services                | 811,585                     | 21.7%                  | 772,612                     | 21.7%                  | 776,187                     | 23.1%                  |  |  |
| Professional services            | 1,241,455                   | 33.3%                  | 1,145,828                   | 32.1%                  | 930,719                     | 27.7%                  |  |  |
| General services                 | 230,503                     | 6.2%                   | 252,090                     | 7.1%                   | 248,998                     | 7.4%                   |  |  |
| Purchased services               | 2,996                       | 0.1%                   | 17,409                      | 0.5%                   | 11,455                      | 0.3%                   |  |  |
| Programservices                  | 19,408                      | 0.5%                   | 2,029                       | 0.1%                   | 4,266                       | 0.0%                   |  |  |
| Supplies                         | 40,058                      | 1.1%                   | 51,112                      | 1.4%                   | 43,540                      | 1.3%                   |  |  |
| Repairs and maintenance          | 158,490                     | 4.2%                   | 286,532                     | 8.0%                   | 255,787                     | 7.6%                   |  |  |
| Capital outlay - non-capitalized | 222,507                     | 6.0%                   | 31,088                      | 0.9%                   | 116,436                     | 3.5%                   |  |  |
| Depreciation                     | 1,004,729                   | 26.9%                  | 1,005,961                   | 28.2%                  | 974,317                     | 29.0%                  |  |  |
| Amortization                     | -                           | 0.0%                   | -                           | 0.0%                   | -                           | 0.0%                   |  |  |
| Interest                         |                             | 0.0%                   |                             | 0.0%                   |                             | 0.0%                   |  |  |
| Total expenses                   | 3,731,731                   | 100.0%                 | 3,564,661                   | 100.0%                 | 3,361,705                   | 99.9%                  |  |  |
| Excess (deficiency)              | (854,378)                   |                        | (563,229)                   |                        | (350,157)                   |                        |  |  |
| Transfers                        | 8,500,000                   |                        |                             |                        | 2,000,000                   |                        |  |  |
| Net change                       | 7,645,622                   |                        | (563,229)                   |                        | 1,649,843                   |                        |  |  |
| Beginning net position           | 33,825,772                  |                        | 34,389,001                  |                        | 32,739,158                  |                        |  |  |
| Ending net position              | \$ 41,471,394               |                        | \$ 33,825,772               |                        | \$ 34,389,001               |                        |  |  |

#### **BUSINESS-TYPE ACTIVITIES**

2014 Analysis – Base fees and tiered rates on consumption have not changed since 2009. Since 2011, Charges for services have remained flat with no new customers.

Total operating expenses increased approximately \$167,000 or 4.69% compared to 2013. Professional services continue to be high in 2014 due to the exploration of additional water supplies and storage, as well as defending the City's current water rights. Repairs and maintenance expenses experienced a decrease from the previous year due to replacement of a water treatment plant. The increase in non-capitalized capital outlay in 2014 is more due to 2013 being a low year, rather than 2014 being overly high.

With the increase in expenses in 2014, this fund reported an operating loss of \$863,428 as compared to an operating loss in 2013 of \$564,677. In total, net position decreased \$854,378 in 2014, primarily due to increased expenses and flat revenue.

2013 Analysis – Base fees and tiered rates on consumption have not changed since 2009. Since 2011, Charges for services have remained flat with no new customers.

Total operating expenses increased approximately \$202,900 or 6.04% compared to 2012. Professional services continue to be high in 2013 due to the exploration of additional water supplies and storage, as well as defending the City's current water rights. Repairs and maintenance expenses experienced an increase from the previous year due to planned and unplanned maintenance.

With the increase in expenses in 2013, this fund reported an operating loss of \$564,677 as compared to an operating loss in 2012 of \$360,815. In total, net position decreased \$563,229 in 2013, primarily due to increased expenses and flat revenue.

#### Financial Analysis of the City's Funds

#### Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$31,399,003 as compared to \$27,319,817 at December 31, 2013. The majority of this increase relates to:

• The general fund reported the receipt of \$12,000,000 from the issuance of Device tax revenue bonds.

Of this year-end total fund balance, \$10,276,027 is restricted (including \$5,370,486 for the preservation & restoration fund, \$2,692,875 for the debt service fund and \$1,496,458 for the impact fee fund), \$240,898 is nonspendable, \$9,961,664 is assigned (including \$9,671,041 for the capital projects fund and \$290,623 for Business Improvement District) and \$10,920,414 is unassigned.

The total ending fund balances of governmental funds show an increase of \$4,079,186 or 14.9% from the prior year. This compares to an increase of \$5,794,440 at December 31, 2013.

#### Major Governmental Funds

**General Fund** - The general fund is the City's primary operating fund and the largest source of day-to-day service delivery. The general fund's fund balance decreased by \$7,488,565 or 38.85% in 2014. In calendar year 2013, the fund balance increased \$9,926,693.

Total revenues increased by \$1,650,361 or 9.23% in 2014 as compared to an increase of \$338,989 or 1.93% in 2013. The two largest revenue categories are Taxes, which increased \$1,600,008 or 16.11% (due to an increase in fees) and Intergovernmental which increased by \$97,379 or 1.41%.

The majority of the City's revenues relate to the gaming industry. On November 4, 2008, Colorado voters approved Amendment 50, giving the electorate in the state's three gaming cities the option to approve raising the maximum wager limit up to \$100, add the games of craps and/or roulette, and allow 24-hour gaming effective July 2, 2009. The City's casinos have implemented these changes.

However, even as the economy slowly improves, the gaming population continues to be a bit reserved, which converts to relatively flat activity. From 2013 to 2014, the average number of devices in the City experienced a small increase of 11 devices, going from 8,451 to 8,462. Part of this nominal increase relates to the inclusion of the games of craps and roulette, which require more space, although only charged a single fee for each table. Additionally, the amount of money wagered minus the amount paid out in prizes increased 1.36% in 2014 as compared to 2013. The 2014 amount is 3.58% below the record year set in 2007.

The City's share of the gaming tax on casinos is 10% of the total taxes paid to the State of Colorado, split between the three Colorado gaming cities, in proportion to the respective gaming revenue. The amount recognized in 2014 was \$6,957,400 or a 1.36% increase from 2013.

Most other revenue streams were consistent with that of 2013.

Expenditures in total increased \$284,395 or 1.96%.

The Mayor and Council program services decreased due to the elimination of non-recurring capital expenditures.

City Manager expenditures for personal costs were up \$71,228 due to reorganization of the administrative services department. Professional fees increased \$91,194 due to additional legal fees and lobbying efforts.

MIS expenditures for personal services increased due to retirement of the IT Director and reorganization of the department.

Fire expenditures increased slightly due to staff pay increases resulting from market compensation comparisons.

Public Works expenditures did not change much from the previous year in total. Minor changes within certain functions is more the result of timing and one-time expenses as opposed to the addition or deletion of programs or services.

The general fund transferred \$8,500,000 to water fund for a treatment plant and water line, \$4,393,397 to the debt service fund for debt payments and \$12,000,000 to the capital projects fund for land acquisitions and the Gregory Street realignment. In 2013, the general fund transferred \$1,750,000 to the capital projects fund and \$2,354,523 to the debt service fund.

After transfers out to other funds, the fund balance decreased approximately \$7.489 million from 2013. The ending fund balance is considered adequate, representing the equivalent of 79.79% of annual expenditures, excluding transfers.

**Preservation and Restoration Fund** – During 2014, the City awarded preservation and restoration grants to City property owners totaling \$738,093, as compared to \$802,867 in 2013. The City expended approximately \$1.77 million on City owned preservation projects as compared to approximately \$4.87 million in 2013 due to the timing of capital projects. The City received preservation and restoration funding from the State totaling approximately \$3.50 million as compared to \$3.46 million in 2013.

Transportation Device Fee Fund – This fund received device fees of \$647,817 and transfers out of \$650,650 to the general fund.

**Business Improvement District Fund** – This fund reported property tax revenue of \$152,299. At December 31, 2014, this fund reported a fund balance of \$299,138 as compared to \$252,765 at December 31, 2013.

Capital Projects Fund – This fund reported intergovernmental income of \$400,431 representing Federal and State awards for transportation & communications and a transfer from the general fund of \$12,000,000. The fund spent \$3,729,603 on capital outlay, resulting in a year-end fund balance of \$9,671,041. The significant increase in fund balance will only be temporary as the City has capital projects planned that will use the majority of the existing fund balance.

*Impact Fees Fund* – In 2014, there were no impact fees recognized as revenue, nor any expenditures incurred.. At year-end, the December 31, 2014 fund balance was \$1,496,458.

#### **Budgetary Highlights**

**The General Fund** – The general fund's budget was not amended during 2014. Note that the budget is adopted on a non-GAAP budgetary basis, which means that capital assets acquired through capital leases are not reflected with the general fund's budget.

Actual revenues were \$664,789 more than budgeted. Taxes exceeded budget by \$281,145. All other revenue categories also exceeded budget for 2014.

Total expenditures were under budget by \$580,919. The majority of the departments were under budget, with a few exceptions.

The city manager personal services line item was over budget due to a reorganization of staff.

The city clerk budget was exceeded due to additional costs related to promotional events.

The MIS budget was exceeded due to staff reorganization and the retirement of the Director.

The fire department exceeded budget due to significant overtime in personal services.

The public works department was under spent by \$595,133 due, in most part, to savings in professional services and general services..

The City spent 96.22% of the appropriated final budget, not including transfers.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2014, was \$79,952,858 and \$36,207,873 respectively. The total increase in this net investment was 3.42% for governmental activities and a8.28% increase for business-type activities. The overall increase was 4.88% for the City as a whole. See Note 3-D for additional information about changes in capital assets during the calendar year and outstanding at the end of the year. The following table provides a summary of capital asset activity.

#### **Capital Assets**

|                                   | Government    | tal Activities | Business      | Activities    | To             | tal            |
|-----------------------------------|---------------|----------------|---------------|---------------|----------------|----------------|
|                                   | 2014          | 2013           | 2014          | 2013          | 2014           | 2013           |
| Non-depreciable assets:           |               |                |               |               |                |                |
| Land                              | \$ 24,506,064 | \$ 22,280,088  | \$ 1,475,299  | \$ 1,475,299  | \$ 25,981,363  | \$ 23,755,387  |
| Works of art & historic treasures | 1,099,310     | 1,099,310      | -             | -             | 1,099,310      | 1,099,310      |
| Intangible assets                 | 4,765,552     | 2,739,820      | 9,816,922     | 9,816,922     | 14,582,474     | 12,556,742     |
| Construction in progress          | 2,511,348     | 3,332,744      | 4,525,097     | 750,652       | 7,036,445      | 4,083,396      |
| Total non-depreciable             | 32,882,274    | 29,451,962     | 15,817,318    | 12,042,873    | 48,699,592     | 41,494,835     |
| Depreciable assets:               |               |                |               |               |                |                |
| Buildings and improvements        | 30,369,757    | 29,038,850     | -             | -             | 30,369,757     | 29,038,850     |
| Plant and equipment               | -             | -              | 27,829,431    | 27,829,431    | 27,829,431     | 27,829,431     |
| Distribution system               | -             | _              | 5,849,886     | 5,849,886     | 5,849,886      | 5,849,886      |
| Vehicles and equipment            | 7,698,808     | 7,146,170      | 446,373       | 446,373       | 8,145,181      | 7,592,543      |
| Infrastructure                    | 37,244,333    | 37,219,524     |               |               | 37,244,333     | 37,219,524     |
| Total depreciable assets          | 75,312,898    | 73,404,544     | 34,125,690    | 34,125,690    | 109,438,588    | 107,530,234    |
| Less accumulated depreciation     | 28,242,314    | 25,543,774     | 13,735,135    | 12,730,406    | 41,977,449     | 38,274,180     |
| Book value - depreciable assets   | 47,070,584    | 47,860,770     | 20,390,555    | 21,395,284    | 67,461,139     | 69,256,054     |
| Percentage depreciated            | 37%           | 35%            | 40%           | 37%           | 38%            | 36%            |
| Book value - all assets           | \$ 79,952,858 | \$ 77,312,732  | \$ 36,207,873 | \$ 33,438,157 | \$ 116,160,731 | \$ 110,750,889 |

At December 31, 2014, the depreciable capital assets for governmental activities were 37% depreciated. This compares slightly up from the December 31, 2013 percentage of 35%. This comparison indicates that the City is replacing its assets at almost the same rate as they are depreciating which is a positive indicator.

With the City's business type activities, 40% of the asset values were depreciated at December 31, 2014 compared to 37% at December 31, 2013.

In governmental activities, the intangible assets consist of preservation easements. The increase in the construction in progress relates to the following projects:

Gregory Street Realignment - \$1,460,647

In the water fund, most of the intangible assets are water rights and water storage in the Georgetown Lake. The increase in the business-type construction in progress relates to the following projects:

Dory Hill Water treatment Plant - \$3,626,793

#### Long-term Debt

The following table presents the outstanding debt at December 31, 2014 and 2013.

#### **Outstanding Borrowings**

|                             | Govern<br>Activ |               |          | usiness-t<br>Activitio | ~ ~    | To            | %<br>Change  |     |
|-----------------------------|-----------------|---------------|----------|------------------------|--------|---------------|--------------|-----|
|                             | 2014            | 2013          | 2014     |                        | 2013   | 2014          | 2013         |     |
| Device fee<br>revenue bonds | \$ 28,875,000   | \$ 18,645,000 | \$ -     | \$                     | -      | \$ 28,875,000 | \$18,645,000 | 55% |
| Compensated absences        | 533,556         | 582,825       | 55,39    | 96                     | 49,349 | 588,952       | 632,174      | -7% |
| Total                       | \$ 29,408,556   | \$19,227,825  | \$ 55,39 | 96 \$                  | 49,349 | \$ 29,463,952 | \$19,277,174 | 53% |

See Note 3-F for additional information about the City's long-term debt.

#### **Economic Conditions Affecting the City**

The City was incorporated in 1864 and is located in central Colorado in Gilpin County, approximately 35 miles west of the City of Denver. The City has a population of only approximately 100. However in 1990, the City became one of three Colorado cities in which limited gaming is permitted. As a result, the City must provide most of its services to a much larger population base due to gaming. The City receives almost all of its revenue from gaming related sources.

The level of gaming activity within the City can be affected by the amount of disposable income and entertainment expenditures of individuals participating in gaming activities. The number of gaming devices operated within the City is subject to:

- The availability of space within a constitutionally defined area in which limited gaming is legal
- The continued availability of monies to finance the capital investment necessary to acquire, improve, construct or equip gaming establishments
- The continued profitability of operating gaming establishments after the payment of winnings of players, all applicable licenses, taxes and fees and capital and operation expenses.

The City monitors the gaming community very thoroughly to insure a stable revenue base.

#### Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the Finance Director or City Manager at the City, Post Office 68, Black Hawk, Colorado, 80422.

#### City of Black Hawk, Colorado Statement of Net Position December 31, 2014

|   |                        | nt               |    |                    |
|---|------------------------|------------------|----|--------------------|
|   | vernmental             | usiness-type     |    |                    |
| Assets  | <br>Activities         | <br>Activities   |    | Total              |
| Current Assets  |                        |                  |    |                    |
| Cash and cash equivalents (Note 3A)                       | \$<br>29,529,086       | \$<br>5,670,043  | \$ | 35,199,129         |
| Receivables:  | .,,                    | -,,-             | ·  | ,,                 |
| Accounts  | 97,277                 | 263,663          |    | 360,940            |
| Property taxes  | 153,894                | -                |    | 153,894            |
| Other taxes   | 1,019,302              | -                |    | 1,019,302          |
| Inventory   | 117,110                | -                |    | 117,110            |
| Prepaid items   | 124,052                | -                |    | 124,052            |
| Restricted assets   | <br>2,669,162          | <br><u> </u>     |    | 2,669,162          |
| Total Current Assets                                      | <br>33,709,883         | <br>5,933,706    |    | 39,643,589         |
| Noncurrent Assets   |                        |                  |    |                    |
| Capital assets (Note 3D)                                  |                        |                  |    |                    |
| Nondepreciable  | 32,882,274             | 15,817,318       |    | 48,699,592         |
| Depreciable, net  | <br>47,070,584         | <br>20,390,555   |    | 67,461,139         |
| Total Noncurrent Assets                                   | 79,952,858             | 36,207,873       |    | 116,160,731        |
| Total Assets  | <br>113,662,741        | 42,141,579       |    | 155,804,320        |
| Deferred Outflows of Resources                            |                        |                  |    |                    |
| Unamortized Debt Refunding Charges                        | 298,161                | -                |    | 298,161            |
| <b>Total Deferred Outflows of Resources</b>               | 298,161                |                  | _  | 298,161            |
| Liabilities   |                        |                  |    |                    |
| Current Liabilities                                       |                        |                  |    |                    |
| Accounts payable  | 609,993                | 577,646          |    | 1,187,639          |
| Accrued expenses  | 636,333                | 37,143           |    | 673,476            |
| Retainage payable   | -                      | -                |    | -                  |
| Accrued interest payable                                  | 106,473                | -                |    | 106,473            |
| Deposits payable  | 910,660                | -                |    | 910,660            |
| Compensated absences payable                              | 85,142                 | 8,840            |    | 93,982             |
| Revenue bonds payable                                     | <br>1,685,000          | <br>             |    | 1,685,000          |
| Total Current Liabilities                                 | <br>4,033,601          | <br>623,629      | _  | 4,657,230          |
| Long-Term Liabilities (net of current portion): (Note 3F) | 440.414                | 16.556           |    | 40.4.070           |
| Compensated absences payable                              | 448,414                | 46,556           |    | 494,970            |
| Revenue bonds payable                                     | <br>27,283,377         | <br>             |    | 27,283,377         |
| Total Long-term Liabilities                               | <br>27,731,791         | <br>46,556       |    | 27,778,347         |
| Total Liabilities   | <br>31,765,392         | <br>670,185      | _  | 32,435,577         |
| Deferred Inflows of Resources                             | 152 904                |                  |    | 152 904            |
| Property taxes  Total Deferred Inflows of Resources       | <br>153,894<br>153,894 | <u>-</u>         |    | 153,894<br>153,894 |
| Net Position  | <br>                   |                  |    |                    |
| Invested in capital assets (Note 3H)                      | 79,395,142             | 36,207,873       |    | 115,603,015        |
| Restricted for:   | 17,575,172             | 30,207,073       |    | 110,000,010        |
| Capital projects  | 1,496,458              | _                |    | 1,496,458          |
| Debt service  | 2,692,875              | -                |    | 2,692,875          |
| Preservation and restoration                              | 5,370,486              | _                |    | 5,370,486          |
| Emergencies (Note 2D)                                     | 635,000                | -                |    | 635,000            |
| Other program purposes                                    | 81,208                 | -                |    | 81,208             |
| Unrestricted  | <br>(7,629,553)        | <br>5,263,521    |    | (2,366,032)        |
| <b>Total Net Position</b>                                 | \$<br>82,041,616       | \$<br>41,471,394 | \$ | 123,513,010        |

#### City of Black Hawk, Colorado Statement of Activities For the Year Ended December 31, 2014

|                                      |    |            |                                   |                           |                               | am Revenues   |                                     |              | Net (Expense) Revenue and Changes in Net Position |                     |                             |            |    |              |  |  |
|--------------------------------------|----|------------|-----------------------------------|---------------------------|-------------------------------|---------------|-------------------------------------|--------------|---|---------------------|-----------------------------|------------|----|--------------|--|--|
|                                      |    |            | C.                                |                           | -                             | ating Grants, |                                     |              | Primary Government                                |                     |                             |            |    |              |  |  |
| Function/Program                     |    | Expenses   | Charges for<br>Services and Sales |                           | Contributions<br>and Interest |               | Capital Grants<br>and Contributions |              | Governmental<br>Activities                        |                     | Business-Type<br>Activities |            |    | Total        |  |  |
| Primary Government                   |    | Expenses   | Servic                            | es and sales              | an                            | iu interest   | anu C                               | ontributions |   | Activities          |                             | Activities |    | Total        |  |  |
| Governmental Activities              |    |            |                                   |                           |                               |               |                                     |              |   |                     |                             |            |    |              |  |  |
| General government                   | \$ | 6,053,960  | \$                                | 180,672                   | \$                            | 3,498,022     | \$                                  | _            | \$  | (2,375,266)         | \$                          | -          | \$ | (2,375,266)  |  |  |
| Planning                             |    | 640,850    |                                   | 243,979                   |                               | -             |                                     | _            |   | (396,871)           |                             | _          |    | (396,871)    |  |  |
| Public safety                        |    | 6,431,982  |                                   | 52,121                    |                               | 4,590         |                                     | _            |   | (6,375,271)         |                             | -          |    | (6,375,271)  |  |  |
| Public works                         |    | 5,298,908  |                                   | 226,116                   |                               | 13,185        |                                     | 400,431      |   | (4,659,176)         |                             | -          |    | (4,659,176)  |  |  |
| Interest                             | -  | 1,707,575  |                                   |                           |                               | -             |                                     |              |   | (1,707,575)         |                             |            |    | (1,707,575)  |  |  |
| <b>Total Governmental Activities</b> |    | 20,133,275 |                                   | 702,888                   |                               | 3,515,797     |                                     | 400,431      |   | (15,514,159)        |                             | -          |    | (15,514,159) |  |  |
| <b>Business-Type Activities:</b>     |    |            |                                   |                           |                               |               |                                     |              |   |                     |                             |            |    |              |  |  |
| Water                                |    | 3,731,731  | -                                 | 2,792,603                 |                               |               |                                     | -            |   | -                   | -                           | (939,128)  |    | (939,128)    |  |  |
| <b>Total - Primary Government</b>    | \$ | 23,865,006 | \$                                | 3,495,491                 | \$                            | 3,515,797     | \$                                  | 400,431      |   | (15,514,159)        |                             | (939,128)  |    | (16,453,287) |  |  |
|                                      |    |            | Genera                            | al Revenues               |                               |               |                                     |              |   |                     |                             |            |    |              |  |  |
|                                      |    |            | Prope                             | rty and specific          | c owners                      | ship taxes    |                                     |              |   | 161,294             |                             | -          |    | 161,294      |  |  |
|                                      |    |            |                                   | and use taxes             |                               |               |                                     |              |   | 3,220,682           |                             | -          |    | 3,220,682    |  |  |
|                                      |    |            |                                   | and bridge tax            | es                            |               |                                     |              |   | 90,711              |                             | -          |    | 90,711       |  |  |
|                                      |    |            |                                   | e fee taxes               |                               |               |                                     |              |   | 8,663,562           |                             | -          |    | 8,663,562    |  |  |
|                                      |    |            |                                   | hise taxes                |                               |               |                                     |              |   | 176,667             |                             | -          |    | 176,667      |  |  |
|                                      |    |            | Other                             |                           |                               |               |                                     |              |   | 17,545              |                             | -          |    | 17,545       |  |  |
|                                      |    |            | _                                 | overnmental -             |                               |               |                                     |              |   | 6,957,400           |                             | - 0.50     |    | 6,957,400    |  |  |
|                                      |    |            |                                   | ment earnings<br>llaneous |                               |               |                                     |              |   | 90,255<br>1,008,284 |                             | 9,050      |    | 99,305       |  |  |
|                                      |    |            | Misce                             | naneous                   |                               |               |                                     |              |   | 1,008,284           |                             | 75,700     |    | 1,083,984    |  |  |
|                                      |    |            | Total (                           | General Rever             | nues                          |               |                                     |              |   | 20,386,400          |                             | 84,750     |    | 20,471,150   |  |  |
|                                      |    |            | Transf                            | ers                       |                               |               |                                     |              |   | (8,500,000)         |                             | 8,500,000  |    | -            |  |  |
|                                      |    |            | Chang                             | e in Net Positi           | ion                           |               |                                     |              |   | (3,627,759)         |                             | 7,645,622  |    | 4,017,863    |  |  |
|                                      |    |            | Net Po                            | sition Beginni            | ing of Y                      | ear           |                                     |              |   | 85,669,375          |                             | 33,825,772 |    | 119,495,147  |  |  |
|                                      |    |            | Not Do                            | sition End of             | Voor                          |               |                                     |              | ď   | 82,041,616          | ¢                           | 41,471,394 | ¢  | 123,513,010  |  |  |

#### City of Black Hawk, Colorado Balance Sheet Governmental Funds December 31, 2014

|   | General       | Preservation & Restoration | Transportation<br>Device Fee | Business<br>Improvement<br>District | Debt<br>Service | Capital<br>Projects | Impact<br>Fee      | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|---------------|----------------------------|------------------------------|-------------------------------------|-----------------|---------------------|--------------------|--------------------------------|--------------------------------|
| Assets  |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Cash and cash equivalents                                       | \$ 12,195,575 | \$ 5,678,901               | \$ -                         | \$ 290,272                          | \$ 28,71        | 3 \$ 9,814,767      | \$ 1,496,458       | \$ 24,400                      | \$ 29,529,086                  |
| Cash and cash equivalents - restricted                          | -             | -                          | -                            | 5,000                               | 2,664,16        | -                   | -                  | -                              | 2,669,162                      |
| Receivables:  |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Accounts  | 96,315        | -                          | -                            | 962                                 | -               | -                   | -                  | -                              | 97,277                         |
| Property taxes  | 8,499         | -                          | -                            | 145,395                             | -               | -                   | -                  | -                              | 153,894                        |
| Other taxes   | 962,494       | -                          | 56,808                       | -                                   | -               | -                   | -                  | -                              | 1,019,302                      |
| Inventory   | 117,110       | -                          | -                            | -                                   | -               | -                   | -                  | -                              | 117,110                        |
| Prepaid items   | 120,273       | 264                        |                              | 3,515                               |                 |                     |                    | -                              | 124,052                        |
| Total Assets  | \$ 13,500,266 | \$ 5,679,165               | \$ 56,808                    | \$ 445,144                          | \$ 2,692,87     | 5 \$ 9,814,767      | \$ 1,496,458       | \$ 24,400                      | \$ 33,709,883                  |
| Liabilities, Deferred Inflows of<br>Resources and Fund Balances |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Liabilities   |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Accounts payable  | \$ 374,929    | \$ 90,727                  | \$ -                         | \$ 611                              | \$ -            | \$ 143,726          | \$ -               | \$ -                           | \$ 609,993                     |
| Grant tax payable   | -             | 217,952                    | -                            | -                                   | -               | -                   | -                  | -                              | 217,952                        |
| Retainage payable   | -             | · <u>-</u>                 | -                            | -                                   | -               | -                   | -                  | -                              | · -                            |
| Accrued expenditures  | 418,381       | -                          | -                            | -                                   | -               | -                   | -                  | -                              | 418,381                        |
| Deposits payable  | 910,660       |                            |                              |                                     |                 |                     |                    | <u> </u>                       | 910,660                        |
| Total Liabilities   | 1,703,970     | 308,679                    |                              | 611                                 |                 | 143,726             |                    |                                | 2,156,986                      |
| Deferred Inflows of Resources                                   |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Property taxes  | 8,499         | -                          | -                            | 145,395                             | -               | -                   | -                  | -                              | 153,894                        |
| Notes receivable  |               |                            |                              |                                     |                 |                     |                    | <u> </u>                       |                                |
| Total Deferred Inflows of Resources                             | 8,499         |                            |                              | 145,395                             |                 |                     |                    | <u> </u>                       | 153,894                        |
| Fund Balances (Deficits)  |               |                            |                              |                                     |                 |                     |                    |                                |                                |
| Restricted  | 630,000       | 5,370,486                  | 56,808                       | \$ 5,000                            | 2,692,87        | 5 -                 | \$ 1,496,458       | \$ 24,400                      | 10,276,027                     |
| Nonspendable  | 237,383       | -                          | -                            | 3,515                               | -               | _                   | -                  | -                              | 240,898                        |
| Assigned  | -             | _                          | _                            | 290,623                             | -               | 9,671,041           | -                  |                                | 9,961,664                      |
| Unassigned  | 10,920,414    |                            |                              |                                     |                 |                     |                    |                                | 10,920,414                     |
| Total Fund Balances (Deficits)                                  | 11,787,797    | 5,370,486                  | 56,808                       | 299,138                             | 2,692,87        | 9,671,041           | 1,496,458          | 24,400                         | 31,399,003                     |
| Total Liabilities, Deferred Inflows of                          | φ 12.500.5±   | <b>.</b>                   | Φ 56.000                     |                                     | 0.00000         | 5 0 001/57          | <b>.</b> 1.406.170 | <b>.</b> 24.100                | Ф. 22 500 000                  |
| Resources and Fund Balances (Deficits)                          | \$ 13,500,266 | \$ 5,679,165               | \$ 56,808                    | \$ 445,144                          | \$ 2,692,87     | 5 \$ 9,814,767      | \$ 1,496,458       | \$ 24,400                      | \$ 33,709,883                  |

#### City of Black Hawk, Colorado

#### Reconciliation of the Balance Sheet of Governmental Funds to the Government-Wide Statement of Net Position December 31, 2014

| <b>Total Governmental Fund Balances</b>   |  | \$<br>31,399,003 |
|---|--|------------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |  |                  |
| Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.  Cost of capital assets  Less accumulated depreciation  | \$<br>108,195,174<br>(28,242,316)            | 79,952,858       |
| Long-term notes receivable are not available to pay current period expenditures and therefore are deferred in the funds.  |  | -                |
| Bond premiums, discounts, refundings and issuance costs are reported as other financing sources and uses and expenditures in the governmental fund financial statements but capitalized on the government-wide statement of net position.  Premiums, discounts and refundings | \$<br>204,784                                | 204,784          |
| Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net position.   |  |                  |
| Revenue bonds Accrued interest Compensated absences   | \$<br>(28,875,000)<br>(106,473)<br>(533,556) | <br>(29,515,029) |
| Net Position of Governmental Activities   |  | \$<br>82,041,616 |

# City of Black Hawk, Colorado Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2014

|                                      | General      |          | Preservation<br>Restoration | nsportation<br>evice Fee | Im | Business<br>provement<br>District | Debt<br>Service | Capital<br>Projects | Impact<br>Fee   | Gov | Other<br>ernmental<br>Funds | Ge | Total<br>overnmental<br>Funds |
|--------------------------------------|--------------|----------|-----------------------------|--------------------------|----|-----------------------------------|-----------------|---------------------|-----------------|-----|-----------------------------|----|-------------------------------|
| Revenues                             |              |          |                             |                          |    |                                   |                 |                     | <br>,           |     |                             |    |                               |
| Taxes                                | \$ 11,530,34 |          | -                           | \$<br>647,817            | \$ | 152,299                           | \$<br>-         | \$<br>-             | \$<br>-         | \$  | -                           | \$ | 12,330,461                    |
| Intergovernmental                    | 6,985,35     |          | 3,496,881                   | -                        |    | -                                 | -               | 400,431             | -               |     | 1,141                       |    | 10,883,803                    |
| Licenses and permits                 | 168,45       |          | -                           | -                        |    | -                                 | -               | -                   | -               |     | -                           |    | 168,458                       |
| Charges for services                 | 482,30       |          | -                           | -                        |    | -                                 | -               | -                   | -               |     | -                           |    | 482,309                       |
| Fines and forfeitures                | 52,12        |          | -                           | -                        |    | -                                 | -               | -                   | -               |     | -                           |    | 52,121                        |
| Investment earnings                  | 45,62        |          | 10,709                      | 272                      |    | 751                               | 16,913          | 12,231              | 3,699           |     | 59                          |    | 90,255                        |
| Miscellaneous                        | 263,38       | <u> </u> | 36,063                      | <br>                     |    |                                   | <br>-           | <br>734,500         | <br>-           |     |                             |    | 1,033,948                     |
| Total Revenues                       | 19,527,58    | <u> </u> | 3,543,653                   | <br>648,089              |    | 153,050                           | <br>16,913      | <br>1,147,162       | <br>3,699       |     | 1,200                       |    | 25,041,355                    |
| Expenditures                         |              |          |                             |                          |    |                                   |                 |                     |                 |     |                             |    |                               |
| Current:                             |              |          |                             |                          |    |                                   |                 |                     |                 |     |                             |    |                               |
| General government                   | 4,707,38     | 3        | 738,093                     | -                        |    | 106,677                           | _               | -                   | -               |     | -                           |    | 5,552,153                     |
| Planning                             | 643,59       | 5        | -                           | -                        |    | -                                 | -               | -                   | -               |     | -                           |    | 643,596                       |
| Public safety                        | 6,074,57     | 5        | -                           | -                        |    | -                                 | -               | -                   | -               |     | -                           |    | 6,074,570                     |
| Public works                         | 3,347,85     | 2        | -                           | -                        |    | -                                 | -               | -                   | -               |     | _                           |    | 3,347,852                     |
| Capital Outlay                       | -            |          | 1,767,315                   | -                        |    | -                                 | -               | 3,729,603           | -               |     | _                           |    | 5,496,918                     |
| Debt Service:                        |              |          |                             |                          |    |                                   |                 |                     |                 |     |                             |    |                               |
| Principal retirement                 | -            |          | -                           | -                        |    | -                                 | 1,770,000       | -                   | -               |     | _                           |    | 1,770,000                     |
| Interest and fiscal charges          |              | _        |                             | <br>                     |    |                                   | 1,577,074       |                     |                 |     |                             |    | 1,577,074                     |
| Total Expenditures                   | 14,773,40    | <u> </u> | 2,505,408                   | -                        |    | 106,677                           | 3,347,074       | <br>3,729,603       | <br>_           |     | -                           |    | 24,462,169                    |
| Excess (Deficiency) of Revenues      |              |          |                             |                          |    |                                   |                 |                     |                 |     |                             |    |                               |
| Over (Under) Expenditures            | 4,754,18     | 2        | 1,038,245                   | <br>648,089              |    | 46,373                            | <br>(3,330,161) | <br>(2,582,441)     | <br>3,699       |     | 1,200                       |    | 579,186                       |
| Other Financing Sources (Uses)       |              |          |                             |                          |    |                                   |                 |                     |                 |     |                             |    |                               |
| Transfers in                         | 650,65       | )        | -                           | -                        |    | -                                 | 4,393,397       | 12,000,000          | -               |     | _                           |    | 17,044,047                    |
| Transfers out                        | (24,893,39   | 7)       | -                           | (650,650)                |    | -                                 | -               | -                   | -               |     | _                           |    | (25,544,047                   |
| Device tax bonds issued              | 12,000,00    |          |                             | <br><u> </u>             |    | -                                 | -               | <br>-               |                 |     |                             |    | 12,000,000                    |
| Total Other Financing Sources (Uses) | (12,242,74   | 7)       |                             | (650,650)                |    |                                   | <br>4,393,397   | <br>12,000,000      | <br>            |     |                             |    | 3,500,000                     |
| Net Change in Fund Balances          | (7,488,56    | 5)       | 1,038,245                   | (2,561)                  |    | 46,373                            | 1,063,236       | 9,417,559           | 3,699           |     | 1,200                       |    | 4,079,186                     |
| Fund Balances Beginning of Year      | 19,276,36    | 2        | 4,332,241                   | <br>59,369               |    | 252,765                           | <br>1,629,639   | <br>253,482         | <br>1,492,759   |     | 23,200                      |    | 27,319,817                    |
| Fund Balances End of Year            | \$ 11,787,79 | 7\$      | 5,370,486                   | \$<br>56,808             | \$ | 299,138                           | \$<br>2,692,875 | \$<br>9,671,041     | \$<br>1,496,458 | \$  | 24,400                      | \$ | 31,399,003                    |

# City of Black Hawk, Colorado Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities For the Year Ended December 31, 2014

| Net Changes In Fund Balances - Total Governmental Funds  |    |                          | \$<br>4,079,186   |
|--|----|--------------------------|-------------------|
| Amounts reported for governmental activities in the statement of activities are different because  |    |                          |                   |
| Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period. |    |                          |                   |
| Depreciation expense<br>Capital outlay   | \$ | (2,698,540)<br>5,338,666 | 2,640,126         |
| Revenue from the long-term notes receivable reported in the government-wide statement of activities does not provide current financial resources and are not reported as revenues in the governmental fund operating statement.  |    |                          |                   |
| Deferred @ 12/31/13  |    | (35,839)                 |                   |
| Deferred @ 12/31/14  |    | -                        | (35,839)          |
|  |    |                          | , , ,             |
| Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as expenditures in governmental funds.   |    |                          |                   |
| Liability @ 12/31/14<br>Liability @ 12/31/13   | \$ | 84,507<br>10,983         | (95,490)          |
| Deferred losses, premiums and discounts on bond issues are reported in the governmental fund's operating statement because these transactions require the use of current financial resources but are not capitalized on the government-wide statement of net position.   |    |                          | (35,011)          |
| not capitalized on the government-wide statement of net position.  |    |                          | (33,011)          |
| Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.   |    |                          | 1,770,000         |
| Issuance of long-term debt provides current financial resources to governmental funds, however issuance creates additional long-term liabilities in the statement of net position.   |    |                          | (12,000,000)      |
| Compensated absences are reported in the government-wide statement of activities, but do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  |    |                          |                   |
| Liability @ 12/31/14   | \$ | (533,556)                |                   |
| Liability @ 12/31/13   | -  | 582,825                  | 49,269            |
| ·  |    |                          | <br><u> </u>      |
| Change In Net Position of Governmental Activities  |    |                          | \$<br>(3,627,759) |

# City of Black Hawk, Colorado Water Fund Comparative Statement of Net Position December 31, 2014 and 2013

|   | 2014          | 2013          |
|---|---------------|---------------|
| Assets  |               | ,             |
| Current Assets:                                 |               |               |
| Cash and cash equivalents                       | \$ 5,670,043  | \$ 384,058    |
| Accounts receivable                             | 263,663       | 408,207       |
| <b>Total Current Assets</b>                     | 5,933,706     | 792,265       |
| Noncurrent Assets:                              |               |               |
| Capital assets:                                 |               |               |
| Nondepreciable                                  | 15,817,318    | 12,042,873    |
| Depreciable, net                                | 20,390,555    | 21,395,285    |
| <b>Total Noncurrent Assets</b>                  | 36,207,873    | 33,438,158    |
| Total Assets                                    | 42,141,579    | 34,230,423    |
| Liabilities                                     |               |               |
| Current Liabilities:                            |               |               |
| Accounts payable                                | 577,646       | 321,393       |
| Retainage payable                               | <del>-</del>  | -             |
| Accrued expenses                                | 37,143        | 33,909        |
| Compensated absences payable                    | 8,840         | 5,250         |
| <b>Total Current Liabilities</b>                | 623,629       | 360,552       |
| Long-Term Liabilities (net of current portion): |               |               |
| Compensated absences payable                    | 46,556        | 44,099        |
| Total Long-Term Liabilities                     | 46,556        | 44,099        |
| Total Liabilities                               | 670,185       | 404,651       |
| Net Position                                    |               |               |
| Invested in capital assets                      | 36,207,873    | 33,438,158    |
| Unrestricted                                    | 5,263,521     | 387,614       |
| Total Net Position                              | \$ 41,471,394 | \$ 33,825,772 |
| A VINA A IVV A VOIMANIA                         | Ψ 71,771,377  | ψ 33,023,112  |

#### Water Fund

## Statement of Revenues, Expenses and Changes in Net Position

### For the Years Ended December 31, 2014 and 2013

|  | 2014          | 2013          |
|--|---------------|---------------|
| Operating Revenues                             |               |               |
| Charges for services                           | \$ 2,792,603  | \$ 2,984,365  |
| Miscellaneous                                  | 75,700        | 15,619        |
| <b>Total Operating Revenues</b>                | 2,868,303     | 2,999,984     |
| Operating Expenses                             |               |               |
| Personal services                              | 811,585       | 772,612       |
| Professional services                          | 1,241,455     | 1,145,828     |
| General services                               | 230,503       | 252,090       |
| Program services                               | 2,996         | 2,029         |
| Purchased services                             | 19,408        | 17,409        |
| Supplies                                       | 40,058        | 51,112        |
| Repairs and maintenance                        | 158,490       | 286,532       |
| Capital outlay - non-capitalized               | 222,507       | 31,088        |
| Depreciation                                   | 1,004,729     | 1,005,961     |
| <b>Total Operating Expenses</b>                | 3,731,731     | 3,564,661     |
| Operating Income (Loss)                        | (863,428)     | (564,677)     |
| Non-Operating Revenues (Expenses)              |               |               |
| Investment earnings                            | 9,050         | 1,448         |
| <b>Total Non-Operating Revenues (Expenses)</b> | 9,050         | 1,448         |
| (Loss) Before Transfers In                     | (854,378)     | (563,229)     |
| Transfers in                                   | 8,500,000     |               |
| Change in Net Position                         | 7,645,622     | (563,229)     |
| Net Position Beginning of Year                 | 33,825,772    | 34,389,001    |
| Net Position End of Year                       | \$ 41,471,394 | \$ 33,825,772 |

See accompanying notes to the basic financial statements

### Water Fund

## Statement of Cash Flows

#### For the Years Ended December 31, 2014 and 2013

|  | 2014         | 2013         |
|--|--------------|--------------|
| Increase (Decrease) in Cash and Cash Equivalents   |              |              |
| Cash Flows from Operating Activities               |              |              |
| Cash received from customers                       | \$ 3,012,847 | \$ 2,961,415 |
| Cash payments for personal services                | (805,538)    | (785,839)    |
| Cash payments for goods and services               | (1,655,930)  | (1,624,412)  |
| Net Cash (Used in) Operating Activities            | 551,379      | 551,164      |
| Cash Flows from Noncapital Financing Activities    |              |              |
| Transfers in                                       | 8,500,000    |              |
| Cash Flows from Capital and                        |              |              |
| Related Financing Activities                       |              |              |
| Payments for capital acquisitions                  | (3,774,445)  | (708,883)    |
| Net Cash Provided by (Used in) Capital and Related |              |              |
| Financing Activities                               | (3,774,445)  | (708,883)    |
| Cash Flows from Investing Activities               |              |              |
| Investment earnings                                | 9,050        | 1,448        |
| Net Increase (Decrease) in Cash                    |              |              |
| and Cash Equivalents                               | 5,285,984    | (156,271)    |
| Cash and Cash Equivalents Beginning of Year        | 384,058      | 540,329      |
| Cash and Cash Equivalents End of Year              | \$ 5,670,042 | \$ 384,058   |
| Reconciliation to Cash and Cash Equivalents:       |              |              |
| Unrestricted Restricted                            | \$ 5,670,043 | \$ 384,058   |
| Total Cash and Cash Equivalents                    | \$ 5,670,043 | \$ 384,058   |

#### Water Fund

#### Statement of Cash Flows

#### For the Years Ended December 31, 2014 and 2013

(Continued) 2014 2013 Reconciliation of Operating Income (Loss) to Net Cash (Used in) Operating Activities **Operating Income (Loss)** \$ (863,428) \$ (564,677)**Adjustments:** Depreciation 1,004,729 1,005,961 (Increase) Decrease in Assets: Accounts receivable 144,544 (38,569)Prepaid items Increase (Decrease) in Liabilities: Accounts payable 256,253 163,212 Retainage payable (4,583)Accrued expenses 3,234 3,047 Compensated absences payable 6,047 (13,227)Net Cash (Used in) Operating Activities 551,379 \$ 551,164

See accompanying notes to the basic financial statements

### Index

| Summary of Significant Accounting Policies       |        |
|--|--------|
| Reporting Entity                                 |        |
| Basis of Presentation                            |        |
| Measurement Focus                                | 1-C    |
| Basis of Accounting                              | 1-D    |
| Assets, Liabilities and Fund Equity              | 1-E    |
| Cash, Cash Equivalents and Investments           | 1-E-1  |
| Receivables                                      | 1-E-2  |
| Interfund Balances                               | 1-E-3  |
| Consumable Inventory                             | 1-E-4  |
| Restricted Assets                                | 1-E-5  |
| Capital Assets                                   | 1-E-6  |
| Compensated Absences                             |        |
| Accrued Liabilities and Long-term Obligations    | 1-E-8  |
| Bond Premiums, Discounts, Refunding Differences  | 1-E-9  |
| Deferred Outflows/Inflows of Resources           | 1-E-10 |
| Fund Equity                                      |        |
| Operating and Nonoperating Revenues and Expenses | 1-E-12 |
| Contributions of Capital                         | 1-E-13 |
| Device Fees Tax                                  | 1-E-14 |
| Impact Fees                                      | 1-E-15 |
| Interfund Activity                               | 1-E-16 |
| Estimates  | 1-E-17 |
| Comparative Data                                 | 1-E-18 |
| Related Parties                                  | 1-E-19 |
| Stewardship, Compliance and Accountability       | 2      |
| Budgetary Information                            | 2-A    |
| Emergency Reserves                               |        |
| Detailed Notes on All Funds                      | 3      |
| Deposits and Investments                         |        |
| Receivables                                      |        |
| Property Taxes                                   |        |
| Capital Assets                                   |        |
| Interfund Transfers                              |        |
| Long-Term Debt                                   |        |
| Pensions   |        |
| Invested in Capital Assets, Net of Related Debt  |        |
| Fund Equity                                      |        |
| Other Notes                                      | 4      |
| Risk Management                                  |        |
| Contingent Liabilities                           |        |
| Subsequent Events                                |        |

The City of Black Hawk, Colorado (the "City") became a home rule city January 16, 2001, as authorized by Article 20 of the Colorado State Constitution. Prior to that date, the City functioned as a territorial charter city. A City Aldermen/Manager form of government governs the City with a Mayor and Board of Aldermen. The City aldermen appoint the City manager. The City provides the following services: public safety, street maintenance, public improvements, culture-recreation, planning and zoning, water services and general administration.

#### Note 1 - Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting principles.

The most significant of the City's accounting policies are described below.

#### 1-A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this entity includes the legal entity of the City and two blended component units.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organizations; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the City in that the City approves the budget, levies their taxes or issues their debt.

Brief descriptions of the blended component units follow:

**Black Hawk Business Improvement District** (the District) – The District was created by ordinance passed by the City's Board of Alderman on July 26, 1995. The purpose of the District is to construct public improvements for gaming and commercial interests within the City. A board of directors, appointed by the City's Board of Alderman, governs the District. The District issues a separate financial report which is available at the offices of L. Paul Goedecke, P.C., 950 Wadsworth Boulevard, Suite 204, Lakewood, Colorado, 80214.

**Black Hawk Urban Renewal Authority** (Renewal Authority) – The Renewal Authority was created by resolution passed by the City's Board of Alderman in July 2008. The purpose of the Renewal Authority is to develop urban renewal projects. The Board of Alderman serves as the Renewal Authority's governing board. The Authority does not issue separate financial statements. During 2014, the Renewal Authority had no financial activity.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The government-wide financial statements include a statement of net position and a statement of activities. These statements report financial information for the City as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government.

Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and the City's general revenues, from business-type activities, generally financed in whole or in part with charges for services to external customers.

The statement of net position presents the financial position of the governmental and business-type activities of the City and it's discretely presented component units at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities and for each identifiable activity of the business-type activities of the City. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The City does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges for services to users of the City's services and fines; (2) operating grants and contributions which finance annual operating activities including restricted investment earnings; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying the function to which the program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not properly included with program revenues are reported as general revenues of the City, primarily taxes. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. Fund financial statements are provided for governmental and proprietary funds.

Major individual governmental and enterprise funds are reported in separate columns.

**Fund Accounting** - The City uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The City uses two categories of funds: governmental and proprietary.

Governmental Funds - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The City reports the difference between governmental fund assets and liabilities as fund balance. The following are the City's major governmental funds:

#### Note 1 - Summary of Significant Accounting Policies (Continued)

**General Fund** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of the State of Colorado.

**Preservation and Restoration Fund** – This fund accounts for the various preservation and restoration programs of the City, which are primarily funded through gaming revenues received from the State of Colorado, earmarked for this purpose.

**Transportation Device Fee Fund** – This fund accounts for the collection of device fees levied on all gaming devices within the City to finance transportation services. All transportation expenditures are reported in the General fund and are funded from transfers from this fund.

**Business Improvement District Fund** – This fund accounts for marketing and the construction of public improvements to the commercial district and is funded by the imposition of property taxes and device fees on the casinos within its boundaries.

**Debt Service Fund** – This fund receives transfers from the general fund and retires the governmental activities bonded debt, excluding the District's debt.

Capital Projects Fund – This fund accounts for the construction of significant City capital projects.

*Impact Fee Fund* – This fund accounts for the parking and related projects of the City which are funded through an impact fee collected from new developments within the City.

**The Proprietary Fund** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. The City's proprietary fund is classified as a major enterprise fund.

Water Fund – This fund accounts for the operations of the City's water system.

#### 1-C. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position. The statement of activities reports revenues and expenses.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus on both financial reporting levels and the fiduciary fund is accounted for on a flow of economic resources at the fund reporting level. All assets and all liabilities associated with the operation of these funds are included on the statements of net position. The statements of changes in fund net position present increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. The proprietary fund uses the accrual basis of accounting at both reporting levels. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the calendar year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current calendar year. For the City, the phrase "available for exchange transactions" means expected to be received within 60 days of year-end.

**Revenues - Non-exchange Transactions -** Non-exchange transactions in which the City receives value without directly giving equal value in return, include property taxes, specific ownership taxes, sales taxes, device fees, grants, and contributions. On an accrual basis, revenue from property taxes and specific ownership taxes is recognized in the calendar year for which the taxes are levied. (Note 3-C) Property taxes are assessed in one year for the subsequent years' budget. Recognition for the levy made in 2013 is revenue for the 2014 budget year. Therefore, a property tax receivable and a liability of an equal amount are reported as "unearned revenue" on the government-wide statement of net position and as deferred revenue at the fund financial reporting level. Sales taxes are recognized in the year, in which the underlying event takes place (i.e., the calendar year in which the sale takes place).

Revenue from grants and contributions is recognized in the calendar year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes, device taxes and federal and state grants.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E. Assets, Liabilities and Fund Equity

#### 1-E-1 Cash, Cash Equivalents, and Investments

Cash balances of most City funds are pooled and invested. Interest earned from investments purchased with pooled cash is allocated to each fund based on the fund's average equity balance in the pooled fund. For the purpose of the statement of cash flows, the City considers cash and cash equivalents to include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City.

Investments are stated at fair value based on quoted market prices.

Colorado law authorizes the City to invest in the following type of obligations:

- Obligations of the United States and certain U.S. government agency securities.
- Certain international agency securities.
- General obligation and revenue bonds of U.S. local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper limited to securities with highest rating category by at least one nationally recognized rating agency at time of purchase.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts.
- Local government investment pools.

#### 1-E-2 Receivables

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable. Unbilled water charges are accrued as receivables and revenue at December 31, 2014.

#### 1-E-3 Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term transactions or interfund loans are classified as "interfund receivables/interfund payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

#### 1-E-4 Consumable Inventory

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds are stated at cost while the inventories of enterprise fund are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed. Inventories of the enterprise fund are expensed when consumed.

These inventories consist primarily of fuel and public works parts.

#### 1-E-5 Restricted Assets

Cash and investments are restricted for debt service applicable to various debt obligations.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-6 Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in governmental funds. The City reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the City fund financial statements. Capital assets utilized by the enterprise fund are reported both in the business-type activities column of the government-wide statement of net position and in the enterprise fund's statement of net position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars for all capital assets other than land. All land is recorded, without regard to its cost. The City's reported infrastructure consists of drainage structures, retaining walls and street lighting. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest incurred during the construction of capital assets utilized by the enterprise fund is capitalized.

The City capitalizes the cost of water rights, which includes the acquisition cost, legal and engineering costs related to the development and augmentation of those rights. Since the rights have a perpetual life, they are not amortized. All other costs, including costs incurred for the protection of those rights, are expensed.

The City capitalizes works of art and historical treasures, consisting primarily of statues and sculptures. These works are not depreciated since they are inexhaustible.

All reported capital assets are depreciated except for land, water rights, works of art and historical treasures and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

Depreciation is computed using the straight-line method over the following useful lives:

|                                   | Estimated Lives            |                             |  |
|-----------------------------------|----------------------------|-----------------------------|--|
| Asset Class                       | Governmental<br>Activities | Business-type<br>Activities |  |
|                                   |                            |                             |  |
| Buildings and improvements        | 25 - 40 Years              |                             |  |
| Vehicles and equipment            | 5 - 20 Years               | 5 - 20 Years                |  |
| General government infrastructure | 15 - 25 Years              |                             |  |
| Water plant and equipment         |                            | 40 Years                    |  |
| Water distribution system         |                            | 10 - 30 Years               |  |

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits do not vest.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. The proprietary fund reports the total compensated liability in this fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only "when due."

#### 1-E-8 Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Bonds and capital leases are recognized as a liability in the governmental fund financial statements when due.

#### 1-E-9 Bond Premiums, Discounts, Refunding Differences

On the government-wide statement of net position and the proprietary fund type statement of net position, unamortized bond premiums and discounts are netted against bonds payable. On the government-wide and proprietary fund type statement of activities, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond refunding differences are amortized over the shorter of the life of the refunding debt or refunded debt.

At the governmental fund reporting level, bond premiums and discounts are reported as other financing sources and uses, separately from the face amount of the bonds issued.

#### 1-E-10 Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-11 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position." In fiscal year 2011, the City implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

**Net Position** - The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

- Investment in Capital Assets is intended to reflect the portion of net position which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.
- Restricted Net Position are liquid assets, which have third party limitations on their use.
- *Unrestricted Net Position* represent assets that do not have any third party limitation on their use. While City management may have categorized and segmented portion for various purposes, the City Council has the unrestricted authority to revisit or alter these managerial decisions.

**Fund Balance** – **Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Nonspendable* Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- *Committed* Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Aldermen through the approval of a resolution. Only, the City Aldermen also may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the City's intent to be used
  for specific purposes, but are neither restricted nor committed. Intent is expressed by the City Aldermen to be
  used for a specific purpose.
- *Unassigned* Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund.

*Flow Assumptions* – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-12 Operating and Nonoperating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for providing water. Operating expenses are necessary costs incurred to provide the water services. All other revenues and expenses are considered nonoperating including investment earnings, interest expense and amortization.

#### 1-E-13 Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, system develop fees or from grants or outside contributions of resources restricted to capital acquisition and construction (e.g., water lines).

#### I-E-14 Device Fees Tax

The City adopted an ordinance imposing an occupational tax (i.e., a device fee) on gaming devices used within the City. The fee is paid on all gaming devices for which the State of Colorado has issued a device tax stamp. The City annual device fee tax is \$945 per device for 2014. The annual transportation device tax is \$77 per device.

#### I-E-15 Impact Fees

The City imposes two types of impact fees.

**Parking Impact Fees** – The City imposes a parking impact fee, charged to developers at the time of application for a building permit. The fee is levied to aid the development of additional parking facilities. The fee is \$2,000 for each required parking space based upon various factors included in the ordinance. Parking impact fees not expended or encumbered within ten years from the date of collection are refunded.

**Fire and Police Impact Fees** - The City imposes a fire and police impact fee, charged to developers at the time of application for a building permit. The fee is levied for the acquisition of facilities and equipment for public safety. The fees are based upon the type and size of the development. These impact fees not expended or encumbered within six years from the date of collection are refunded.

#### 1-E-16 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses section in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported separately after general revenues. Transfers between funds reported in the governmental activities column are eliminated.

#### 1-E-17 Estimates

The preparation of the financial statements in conformity with GAAP in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-18 Comparative Data

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

#### 1-E-19 Related Parties

The Mayor and Board of Alderman and resident City employees may receive preservation and restoration grants to restore their personal property in accordance with City policy and State Statutes.

#### Note 2 - Stewardship, Compliance and Accountability

**2-A. Budgetary Information** – The City adopts an annual operating budget for all governmental funds. The budget resolution reflects the total of each department's appropriation in each fund. The City also adopts an annual budget for its water fund.

Annual budgets are adopted for City funds. The budgets are adopted on a basis consistent with GAAP for all governmental fund types with the following exception:

- Any inceptions of capital leases and related capital outlay are not budgeted
- The budget for the water fund is adopted on the modified accrual basis of accounting (i.e., a non-GAAP budgetary basis)

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget is the total appropriation within each individual fund. Any change in total to a fund appropriation requires approval of the City's Board of Aldermen.

#### 2-B. Emergency Reserves

In 1992, Colorado voters approved an amendment to the Colorado Constitution that placed certain limits on revenue and expenditures of the state and local governments. Although the limit is placed on both revenue and expenditures, the constitutional amendment actually applies to revenue collections. The amendment is complex and subject to judicial interpretation.

However, cities have the option of placing a ballot measure before the voters asking for approval on retaining the revenue over the limit. The City's voters approved a ballot measure on November 7, 1995 that allows the City to exclude all revenues from those included within Article X, Section 20 of the Colorado Constitution.

Article X, Section 20 of the Colorado Constitution requires a reserve of 3% of its fiscal spending for emergencies. The use of this reserve is restricted to the purpose for which it was established and can be used solely for declared emergencies. In accordance with Article X, Section 20 of the Colorado Constitution, the City has reserved all fund balances for future expenditures in the general fund.

#### Note 3 - Detailed Notes on All Funds

#### 3-A. Deposits and Investments

#### **Deposits**

Colorado State statutes govern the City's deposit of cash. The Public Deposit Protection Act (PDPA) for banks and savings and loans requires the state regulators to certify eligible depositories for public deposits. The Act requires eligible depositories with public deposits in excess of the federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the state of Colorado or local Colorado governments, and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the assets in the pool must be at least equal to 102% of the uninsured deposits.

Custodial Credit Risk – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits may not be recovered.

At December 31, 2014, the carrying amount of the City's deposits was \$28,808,096 and the bank balance was \$28,772,856. Of the bank balance, \$261,960 was covered by federal deposit insurance and \$28,510,896 was covered by the provisions of the Colorado Public Deposit Protection Act (i.e., cash collateralized with securities held by the pledging financial institution's trust department or agent in the City's name).

#### **Investments**

*Interest Rate Risk* – Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The City has no formal policy regarding interest rate risk.

| Investment Type                                       |    | Fair<br>Value        |
|---|----|----------------------|
| Money market accounts Colotrust state investment pool | \$ | 202,407<br>8,856,688 |
| Total   | \$ | 9,059,095            |

The money market accounts are made up of forfeited non-vested employer 401 contributions with ICMA Retirement Corporation. These funds are available to be used towards future employer 401 contributions. As of December 31, 2014 the City had invested in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. The weighted average maturity of the Colotrust is less than 60 days.

Credit Quality Risk – Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Colotrust, a local government investment pool that the City invests in, is rated AAAm by Standard & Poor's. This pool is rated AAA by Fitch and Moody's. The money market account is invested exclusively in Colotrust. The maturity schedules for the above investments are less than one year. The City has no policy regarding credit risk.

#### Note 3 - Detailed Notes on All Funds (Continued)

Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the City's investments may not be recovered.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City has all investments in a local government investment pool, Colotrust.

#### Cash and Investment Reconciliation

| Petty cash Deposits Investments  | \$<br>1,100<br>28,808,096<br>9,059,095     |
|--|--|
| Total Cash and Investments   | \$<br>37,868,291                           |
| Fund Reporting Level   |  |
| Governmental fund type - balance sheet<br>Governmental fund type - balance sheet - restricted<br>Proprietary fund type - statement of net assets | \$<br>29,529,086<br>2,669,162<br>5,670,043 |
| Total  | \$<br>37,868,291                           |

#### 3-B. Receivables

Receivables at December 31, 2014, consisted of taxes, interest, accounts (billings for user charges, including unbilled utility receivables), and intergovernmental receivables arising from grants.

Receivables and payables are recorded on the City's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

#### 3-C. Property Taxes

Annual property taxes are levied by the City on assessed valuation as of January 1, and attached as an enforceable lien on the property at that time. Generally, property taxes are levied on December 15 for the subsequent year's operations. The taxes are payable by April. However, taxpayers may pay property taxes in two equal installments, in February and June.

Delinquent taxpayers are notified in August and generally sales of tax liens on delinquent properties are held in November or December. The County treasurer remits the taxes collected monthly to the City.

Note 3 - Detailed Notes on All Funds (Continued)

#### 3-D. Capital Assets

Capital asset activity for governmental activities for the year ended December 31, 2014, was as follows:

|   | Balance 1/1/2014 | Additions       | Ι  | Deductions | ]  | Balance 12/31/2014 |
|---|------------------|-----------------|----|------------|----|--------------------|
| Governmental activities:                    |                  |                 |    |            |    | ,                  |
| Nondepreciable capital assets:              |                  |                 |    |            |    |                    |
| Land  | \$<br>22,280,088 | \$<br>2,225,976 | \$ | -          | \$ | 24,506,064         |
| Works of art and historical treasures       | 1,099,310        | -               |    | -          |    | 1,099,310          |
| Intangible                                  | 2,739,820        | 2,025,732       |    | -          |    | 4,765,552          |
| Construction in progress                    | <br>3,332,744    | <br>2,481,596   |    | 3,302,992  |    | 2,511,348          |
| Total nondepreciable capital assets         | <br>29,451,962   | 6,733,304       |    | 3,302,992  |    | 32,882,274         |
| Depreciable capital assets:                 |                  |                 |    |            |    |                    |
| Buildings and improvements                  | 29,038,850       | 1,330,907       |    | -          |    | 30,369,757         |
| Vehicles and equipment                      | 7,146,170        | 552,638         |    | -          |    | 7,698,808          |
| Infrastructure                              | <br>37,219,524   | <br>24,809      |    |            |    | 37,244,333         |
| Total depreciable capital assets            | <br>73,404,544   | <br>1,908,354   |    |            |    | 75,312,898         |
| Total capital assets                        | 102,856,506      | 8,641,658       |    | 3,302,992  |    | 108,195,172        |
| Accumulated depreciation:                   |                  |                 |    |            |    |                    |
| Buildings and improvements                  | 7,464,166        | 1,044,408       |    | -          |    | 8,508,574          |
| Vehicles and equipment                      | 5,441,154        | 510,118         |    | -          |    | 5,951,272          |
| Infrastructure                              | 12,638,454       | <br>1,144,014   |    | -          |    | 13,782,468         |
| Total accumulated depreciation              | <br>25,543,774   | <br>2,698,540   |    |            |    | 28,242,314         |
| Governmental activities capital assets, net | \$<br>77,312,732 | \$<br>5,943,118 | \$ | 3,302,992  | \$ | 79,952,858         |

### Note 3 - Detailed Notes on All Funds (Continued)

Governmental activities depreciation expense

| General government                                 | \$<br>538,064   |
|--|-----------------|
| Public safety                                      | 353,878         |
| Public works                                       | <br>1,806,598   |
|  |                 |
| Total governmental activities depreciation expense | \$<br>2,698,540 |

Capital asset activities for the water fund for the year ended December 31, 2014, was as follows:

|  | Balance 1/1/2014 | Additions    | Deductions | Balance<br>12/31/2014 |
|--|------------------|--------------|------------|-----------------------|
| Business-type activities:                    |                  |              |            |                       |
| Nondepreciable capital assets                |                  |              |            |                       |
| Land   | \$ 1,475,299     |              | \$ -       | \$ 1,475,299          |
| Water rights                                 | 9,816,922        | -            | -          | 9,816,922             |
| Construction in progress                     | 750,652          | 3,774,445    |            | 4,525,097             |
| Total nondepreciable capital assets          | 12,042,873       | 3,774,445    |            | 15,817,318            |
| Depreciable capital assets:                  |                  |              |            |                       |
| Plant and equipment                          | 27,829,431       | -            | -          | 27,829,431            |
| Distribution system                          | 5,849,886        | -            | -          | 5,849,886             |
| Vehicles and equipment                       | 446,373          |              |            | 446,373               |
| Total depreciable capital assets             | 34,125,690       |              |            | 34,125,690            |
| Total capital assets                         | 46,168,563       | 3,774,445    |            | 49,943,008            |
| Accumulated depreciation:                    |                  |              |            |                       |
| Plant and equipment                          | 8,481,531        | 780,374      | -          | 9,261,905             |
| Distribution system                          | 3,912,264        | 201,012      | -          | 4,113,276             |
| Vehicles and equipment                       | 336,611          | 23,343       |            | 359,954               |
| Total accumulated depreciation               | 12,730,406       | 1,004,729    |            | 13,735,135            |
| Business-type activities capital assets, net | \$ 33,438,157    | \$ 2,769,716 | \$ -       | \$ 36,207,873         |

#### Note 3 - Detailed Notes on All Funds (Continued)

#### 3-E. Interfund Transfers

Interfund Transfers - Interfund transfers for the year ended December 31, 2014, consisted of the following:

|                       |               | Transfers from: |               |  |  |  |
|-----------------------|---------------|-----------------|---------------|--|--|--|
|                       |               | Transportation  | ·             |  |  |  |
|                       | General       | Device Fee      |               |  |  |  |
| Transfer to           | fund          | fund            | Total         |  |  |  |
| Debt service fund     | \$ 4,393,397  | \$ -            | \$ 4,393,397  |  |  |  |
| Water fund            | 8,500,000     | -               | 8,500,000     |  |  |  |
| Capital Projects fund | 12,000,000    |                 | 12,000,000    |  |  |  |
| General fund          |               | 650,650         | 650,650       |  |  |  |
| Total                 | \$ 24,893,397 | \$ 650,650      | \$ 25,544,047 |  |  |  |

Transfers are used to report revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

All City transfers either occur on a regular basis or are consistent with the purpose of the fund making the transfer.

#### 3-F. Long-Term Debt

Governmental Activities Bonds - The following is a summary of the outstanding long-term bonds at December 31, 2014.

**2006** Device Tax Revenue Refunding Bonds, Series 2006A - On October 26, 2006, the City issued device tax revenue refunding bonds, in the amount of \$13,270,000, Series 2006A and \$300,000, Series B, for a total of \$13,570,000 to advance refund the 1997 Device Tax Revenue Bonds in the amount of \$1,330,000 and to partially advance refund the 1998 Device Tax Revenue Bonds in the amount of \$11,580,000. The Series 2006A bonds carry a 5% interest rate with a final maturity on December 1, 2021. The Series 2006 B were retired in 2011.

Annual debt service requirements to amortize this debt, as of December 31, 2014 follow:

|           | Series A     |              |              |  |
|-----------|--------------|--------------|--------------|--|
| Year      | Principal    | Interest     | Total        |  |
|           |              |              |              |  |
| 2015      | 935,000      | 381,250      | 1,316,250    |  |
| 2016      | 980,000      | 334,500      | 1,314,500    |  |
| 2017      | 1,035,000    | 285,500      | 1,320,500    |  |
| 2018      | 1,085,000    | 233,750      | 1,318,750    |  |
| 2019      | 1,140,000    | 179,500      | 1,319,500    |  |
| 2020-2021 | 2,450,000    | 185,250      | 2,635,250    |  |
|           |              |              |              |  |
| Total     | \$ 7,625,000 | \$ 1,599,750 | \$ 9,224,750 |  |

#### Note 3 - Detailed Notes on All Funds (Continued)

**2013 Device Tax Revenue Bonds, Series 2013** - On December 18, 2013, the City issued device tax revenue bonds, in the amount of \$10,000,000, to acquire certain water rights and replace a water treatment plant. The Series 2013 bonds carry an interest rate of 4.17% with final maturity on December 1, 2033.

Annual debt service requirements to amortize this debt, as of December 31, 2014 follow:

|           | Series A      |              |               |  |  |
|-----------|---------------|--------------|---------------|--|--|
| Year      | Principal     | Interest     | Total         |  |  |
|           |               |              |               |  |  |
| 2015      | -             | 417,000      | 417,000       |  |  |
| 2016      | 135,000       | 417,000      | 552,000       |  |  |
| 2017      | 410,000       | 411,371      | 821,371       |  |  |
| 2018      | 430,000       | 394,273      | 824,273       |  |  |
| 2019      | 445,000       | 376,342      | 821,342       |  |  |
| 2020-2033 | 8,580,000     | 2,917,750    | 11,497,750    |  |  |
|           |               |              |               |  |  |
| Total     | \$ 10,000,000 | \$ 4,933,736 | \$ 14,933,736 |  |  |

**2014 Device Tax Revenue Bonds, Series 2014A** - On January 9, 2014, the City issued device tax revenue bonds, in the amount of \$10,000,000, to fund certain road and infrastructure improvements along Gregory Street. The Series 2014A bonds carry an interest rate of 4.23% with final maturity on December 1, 2033.

Annual debt service requirements to amortize this debt, as of December 31, 2014 follow:

|           |               | Series A     |               |
|-----------|---------------|--------------|---------------|
| Year      | Principal     | Interest     | Total         |
|           |               |              |               |
| 2015      | -             | 423,000      | 423,000       |
| 2016      | 150,000       | 423,000      | 573,000       |
| 2017      | 410,000       | 416,655      | 826,655       |
| 2018      | 420,000       | 399,312      | 819,312       |
| 2019      | 445,000       | 381,546      | 826,546       |
| 2020-2033 | 8,575,000     | 2,965,230    | 11,540,230    |
|           |               |              |               |
| Total     | \$ 10,000,000 | \$ 5,008,743 | \$ 15,008,743 |
|           |               |              |               |

**2014 Device Tax Revenue Bonds**, **Series 2014B** - On January 9, 2014, the City issued device tax revenue bonds, in the amount of \$2,000,000, to fund certain road and infrastructure improvements along Gregory Street. The Series 2014B bonds carry an interest rate of 6.65% with final maturity on December 1, 2016.

Annual debt service requirements to amortize this debt, as of December 31, 2014 follow:

|       |              | Series B  |              |  |  |  |  |
|-------|--------------|-----------|--------------|--|--|--|--|
| Year  | Principal    | Interest  | Total        |  |  |  |  |
|       |              |           |              |  |  |  |  |
| 2015  | 750,000      | 56,427    | 806,427      |  |  |  |  |
| 2016  | 500,000      | 21,600    | 521,600      |  |  |  |  |
|       |              |           |              |  |  |  |  |
| Total | \$ 1,250,000 | \$ 78,027 | \$ 1,328,027 |  |  |  |  |

Note 3 - Detailed Notes on All Funds (Continued)

*Changes in Long-term Debt* - Changes in the City's long-term obligations consisted of the following for the year ended December 31, 2014:

| Governmental Activities   | Outstanding 1/1/2014 | Additions     | Reductions      | Outstanding 12/31/2014 | Amounts Due in One Year |
|---|----------------------|---------------|-----------------|------------------------|-------------------------|
| 2004 Device Tax Revenue<br>Refunding Bonds<br>2006 Device Tax Revenue | \$ 135,000           | \$ -          | \$ 135,000      | \$ -                   | \$ -                    |
| Refunding Bonds - Series A<br>2013 Device Tax Revenue                 | 8,510,000            | -             | 885,000         | 7,625,000              | 935,000                 |
| Bonds 2014A Device Tax Revenue  | 10,000,000           | -             | -               | 10,000,000             | -                       |
| Bonds<br>2014B Device Tax Revenue                                     | -                    | 10,000,000    | -               | 10,000,000             | -                       |
| Bonds   | -                    | 2,000,000     | 750,000         | 1,250,000              | 750,000                 |
| Bond discounts Bond premiums  | (2,424)<br>108,943   | -             | (619)<br>13,761 | (1,805)<br>95,182      | -<br>-                  |
| •   |                      |               | ·               | ,                      |                         |
| Total Bonds   | 18,751,519           | 12,000,000    | 1,783,142       | 28,968,377             | 1,685,000               |
| Bond Refunding  | (346,314)            | -             | (48,153)        | (298,161)              |                         |
| Compensated Absences  | 582,825              | 567,557       | 616,826         | 533,556                | 85,142                  |
| Total Governmental Activities   | \$ 18,988,030        | \$ 12,567,557 | \$ 2,351,815    | \$ 29,203,772          | \$ 1,770,142            |
| <b>Business-Type Activities</b>                                       |                      |               |                 |                        |                         |
| Compensated Absences  | 49,349               | 59,153        | 53,106          | 55,396                 | 8,840                   |
| Total Business-Type Activities  | \$ 49,349            | \$ 59,153     | \$ 53,106       | \$ 55,396              | \$ 8,840                |

#### Note 3 - Detailed Notes on All Funds (Continued)

All bond obligations of the City's governmental activities will be financed through future debt service fund's expendable available financial sources as they become due. All capital lease obligations of the City's governmental activities will be financed through future general fund's expendable available financial sources as they become due. Principal and interest payments related to the City's water enterprise fund are financed from income derived from the operation of the water system. The compensated absences liability will be paid from the fund in which the employees' salaries are paid, generally the general fund and the water fund.

#### 3-G. Pensions

The City sponsors two pension plans presented below.

**Defined Contribution Plan** - The employees of the City (except for paid firefighters) participate in ICMA Retirement Corporation Prototype Money Purchase Plan, which is a defined contribution plan, which was established by the City and is maintained and administered by ICMA Retirement Corporation. At December 31, 2014, there were 71 plan members. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees become plan members upon the start of employment. Under this plan, up to 6.00% of the plan members' compensation is withheld and remitted to the Plan Administrator along with the matching payment of 6.00% from the City. The City's contributions plus earnings become fully vested after five years with partial vesting beginning after one year. City contributions for plan members who leave employment before they are fully vested are used to reduce the City's current period contribution requirement. There is no liability for benefits under the plan beyond the City's matching payments. Plan provisions and contribution requirements are established and may be amended by the City's Board of Aldermen.

Contributions actually made by plan members for the years ended December 31, 2014, 2013, and 2012 were \$259,997, \$258,185, and \$240,479 and the City's contributions were \$296,997, \$300,738 and \$277,025 respectively.

State Fire and Police Pension Plan (FPPA Defined Benefit Plan) - The City contributes to the Statewide Defined Benefit Plan, a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Pension Association (FPPA). The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members hired prior to January 1, 1997 through the Statewide Death and Disability Plan, which is also administered by FPPA. This is a noncontributory plan. All full-time, paid firefighters of the City are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Colorado Statutes assign the authority to establish benefit provision to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. That report may be obtained by calling FPPA at 303-770-3772 in the Denver metro area and 1-800-332-FPPA (3772) from outside the metro area.

The financial statements of the Statewide Defined Benefit Plan are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The Statewide Defined Benefit Plan investments are presented at fair value except for short-term investments, which are recorded at cost, which approximates fair value.

The contribution requirements of plan members and the City are established by statute. The contribution rate for plan members is 8.0% of covered salary and for the City is 8.0% of covered salary. The City's contributions to the Statewide Defined Benefit Plan for the years ended December 31, 2014, 2013, and 2012 were \$128,456, \$122,644, and \$128,790 respectively, equal to the City's required contributions for each year. At December 31, 2014, there were 19 plan members.

#### Note 3 - Detailed Notes on All Funds (Continued)

#### 3-H. Invested in Capital Assets, Net of Related Debt

Nonmajor Special Revenue Funds:

Conservation Trust Fund:

The "invested in capital assets, net of related debt" amounts reported on the government-wide statement of net position as of December 31, 2014 are as follows:

Business -

| Invested in capital assets, net of related debt:   | Governmental Activities                               | Type Activities                           |
|--|---|---|
| Cost of capital assets Less accumulated depreciation Book value Less capital related debt (net of premiums, (discounts) and (refunding amounts)) | \$ 108,195,174<br>28,242,316<br>79,952,858<br>557,716 | \$ 49,943,009<br>13,735,136<br>36,207,873 |
| Invested in capital assets, net of related debt  | \$ 79,395,142   | \$ 36,207,873                             |
| 3-I. Fund Equity   |   |   |
| Fund Balances - Fund Balance are classified as follows:  |   |   |
| • <i>Nonspendable</i> - The following fund balances are nonspendable because they are n  | ot in a spendable fo                                  | rm:                                       |
| General Fund: Inventory Prepaid Items  |   |   |
| Business Improvement District Fund: Prepaid Items  | <u>\$ 3,515</u>                                       |   |
| • Restricted - The following fund balances are legally restricted to specific purposes   | ::  |   |
| General Fund: Emergency purposes   | <u>\$ 630,000</u>                                     |   |
| Major Special Revenue Funds:   |   |   |
| Preservation and Restoration Fund: Preservation and restoration purposes   | <u>\$ 5,370,486</u>                                   |   |
| Transportation Device Fee Trust Fund: Transportation purposes  | <u>\$ 56,808</u>                                      |   |
| Business Improvement District Fund:  | Φ. #. 000   |   |

Parks, recreation and open space purposes \_\_\_\_\_\_<u>\$ 24,400</u>

#### Note 3 - Detailed Notes on All Funds (Continued)

Major Debt Services Fund:

Debt Service Fund:

Repayment of debt principal and interest \$2,692,875

Major Capital Projects Funds:

Impact Fees Fund:

• Assigned - The following fund balances are assigned by management for specific purposes:

Major Business Improvement District Funds:

**Business Improvement Districts Fund:** 

District Enhancements \$290,623

Major Capital Projects Funds:

Capital Projects Fund:

#### Note 4 - Other Notes

#### 4-A. Risk Management

The City is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity, which was established pursuant to an intergovernmental agreement authorized by Colorado state statutes. The purposes of CIRSA are to provide property and casualty and workers' compensation insurance coverage and risk management services to its municipal members at a reasonable cost.

Members can participate actively in policy-making through the Board of Directors, which are nominated and elected by members; involvement on a number of board committees; and participation at annual general membership meetings. Operations are funded by individual membership contributions.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the by-laws, any member of CIRSA against stated liability or loss, to the limit of the financial resources of CIRSA. Also, it is the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be dedicated to the exclusive benefit of its members. The by-laws shall constitute the substance of the intergovernmental contract among the members. The amount of settlements has not exceeded insurance coverage for any of the three previous years.

The City carries commercial insurance coverage for the other risks of loss including workers compensation and employee health and accident insurance. Settled claims have not exceeded this commercial coverage in any of the past three years.

#### *Note 4 – Other Notes (Continued)*

#### 4-B. Contingent Liabilities

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the City believes such disallowances, if any, will be minimal.

The City is a defendant in various lawsuits at December 31, 2014. In the opinion of City management, the outcome of these contingencies will not have a material effect on the financial position of the City.

#### 4-C. Subsequent Events

Significant 2014 budget authority has been appropriated for 2015 to complete capital projects initiated in 2014 for both the Capital Fund and the Preservation and Restoration Fund.

# City of Black Hawk, Colorado Required Supplementary Information General Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|   |                     | 20                  | 14            |                                  | 2013          |
|---|---------------------|---------------------|---------------|----------------------------------|---------------|
|   | Original<br>Budget  | Final<br>Budget     | Actual        | Variance<br>With Final<br>Budget | Actual        |
| Revenues                                    | <b>4.11.210.200</b> | <b>*</b> 11 210 200 | <b>.</b>      | A 201 1 1 5                      | Φ 0.020.227   |
| Taxes                                       | \$ 11,249,200       | \$ 11,249,200       | \$ 11,530,345 | \$ 281,145                       | \$ 9,930,337  |
| Intergovernmental                           | 6,922,500           | 6,922,500           | 6,985,350     | 62,850                           | 6,887,971     |
| Licenses and permits                        | 57,300              | 57,300              | 168,458       | 111,158                          | 118,014       |
| Charges for services Fines and forfeitures  | 411,500             | 411,500             | 482,309       | 70,809<br>121                    | 457,016       |
|   | 52,000              | 52,000              | 52,121        |                                  | 47,523        |
| Investment earnings                         | 20,000              | 20,000              | 45,621        | 25,621                           | 20,390        |
| Miscellaneous                               | 150,300             | 150,300             | 263,385       | 113,085                          | 415,977       |
| <b>Total Revenues</b>                       | 18,862,800          | 18,862,800          | 19,527,589    | 664,789                          | 17,877,228    |
| Expenditures Current:                       |                     |                     |               |                                  |               |
| General government                          | 4,660,185           | 4,660,185           | 4,707,383     | (47,198)                         | 4,714,101     |
| Planning                                    | 643,533             | 643,533             | 643,596       | (63)                             | 602,976       |
| Public safety                               | 6,107,623           | 6,107,623           | 6,074,576     | 33,047                           | 5,801,721     |
| Public works                                | 3,942,985           | 3,942,985           | 3,347,852     | 595,133                          | 3,370,214     |
| Total Expenditures                          | 15,354,326          | 15,354,326          | 14,773,407    | 580,919                          | 14,489,012    |
| Excess of Revenues Over Expenditures        | 3,508,474           | 3,508,474           | 4,754,182     | 1,245,708                        | 3,388,216     |
| Other Financing Sources (Uses)              |                     |                     |               |                                  |               |
| Transfers in                                | 650,650             | 650,650             | 650,650       | -                                | 643,000       |
| Transfers out                               | (24,641,156)        | (24,641,156)        | (24,893,397)  | (252,241)                        | (4,104,523)   |
| Device tax bonds issued                     | 12,000,000          | 12,000,000          | 12,000,000    |                                  | 10,000,000    |
| <b>Total Other Financing Sources (Uses)</b> | (11,990,506)        | (11,990,506)        | (12,242,747)  | (252,241)                        | 6,538,477     |
| Net Change in Fund Balances                 | \$ (8,482,032)      | \$ (8,482,032)      | (7,488,565)   | \$ 993,467                       | 9,926,693     |
| Fund Balances Beginning of Year             |                     |                     | 19,276,362    |                                  | 9,349,669     |
| Fund Balances End of Year                   |                     |                     | \$ 11,787,797 |                                  | \$ 19,276,362 |

# City of Black Hawk, Colorado Required Supplementary Information Preservation & Restoration Fund Schedule of Revenues, Expenditures and

# Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  |                    | 2               | 014          |                                  | 2013         |
|--|--------------------|-----------------|--------------|----------------------------------|--------------|
|  | Original<br>Budget | Final<br>Budget | Actual       | Variance<br>With Final<br>Budget | Actual       |
| Revenues   |                    |                 |              |                                  |              |
| Intergovernmental  | \$ 3,500,000       | \$ 3,500,000    | \$ 3,496,881 | \$ (3,119)                       | \$ 3,457,536 |
| Charges for services   | 100                | 100             | -            | (100)                            | 250          |
| Investment earnings  | 13,300             | 13,300          | 10,709       | (2,591)                          | 11,039       |
| Miscellaneous  | 36,064             | 36,064          | 36,063       | (1)                              | 216,377      |
| <b>Total Revenues</b>  | 3,549,464          | 3,549,464       | 3,543,653    | (5,811)                          | 3,685,202    |
| Expenditures   |                    |                 |              |                                  |              |
| Current:   |                    |                 |              |                                  |              |
| Grants   | 39,150             | 39,150          | 738,093      | (698,943)                        | 802,867      |
| Capital Outlay   | 2,925,740          | 2,925,740       | 1,767,315    | 1,158,425                        | 4,866,395    |
| <b>Total Expenditures</b>                                    | 2,964,890          | 2,964,890       | 2,505,408    | 459,482                          | 5,669,262    |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | 584,574            | 584,574         | 1,038,245    | 453,671                          | (1,984,060)  |
| Other Financing Uses Transfers out                           |                    |                 |              |                                  |              |
| Net Change in Fund Balances                                  | \$ 584,574         | \$ 584,574      | 1,038,245    | \$ 453,671                       | (1,984,060)  |
| Fund Balances Beginning of Year                              |                    |                 | 4,332,241    |                                  | 6,316,301    |
| Fund Balances End of Year                                    |                    |                 | \$ 5,370,486 |                                  | \$ 4,332,241 |

# City of Black Hawk, Colorado Required Supplementary Information Transportation Device Fee Trust Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  |    |                    |    | 20              | 14 |           |    |                                |    | 2013      |
|--|----|--------------------|----|-----------------|----|-----------|----|--------------------------------|----|-----------|
|  |    | Original<br>Budget |    | Final<br>Budget |    | Actual    | W  | ariance<br>ith Final<br>Budget |    | Actual    |
| Revenues<br>Taxes  | \$ | 650,650            | \$ | 650,650         | \$ | 647,817   | \$ | (2,833)                        | \$ | 646,520   |
| Investment earnings  | Ψ  | 450                | Ψ  | 450             | Ψ  | 272       | Ψ  | (178)                          | Ψ  | 586       |
| <b>Total Revenues</b>  |    | 651,100            |    | 651,100         |    | 648,089   |    | (3,011)                        |    | 647,106   |
| Expenditures Current: Public Works                           |    |                    |    |                 |    |           |    |                                |    | _         |
| <b>Total Expenditures</b>                                    |    | -                  |    |                 |    |           |    | _                              |    | <u>-</u>  |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures |    | 651,100            |    | 651,100         |    | 648,089   |    | (3,011)                        |    | 647,106   |
| Other Financing Sources (Uses)<br>Transfers Out              |    | (650,650)          |    | (650,650)       |    | (650,650) |    |                                |    | (643,000) |
| Net Change in Fund Balances                                  | \$ | 450                | \$ | 450             |    | (2,561)   | \$ | (3,011)                        |    | 4,106     |
| Fund Balances Beginning of Year                              |    |                    |    |                 |    | 59,369    |    |                                |    | 55,263    |
| Fund Balances End of Year                                    |    |                    |    |                 | \$ | 56,808    |    |                                | \$ | 59,369    |

## City of Black Hawk, Colorado Required Supplementary Information Business Improvement District Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  |                    | 20                  | 14 |          |    |  | 2013          |
|--|--------------------|---------------------|----|----------|----|--|---------------|
|  | Original<br>Budget | <br>Final<br>Budget |    | Actual   | W  | <sup>7</sup> ariance<br>Tith Final<br>Budget | Actual        |
| Revenues   |                    |                     |    |          |    |  |               |
| Taxes  | \$<br>149,730      | \$<br>149,730       | \$ | 152,299  | \$ | 2,569  | \$<br>155,763 |
| Special assessments  | 500                | 500                 |    | -<br>751 |    | 251  | -<br>194      |
| Investment earnings Miscellaneous                            | 300                | 300                 |    | -        |    | 231  | 194           |
| Wiscenancous   | <br>               | <br>                |    |          |    |  | <br>          |
| <b>Total Revenues</b>  | <br>150,230        | 150,230             |    | 153,050  |    | 2,820  | <br>155,957   |
| Expenditures   |                    |                     |    |          |    |  |               |
| Current:   |                    |                     |    |          |    |  |               |
| General government   | 237,250            | 237,250             |    | 106,677  |    | 130,573                                      | 75,787        |
| Debt Service:  |                    |                     |    |          |    |  |               |
| Principal  | -                  | -                   |    | -        |    | -  | -             |
| Interest and fiscal charges                                  | <br>               | <br>                |    |          |    |  | <br>          |
| <b>Total Expenditures</b>                                    | <br>237,250        | 237,250             |    | 106,677  |    | 130,573                                      | <br>75,787    |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | \$<br>(87,020)     | \$<br>(87,020)      |    | 46,373   | \$ | 133,393                                      | 80,170        |
| Fund Balances Beginning of Year                              |                    |                     |    | 252,765  |    |  | 172,595       |
| Fund Balances End of Year                                    |                    |                     | \$ | 299,138  |    |  | \$<br>252,765 |

#### City of Black Hawk, Colorado Notes to the Required Supplementary Information For the Year Ended December 31, 2014

#### Note 1 - Budgetary Basis of Accounting

The general fund adopts an annual budget on a basis consistent with generally accepted accounting principles (GAAP) except that the inception of capital leases and the related capital outlay are not budgeted. Also, debt service expenditures related to capital leases are budgeted within the public works function budget, rather than separately as debt service expenditures.

The preservation and restoration, the transportation authority and the business improvement district funds adopt annual budget on a basis consistent with generally accepted accounting principles.

#### City of Black Hawk, Colorado General Fund Comparative Balance Sheet December 31, 2014 and 2013

|   | 2014          | 2013          |
|---|---------------|---------------|
| Assets  |               |               |
| Cash and cash equivalents   | \$ 12,195,575 | \$ 18,883,178 |
| Receivables:  |               |               |
| Accounts  | 96,315        | 80,074        |
| Property taxes  | 8,499         | 8,600         |
| Other taxes   | 962,494       | 824,731       |
| Inventory   | 117,110       | 135,505       |
| Prepaid items   | 120,273       | 248,978       |
| Total Assets  | \$ 13,500,266 | \$ 20,181,066 |
| Liabilities, Deferred Inflows of Resources and Fund Balances              |               |               |
| Liabilities   |               |               |
| Accounts payable  | \$ 374,929    | \$ 525,710    |
| Retainage payable   | -             | 1,650         |
| Accrued expenditures  | 418,381       | 367,744       |
| Refundable deposits   | 910,660       | 1,000         |
| Total Liabilities   | 1,703,970     | 896,104       |
| <b>Deferred Inflows of Resources</b>                                      |               |               |
| Property taxes  | 8,499         | 8,600         |
| <b>Total Deferred Inflows of Resources</b>                                | 8,499         | 8,600         |
| Fund Balances   |               |               |
| Restricted  | 630,000       | 806,000       |
| Nonspendable  | 237,383       | 384,483       |
| Assigned  | · -           | _             |
| Unassigned  | 10,920,414    | 18,085,879    |
| <b>Total Fund Balances</b>  | 11,787,797    | 19,276,362    |
| <b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b> | \$ 13,500,266 | \$ 20,181,066 |

See accompanying independent auditor's report

# City of Black Hawk, Colorado General Fund Comparative Statement of Revenues, Expenditures and Changes in Fund Balances For the Years Ended December 31, 2014 and 2013

|   | 2014          | 2013          |
|---|---------------|---------------|
| Revenues                                    | '             |               |
| Taxes                                       | \$ 11,530,345 | \$ 9,930,337  |
| Intergovernmental                           | 6,985,350     | 6,887,971     |
| Licenses and permits                        | 168,458       | 118,014       |
| Charges for services                        | 482,309       | 457,016       |
| Fines and forfeitures                       | 52,121        | 47,523        |
| Investment earnings                         | 45,621        | 20,390        |
| Miscellaneous                               | 263,385       | 415,977       |
| Total Revenues                              | 19,527,589    | 17,877,228    |
| Expenditures                                |               |               |
| Current:                                    |               |               |
| General government                          | 4,707,383     | 4,714,101     |
| Planning                                    | 643,596       | 602,976       |
| Public safety                               | 6,074,576     | 5,801,721     |
| Public works                                | 3,347,852     | 3,370,214     |
| Total Expenditures                          | 14,773,407    | 14,489,012    |
| Excess of Revenues Over Expenditures        | 4,754,182     | 3,388,216     |
| Other Financing Sources (Uses)              |               |               |
| Transfers in                                | 650,650       | 643,000       |
| Transfers out                               | (24,893,397)  | (4,104,523)   |
| Device tax bonds issued                     | 12,000,000    | 10,000,000    |
| <b>Total Other Financing Sources (Uses)</b> | (12,242,747)  | 6,538,477     |
| Net Change in Fund Balances                 | (7,488,565)   | 9,926,693     |
| Fund Balances Beginning of Year             | 19,276,362    | 9,349,669     |
| Fund Balances End of Year                   | \$ 11,787,797 | \$ 19,276,362 |

See accompanying independent auditor's report

# City of Black Hawk, Colorado General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014 (With Comparative Actual Amounts for the Year Ended December 31, 2013)

|                                    |                    | 20              | 014        |                                  | 2013       |  |
|------------------------------------|--------------------|-----------------|------------|----------------------------------|------------|--|
|                                    | Original<br>Budget | Final<br>Budget | Actual     | Variance<br>with Final<br>Budget | Actual     |  |
| Revenues                           |                    |                 |            |                                  |            |  |
| Taxes                              |                    |                 |            |                                  |            |  |
| Property                           | \$ 8,600           | \$ 8,600        | \$ 8,487   | \$ (113)                         | \$ 8,740   |  |
| Specific ownership                 | 400                | 400             | 508        | 108                              | 273        |  |
| Road and bridge                    | 95,000             | 95,000          | 90,711     | (4,289)                          | 93,116     |  |
| Sales, use and lodging             | 2,940,000          | 2,940,000       | 3,220,682  | 280,682                          | 3,278,009  |  |
| Franchise                          | 160,000            | 160,000         | 176,667    | 16,667                           | 170,728    |  |
| Device fees                        | 8,016,200          | 8,016,200       | 8,015,745  | (455)                            | 6,349,805  |  |
| Occupational                       | 29,000             | 29,000          | 17,545     | (11,455)                         | 29,666     |  |
| Total Taxes                        | 11,249,200         | 11,249,200      | 11,530,345 | 281,145                          | 9,930,337  |  |
| Licenses and Permits               |                    |                 |            |                                  |            |  |
| Business licenses                  | 6,100              | 6,100           | 12,561     | 6,461                            | 6,741      |  |
| Building permits                   | 50,000             | 50,000          | 153,197    | 103,197                          | 109,823    |  |
| Other                              | 1,200              | 1,200           | 2,700      | 1,500                            | 1,450      |  |
| <b>Total Licenses and Permits</b>  | 57,300             | 57,300          | 168,458    | 111,158                          | 118,014    |  |
| Intergovernmental                  |                    |                 |            |                                  |            |  |
| Gaming                             | 6,900,000          | 6,900,000       | 6,957,400  | 57,400                           | 6,864,191  |  |
| Highway users                      | 12,500             | 12,500          | 13,185     | 685                              | 12,847     |  |
| Cigarette taxes                    | 10,000             | 10,000          | 10,175     | 175                              | 10,933     |  |
| Public Safety grants               |                    |                 | 4,590      | 4,590                            |            |  |
| Total Intergovernmental            | 6,922,500          | 6,922,500       | 6,985,350  | 62,850                           | 6,887,971  |  |
| Charges for Services               |                    |                 |            |                                  |            |  |
| Plan review fees                   | 20,000             | 20,000          | 90,782     | 70,782                           | 70,630     |  |
| Silver Dollar Metro District       | 226,100            | 226,100         | 226,116    | 16                               | 215,821    |  |
| Black Hawk transportation          | -                  | -               | -          | -                                | -          |  |
| Gilpin Ambulance Authority         | 35,000             | 35,000          | 41,101     | 6,101                            | 39,117     |  |
| Rents                              | 130,400            | 130,400         | 124,310    | (6,090)                          | 131,448    |  |
| <b>Total Charges for Services</b>  | 411,500            | 411,500         | 482,309    | 70,809                           | 457,016    |  |
| Fines and Forfeitures              |                    |                 |            |                                  |            |  |
| Municipal court                    | 30,000             | 30,000          | 27,151     | (2,849)                          | 28,106     |  |
| County court                       | 8,000              | 8,000           | 12,042     | 4,042                            | 6,505      |  |
| Parking                            | 5,000              | 5,000           | 1,190      | (3,810)                          | 2,215      |  |
| Police department services         | 1,000              | 1,000           | 2,562      | 1,562                            | 2,079      |  |
| Victim service surcharge           | 8,000              | 8,000           | 9,176      | 1,176                            | 8,618      |  |
| <b>Total Fines and Forfeitures</b> | 52,000             | 52,000          | 52,121     | 121                              | 47,523     |  |
| Investment Earnings                | 20,000             | 20,000          | 45,621     | 25,621                           | 20,390     |  |
| Miscellaneous                      | 150,300            | 150,300         | 263,385    | 113,085                          | 415,977    |  |
| Total Revenue                      | 18,862,800         | 18,862,800      | 19,527,589 | 664,789                          | 17,877,228 |  |
|                                    |                    |                 | ·          |                                  |            |  |

(continued)

#### General Fund

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

(continued) 2014 2013 Variance **Original** With Final **Final Budget Budget** Actual **Budget** Actual **Expenditures General Government Mayor and Council** Personal services 259,823 259,823 256,362 3,461 205,951 Program services 1,985,600 1,985,600 1,922,893 62,707 2,262,924 2,468,875 **Total Mayor and Council** 2,245,423 2,245,423 2,179,255 66,168 **Municipal Court** Personal services 39,013 39,013 38,783 230 37,235 Professional services 19,000 19,000 19,288 (288)17,888 Purchased services 600 600 424 176 Program services 6,300 6,300 25 6,275 4,510 Supplies **Total Municipal Court** 64,913 64,913 58,520 6,393 59,633 City Manager Personal services 436,902 436,902 488,362 (51,460)417,134 Professional services 643,000 643,000 642,579 421 551,385 General services Purchased services 238,000 238,000 236,817 1,183 223,225 Program services 681 15,000 15,000 14,319 20,940 Vehicle operation and maintenance Supplies 5,800 5,800 5,740 60 7,907 **Total City Manager** 1,338,702 1,338,702 1,387,817 (49,115)1,220,591 City Clerk 50,045 Personal services 166,602 166,602 116,557 166,434 Professional services 2,000 2,000 2,920 (920)2,723 3,500 2,936 3,435 General services 3,500 564 Purchased services 22,985 22,985 42,669 (19,684)28,977 Program services 17,832 17,832 101,598 (83,766)14,879 Supplies 3,390 9,700 9,700 6,310 7,218 **Total City Clerk** 222,619 222,619 272,990 (50,371)223,666 Total carried forward 3,871,657 3,871,657 3,898,582 (26,925)3,972,765

(continued)

# City of Black Hawk, Colorado General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014 (With Comparative Actual Amounts for the Year Ended December 31, 2013)

| Principal plane  Prin |                                       |               |                                       |              |             | (continued)  |
|--|---------------------------------------|---------------|---------------------------------------|--------------|-------------|--------------|
| Cingland Budger         Final Budger         Budger         With Final Budger         Actual Power Sequentities           Total brought forward         \$3,871,657         \$3,871,657         \$3,898,582         \$2,626,252         \$3,972,676           Expenditures         Total Professional Services         \$242,492         242,499         276,929         \$3,888         26,526           General Services         \$3,200         \$3,000         \$1,112         \$3,888         26,526           General Services         \$32,000         \$3,000         \$1,112         \$3,888         26,526           General Services         \$12,000         \$1,000         \$3,000         \$1,722         \$25,700           Purchased Services         \$12,500         \$1,500         \$3,835         \$6,351         \$2,651           Purchased Services         \$4,600         \$2,500         \$8,851         \$6,351         \$2,651           Purchased Services         \$2,500         \$4,601         \$2,416         \$4,602         \$4,603         \$4,602           Professional services         \$279,236         \$279,236         \$26,722         \$1,510         \$27,340           Portused Services         \$2,000         \$6,000         \$1,001         \$1,001         \$2,102  |                                       |               | 20                                    | 014          |             | 2013         |
| Personal services   Pers |                                       | -             |                                       | Actual       | With Final  | Actual       |
| General Government           MIS         Personal services         242,492         242,492         276,929         (34,437)         213,624           Professional services         5,000         5,000         1,112         3,888         2,652           General services         112,500         111,2500         111,027         1,473         112,565           Purchased services         2,500         2,500         8,851         (6,512)         2,565           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance         2         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         458         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           General services         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336 <td>Total brought forward</td> <td>\$ 3,871,657</td> <td>\$ 3,871,657</td> <td>\$ 3,898,582</td> <td>\$ (26,925)</td> <td>\$ 3,972,765</td>  | Total brought forward                 | \$ 3,871,657  | \$ 3,871,657                          | \$ 3,898,582 | \$ (26,925) | \$ 3,972,765 |
| MIS           Personal services         242,492         242,492         276,929         (34,437)         213,624           Professional services         5,000         5,000         1,112         3,888         2,652           General services         32,100         32,100         30,308         1,792         25,740           Purchased services         12,500         112,500         111,250         111,027         1,473         112,565           Porgam services         2,500         2,500         8,851         (6,351)         2,651           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance           Personal services         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         2,000         2,000         909         1,019         2,197           Purchased services         1,000         1,000         516         484         681           Supplies  | •                                     |               |                                       |              |             |              |
| Personal services         242,492         242,492         276,929         (34,437)         213,624           Professional services         5,000         5,000         1,112         3,888         2,652           Ceneral services         32,100         32,100         30,308         1,792         25,730           Purchased services         112,500         111,2500         111,027         1,433         112,505           Program services         2,500         8,250         8,851         (6,351)         2,656           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance         2         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         458         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           Program services         3,100         3,100         3,100         3,100         3,100  |                                       |               |                                       |              |             |              |
| Professional services         5,000         5,000         1,112         3,888         2,652           General services         32,100         33,2100         33,308         1,792         25,740           Purchased services         112,500         111,250         111,027         1,473         112,565           Program services         2,500         2,500         8,851         (6,351)         2,651           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance           Personal services         279,236         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,344           Purchased services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         434         681           Supplies         3,100         3,300         3,300         3,31         352,336         348,423         3,913         335,101           Total Finance <td></td> <td>242.402</td> <td>242 402</td> <td>276 020</td> <td>(24.427)</td> <td>212 624</td>   |                                       | 242.402       | 242 402                               | 276 020      | (24.427)    | 212 624      |
| General services         32,100         32,100         30,308         1,792         2,5740           Purchased services         112,500         111,250         111,027         1,473         112,565           Supplies         2,500         2,500         8,851         (6,351)         2,651           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance           Personal services         279,236         279,236         267,726         11,510         274,304           Professional services         6,67,000         67,000         76,017         (9,017)         55,734           General services         2,000         2,000         99         1,091         2,197           Program services         1,000         1,000         516         448         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,  |                                       |               |                                       |              |             | *            |
| Purchased services   112,500   112,500   111,027   1,473   112,565     Program services   2,500   2,500   8,851   (6,351)   2,651     Supplies   41,600   41,600   32,151   9,449   49,003     Total MIS   436,192   436,192   460,378   C4,186   406,235     Finance  |                                       |               |                                       |              |             |              |
| Program services         2,500         2,500         8,851         (6,351)         2,651           Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance         Personal services         279,236         279,236         267,726         11,510         274,304           Personal services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         488         (458)         62           Purchased services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,197         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         Personal services         190,455         190,455         192,082         (1,627)         190,031           Porfessional services         1,200         1,900         414,  |                                       |               |                                       |              |             |              |
| Supplies         41,600         41,600         32,151         9,449         49,003           Total MIS         436,192         436,192         460,378         (24,186)         406,235           Finance         Personal services         279,236         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         2         190,455         190,455         192,082         (1,627)         190,031           Professional services         190,455         190,455         192,082         (1,627)         190,031           Professional services         1,200         1,400   |                                       |               | · · · · · · · · · · · · · · · · · · · |              |             |              |
| Total MIS         436,192         436,192         436,192         460,378         (24,186)         406,235           Finance         Personal services         279,236         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         458         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           Porgram services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         Personal services         190,455         190,455         192,082         (1,627)         190,031           Personal services         423,500         423,500         414,501         8,999         394,833           General services         11,040  | _                                     |               |                                       |              |             |              |
| Finance         Personal services         279,236         279,236         267,726         11,510         274,304           Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         458         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planing           Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         1,900         1,900         461         1,439         1,807           Vehicle operation and maintenance         <   | ••                                    | <del></del> - |                                       |              | ·           |              |
| Personal services         279,236         279,236         267,226         11,510         274,304           Professional services         67,000         67,000         76,007         (9,017)         55,734           General services         -         -         4488         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Professional services         190,455         190,455         192,082         (1,627)         190,031           Personal services         190,455         190,455         192,082         (1,627)         190,031           Personal services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900  | Total MIS                             | 436,192       | 436,192                               | 460,378      | (24,186)    | 406,235      |
| Professional services         67,000         67,000         76,017         (9,017)         55,734           General services         -         -         458         (458)         62           Purchased services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         4461         1,439         1,807           Purchased services         1,223         2,238         2,420 <td>Finance</td> <td></td> <td></td> <td></td> <td></td> <td></td>   | Finance                               |               |                                       |              |             |              |
| General services         2.00         2.000         909         1.091         2.197           Purchased services         1.000         1.000         516         484         681           Supplies         3.100         3.100         2.797         303         2.123           Total Finance         352,336         352,336         348,423         3.913         335,101           Total Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning           Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purgram services         2,238         2,238         2,420         (182)         1,284           Program services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services <td< td=""><td>Personal services</td><td>279,236</td><td>279,236</td><td>267,726</td><td>11,510</td><td>274,304</td></td<>   | Personal services                     | 279,236       | 279,236                               | 267,726      | 11,510      | 274,304      |
| Purchased services         2,000         2,000         909         1,091         2,197           Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning           Personal services         190,455         190,455         192,082         (1,627)         190,031           Portessional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,804           Purchased services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planing         643,53  |                                       | 67,000        | 67,000                                |              | (9,017)     | 55,734       |
| Program services         1,000         1,000         516         484         681           Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Program services         2,238         2,238         2,242         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety  |                                       | -             | -                                     |              |             |              |
| Supplies         3,100         3,100         2,797         303         2,123           Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning         Personal services         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477     <  |                                       |               |                                       |              |             |              |
| Total Finance         352,336         352,336         348,423         3,913         335,101           Total General Government         4,660,185         4,660,185         4,707,383         (47,198)         4,714,101           Planning Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety         Police         9         1         2         2         2         3,886         4,869         4,100         62,196         6   |                                       |               |                                       |              |             |              |
| Panning  | Supplies                              | 3,100         | 3,100                                 | 2,797        | 303         | 2,123        |
| Planning           Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police           Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000 <t< td=""><td>Total Finance</td><td>352,336</td><td>352,336</td><td>348,423</td><td>3,913</td><td>335,101</td></t<>  | Total Finance                         | 352,336       | 352,336                               | 348,423      | 3,913       | 335,101      |
| Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police         9ersonal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824 <t< td=""><td><b>Total General Government</b></td><td>4,660,185</td><td>4,660,185</td><td>4,707,383</td><td>(47,198)</td><td>4,714,101</td></t<>  | <b>Total General Government</b>       | 4,660,185     | 4,660,185                             | 4,707,383    | (47,198)    | 4,714,101    |
| Personal services         190,455         190,455         192,082         (1,627)         190,031           Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police         9ersonal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824 <t< td=""><td>Planning</td><td></td><td></td><td></td><td></td><td></td></t<>   | Planning                              |               |                                       |              |             |              |
| Professional services         423,500         423,500         414,501         8,999         394,833           General services         11,040         11,040         12,216         (1,176)         5,762           Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police         9ersonal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767  | e e e e e e e e e e e e e e e e e e e | 190,455       | 190,455                               | 192,082      | (1,627)     | 190,031      |
| Vehicle operation and maintenance         1,900         1,900         461         1,439         1,807           Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police         Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -         - <t< td=""><td>Professional services</td><td></td><td></td><td></td><td></td><td></td></t<>   | Professional services                 |               |                                       |              |             |              |
| Purchased services         1,200         1,200         11,418         (10,218)         1,544           Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety         Police         Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938     <  | General services                      | 11,040        | 11,040                                | 12,216       | (1,176)     | 5,762        |
| Program services         2,238         2,238         2,420         (182)         1,285           Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,596         (63)         602,976           Public Safety           Police         8         8         8         8         8         8         8         8         8         602,976  | Vehicle operation and maintenance     | 1,900         | 1,900                                 | 461          | 1,439       | 1,807        |
| Supplies         13,200         13,200         10,498         2,702         7,714           Total Planning         643,533         643,533         643,533         643,596         (63)         602,976           Public Safety           Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -  | Purchased services                    | 1,200         | 1,200                                 | 11,418       | (10,218)    | 1,544        |
| Public Safety         Police           Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -   | Program services                      | 2,238         | 2,238                                 | 2,420        | (182)       | 1,285        |
| Public Safety         Police         Personal services       3,351,763       3,256,751       95,012       3,186,477         Professional services       39,980       39,980       35,880       4,100       62,196         General services       16,000       16,000       7,625       8,375       8,824         Vehicle operation and maintenance       52,000       52,000       33,866       18,134       38,767         Purchased services       30,800       30,800       31,981       (1,181)       25,956         Program services       -       -       -       -       -         Supplies       113,300       113,300       129,724       (16,424)       116,938         Capital outlay       - <t< td=""><td>Supplies</td><td>13,200</td><td>13,200</td><td>10,498</td><td>2,702</td><td>7,714</td></t<>   | Supplies                              | 13,200        | 13,200                                | 10,498       | 2,702       | 7,714        |
| Police           Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -         -         -           Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158  | <b>Total Planning</b>                 | 643,533       | 643,533                               | 643,596      | (63)        | 602,976      |
| Personal services         3,351,763         3,351,763         3,256,751         95,012         3,186,477           Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -         -           Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158   |                                       |               |                                       |              |             |              |
| Professional services         39,980         39,980         35,880         4,100         62,196           General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -           Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158  |                                       | 3 351 763     | 3,351 763                             | 3,256,751    | 95 012      | 3.186 477    |
| General services         16,000         16,000         7,625         8,375         8,824           Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -           Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158  |                                       |               |                                       |              |             |              |
| Vehicle operation and maintenance         52,000         52,000         33,866         18,134         38,767           Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -         -         -         -         -         -           Supplies         113,300         113,300         129,724         (16,424)         116,938           Capital outlay         -         -         -         -         -         -           Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158   |                                       |               |                                       |              |             |              |
| Purchased services         30,800         30,800         31,981         (1,181)         25,956           Program services         -  | Vehicle operation and maintenance     |               |                                       |              |             |              |
| Program services         -   | *                                     |               |                                       |              |             |              |
| Capital outlay         -   | Program services                      | -             | -                                     | -            | -           | -            |
| Total Police         3,603,843         3,603,843         3,495,827         108,016         3,439,158   | Supplies                              | 113,300       | 113,300                               | 129,724      | (16,424)    | 116,938      |
|  | Capital outlay                        |               |                                       |              |             |              |
| Total carried forward 8,907,561 8,907,561 8,846,806 60.755 8.756.235   | Total Police                          | 3,603,843     | 3,603,843                             | 3,495,827    | 108,016     | 3,439,158    |
|  | Total carried forward                 | 8,907,561     | 8,907,561                             | 8,846,806    | 60,755      | 8,756,235    |

(continued)

(continued)

#### General Fund

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

(continued) 2014 2013 Variance Original **Final** With Final **Budget** Budget Actual Actual Budget Total brought forward 8,907,561 8,907,561 8,846,806 60,755 8,756,235 **Expenditures Public Safety** Fire 2,207,530 2,207,530 2,317,496 (109,966)2,180,544 Personal services Professional services 10,602 (3,102)8,139 7,500 7,500 40,000 11,782 General services 40,000 56,388 (16,388)Vehicle operation and maintenance 30,000 30,000 34,324 (4,324)39,992 48,212 Purchased services 51,000 51,000 43,311 7,689 Program services 3,000 3,000 1,598 1,402 1,312 157,250 157,250 112,110 45,140 64,970 Supplies Capital outlay 7,500 7,500 2,920 4,580 7,612 **Total Fire** 2,503,780 2,503,780 2,578,749 (74,969)2,362,563 **Total Public Safety** 6,107,623 6,107,623 6,074,576 33,047 5,801,721 **Public Works** Personal services 1,916,985 1,916,985 1,860,113 56,872 1,821,785 130,883 Professional services 195,000 195,000 64,117 59,227 754,500 General services 754,500 540,045 214,455 650,450 214,000 214,000 45,388 Vehicle operation and maintenance 168,612 166,273 Purchased services 51,500 51,500 7,785 43,715 10,342 659,000 659,000 599,086 59,914 554,852 Program services Supplies 137,000 137,000 101,769 35,231 98,615 Capital outlay 15,000 15,000 6,325 8,675 8,670 **Total Public Works** 3,942,985 3,942,985 3,347,852 595,133 3,370,214 **Total Expenditures** 15,354,326 15,354,326 14,773,407 580,919 14,489,012 **Excess of Revenues Over Expenditures** 3,508,474 3,508,474 4,754,182 1,245,708 3,388,216 Other Financing Sources (Uses) Transfers in 650,650 643,000 650,650 650,650 Transfers out (24,641,156) (24,641,156) (24,893,397) (252,241)(4,104,523) Device tax bonds issued 10,000,000 12,000,000 12,000,000 12,000,000 **Total Other Financing Sources (Uses)** (11,990,506)(11,990,506)(12,242,747)(252,241)6,538,477 **Net Change in Fund Balances** \$ (8,482,032) \$ (8,482,032) (7,488,565) \$ 993,467 9,926,693 **Fund Balances Beginning of Year** 19,276,362 9,349,669 **Fund Balances End of Year** \$ 11,787,797 \$ 19,276,362

See accompanying independent auditor's report

#### City of Black Hawk, Colorado Preservation and Restoration Fund Comparative Balance Sheet December 31, 2014 and 2013

|   | 2014                         | 2013                                |
|---|------------------------------|-------------------------------------|
| Assets Cash and cash equivalents Prepaid expenses                         | \$<br>5,678,901<br>264       | \$<br>5,041,893                     |
| Receivables: Accounts Notes   |                              | <br>18,031<br>35,839                |
| Total Assets  | \$<br>5,679,165              | \$<br>5,095,763                     |
| Liabilities, Deferred Inflows of Resources and Fund Balances              |                              |                                     |
| Liabilities Accounts payable Grant tax payable Retainage payable          | \$<br>90,727<br>217,952<br>- | \$<br>251,300<br>280,208<br>196,175 |
| Total Liabilities   | 308,679                      | 727,683                             |
| Deferred Inflows of Resources Notes receivable                            | <u>-</u>                     | <br>35,839                          |
| <b>Total Deferred Inflows of Resources</b>                                | <br>                         | <br>35,839                          |
| Fund Balances Restricted  | 5,370,486                    | 4,332,241                           |
| Total Fund Balances   | <br>5,370,486                | 4,332,241                           |
| <b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b> | \$<br>5,679,165              | \$<br>5,095,763                     |

## City of Black Hawk, Colorado Transportation Device Fee Trust Fund Comparative Balance Sheet December 31, 2014 and 2013

|  | <br>2014     | 2013                  |
|--|--------------|-----------------------|
| Assets Cash and cash equivalents Accounts Receivable - Other taxes | \$<br>56,808 | \$<br>4,857<br>54,512 |
| Total Assets   | \$<br>56,808 | \$<br>59,369          |
| Liabilities and Fund Balances                                      |              |                       |
| Liabilities Accounts payable                                       | \$<br>       | \$<br>                |
| Total Liabilities  | <br>-        | <br>                  |
| Fund Balances Restricted   | <br>56,808   | <br>59,369            |
| <b>Total Liabilities and Fund Balances</b>                         | \$<br>56,808 | \$<br>59,369          |

#### City of Black Hawk, Colorado Business Improvement District Fund Comparative Balance Sheet December 31, 2014 and 2013

|  |    | 2014             |    | 2013         |
|--|----|------------------|----|--------------|
| Assets   | Ф  | 200.272          | Φ  | 242.001      |
| Cash and cash equivalents  | \$ | 290,272<br>5,000 | \$ | 242,891      |
| Cash and cash equivalents - restricted Receivable - County Treasurer |    | 3,000<br>962     |    | 6,000<br>616 |
| Prepaid expenses   |    | 3,515            |    | 3,509        |
| Property taxes receivables   |    | 145,395          |    | 143,738      |
| Total Assets   | \$ | 445,144          | \$ | 396,754      |
| Liabilities, Deferred Inflows of Resources and Fund Balances         |    |                  |    |              |
| Liabilities  |    |                  |    |              |
| Accounts payable   | \$ | 611              | \$ | 251          |
| Total Liabilities  |    | 611              |    | 251          |
| <b>Deferred Inflows of Resources</b>                                 |    |                  |    |              |
| Property taxes   |    | 145,395          |    | 143,738      |
| <b>Total Deferred Inflows of Resources</b>                           |    | 145,395          |    | 143,738      |
| Fund Balances  |    |                  |    |              |
| Restricted:  |    |                  |    |              |
| Emergencies  |    | 5,000            |    | 6,000        |
| Nonspendable   |    | 3,515            |    | 3,509        |
| Assigned   |    | 290,623          |    | 243,256      |
| Total Fund Balances  |    | 299,138          |    | 252,765      |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances   | \$ | 445,144          | \$ | 396,754      |

#### City of Black Hawk, Colorado Conservation Fund Comparative Balance Sheet December 31, 2014 and 2013

|                                  | 2  | 2014   | 2013         |
|----------------------------------|----|--------|--------------|
| Assets Cash and cash equivalents | \$ | 24,400 | \$<br>23,200 |
| Fund Balances Restricted         | \$ | 24,400 | \$<br>23,200 |

### City of Black Hawk, Colorado Conservation Fund

## Schedule of Revenues and Changes in Fund Balances - Budget to Acutal For the Year Ended December 31, 2014 (With Comparative Actual Amounts for the Year Ended December 31, 2013)

|                                 |                   | 20             | 14 |        |     |                            |    | 2013   |
|---------------------------------|-------------------|----------------|----|--------|-----|----------------------------|----|--------|
|                                 | riginal<br>Sudget | Final<br>udget |    | Actual | Wit | riance<br>h Final<br>udget | A  | Actual |
| Revenues                        |                   |                |    |        |     |                            |    |        |
| Intergovernmental               | \$<br>1,200       | \$<br>1,200    | \$ | 1,141  | \$  | (59)                       | \$ | 1,276  |
| Investment earnings             | <br>60            | 60             |    | 59     |     | (1)                        |    | 49     |
| <b>Total Revenues</b>           | 1,260             | 1,260          |    | 1,200  |     | (60)                       |    | 1,325  |
| Expenditures<br>Current         |                   |                |    |        |     |                            |    |        |
| Culture and recreation          | <br>              |                |    |        |     |                            |    |        |
| Excess (Deficiency) of Revenues |                   |                |    |        |     |                            |    |        |
| Over (Under) Expenditures       | \$<br>1,260       | \$<br>1,260    |    | 1,200  | \$  | (60)                       |    | 1,325  |
| Fund Balances Beginning of Year |                   |                |    | 23,200 |     |                            |    | 21,875 |
| Fund Balances End of Year       |                   |                | \$ | 24,400 |     |                            | \$ | 23,200 |

#### City of Black Hawk, Colorado Debt Service Fund Comparative Balance Sheet December 31, 2014 and 2013

|  | 2014            | 2013            |
|--|-----------------|-----------------|
| Assets                                 |                 |                 |
| Cash and cash equivalents              | \$<br>28,713    | \$<br>4,359     |
| Cash and cash equivalents - restricted | <br>2,664,162   | 1,625,280       |
| Total Assets                           | \$<br>2,692,875 | \$<br>1,629,639 |
| Fund Balances                          |                 |                 |
| Restricted                             | \$<br>2,692,875 | \$<br>1,629,639 |

### City of Black Hawk, Colorado Debt Service Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014 (With Comparative Actual Amounts for the Year Ended December 31, 2013)

|   |                    | 2014            |              |                                  |              |  |  |  |
|---|--------------------|-----------------|--------------|----------------------------------|--------------|--|--|--|
|   | Original<br>Budget | Final<br>Budget | Actual       | Variance<br>With Final<br>Budget | Actual       |  |  |  |
| Revenues  |                    |                 |              |                                  |              |  |  |  |
| Investment earnings                                       | \$ 200             | \$ 200          | \$ 16,913    | \$ 16,713                        | \$ 193       |  |  |  |
| Expenditures Debt Service:                                |                    |                 |              |                                  |              |  |  |  |
| Principal retirement                                      | 1,790,000          | 1,790,000       | 1,770,000    | 20,000                           | 990,000      |  |  |  |
| Interest and fiscal charges                               | 1,557,533          | 1,557,533       | 1,577,074    | (19,541)                         | 698,967      |  |  |  |
| Total Expenditures  | 3,347,533          | 3,347,533       | 3,347,074    | 459                              | 1,688,967    |  |  |  |
| (Deficiency of Revenues (Under) Expenditures              | (3,347,333)        | (3,347,333)     | (3,330,161)  | 17,172                           | (1,688,774)  |  |  |  |
| Other Financing Sources (Uses) Transfers in Transfers out | 4,141,156          | 4,141,156       | 4,393,397    | 252,241                          | 2,354,523    |  |  |  |
| <b>Total Other Financing Sources (Uses)</b>               | 4,141,156          | 4,141,156       | 4,393,397    | 252,241                          | 2,354,523    |  |  |  |
| Net Change in Fund Balances                               | \$ 793,823         | \$ 793,823      | 1,063,236    | \$ 269,413                       | 665,749      |  |  |  |
| Fund Balances Beginning of Year                           |                    |                 | 1,629,639    |                                  | 963,890      |  |  |  |
| Fund Balances End of Year                                 |                    |                 | \$ 2,692,875 |                                  | \$ 1,629,639 |  |  |  |

#### City of Black Hawk, Colorado Impact Fee Fund Comparative Balance Sheet December 31, 2014 and 2013

|  |          | 2014      |    | 2013      |
|--|----------|-----------|----|-----------|
| Assets Cash and cash equivalents           | \$       | 1,496,458 | \$ | 1,492,759 |
|  | Ψ        | 1,170,180 | Ψ  | 1,172,737 |
| Liabilities Accounts payable               | \$       |           | \$ |           |
| Accounts payable Retainage payable         | <b>D</b> | <u>-</u>  | Ф  | <u> </u>  |
| Total Liabilities                          |          | -         |    | -         |
| Fund Balances                              |          |           |    |           |
| Restricted                                 | \$       | 1,496,458 | \$ | 1,492,759 |
| <b>Total Liabilities and Fund Balances</b> | \$       | 1,496,458 | \$ | 1,492,759 |

# City of Black Hawk, Colorado Impact Fee Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2014 (With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  | 2014 |                  |    |                |    |           |     |                             | <br>2013        |
|--|------|------------------|----|----------------|----|-----------|-----|-----------------------------|-----------------|
|  |      | riginal<br>udget |    | Final<br>udget |    | Actual    | Wit | riance<br>th Final<br>udget | Actual          |
| Revenues   |      |                  |    |                |    |           |     |                             |                 |
| Impact fees  | \$   | -                | \$ | -              | \$ | -         | \$  | -                           | \$<br>-         |
| Investment earnings  |      | 4,000            |    | 4,000          |    | 3,699     |     | (301)                       | <br>3,552       |
| <b>Total Revenues</b>  |      | 4,000            |    | 4,000          |    | 3,699     |     | (301)                       | 3,552           |
| Expenditures<br>Capital Outlay                               |      |                  |    |                |    | <u>-</u>  |     |                             | 250,000         |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | \$   | 4,000            | \$ | 4,000          |    | 3,699     | \$  | (301)                       | (246,448)       |
| Fund Balances Beginning of Year                              |      |                  |    |                |    | 1,492,759 |     |                             | <br>1,739,207   |
| Fund Balances End of Year                                    |      |                  |    |                | \$ | 1,496,458 |     |                             | \$<br>1,492,759 |

#### City of Black Hawk, Colorado Capital Projects Fund Comparative Balance Sheet December 31, 2014 and 2013

|   | II. | 2014                | <br>2013                 |
|---|-----|---------------------|--------------------------|
| Assets Cash and cash equivalents Accounts Receivable Prepaid Expenses | \$  | 9,814,767<br>-<br>- | \$<br>605,864            |
| Total Assets  | \$  | 9,814,767           | \$<br>605,864            |
| Liabilities and Fund Balances   |     |                     |                          |
| Liabilities Accounts payable Retainage payable                        | \$  | 143,726             | \$<br>101,705<br>250,677 |
| Total Liabilities   |     | 143,726             | 352,382                  |
| Fund Balances<br>Assigned   |     | 9,671,041           | <br>253,482              |
| Total Liabilities and Fund Balances                                   | \$  | 9,814,767           | \$<br>605,864            |

City of Black Hawk, Colorado
Capital Projects Fund
Schedule of Revenues, Expenditures and
Changes in Fund Balances - Budget and Actual
For the Year Ended December 31, 2014
(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  |                     |                   | 2013                 |                                  |                       |
|--|---------------------|-------------------|----------------------|----------------------------------|-----------------------|
|  | Original<br>Budget  | Final<br>Budget   | Actual               | Variance<br>with Final<br>Budget | Actual                |
| Revenues   | <b>4 22</b> 0,000   | <b>4 22</b> 0,000 | <b></b>              |                                  |                       |
| Intergovernmental  | \$ 220,000<br>5,000 | \$ 220,000        | \$ 400,431<br>12,231 | \$ 180,431                       | \$ 1,229,231<br>3,928 |
| Investment earnings Miscellaneous                            | 5,000               | 5,000             | 734,500              | 7,231<br>734,500                 | 832,000               |
| <b>Total Operating Revenue</b>                               | 225,000             | 225,000           | 1,147,162            | 922,162                          | 2,065,159             |
| Expenditures   |                     |                   |                      |                                  |                       |
| Capital Outlay   | 11,946,040          | 11,946,040        | 3,729,603            | 8,216,437                        | 6,468,254             |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | (11,721,040)        | (11,721,040)      | (2,582,441)          | 9,138,599                        | (4,403,095)           |
| Other Financing Sources                                      |                     |                   |                      |                                  |                       |
| Transfers in:<br>General fund                                | 12,000,000          | 12,000,000        | 12,000,000           | -                                | 1,750,000             |
| Net Change in Fund Balances                                  | \$ 278,960          | \$ 278,960        | 9,417,559            | \$ 9,138,599                     | (2,653,095)           |
| Fund Balances Beginning of Year                              |                     |                   | 253,482              |                                  | 2,906,577             |
| Fund Balances End of Year                                    |                     |                   | \$ 9,671,041         |                                  | \$ 253,482            |

### City of Black Hawk, Colorado Water Fund

#### Schedule of Revenues, Expenses and Changes in Fund Net Position - Budget and Actual (Non-GAAP) Budgetary Basis For the Year Ended December 31, 2014

(With Comparative Actual Amounts for the Year Ended December 31, 2013)

|  |                    | 2               | 2014          |                                  | 2013          |
|--|--------------------|-----------------|---------------|----------------------------------|---------------|
|  | Original<br>Budget | Final<br>Budget | Actual        | Variance<br>With Final<br>Budget | Actual        |
| Operating Revenues                                       |                    |                 |               |                                  |               |
| Charges for services                                     | \$ 2,900,200       | \$ 2,900,200    | \$ 2,792,603  | \$ (107,597)                     | \$ 2,984,365  |
| Miscellaneous  | 15,500             | 15,500          | 75,700        | 60,200                           | 15,619        |
| <b>Total Operating Revenues</b>                          | 2,915,700          | 2,915,700       | 2,868,303     | (47,397)                         | 2,999,984     |
| Operating Expenses                                       |                    |                 |               |                                  |               |
| Personal services  | 852,072            | 852,072         | 811,585       | 40,487                           | 772,612       |
| Professional services                                    | 1,300,000          | 1,300,000       | 1,241,455     | 58,545                           | 1,145,828     |
| General services   | 427,500            | 427,500         | 230,503       | 196,997                          | 252,090       |
| Program services   | 10,000             | 10,000          | 2,996         | 7,004                            | 2,029         |
| Purchased services                                       | 39,000             | 39,000          | 19,408        | 19,592                           | 17,409        |
| Supplies   | 83,700             | 83,700          | 40,058        | 43,642                           | 51,112        |
| Repairs and maintenance                                  | 525,000            | 525,000         | 158,490       | 366,510                          | 286,532       |
| Capital outlay - capitalized and noncapitalized          | 7,203,000          | 7,203,000       | 3,996,952     | 3,206,048                        | 739,971       |
| <b>Total Operating Expenses</b>                          | 10,440,272         | 10,440,272      | 6,501,447     | 3,938,825                        | 3,267,583     |
| Operating Income (Loss)                                  | (7,524,572)        | (7,524,572)     | (3,633,144)   | 3,891,428                        | (267,599)     |
| Non-Operating Revenues (Expenses)                        |                    |                 |               |                                  |               |
| Investment earnings                                      | 2,000              | 2,000           | 9,050         | 7,050                            | 1,448         |
| <b>Total Non-Operating Revenues (Expenses)</b>           | 2,000              | 2,000           | 9,050         | 7,050                            | 1,448         |
| (Loss) Before Transfers In                               | (7,522,572)        | (7,522,572)     | (3,624,094)   | 3,898,478                        | (266,151)     |
| Transfers in   | 8,500,000          | 8,500,000       | 8,500,000     |                                  |               |
| Change in Net Position - Budgetary Basis                 | \$ 977,428         | \$ 977,428      | 4,875,906     | \$ 3,898,478                     | (266,151)     |
| Reconciliation to GAAP Basis -<br>Change in Net Position |                    |                 |               |                                  |               |
| Deduct:  |                    |                 | (1.004.720)   |                                  | (1.005.051)   |
| Depreciation Add:  |                    |                 | (1,004,729)   |                                  | (1,005,961)   |
| Capitalized capital outlay                               |                    |                 | 3,774,445     |                                  | 708,883       |
| Change in Net Position - GAAP Basis                      |                    |                 | 7,645,622     |                                  | (563,229)     |
| Net Position Beginning of Year                           |                    |                 | 33,825,772    |                                  | 34,389,001    |
| Net Position End of Year                                 |                    |                 | \$ 41,471,394 |                                  | \$ 33,825,772 |

### City of Black Hawk, Colorado Introduction to Statistical Section

(Unaudited)

This part of the City of Black Hawk's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information has not been audited by the independent auditor. In 2007, the Black Hawk Business Improvement District, a component unit, was reclassified from discretely presented to blended pursuant to generally accepted accounting principles. Unless otherwise indicated, the years prior to 2007 have not been restated to reflect this reclassification.

| Contents   | Exhibit      |
|--|--------------|
| Financial Trends  These tables contain trend information that may assist the reader in assessing the City's current financial performance by placing it in a historical perspective. Since a significant funding source for the City is state aid relating to the City's share of state gaming taxes, a trend table presenting this revenue has been added.  | I - XII      |
| Revenue Capacity  These tables contain information that may assist the reader in assessing the viability of the City's two most significant "own-source" revenue sources, gaming device taxes and sales taxes. Property taxes are not a major revenue for the City, therefore, the tables relating to the City's property taxes are not presented.   | XIII - XVI   |
| Debt Capacity  These tables present information that may assist the reader in analyzing the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.  | XVII - XX    |
| Demographic and Economic Information  These tables offer economic and demographic indicators that are commonly used for financial analysis and that can inform one's understanding the City's present and ongoing financial status. Since the gaming industry is competitive between three authorized gaming cities within the State of Colorado, selected comparison tables are presented for gaming information. | XXI - XXVII  |
| Operating Information  | XXVIII - XXX |

#### Data Source

activities it performs.

Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant years included.

These tables contain service and infrastructure indicators that can inform one's understanding how the information in the City's financial statements relates to the services the City provides and the

#### Notes:

The City implemented GASB Statement No. 34 in calendar year 2003, therefore, tables presenting government-wide financial data include only nine years.

### Changes in Net Position - Governmental Activities Last Ten Calendar Years (accrual basis of accounting)

|   | 2005         | 2006          | 2007          | 2008         | 2009           | 2010         | 2011         | 2012         | 2013         | 2014           |
|---|--------------|---------------|---------------|--------------|----------------|--------------|--------------|--------------|--------------|----------------|
| Expenses:                                     |              |               |               |              |                |              |              |              |              |                |
| General government <sup>1</sup>               | \$ 6,178,636 | \$ 11,031,421 | \$ 3,578,935  | \$ 4,349,581 | \$ 4.085,428   | \$ 5.072.444 | \$ 5,340,343 | \$ 4,747,052 | \$ 6,163,795 | \$ 6.053,960   |
| Planning                                      | 722,507      | 565,561       | 446,144       | 368,509      | 281,256        | 360,064      | 277,088      | 497,010      | 603,619      | 640,850        |
| Public safety                                 | 5,538,941    | 6,319,260     | 6,245,176     | 6,396,298    | 5,255,467      | 5,382,877    | 5,728,980    | 5,848,069    | 6,123,994    | 6,431,982      |
| Public works                                  | 3,598,032    | 3,991,812     | 5,177,834     | 7,171,578    | 5,709,460      | 5,440,673    | 4,859,138    | 4,834,937    | 5,890,849    | 5,298,908      |
| Culture and recreation                        | -            | -             | · · ·         | 10,940       | -              | -            | -            | -            | -            | · · ·          |
| Interest and fiscal charges                   | 202,633      | 183,006       | 618,596       | 524,620      | 432,372        | 1,053,198    | 803,364      | 1,026,760    | 708,676      | 1,707,575      |
| Total Expenses                                | 16,240,749   | 22,091,060    | 16,066,685    | 18,821,526   | 15,763,983     | 17,309,256   | 17,008,913   | 16,953,828   | 19,490,933   | 20,133,275     |
| Program Revenues:                             |              |               |               |              |                |              |              |              |              |                |
| Charges for services:                         |              |               |               |              |                |              |              |              |              |                |
| Plan review fees                              | 318,357      | 32,757        | 70,631        | 11,359       | 14,896         | 56,596       | 10,600       | 30,169       | 70,630       | 70,782         |
| Building permits                              | 169,834      | 51,312        | 108,664       | 19,145       | 24,518         | 21,417       | 16,798       | 36,053       | 109,823      | 103,197        |
| Impact fees                                   | 125,086      | 212,216       | 14,644        | -            | 62,828         | -            | -            | -            | -            | -              |
| Sales of houses - historical preservation     | 291,760      | 189,107       | -             | -            | -              | -            | -            | -            | -            | -              |
| Transportation fees                           | -            | -             | -             | 582,326      | 904,469        | 523,282      | -            | -            | -            | -              |
| Other   | 143,695      | 171,195       | 670,442       | 78,961       | 212,653        | 706,565      | 505,944      | 465,259      | 442,350      | 528,909        |
| Operating grants and contributions 2          | 3,703,779    | 3,993,205     | 6,554,477     | 6,230,709    | 5,141,584      | 5,377,120    | 3,740,755    | 3,496,923    | 3,471,659    | 3,515,797      |
| Capital grants and contributions <sup>3</sup> | 5,858        | -             | 12,070,480    | 50,000       | -              | -            | -            | -            | 1,525,291    | 400,431        |
| Total Program Revenues                        | 4,758,369    | 4,649,792     | 19,489,338    | 6,972,500    | 6,360,948      | 6,684,980    | 4,274,097    | 4,028,404    | 5,619,753    | 4,619,116      |
| Net (Expense) Revenue                         | (11,482,380) | (17,441,268)  | 3,422,653     | (11,849,026) | (9,403,035)    | (10,624,276) | (12,734,816) | (12,925,424) | (13,871,180) | (15,514,159)   |
| General Revenues:                             |              |               |               |              |                |              |              |              |              |                |
| Taxes:  |              |               |               |              |                |              |              |              |              |                |
| Property and specific ownership taxes         | 9,466        | 9,756         | 830,844       | 467,385      | 445,187        | 453,069      | 457,583      | 447,033      | 164,776      | 161,294        |
| Sales and use taxes                           | 2,458,540    | 4,155,906     | 1,871,058     | 1,400,903    | 1,342,501      | 2,347,346    | 2,818,100    | 2,964,090    | 3,278,009    | 3,220,682      |
| Road and bridge taxes                         | 71,771       | 80,428        | 84,792        | 90,055       | 89,925         | 105,460      | 105,044      | 93,920       | 93,116       | 90,711         |
| Device taxes                                  | 7,108,203    | 7,541,870     | 8,930,631     | 8,761,539    | 8,395,345      | 8,015,456    | 7,673,775    | 7,285,442    | 6,996,325    | 8,663,562      |
| Franchise taxes                               | 128,986      | 132,332       | 145,338       | 152,460      | 138,226        | 163,040      | 161,485      | 160,027      | 170,728      | 176,667        |
| Other   | 13,835       | 12,971        | 18,156        | 15,848       | 6,345          | 26,682       | 50,915       | 35,818       | 29,666       | 17,545         |
| Gaming  | 6,587,172    | 7,110,170     | 7,530,055     | 7,172,188    | 6,056,663      | 7,180,228    | 7,112,195    | 6,770,143    | 6,864,191    | 6,957,400      |
| Investment earnings                           | 506,585      | 1,316,836     | 1,127,219     | 522,039      | 119,870        | 104,440      | 71,048       | 73,291       | 39,931       | 90,255         |
| Miscellaneous <sup>4</sup>                    | 2,053,147    | 621,263       | 2,557,025     | 1,320,408    | 129,041        | 292,173      | 393,945      | 252,552      | 1,266,402    | 1,008,284      |
| <b>Total General Revenues</b>                 | 18,937,705   | 20,981,532    | 23,095,118    | 19,902,825   | 16,723,103     | 18,687,894   | 18,844,090   | 18,082,316   | 18,903,144   | 20,386,400     |
| Transfers <sup>6</sup>                        | (2,683,926)  | (3,104,995)   | (4,628,642)   | (3,371,609)  | (15,548,440)   | (500,000)    | (500,000)    | (2,000,000)  |              | (8,500,000)    |
| <b>Total General Revenues and Transfers</b>   | 16,253,779   | 17,876,537    | 18,466,476    | 16,531,216   | 1,174,663      | 18,187,894   | 18,344,090   | 16,082,316   | 18,903,144   | 11,886,400     |
| Special Item <sup>5</sup>                     |              |               |               |              |                |              |              |              |              |                |
| Change in Net Position                        | \$ 4,771,399 | \$ 435,269    | \$ 21,889,129 | \$ 4,682,190 | \$ (8,228,372) | \$ 7,563,618 | \$ 5,609,274 | \$ 3,156,892 | \$ 5,031,964 | \$ (3,627,759) |

#### Notes:

<sup>&</sup>lt;sup>1</sup> The 2006 amount includes a payment for land relating to an eminent domain settlement of \$5.3 million.

<sup>&</sup>lt;sup>2</sup> The 2006 amount includes infrastructure donated by the casinos, primarily a road.

<sup>&</sup>lt;sup>3</sup> The majority of these revenues are the City's share of State gaming revenue set aside for historical preservation

<sup>&</sup>lt;sup>4</sup> The 2007 amount includes a recovery of \$2,221,034 relating to the eminent domain setttlement.

<sup>&</sup>lt;sup>5</sup> The 2003 amount was a write-down to fair value of the cost of historical preservation houses restored by the City and

<sup>&</sup>lt;sup>6</sup> The 2009 amount includes the assumption of the business-type activities long-term debt, totaling

#### Changes in Net Position - Governmental Activities - Percentage of Total Last Ten Calendar Years (accrual basis of accounting)

|   | 2005   | 2006   | 2007   | 2008   | 2009   | 2010   | 2011   | 2012   | 2013   | 2014   |
|---|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Expenses:                                     |        | 2000   |        | 2000   |        | 2010   |        |        |        |        |
| General government <sup>1</sup>               | 38.0%  | 49.9%  | 22.3%  | 23.1%  | 25.9%  | 29.3%  | 31.4%  | 28.0%  | 31.6%  | 30.1%  |
| Planning                                      | 4.4%   | 2.6%   | 2.8%   | 2.0%   | 1.8%   | 2.1%   | 1.6%   | 2.9%   | 3.1%   | 3.2%   |
| Public safety                                 | 34.1%  | 28.6%  | 38.9%  | 34.0%  | 33.3%  | 31.1%  | 33.7%  | 34.5%  | 31.4%  | 31.9%  |
| Public works                                  | 22.2%  | 18.1%  | 32.2%  | 38.2%  | 36.2%  | 31.4%  | 28.6%  | 28.5%  | 30.2%  | 26.3%  |
| Interest and fiscal charges                   | 1.2%   | 0.8%   | 3.9%   | 2.8%   | 2.7%   | 6.1%   | 4.7%   | 6.1%   | 3.6%   | 8.5%   |
| Total Expenses                                | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |
| Program Revenues:                             |        |        |        |        |        |        |        |        |        |        |
| Charges for services:                         |        |        |        |        |        |        |        |        |        |        |
| Plan review fees                              | 6.7%   | 0.7%   | 0.4%   | 0.2%   | 0.2%   | 0.8%   | 0.2%   | 0.7%   | 1.3%   | 1.5%   |
| Building permits                              | 3.6%   | 1.1%   | 0.6%   | 0.3%   | 0.4%   | 0.3%   | 0.4%   | 0.9%   | 2.0%   | 2.2%   |
| Impact fees                                   | 2.6%   | 4.6%   | 0.1%   | 0.0%   | 1.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   |
| Sales of houses - historical preservation     | 6.1%   | 4.1%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   |
| Transportation fees                           | 0.0%   | 0.0%   | 0.0%   | 8.4%   | 14.2%  | 7.8%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   |
| Other   | 3.0%   | 3.7%   | 3.4%   | 1.1%   | 3.3%   | 10.6%  | 11.8%  | 11.5%  | 7.9%   | 11.5%  |
| Operating grants and contributions 2          | 77.8%  | 85.9%  | 33.6%  | 89.4%  | 80.8%  | 80.4%  | 87.5%  | 86.8%  | 61.8%  | 76.1%  |
| Capital grants and contributions <sup>3</sup> | 0.1%   | 0.0%   | 61.9%  | 0.7%   | 0.0%   | 0.0%   | 0.0%   | 0.0%   | 27.1%  | 8.7%   |
| Total Program Revenues                        | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |
| General Revenues:                             |        |        |        |        |        |        |        |        |        |        |
| Taxes:  |        |        |        |        |        |        |        |        |        |        |
| Property and specific ownership taxes         | 0.0%   | 0.0%   | 3.6%   | 2.3%   | 2.7%   | 2.4%   | 2.4%   | 2.5%   | 0.9%   | 0.8%   |
| Sales and use taxes                           | 13.0%  | 19.8%  | 8.1%   | 7.0%   | 8.0%   | 12.6%  | 15.0%  | 16.4%  | 17.3%  | 15.8%  |
| Road and bridge taxes                         | 0.4%   | 0.4%   | 0.4%   | 0.5%   | 0.5%   | 0.6%   | 0.6%   | 0.5%   | 0.5%   | 0.4%   |
| Device taxes                                  | 37.5%  | 35.9%  | 38.7%  | 44.0%  | 50.2%  | 42.9%  | 40.7%  | 40.3%  | 37.0%  | 42.5%  |
| Franchise taxes                               | 0.7%   | 0.6%   | 0.6%   | 0.8%   | 0.8%   | 0.9%   | 0.9%   | 0.9%   | 0.9%   | 0.9%   |
| Other   | 0.1%   | 0.1%   | 0.1%   | 0.1%   | 0.0%   | 0.1%   | 0.3%   | 0.2%   | 0.2%   | 0.1%   |
| Gaming  | 34.8%  | 33.9%  | 32.6%  | 36.0%  | 36.2%  | 38.4%  | 37.7%  | 37.4%  | 36.3%  | 34.1%  |
| Investment earnings                           | 2.7%   | 6.3%   | 4.9%   | 2.6%   | 0.7%   | 0.6%   | 0.4%   | 0.4%   | 0.2%   | 0.4%   |
| Miscellaneous 4                               | 10.8%  | 3.0%   | 11.1%  | 6.6%   | 0.8%   | 1.6%   | 2.1%   | 1.4%   | 6.7%   | 4.9%   |
| Total General Revenues                        | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% | 100.0% |

#### Notes:

#### Data Source:

 $<sup>^{\</sup>it I}$  The 2006 amount includes a payment for land relating to an eminent domain settlement of \$5.3

<sup>&</sup>lt;sup>2</sup> The 2006 amount includes infrastructure donated by the casinos, primarily a road.

<sup>&</sup>lt;sup>3</sup> The majority of these revenues are the City's

share of State gaming revenue set aside for
The 2007 amount includes a recovery of \$2,221,034 relating to the eminent domain

## Changes in Net Position - Business-type Activities Last Ten Calendar Years (accrual basis of accounting)

|   | 2005           | 2006           | 2007           | 2008         | 2009          | 2010         | 2011         | 2012         | 2013         | 2014         |
|---|----------------|----------------|----------------|--------------|---------------|--------------|--------------|--------------|--------------|--------------|
| Expenses:<br>Water  | \$ 3,501,744   | \$ 2,994,339   | \$ 3,250,519   | \$ 3,184,682 | \$ 3,177,139  | \$ 3,136,516 | \$ 2,933,612 | \$ 3,361,705 | \$ 3,564,661 | \$ 3,731,731 |
| Program Revenues:<br>Charges for services - water                   | 536,025        | 699,648        | 729,783        | 1,427,314    | 2,782,031     | 3,047,644    | 2,981,338    | 2,982,990    | 2,984,365    | 2,792,603    |
| Operating grants and contributions Capital grants and contributions | 118,856        | 27,356         | 1,110,941      | 1,276,201    | 49,019        |              | -<br>-       | -<br>-       | <u>-</u>     | <u>-</u>     |
| <b>Total Program Revenues</b>                                       | 654,881        | 727,004        | 1,840,724      | 2,703,515    | 2,831,050     | 3,047,644    | 2,981,338    | 2,982,990    | 2,984,365    | 2,792,603    |
| Net (Expense) Revenue   | \$ (2,846,863) | \$ (2,267,335) | \$ (1,409,795) | \$ (481,167) | \$ (346,089)  | \$ (88,872)  | \$ 47,726    | \$ (378,715) | \$ (580,296) | \$ (939,128) |
| General Revenues:   |                |                |                |              |               |              |              |              |              |              |
| Investment earnings   | -              | 9,071          | 83,822         | 142,859      | 21,571        | 14,215       | 15,036       | 10,658       | 1,448        | 9,050        |
| Miscellaneous <sup>2</sup>  | 23,956         | 30,991         |                | 24           | 64,462        | 1,790,365    | 45,003       | 17,900       | 15,619       | 75,700       |
| <b>Total General Revenues</b>                                       | 23,956         | 40,062         | 83,822         | 142,883      | 86,033        | 1,804,580    | 60,039       | 28,558       | 17,067       | 84,750       |
| Transfers In <sup>1</sup>   | 2,683,926      | 3,104,995      | 4,628,642      | 3,371,609    | 15,548,440    | 500,000      | 500,000      | 2,000,000    | -            | 8,500,000    |
| <b>Total General Revenues and Transfers</b>                         | 2,707,882      | 3,145,057      | 4,712,464      | 3,514,492    | 15,634,473    | 2,304,580    | 560,039      | 2,028,558    | 17,067       | 8,584,750    |
| Change in Net Position  | \$ (138,981)   | \$ 877,722     | \$ 3,302,669   | \$ 3,033,325 | \$ 15,288,384 | \$ 2,215,708 | \$ 607,765   | \$ 1,649,843 | \$ (563,229) | \$ 7,645,622 |

#### Notes:

#### Data Source:

<sup>&</sup>lt;sup>1</sup> In 2009, the governmental-activitiews assumed responsibility for all business-type long-term debt,

 $<sup>^2</sup>$  In 2010, the Water Fund Sold \$2,322,000 in Water

#### City of Black Hawk, Colorado Changes in Net Position - Total Last Ten Calendar Years (accrual basis of accounting)

|   | 2005          | 2006          | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
|---|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Expenses:                                   |               |               |               |               |               |               |               |               |               |               |
| Governmental activities <sup>1</sup>        | \$ 16,240,749 | \$ 22,091,060 | \$ 16,066,685 | \$ 18,821,526 | \$ 15,763,983 | \$ 17,309,256 | \$ 17,008,913 | \$ 16,953,828 | \$ 19,490,933 | \$ 20,133,275 |
| Business-type activities <sup>2</sup>       | 3,501,744     | 2,994,339     | 3,250,519     | 3,184,682     | 3,177,139     | 3,136,516     | 2,933,612     | 3,361,705     | 3,564,661     | 3,731,731     |
| <b>Total Expenses</b>                       | 19,742,493    | 25,085,399    | 19,317,204    | 22,006,208    | 18,941,122    | 20,445,772    | 19,942,525    | 20,315,533    | 23,055,594    | 23,865,006    |
| Program Revenues:                           |               |               |               |               |               |               |               |               |               |               |
| Governmental activities <sup>1</sup>        | 4,758,369     | 4,649,792     | 19,489,338    | 6,972,500     | 6,360,948     | 6,684,980     | 4,274,097     | 4,028,404     | 5,619,753     | 4,619,116     |
| Business-type activities <sup>2</sup>       | 654,881       | 727,004       | 1,840,724     | 2,703,515     | 2,831,050     | 3,047,644     | 2,981,338     | 2,982,990     | 2,984,365     | 2,792,603     |
| <b>Total Program Revenues</b>               | 5,413,250     | 5,376,796     | 21,330,062    | 9,676,015     | 9,191,998     | 9,732,624     | 7,255,435     | 7,011,394     | 8,604,118     | 7,411,719     |
| Net (Expense) Revenue                       | (14,329,243)  | (19,708,603)  | 2,012,858     | (12,330,193)  | (9,749,124)   | (10,713,148)  | (12,687,090)  | (13,304,139)  | (14,451,476)  | (16,453,287)  |
| General Revenues and Transfers:             |               |               |               |               |               |               |               |               |               |               |
| Governmental activities <sup>1</sup>        | 16,253,779    | 17,876,537    | 18,466,476    | 16,531,216    | 1,174,663     | 18,187,894    | 18,344,090    | 16,082,316    | 18,903,144    | 11,886,400    |
| Business-type activities <sup>2</sup>       | 2,707,882     | 3,145,057     | 4,712,464     | 3,514,492     | 15,634,473    | 2,304,580     | 560,039       | 2,028,558     | 17,067        | 8,584,750     |
| <b>Total General Revenues and Transfers</b> | 18,961,661    | 21,021,594    | 23,178,940    | 20,045,708    | 16,809,136    | 20,492,474    | 18,904,129    | 18,110,874    | 18,920,211    | 20,471,150    |
| Change in Net Position                      | \$ 4,632,418  | \$ 1,312,991  | \$ 25,191,798 | \$ 7,715,515  | \$ 7,060,012  | \$ 9,779,326  | \$ 6,217,039  | \$ 4,806,735  | \$ 4,468,735  | \$ 4,017,863  |

<sup>&</sup>lt;sup>1</sup> See Exxhibit I

<sup>&</sup>lt;sup>2</sup> See Exhibit III

### Government-wide Net Position by Category <sup>1</sup> Last Ten Calendar Years (accrual basis of accounting)

|   |    | 2005       | :  | Restated <sup>3</sup> 2006 | 2007             | 2008             | 2009             | 2010                 | 2011           | 2012           | 2013           | 2014        |
|---|----|------------|----|----------------------------|------------------|------------------|------------------|----------------------|----------------|----------------|----------------|-------------|
| Governmental Activities                           | -  |            |    |                            |                  | <br>             |                  |                      |                |                |                |             |
| Invested in capital assets 2, 3, 4                | \$ | 30,536,621 | \$ | 39,998,733                 | \$<br>44,818,459 | \$<br>50,752,082 | \$<br>55,721,389 | \$<br>58,845,435 \$  | 60,544,095 \$  | 67,923,663 \$  | 76,600,278 \$  | 79,395,142  |
| Restricted  |    | 7,843,324  |    | 6,709,556                  | 8,973,493        | 9,999,900        | 9,371,846        | 11,573,438           | 9,665,887      | 9,724,273      | 8,349,208      | 10,276,027  |
| Unrestricted                                      |    | 6,740,199  |    | 706,045                    | 14,061,857       | <br>11,784,018   | (785,606)        | 1,452,374            | 7,270,538      | 2,989,476      | 719,890        | (7,629,553) |
| <b>Total Governmental Activities Net Position</b> |    | 45,120,144 |    | 47,414,334                 | 67,853,809       | <br>72,536,000   | 64,307,629       | <br>71,871,247       | 77,480,520     | 80,637,412     | 85,669,376     | 82,041,616  |
| Business-type Activities                          |    |            |    |                            |                  |                  |                  |                      |                |                |                |             |
| Invested in capital assets 6                      |    | 7,275,369  |    | 6,845,299                  | 6,642,322        | 11,643,353       | 28,891,370       | 27,674,445           | 27,399,977     | 33,735,236     | 33,438,158     | 36,207,873  |
| Restricted  |    | 544,240    |    | 1,295,851                  | 1,317,800        | 1,235,475        | 934,465          | =                    | =              | =              | =              | =           |
| Unrestricted                                      |    | (205,216)  |    | 150,157                    | 3,429,661        | <br>1,748,473    | 89,850           | 4,456,948            | 5,339,181      | 653,765        | 387,614        | 5,263,521   |
| Total Business-type Activities Net Position       |    | 7,614,393  |    | 8,291,307                  | 11,389,783       | <br>14,627,301   | 29,915,685       | <br>32,131,393       | 32,739,158     | 34,389,001     | 33,825,772     | 41,471,394  |
| Primary Government                                |    |            |    |                            |                  |                  |                  |                      |                |                |                |             |
| Invested in capital assets <sup>2</sup>           |    | 37,811,990 |    | 46,844,032                 | 51,460,781       | 62,395,435       | 84,612,759       | 86,519,880           | 87,944,072     | 101,658,899    | 110,038,436    | 115,603,015 |
| Restricted  |    | 8,387,564  |    | 8,005,407                  | 10,291,293       | 11,235,375       | 10,306,311       | 11,573,438           | 9,665,887      | 9,724,273      | 8,349,208      | 10,276,027  |
| Unrestricted                                      |    | 6,534,983  |    | 856,202                    | 17,491,518       | <br>13,532,491   | (695,756)        | <br>5,909,322        | 12,609,719     | 3,643,241      | 1,107,504      | (2,366,032) |
| <b>Total Primary Government Net Position</b>      | \$ | 52,734,537 | \$ | 55,705,641                 | \$<br>79,243,592 | \$<br>87,163,301 | \$<br>94,223,314 | \$<br>104,002,640 \$ | 110,219,678 \$ | 115,026,413 \$ | 119,495,148 \$ | 123,513,010 |

#### Notes:

#### Data Source:

Accounting standards require that net assets be reported in three components in the financial statements: invested in capital assets, net of related debt; restricted; and unrestricted. Net assets are considered restricted only when (1) an external party, such as the State of Colorado or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation which

In 2005, includes additional costs for Clear Creek street (\$251,000), relocate CDOT (\$488,000), Church street guardrail (\$461,000), drainage at Bobtail (\$568,000), post office (\$1,040,000), Crooks Palace (\$1,528,000), BLM acquisition (\$1,400,000) and the bank (\$1,870,000) projects. Also,

 $<sup>^3</sup>$  In 2006, includes additional costs for the post office (\$388,000), Crooks Palace (\$1,600,000) and the bank (\$1,127,000) projects. Also, includes a \$6.4 million prior period adjustment to report infrastructure retroactively to construction date.

<sup>&</sup>lt;sup>4</sup> Includes the Black Hawk Transportation Authority and the Black Hawk Business Improvement

<sup>&</sup>lt;sup>5</sup> In 2009, the significant increase in "invested in capital assets, net of related debt" relates to an increase of construction in progress, primarily for the Silver Gulch water tank (\$3.6 million) and the governmental activities assumption of the business-type activities long-term bonded debt in the

## Black Hawk, Colorado General Governmental Revenues by Source Last Ten Calendar Years (modified accrual basis of accounting)

| Revenue Source              | 2005          | 2006          | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
|-----------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Taxes                       | \$ 9,785,011  | \$ 11,926,812 | \$ 11,873,523 | \$ 10,879,027 | \$ 10,411,184 | \$ 11,104,126 | \$ 11,258,878 | \$ 10,986,330 | \$ 10,732,620 | \$ 12,330,461 |
|                             | \$ 9,765,011  | \$ 11,920,612 |               |               |               |               | \$ 11,230,070 | \$ 10,980,550 | \$ 10,732,020 | \$ 12,330,401 |
| Special assessments         | 10.206.741    | 11 100 026    | 1,840,892     | 1,840,892     | 1,536,382     | 1,542,391     | 10.000.074    | 10 277 562    | 11.576.014    | 10 002 002    |
| Intergovernmental           | 10,296,741    | 11,109,826    | 12,250,936    | 11,571,168    | 9,668,210     | 11,021,884    | 10,860,974    | 10,277,563    | 11,576,014    | 10,883,803    |
| Licenses and permits        | 197,029       | 84,352        | 131,528       | 37,685        | 51,679        | 26,420        | 23,266        | 47,674        | 118,014       | 168,458       |
| Fines and forfeitures       | 20,135        | 16,917        | 29,921        | 32,476        | 42,788        | 38,975        | 54,566        | 61,461        | 47,523        | 52,121        |
| Charges for services        | 414,722       | 153,995       | 688,288       | 621,630       | 1,062,069     | 1,242,465     | 455,510       | 422,346       | 457,266       | 482,309       |
| Impact and development fees | 125,086       | 401,323       | 14,644        | -             | 62,828        | -             | -             | -             | -             | -             |
| Investment earnings         | 506,585       | 1,316,836     | 1,127,219     | 522,039       | 119,870       | 104,440       | 71,048        | 73,291        | 39,931        | 90,255        |
| Miscellaneous <sup>4</sup>  | 2,323,097     | 621,263       | 2,557,025     | 344,296       | 279,077       | 485,756       | 582,991       | 440,773       | 1,464,354     | 1,033,948     |
| Total revenues              | \$ 23,668,406 | \$ 25,631,324 | \$ 30,513,976 | \$ 25,849,213 | \$ 23,234,087 | \$ 25,566,457 | \$ 23,307,233 | \$ 22,309,438 | \$ 24,435,722 | \$ 25,041,355 |
| % change from prior year    | n/a           | 8.3%          | 19.0%         | -15.3%        | -10.1%        | 10.0%         | -8.8%         | -4.3%         | 4.8%          | 12.2%         |
| Taxes                       | 41.3%         | 46.5%         | 38.9%         | 42.1%         | 44.8%         | 43.4%         | 48.3%         | 49.2%         | 43.9%         | 49.2%         |
| Special assessments         | 0.0%          | 0.0%          | 6.0%          | 7.1%          | 6.6%          | 6.0%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          |
| Intergovernmental           | 43.5%         | 43.3%         | 40.1%         | 44.8%         | 41.6%         | 43.1%         | 46.6%         | 46.1%         | 47.4%         | 43.5%         |
| Licenses and permits        | 0.8%          | 0.3%          | 0.4%          | 0.1%          | 0.2%          | 0.1%          | 0.1%          | 0.2%          | 0.5%          | 0.7%          |
| Fines and forfeitures       | 0.1%          | 0.1%          | 0.1%          | 0.1%          | 0.2%          | 0.2%          | 0.2%          | 0.3%          | 0.2%          | 0.2%          |
| Charges for services        | 1.8%          | 0.6%          | 2.3%          | 2.4%          | 4.6%          | 4.9%          | 2.0%          | 1.9%          | 1.9%          | 1.9%          |
| Impact and development fees | 0.5%          | 1.6%          | 0.0%          | 0.0%          | 0.3%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          |
| Investment earnings         | 2.1%          | 5.1%          | 3.7%          | 2.0%          | 0.5%          | 0.4%          | 0.3%          | 0.3%          | 0.2%          | 0.4%          |
| Miscellaneous               | 9.8%          | 2.4%          | 8.4%          | 1.3%          | 1.2%          | 1.9%          | 2.5%          | 2.0%          | 6.0%          | 4.1%          |
| Total revenues              | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        |

#### Notes:

#### Data Source:

<sup>&</sup>lt;sup>1</sup> The 2005 amount includes \$297,760 for the sale of City owned restored houses. a \$328.061 reimbursement for

houses. a \$328.061 reimbursement for <sup>2</sup> The 2007 amount include a \$2.2 million recovery of an emminet domain

<sup>&</sup>lt;sup>3</sup> In 2011, 2012, 2013 or 2014, the BID did not levy a special assessment

## Tax Revenues by Source - Governmental Funds Last Ten Calendar Years (modified accrual basis of accounting)

|                                      |          |           |    |          |    |           | A      | mounts        |    |           |    |                    |                 |
|--------------------------------------|----------|-----------|----|----------|----|-----------|--------|---------------|----|-----------|----|--------------------|-----------------|
| Calendar                             | Pro      | perty and | R  | Road and |    | Sales     |        |               |    |           |    |                    |                 |
| Year                                 | <u>O</u> | wnership  |    | Bridge   | _  | and Use 1 | F      | ranchise      | _  | Device    |    | Other <sup>2</sup> | <br>Total       |
| 2005                                 | \$       | 9,466     | \$ | 71,771   | \$ | 2,458,540 | \$     | 128,986       | \$ | 7,108,203 | \$ | 8,045              | \$<br>9,785,011 |
| 2006                                 |          | 9,756     |    | 80,428   |    | 4,155,906 |        | 132,332       |    | 7,541,870 |    | 6,520              | 11,926,812      |
| 2007 3                               |          | 830,844   |    | 84,792   |    | 1,871,058 |        | 145,338       |    | 8,930,631 |    | 10,860             | 11,873,523      |
| 2008                                 |          | 467,385   |    | 90,055   |    | 1,400,903 |        | 152,460       |    | 8,761,539 |    | 6,685              | 10,879,027      |
| 2009                                 |          | 445,187   |    | 89,925   |    | 1,342,501 |        | 138,226       |    | 8,395,345 |    | -                  | 10,411,184      |
| 2010                                 |          | 453,069   |    | 105,460  |    | 2,347,346 |        | 163,040       |    | 8,015,456 |    | 19,755             | 11,104,126      |
| 2011                                 |          | 457,583   |    | 105,044  |    | 2,818,100 |        | 161,485       |    | 7,673,775 |    | 42,891             | 11,258,878      |
| 2012                                 |          | 446,789   |    | 93,920   |    | 2,964,090 |        | 160,027       |    | 7,285,442 |    | 35,818             | 10,986,086      |
| 2013                                 |          | 164,776   |    | 93,116   |    | 3,278,009 |        | 170,728       |    | 6,996,325 |    | 29,666             | 10,732,620      |
| 2014                                 |          | 161,294   |    | 90,711   |    | 3,220,682 |        | 176,667       |    | 8,663,562 |    | 17,545             | 12,330,461      |
| Percentage Change<br>In Dollars Over |          |           |    |          |    |           |        |               |    |           |    |                    |                 |
| 10 Years                             |          | 1603.9%   |    | 26.4%    | _  | 31.0%     |        | 37.0%         | _  | 21.9%     | _  | 118.1%             | <br>26.0%       |
|                                      |          |           |    |          |    | ]         | Percen | itage of Tota | ıl |           |    |                    |                 |
| 2005                                 |          | 0.1%      |    | 0.7%     |    | 25.1%     |        | 1.3%          |    | 72.6%     |    | 0.1%               | 100.0%          |
| 2006                                 |          | 0.1%      |    | 0.7%     |    | 34.8%     |        | 1.1%          |    | 63.2%     |    | 0.1%               | 100.0%          |
| 2007                                 |          | 7.0%      |    | 0.7%     |    | 15.8%     |        | 1.2%          |    | 75.2%     |    | 0.1%               | 100.0%          |
| 2008                                 |          | 4.3%      |    | 0.8%     |    | 12.9%     |        | 1.4%          |    | 80.5%     |    | 0.1%               | 100.0%          |
| 2009                                 |          | 4.3%      |    | 0.9%     |    | 12.9%     |        | 1.3%          |    | 80.6%     |    | 0.0%               | 100.0%          |
| 2010                                 |          | 4.1%      |    | 0.9%     |    | 21.1%     |        | 1.5%          |    | 72.2%     |    | 0.2%               | 100.0%          |
| 2011                                 |          | 4.1%      |    | 0.9%     |    | 25.0%     |        | 1.4%          |    | 68.2%     |    | 0.4%               | 100.0%          |
| 2012                                 |          | 4.1%      |    | 0.9%     |    | 27.0%     |        | 1.5%          |    | 66.3%     |    | 0.3%               | 100.0%          |
| 2013                                 |          | 1.5%      |    | 0.9%     |    | 30.5%     |        | 1.6%          |    | 65.2%     |    | 0.3%               | 100.0%          |
| 2014                                 |          | 1.3%      |    | 0.7%     |    | 26.1%     |        | 1.4%          |    | 70.3%     |    | 0.1%               | 100.0%          |

#### Notes:

#### Data Source:

<sup>&</sup>lt;sup>1</sup> The significant increase in 2006 relates to a substantial increase in casino construction.

<sup>&</sup>lt;sup>2</sup> Includes occupational taxes, liquor taxes and other taxes.

<sup>&</sup>lt;sup>3</sup> Beginning in 2007, the business improvement district was included as a blended component unit, which affects the property and device tax amounts.

<sup>&</sup>lt;sup>4</sup> The significant increase in 2014 Device revenue is due to incresed fees per device.

City's Share of State Gaming Taxes <sup>1</sup>
Last Ten Calendar Years
(modified accrual basis of accounting)

| Calendar<br>Year      | Un | restricted <sup>2</sup> | Pr | stricted For eservation <sup>3</sup> Restoration |    | Total      | Total Percentage Change |
|-----------------------|----|-------------------------|----|--|----|------------|-------------------------|
| 2004                  | \$ | 6,710,174               | \$ | 3,757,658  | \$ | 10,467,832 | n/a                     |
| 2005                  |    | 6,587,172               |    | 3,689,180  |    | 10,276,352 | -1.83%                  |
| 2006                  |    | 7,110,170               |    | 3,981,695  |    | 11,091,865 | 7.94%                   |
| 2007                  |    | 7,530,055               |    | 4,216,831  |    | 11,746,886 | 5.91%                   |
| 2008                  |    | 7,172,188               |    | 4,016,425  |    | 11,188,613 | -4.75%                  |
| 2009                  |    | 6,056,663               |    | 3,391,731  |    | 9,448,394  | -15.55%                 |
| 2010                  |    | 7,180,228               |    | 3,649,036  |    | 10,829,264 | 14.61%                  |
| 2011                  |    | 7,112,195               |    | 3,557,150  |    | 10,669,345 | -1.48%                  |
| 2012                  |    | 6,770,143               |    | 3,387,232  |    | 10,157,375 | -4.80%                  |
| 2013                  |    | 6,864,191               |    | 3,457,536  |    | 10,321,727 | -3.26%                  |
| 2014                  |    | 6,957,400               |    | 3,496,881  |    | 10,454,281 | 2.92%                   |
| Percentage Change in  |    |                         |    |  |    |            |                         |
| Dollars Over 10 Years |    | 3.7%                    |    | -6.9%  | _  | -0.1%      |                         |

#### Notes:

cities in Colorado, in proportion to the gaming revenues generated in each respective city.

#### Data Source:

<sup>&</sup>lt;sup>1</sup> The State Constitutional amendment that authorized limited gaming in three Colorado cities requires limited gaming establishments to pay up to 40% of their adjusted gross profits (the total amount of all wagers made by players less all payments to players) to the State of Colorado. A portion of these taxes is returned to the gaming cities.

<sup>&</sup>lt;sup>2</sup> The State of Colorado must distribute 10% of their state gaming taxes to the three gaming

<sup>&</sup>lt;sup>3</sup> 20% of the state gaming taxes are distributed to the State of Colorado's state historical fund to be used for restoration and preservation of the three gaming cities in Colorado in proportion to the gaming revenues generated in the respective cities.

## City of Black Hawk, Colorado General Governmental Expenditures by Function Last Ten Calendar Years (modified accrual basis of accounting)

| Function                                      | 2005          | 2006          | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
|---|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Current:                                      |               |               |               |               |               |               |               |               |               |               |
| General government                            | \$ 5,330,439  | \$ 5,347,801  | \$ 3,165,107  | \$ 3,935,814  | \$ 3,717,346  | \$ 4,665,541  | \$ 4,938,760  | \$ 4,332,570  | \$ 5,592,755  | \$ 5,552,153  |
| Planning                                      | 700,510       | 566,361       | 446,488       | 376,483       | 278,414       | 355,913       | 273,146       | 498,587       | 602,976       | 643,596       |
| Public safety                                 | 5,366,116     | 6,018,337     | 6,051,813     | 6,199,634     | 5,225,582     | 5,114,851     | 5,494,572     | 5,558,717     | 5,801,721     | 6,074,576     |
| Public works                                  | 3,631,126     | 2,850,987     | 3,828,417     | 4,007,440     | 3,905,364     | 3,970,172     | 3,375,410     | 3,281,917     | 3,802,617     | 3,347,852     |
| Culture and recreation                        |               |               |               | 10,940        |               |               |               |               |               |               |
| Total Current                                 | 15,028,191    | 14,783,486    | 13,491,825    | 14,530,311    | 13,126,706    | 14,106,477    | 14,081,888    | 13,671,791    | 15,800,069    | 15,618,177    |
| % Change From Prior Year                      | n/a           | -1.6%         | -8.7%         | 7.7%          | -9.7%         | 7.5%          | -0.2%         | -2.9%         | 12.2%         | 14.2%         |
| Capital Outlay                                | 10,396,919    | 4,389,185     | 2,169,020     | 7,135,470     | 5,177,599     | 2,858,093     | 3,429,946     | 8,935,971     | 11,152,246    | 5,496,918     |
| % Change From Prior Year                      | n/a           | -57.8%        | -50.6%        | 229.0%        | -27.4%        | -44.8%        | 20.0%         | 160.5%        | 225.1%        | -38.5%        |
| Debt Service                                  |               |               |               |               |               |               |               |               |               |               |
| Principal                                     | 618.132       | 543,223       | 2,298,025     | 2,485,876     | 1,993,370     | 3,392,694     | 1,904,871     | 2,270,000     | 990.000       | 1,770,000     |
| Interest and fees                             | 198,356       | 237,700       | 495,143       | 395,543       | 318,158       | 816,183       | 673,756       | 586,958       | 698,967       | 1,577,074     |
| Total Debt Service                            | 816,488       | 780,923       | 2,793,168     | 2,881,419     | 2,311,528     | 4,208,877     | 2,578,627     | 2,856,958     | 1,688,967     | 3,347,074     |
| % Change From Prior Year                      | n/a           | -4.4%         | 257.7%        | 3.2%          | -19.8%        | 82.1%         | -38.7%        | 10.8%         | -34.5%        | 17.2%         |
| <b>Total Expenditures</b>                     | \$ 26,241,598 | \$ 19,953,594 | \$ 18,454,013 | \$ 24,547,200 | \$ 20,615,833 | \$ 21,173,447 | \$ 20,090,461 | \$ 25,464,720 | \$ 28,641,282 | \$ 24,462,169 |
| % Change From Prior Year                      | n/a           | -24.0%        | -7.5%         | 33.0%         | -16.0%        | 2.7%          | -5.1%         | 26.8%         | 42.6%         | -3.9%         |
| Debt Service as a<br>Percentage of Noncapital | 5.20/         | 5.00          | 17.00         | 16.50         | 15.00         | 22.00         | 15.50         | 17.00         | 0.704         | 17.60         |
| Expenditures                                  | 5.2%          | 5.0%          | 17.2%         | 16.5%         | 15.0%         | 23.0%         | 15.5%         | 17.3%         | 9.7%          | 17.6%         |

#### Data Source:

## General Governmental Current Expenditures by Function (Unaudited) Last Ten Calendar Years (modified accrual basis of accounting)

|                        | 2005          | 2006          | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
|------------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
| <b>Function</b>        |               |               |               |               |               |               |               |               |               |               |
| Current:               |               |               |               |               |               |               |               |               |               |               |
| General government     | \$ 5,330,439  | \$ 5,347,801  | \$ 3,165,107  | \$ 3,935,814  | \$ 3,717,346  | \$ 4,665,541  | \$ 4,938,760  | \$ 4,332,570  | \$ 5,592,755  | \$ 5,552,153  |
| Planning               | 700,510       | 566,361       | 446,488       | 376,483       | 278,414       | 355,913       | 273,146       | 498,587       | 602,976       | 643,596       |
| Public safety          | 5,366,116     | 6,018,337     | 6,051,813     | 6,199,634     | 5,225,582     | 5,114,851     | 5,494,572     | 5,558,717     | 5,801,721     | 6,074,576     |
| Public works           | 3,631,126     | 2,850,987     | 3,828,417     | 4,007,440     | 3,905,364     | 3,970,172     | 3,375,410     | 3,281,917     | 3,802,617     | 3,347,852     |
| Culture and recreation |               |               |               | 10,940        |               |               |               |               |               |               |
| Total Current          | \$ 15,028,191 | \$ 14,783,486 | \$ 13,491,825 | \$ 14,530,311 | \$ 13,126,706 | \$ 14,106,477 | \$ 14,081,888 | \$ 13,671,791 | \$ 15,800,069 | \$ 15,618,177 |
|                        |               |               |               |               |               |               |               |               |               |               |
| Current:               |               |               |               |               |               |               |               |               |               |               |
| General government     | 35.5%         | 36.2%         | 23.5%         | 27.1%         | 28.3%         | 33.1%         | 35.1%         | 31.7%         | 35.4%         | 35.5%         |
| Planning               | 4.7%          | 3.8%          | 3.3%          | 2.6%          | 2.1%          | 2.5%          | 1.9%          | 3.6%          | 3.8%          | 4.1%          |
| Public safety          | 35.7%         | 40.7%         | 44.9%         | 42.7%         | 39.8%         | 36.3%         | 39.0%         | 40.7%         | 36.7%         | 38.9%         |
| Public works           | 24.2%         | 19.3%         | 28.4%         | 27.6%         | 29.8%         | 28.1%         | 24.0%         | 24.0%         | 24.1%         | 21.4%         |
| Parks and recreation   | 0.0%          | 0.0%          | 0.0%          | 0.1%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          | 0.0%          |
| Total Current          | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        | 100.0%        |

Notes:

#### Data Source:

<sup>&</sup>lt;sup>1</sup> Includes all governmental fund types.

#### Summary of Changes in Fund Balances - Governmental Funds Last Ten Calendar Years

(modified accrual basis of accounting)

| Source   | 2005                     | 2006                                    | 2007                     | 2008                     | 2009                   | 2010                     | 2011                     | 2012                      | 2013                     | 2014                       |
|--|--------------------------|---|--------------------------|--------------------------|------------------------|--------------------------|--------------------------|---------------------------|--------------------------|----------------------------|
| <b>Total Revenues</b>  | \$ 23,668,406            | \$ 25,631,324                           | \$ 30,513,976            | \$ 25,849,213            | \$ 23,234,087          | \$ 25,566,457            | \$ 23,307,233            | \$ 22,309,438             | \$ 24,435,722            | \$ 25,041,355              |
| <b>Total Expenditures</b>  | 26,241,598               | 19,953,594                              | 18,454,013               | 24,547,200               | 20,615,833             | 21,173,447               | 20,090,461               | 25,464,720                | 28,641,282               | 24,462,169                 |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures   | (2,573,192)              | 5,677,730                               | 12,059,963               | 1,302,013                | 2,618,254              | 4,393,010                | 3,216,772                | (3,155,282)               | (4,205,560)              | 579,186                    |
| Other Financing Sources Inception of capital lease obligation Issuance of bonds Bond premium Payment to refunded bond escrow | 232,055                  | 265,400<br>1,327,000<br>31,346          | -<br>-<br>-              | -<br>-<br>-              | -<br>-<br>-            | -<br>-<br>-              | -<br>-<br>-              | -<br>-<br>-               | 10,000,000               | 12,000,000                 |
| agent<br>Transfers in<br>Transfers out   | 2,383,522<br>(5,045,638) | (1,330,000)<br>1,661,579<br>(4,766,574) | 3,726,595<br>(8,355,237) | 6,524,426<br>(9,896,035) | 655,000<br>(4,137,237) | 2,286,913<br>(2,786,913) | 3,198,000<br>(3,698,000) | 9,181,183<br>(11,181,183) | 4,747,523<br>(4,747,523) | 17,044,047<br>(25,544,047) |
| <b>Total Other Financing Sources</b>   | (2,430,061)              | (2,811,249)                             | (4,628,642)              | (3,371,609)              | (3,482,237)            | (500,000)                | (500,000)                | (2,000,000)               | 10,000,000               | 3,500,000                  |
| Net Change in Fund Balances  | (5,003,253)              | 2,866,481                               | 7,431,321                | (2,069,596)              | (863,983)              | 3,893,010                | 2,716,772                | (5,155,282)               | 5,794,440                | 4,079,186                  |
| Fund Balances, Beginning of Year   | 19,559,637               | 14,556,384                              | 12,884,856               | 23,004,456               | 20,934,860             | 20,070,877               | 23,963,887               | 26,680,659                | 21,525,377               | 27,319,817                 |
| Other Changes <sup>1</sup>   |                          | (4,538,009)                             | 2,688,279                |                          |                        |                          |                          |                           |                          |                            |
| Fund Balances, End of Year   | \$ 14,556,384            | \$ 12,884,856                           | \$ 23,004,456            | \$ 20,934,860            | \$ 20,070,877          | \$ 23,963,887            | \$ 26,680,659            | \$ 21,525,377             | \$ 27,319,817            | \$ 31,399,003              |

#### Notes:

#### Data Source:

<sup>&</sup>lt;sup>1</sup> Consists primarily of restatements and special items. The 2006 special item relates to an eminent domain settlement.

Fund Balances - Governmental Funds Last Ten Calendar Years (modified accrual basis of accounting)

|                                 | 2005          | 2006          | 2007          | 2008          | 2009          | 2010          |
|---------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|
| General Fund                    |               |               |               |               |               |               |
| Reserved                        | \$ 511,906    | \$ 474,780    | \$ 354,111    | \$ 399,204    | \$ 387,620    | \$ 509,839    |
| Unreserved                      | 6,275,828     | 6,073,465     | 9,950,863     | 7,628,780     | 9,381,452     | 11,520,703    |
| Subtotal General Fund           | 6,787,734     | 6,548,245     | 10,304,974    | 8,027,984     | 9,769,072     | 12,030,542    |
| General Fund Percentage         |               |               |               |               |               |               |
| <b>Change From Prior Year</b>   | n/a           | -3.5%         | 57.4%         | -22.1%        | 21.7%         | 23.1%         |
| All Other Governmental Funds    |               |               |               |               |               |               |
| Reserved <sup>1</sup>           | 4,389,565     | 1,178,921     | 5,260,021     | 6,593,301     | 6,460,366     | 8,374,197     |
| Unreserved                      | , ,-          | , , .         | -,,-          | .,,.          | .,,           | -,,           |
| Special Revenue Funds           | 195,453       | 148,365       | 2,333,520     | (1,078,886)   | (880,771)     | 263,356       |
| Capital Projects Funds          | 3,416,965     | 5,009,325     | 5,105,941     | 7,392,461     | 4,722,210     | 3,295,792     |
| Subtotal All Other              |               |               |               |               |               |               |
| <b>Governmental Funds</b>       | 8,001,983     | 6,336,611     | 12,699,482    | 12,906,876    | 10,301,805    | 11,933,345    |
| <b>Total Governmental Funds</b> |               |               |               |               |               |               |
| Reserved                        | 4,901,471     | 1,653,701     | 5,614,132     | 6,992,505     | 6,847,986     | 8,884,036     |
| Unreserved                      | 9,888,246     | 11,231,155    | 17,390,324    | 13,942,355    | 13,222,891    | 15,079,851    |
| <b>Total Governmental Funds</b> | \$ 14,789,717 | \$ 12,884,856 | \$ 23,004,456 | \$ 20,934,860 | \$ 20,070,877 | \$ 23,963,887 |
| All Governmental Funds          | ·- /-         | 12.00/        | 70.50/        | 0.00/         | 4.10/         | 10.40/        |
| Percentage Change               | n/a           | -12.9%        | 78.5%         | -9.0%         | -4.1%         | 19.4%         |

#### Notes:

<sup>&</sup>lt;sup>1</sup> For consistency, the fund balance in the debt service fund was reclassified from unreserved to reserved for years 2005 - 2010

<sup>&</sup>lt;sup>2</sup> The City implemented GASB 54 in 2011, which requires significantly different Fund Balance classifications. Please refer to the following page for current information. *Data Source:* 

### Fund Balances - Governmental Funds (Unaudited) (modified accrual basis of accounting)

|  | December 31,  | December 31,  | December 31,  | December 31,  |
|--|---------------|---------------|---------------|---------------|
|  | 2011          | 2012          | 2013          | 2014          |
| General Fund:                              |               |               |               |               |
| Assigned to:                               |               |               |               |               |
| Emergencies                                | \$ 512,000    | \$ 677,000    | \$ 806,000    | \$ 630,000    |
| Subsequent years' expenditures             | -             | 187,784       | 248,978       | 237,383       |
| Unassigned                                 | 14,523,564    | 8,484,885     | 18,221,384    | 10,920,414    |
| <b>Total General Fund</b>                  | 15,035,564    | 9,349,669     | 19,276,362    | 11,787,797    |
| All Other Governmental Funds Nonspendable: |               |               |               |               |
| Prepaid items                              | 7,903         | 3,036         | 3,509         | 3,515         |
| Restricted for:                            |               |               |               |               |
| Preservation and Restoration               | 4,966,982     | 6,316,301     | 4,332,241     | 5,370,486     |
| Debt Service                               | 1,588,738     | 963,890       | 1,629,639     | 2,692,875     |
| Transportation                             | 55,263        | 55,263        | 59,369        | 56,808        |
| Parking Impact                             | 2,274,609     | 1,739,207     | 1,492,759     | 1,496,458     |
| Business Improvement District              | 302,940       | 6,000         | 6,000         | 5,000         |
| Conservation Trust                         | 20,618        | 21,875        | 23,200        | 24,400        |
| Assigned to:                               |               |               |               |               |
| Capital projects                           | 2,417,632     | 2,906,577     | 253,482       | 9,671,041     |
| Business Improvement District              | 10,410        | 163,559       | 243,256       | 290,623       |
| Unassigned:                                |               |               |               |               |
| <b>Total All Other Governmental Funds</b>  | 11,645,095    | 20,219,163    | 8,043,455     | 19,611,206    |
| Total Governmental Funds                   | \$ 26,680,659 | \$ 29,568,832 | \$ 27,319,817 | \$ 31,399,003 |

#### Notes:

The City implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Definitions, in Fiscal Year 2011. The City did not restate the prior years.

#### Data Source:

Applicable years' comprehensive annual financial report.

### Black Hawk, Colorado Number of Devices - By Casino <sup>1,2</sup> Last Ten Calendar Years

|   |   |   |  |  |   |   |  | For the   | Calendar Ye   | ars Deceml  | oer 31,   |   |   |   |   |   |   |   |   |   |
|---|---|---|--|--|---|---|--|---|---|---|---|---|---|---|---|---|---|---|---|---|
| _   | 2005  |   | 2006   |  | 2007  |   | 2008   |   | 2009  |   | 2010  |   | 2011  |   | 2012  |   | 2013  |   | 2014  |   |
| Major Casino  | Amount  | % of<br>Total   | Amount   | % of<br>Total  | Amount  | % of<br>Total   | Amount   | % of<br>Total   | Amount  | % of<br>Total   | Amount  | % of<br>Total   | Amount  | % of<br>Total   | Amount  | % of<br>Total   | Amount  | % of<br>Total   | Amount  | % of<br>Total   |
| Isle of Capri Ameristar Lodge Monarch (Riviera) Mardi Gras Lady Luck Casino Z Casino (Bullwhackers) Saratoga (Fitzgeralds) Canyon/Grand Plateau | 1,408<br>902<br>721<br>960<br>721<br>810<br>687<br>605<br>559 | 14.5%<br>9.3%<br>7.4%<br>9.9%<br>7.4%<br>8.3%<br>7.1%<br>6.2%<br>5.8% | 1,424<br>1,662<br>943<br>842<br>743<br>685<br>692<br>600 | 14.1%<br>16.4%<br>9.3%<br>8.3%<br>7.3%<br>6.8%<br>6.8%<br>5.9% | 1,403<br>1,664<br>998<br>870<br>679<br>663<br>687<br>595<br>448 | 14.2%<br>16.8%<br>10.1%<br>8.8%<br>6.9%<br>6.7%<br>6.9%<br>6.0% | 1,387<br>1,634<br>976<br>829<br>706<br>668<br>664<br>911 | 14.2%<br>16.8%<br>10.0%<br>8.5%<br>7.2%<br>6.9%<br>6.8%<br>9.3% | 1,327<br>1,581<br>1,018<br>767<br>655<br>613<br>598<br>752<br>419 | 14.3%<br>17.1%<br>11.0%<br>8.3%<br>7.1%<br>6.6%<br>6.5%<br>8.1% | 1,165<br>1,548<br>1,006<br>753<br>676<br>520<br>310<br>734<br>407 | 13.5%<br>17.9%<br>11.6%<br>8.7%<br>7.8%<br>6.0%<br>3.6%<br>8.5%<br>4.7% | 1,114<br>1,519<br>1,023<br>789<br>677<br>537<br>290<br>673<br>410 | 13.0%<br>17.7%<br>11.9%<br>9.2%<br>7.9%<br>6.2%<br>3.4%<br>7.8% | 1,108<br>1,519<br>1,017<br>722<br>661<br>515<br>282<br>606<br>309 | 13.1%<br>18.0%<br>12.0%<br>8.5%<br>7.8%<br>6.1%<br>3.3%<br>7.2%<br>3.7% | 1,113<br>1,529<br>1,039<br>698<br>822<br>494<br>288<br>563<br>301 | 13.0%<br>17.9%<br>12.1%<br>8.2%<br>9.6%<br>5.8%<br>3.4%<br>6.6%<br>3.5% | 1,120<br>1,423<br>1,009<br>631<br>731<br>479<br>415<br>544<br>307 | 13.4%<br>17.0%<br>12.1%<br>7.5%<br>8.7%<br>5.7%<br>5.0%<br>6.5%<br>3.7% |
| Gilpin  Total Major Casinos <sup>4</sup>  | 7,830   | 80.7%   | 8,481  | 4.5%<br>83.7%  | 8,465   | 4.6%<br>85.5%   | 8,640  | 4.6%<br>88.6%   | 8,146   | 4.5%<br>87.9%   | 7,524   | 4.7%<br>87.0%   | 7,418   | 4.5%<br>86.3%   | 7,125   | 4.6%<br>84.3%   | 7,230   | 4.5%<br>84.5%   | 7,041   | 84.1%   |
| All Other Casinos   | 1,872   | 19.3%   | 1,649  | 16.3%  | 1,439   | 14.5%   | 1,111  | 11.4%   | 1,125   | 12.1%   | 1,120   | 13.0%   | 1,180   | 13.7%   | 1,328   | 15.7%   | 1,325   | 15.5%   | 1,329   | 15.9%   |
| Total All Casinos 5   | 9,702   | 100.0%  | 10,130   | 100.0%   | 9,904   | 100.0%  | 9,751  | 100.0%  | 9,271   | 100.0%  | 8,644   | 100.0%  | 8,598   | 100.0%  | 8,453   | 100.0%  | 8,555   | 100.0%  | 8,370   | 100.0%  |

#### Notes:

#### Data Source:

Gaming,

<sup>&</sup>lt;sup>1</sup> The City adopted an ordinance imposing an occupational tax (i.e., a device fee) on gaming devices used within the City. The fee is paid on all gaming devices for which the State of Colorado has issued a device tax stamp.

<sup>&</sup>lt;sup>2</sup> Based upon the number of devices at December 31 of each year.

<sup>&</sup>lt;sup>4</sup> City Finance Department

<sup>&</sup>lt;sup>5</sup> Colorado Department of Revenue, Division of

#### City of Black Hawk, Colorado Annual Device Fee Rates Last Ten Calendar Years

| Year | Reg | ular <sup>1,3</sup> | Impro | Street<br>vements<br>ee 2 | _  | ortation<br>ee | Т  | otal  |
|------|-----|---------------------|-------|---------------------------|----|----------------|----|-------|
| 2005 | \$  | 750                 | \$    | 89                        | \$ | 77             | \$ | 916   |
| 2006 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2007 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2008 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2009 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2010 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2011 |     | 750                 |       | 89                        |    | 77             |    | 916   |
| 2012 |     | 750                 |       | -                         |    | 77             |    | 827   |
| 2013 |     | 750                 |       | -                         |    | 77             |    | 827   |
| 2014 |     | 945                 |       | -                         |    | 77             |    | 1,022 |

#### Notes:

#### Data Source:

City Finance Department

 $<sup>^{\</sup>rm I}$  From 2005 - 2006, the City waved the regular device fee for the first 50 machines within each casino.

 $<sup>^{\</sup>rm 2}$  On June 1, 2012, the City repealed the Main Street Improvement Fee.

 $<sup>^3</sup>$  On Nov 5, 2013, the City electors approved an increase of \$195 to offset new debt issuances.

#### Principal General Device Fee Payers

For the Calendar Years Ended December 31, 2014 and 2005  $\,^{1}$ 

#### 2014

| Principal Device Fee Payers - Casinos | <br>Total<br>Fees <sup>1, 2</sup> | Rank | Percentage<br>of Total<br>Fees |
|---------------------------------------|-----------------------------------|------|--------------------------------|
| Ameristar                             | \$<br>1,344,735                   | 1    | 17.00%                         |
| Isle of Capri                         | 1,058,400                         | 2    | 13.38%                         |
| Lodge                                 | 953,505                           | 3    | 12.05%                         |
| Mardi Gras                            | 690,795                           | 4    | 8.73%                          |
| Monarch (Riviera)                     | 596,295                           | 5    | 7.54%                          |
| Saratoga (Fitzgeralds)                | 514,080                           | 6    | 6.50%                          |
| Lady Luck                             | 452,655                           | 7    | 5.72%                          |
| Z Casino (Bullwhackers)               | 392,175                           | 8    | 4.96%                          |
| Gilpin                                | 360,990                           | 9    | 4.56%                          |
| Canyon                                | <br>290,115                       | 10   | 3.67%                          |
| <b>Total Principal Fee Payers</b>     | 6,653,745                         |      | 84.12%                         |
| All Other Fee Payers                  | <br>1,255,905                     |      | 15.88%                         |
| Total                                 | \$<br>7,909,650                   |      | 100.00%                        |
| 2005                                  |                                   |      |                                |

| Principal Device Fee Payers - Casinos | Total<br>Fees <sup>1, 2</sup> | Rank | Percentage<br>of Total<br>Fees |
|---------------------------------------|-------------------------------|------|--------------------------------|
| Isle of Capri                         | 1,056,000                     | 1    | 14.51%                         |
| Monarch (Riviera)                     | 720,000                       | 2    | 9.89%                          |
| Ameristar                             | \$<br>676,500                 | 3    | 9.30%                          |
| Lady Luck                             | 607,500                       | 4    | 8.35%                          |
| Lodge                                 | 540,750                       | 5    | 7.43%                          |
| Mardi Gras                            | 540,750                       | 6    | 7.43%                          |
| Z Casino (Bullwhackers)               | 515,250                       | 7    | 7.08%                          |
| Saratoga (Fitzgeralds)                | 453,750                       | 8    | 6.24%                          |
| Canyon                                | 419,250                       | 9    | 5.76%                          |
| Gilpin                                | <br>342,750                   | 10   | 4.71%                          |
| <b>Total Principal Fee Payers</b>     | 5,872,500                     |      | 80.71%                         |
| All Other Fee Payers                  | 1,404,000                     |      | 19.29%                         |
| Total                                 | \$<br>7,276,500               |      | 100.00%                        |

#### Notes:

#### Data Source:

City Finance Department.

<sup>&</sup>lt;sup>1</sup> Total fees based upon the amount of billings for each calendar year for regular device fees.

<sup>&</sup>lt;sup>2</sup> The device fees do not include the Transportation Fee or the Main Street Improvement fees.

#### City of Black Hawk, Colorado Direct and Overlapping Sales Tax Rates Last Ten Calendar Years

|             | Direct            | Overlapping | Total       |
|-------------|-------------------|-------------|-------------|
| Calendar    |                   | State of    | Direct and  |
| Year        | City <sup>1</sup> | Colorado    | Overlapping |
| 2005        | 4.00%             | 2.90%       | 6.90%       |
| 2006        | 4.00%             | 2.90%       | 6.90%       |
| 2007        | 4.00%             | 2.90%       | 6.90%       |
| 2008        | 4.00%             | 2.90%       | 6.90%       |
| $2009^{-1}$ | 5.50%             | 2.90%       | 8.40%       |
| 2010        | 5.50%             | 2.90%       | 8.40%       |
| 2011        | 5.50%             | 2.90%       | 8.40%       |
| 2012        | 5.50%             | 2.90%       | 8.40%       |
| 2013        | 5.50%             | 2.90%       | 8.40%       |
| 2014        | 5.50%             | 2.90%       | 8.40%       |

#### Notes:

*Data Source*: Colorado Department of Revenue, Sales Tax Information Division, <a href="http://www.taxview.state.co.us/">http://www.taxview.state.co.us/</a>

 $<sup>^{\</sup>it I}$  The additional 1.5% City tax is a dedicated sales tax levied for the school district.

#### City of Black Hawk, Colorado Ratios of Total Debt Outstanding by Type Last Ten Calendar Years

|          |    |             | Gov        | ernmental Activiti | es |         |                 |    | Bus         | ines | s-type Activi | ties |            |                  |                         | Total                   |     |         |
|----------|----|-------------|------------|--------------------|----|---------|-----------------|----|-------------|------|---------------|------|------------|------------------|-------------------------|-------------------------|-----|---------|
|          |    |             | General    | Special            |    |         |                 |    |             |      | General       |      |            |                  |                         | Debt                    |     | al Debt |
| Calendar | I  | Device Tax  | Obligation | Assessment         |    | Capital |                 | 1  | Device Tax  | (    | Obligation    |      |            |                  | Estimated               | Per                     |     | Gaming  |
| Year     | Re | venue Bonds | Bonds      | Bonds              |    | Leases  | <br>Total       | Re | venue Bonds |      | Bonds         |      | Total      | <br>Total 1      | Population <sup>2</sup> | <br>Capita <sup>3</sup> | Dev | ice 4,5 |
| 2005     | \$ | 2,752,500   | -          | -                  | \$ | 542,908 | \$<br>3,295,408 | \$ | 12,387,500  | \$   | 2,890,000     | \$   | 15,277,500 | \$<br>18,572,908 | 111                     | \$<br>,                 | \$  | 1,914   |
| 2006     |    | 2,398,250   | -          | -                  |    | 616,335 | 3,014,585       |    | 13,021,750  |      | 2,540,000     |      | 15,561,750 | 18,576,335       | 111                     | 167,354                 |     | 1,834   |
| 2007     | 6  | 2,028,250   | 1,425,000  | 4,965,000          |    | 403,310 | 8,821,560       |    | 12,816,750  |      | 2,170,000     |      | 14,986,750 | 23,808,310       | 111                     | 214,489                 |     | 2,404   |
| 2008     |    | 1,935,250   | 1,215,000  | 3,005,000          |    | 180,434 | 6,335,684       |    | 12,354,750  |      | 1,825,000     |      | 14,179,750 | 20,515,434       | 111                     | 184,824                 |     | 2,104   |
| 2009     | 7  | 13,210,000  | 2,395,000  | 1,525,000          |    | 72,564  | 17,202,564      |    | -           |      | -             |      | -          | 17,202,564       | 111                     | 154,978                 |     | 1,856   |
| 2010     |    | 12,080,000  | 1,715,000  | -                  |    | 14,870  | 13,809,870      |    | -           |      | -             |      | -          | 13,809,870       | 111                     | 124,413                 |     | 1,598   |
| 2011     |    | 10,890,000  | 1,015,000  | -                  |    | -       | 11,905,000      |    | -           |      | -             |      | -          | 11,905,000       | 115                     | 103,522                 |     | 1,385   |
| 2012     |    | 9,635,000   | -          | -                  |    | -       | 9,635,000       |    | -           |      | -             |      | -          | 9,635,000        | 115                     | 83,783                  |     | 1,140   |
| 2013     |    | 18,645,000  | -          | -                  |    | -       | 18,645,000      |    | -           |      | -             |      | -          | 18,645,000       | 100                     | 186,450                 |     | 2,179   |
| 2014     |    | 28,875,000  | -          | -                  |    | -       | 28,875,000      |    | -           |      | -             |      | -          | 28,875,000       | 100                     | 288,750                 |     | 3,450   |

#### Notes:

<sup>&</sup>lt;sup>3</sup> Because of the City's small population, the debt per capita is extremely high. However, because of gaming, the City's daily population is in the range of 10.000 - 15.000.

<sup>&</sup>lt;sup>4</sup> Using percentage of personal income or percentage of actual taxable value of property would not be meaningful since the City receives an immaterial amount of property taxes. A better measure for the City is the debt per gaming device within the City.

<sup>&</sup>lt;sup>6</sup> Beginning in 2007, includes debt related to the Black Hawk Business Improvement District. Years prior to 2007 have not been restated.

<sup>&</sup>lt;sup>7</sup> In 2009, all business-type long-term bonded debt was transferred to governmental activities.

<sup>&</sup>lt;sup>1</sup> Applicable years' annual financial report.

<sup>&</sup>lt;sup>2</sup> Are estimated counts by City management and the Colorado Department of Local Affairs, Division of Local Government.

<sup>&</sup>lt;sup>5</sup> Number of gaming devices. Colorado Department of Revenue, Gaming Division, http://www.revenue.state.co.us/Gaming/wrap.asp?incl=abstract

### Ratios of General Bonded Debt Outstanding Last Ten Calendar Years

| Calendar<br>Year |    |           | Estimated<br>Population | (  | Debt<br>Per<br>Capita | Total G.O. Debt<br>Per Gaming<br>Device <sup>2, 3</sup> |     |  |
|------------------|----|-----------|-------------------------|----|-----------------------|---|-----|--|
| 2005             | \$ | 2,890,000 | 111                     | \$ | 26,036                | \$  | 298 |  |
| 2006             | Ψ  | 2,540,000 | 111                     | Ψ  | 22,883                | Ψ   | 251 |  |
| 2007             |    | 3,595,000 | 111                     |    | 32,387                |   | 363 |  |
| 2008             |    | 3,040,000 | 111                     |    | 27,387                |   | 312 |  |
| 2009             |    | 2,395,000 | 111                     |    | 21,577                |   | 258 |  |
| 2010             |    | 1,715,000 | 111                     |    | 15,450                |   | 198 |  |
| 2011             |    | 1,015,000 | 115                     |    | 8,826                 |   | 118 |  |
| 2012             |    | -<br>-    | 115                     |    | -                     |   | -   |  |
| 2013             |    | _         | 100                     |    | -                     |   | -   |  |
| 2014             |    | -         | 100                     |    | -                     |   | -   |  |

#### Notes:

<sup>&</sup>lt;sup>2</sup> Using percentage of personal income or percentage of actual taxable value of property would not be meaningful since the City receives an immaterial amount of property taxes. A better measure for the City is debt per gaming device within the City.

<sup>&</sup>lt;sup>1</sup> Applicable years' annual financial report.

<sup>&</sup>lt;sup>3</sup> Number of gaming devices. Colorado Department of Revenue, Gaming, Division, http://www.revenue.state.co.us/Gaming/wrap.asp?incl=abstract

#### Direct and Overlapping Governmental Activities Debt December 31, 2014

| Governmental Unit                                      | Debt<br>Outstanding | Estimated<br>Percentage<br>Applicable <sup>3</sup> | Estimated<br>Share of<br>Overlapping<br>Debt |
|--|---------------------|--|--|
| City Direct Debt:                                      |                     |  |  |
| City:  |                     |  |  |
| Device tax revenue bonds                               | \$ 28,875,000       |  |  |
| General obligation refunding bonds                     | -                   |  |  |
| Capital leases   | -                   |  |  |
| Black Hawk Business Improvement District: <sup>1</sup> |                     |  |  |
| General obligation refunding bonds                     | -                   |  |  |
| Total direct debt                                      | \$ 28,875,000       | 100.00%  | \$ 28,875,000                                |
| Overlapping Debt <sup>2, 3, 5, 6</sup>                 |                     |  |  |
| General Obligation Bonds: 4                            |                     |  |  |
| Gilpin County RE-1 School District                     |                     |  |  |
| General obligation bonds                               | \$ -                | 74.65%   | -  |
| Miners Mesa Commercial Metropolitan District           |                     |  |  |
| General obligation bonds                               | 6,291,000           | 100.00%  | 6,291,000                                    |
| Silver Dollar Metropolitan District                    |                     |  |  |
| General obligation bonds                               | 21,475,000          | 100.00%  | 21,475,000                                   |
| Tol  |                     |  | 27,766,000                                   |
| Total Direct and Overlapping Debt                      |                     |  | \$ 56,641,000                                |

#### Notes:

<sup>&</sup>lt;sup>1</sup> The Black Hawk Business Improvement District is a blended component unit of the City.

<sup>&</sup>lt;sup>2</sup> Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City.

<sup>&</sup>lt;sup>3</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using assessed property values. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the City's boundaries and dividing it by each unit's total assessed value.

<sup>&</sup>lt;sup>4</sup> Debt as of most current data available.

<sup>&</sup>lt;sup>5</sup> Although overlapping the City's boundaries, both Black Hawk-Central City Sanitation District and Gilpin County do not have any outstanding governmental activities debt.

<sup>&</sup>lt;sup>6</sup> Each specific government.

#### City of Black Hawk, Colorado Legal Debt Margin Last Ten Calendar Years

|  |                | For the Calendar Year Ended December 31, |                |                |                |                |                |                |                |                |  |  |  |  |  |
|--|----------------|--|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|--|--|--|--|--|
|  | 2005           | 2006                                     | 2007           | 2008           | 2009           | 2010           | 2011           | 2012           | 2013           | 2014           |  |  |  |  |  |
| Assessed Value <sup>1</sup>  | \$ 190,933,200 | \$ 204,515,190                           | \$ 216,585,941 | \$ 223,438,722 | \$ 256,051,781 | \$ 253,557,450 | \$ 226,863,054 | \$ 224,650,824 | \$ 217,657,989 | \$ 217,921,025 |  |  |  |  |  |
| Legal Debt Margin  |                |  |                |                |                |                |                |                |                |                |  |  |  |  |  |
| Debt limit (10% of assessed value)   | \$ 19,093,320  | \$ 20,451,519                            | \$ 21,658,594  | \$ 22,343,872  | \$ 25,605,178  | \$ 25,355,745  | \$ 22,686,305  | \$ 22,465,082  | \$ 21,765,799  | \$ 21,792,103  |  |  |  |  |  |
| Debt applicable to limit: General obligation bonds Less: Amount reserved for | 2,890,000      | 2,540,000                                | 3,595,000      | 3,040,000      | 2,395,000      | 1,715,000      | 1,015,000      | -              | -              | -              |  |  |  |  |  |
| repayment of general obligation debt   |                | _  |                |                |                |                |                |                |                |                |  |  |  |  |  |
| Total debt applicable to limit   | 2,890,000      | 2,540,000                                | 3,595,000      | 3,040,000      | 2,395,000      | 1,715,000      | 1,015,000      |                |                |                |  |  |  |  |  |
| Legal debt margin  | \$ 16,203,320  | \$ 17,911,519                            | \$ 18,063,594  | \$ 19,303,872  | \$ 23,210,178  | \$ 23,640,745  | \$ 21,671,305  | \$ 22,465,082  | \$ 21,765,799  | \$ 21,792,103  |  |  |  |  |  |
| As a percentage of debt limit  | 84.86%         | 87.58%                                   | 83.40%         | 86.39%         | 90.65%         | 93.24%         | 95.53%         | 100.00%        | 100.00%        | 100.00%        |  |  |  |  |  |

<sup>&</sup>lt;sup>1</sup> Gilpin County Assessor

#### City of Black Hawk, Colorado Demographic and Economic Statistics Last Ten Calendar Years

|                  |                        | (thousands<br>of dollars)                    | County                                  | County<br>Per Capita                   |                                      | Une                           | employment Rat                 | æ                             |
|------------------|------------------------|--|---|--|--------------------------------------|-------------------------------|--------------------------------|-------------------------------|
| Calendar<br>Year | County Population 1, 2 | County<br>Personal<br>Income <sup>1, 2</sup> | Per<br>Capita<br>Income <sup>I, 2</sup> | Personal Income % of U.S. <sup>2</sup> | County<br>Median<br>Age <sup>3</sup> | Gilpin<br>County <sup>4</sup> | State of Colorado <sup>4</sup> | United<br>States <sup>5</sup> |
| 2004             | 4,861                  | 176,024                                      | 36,211                                  | 107%                                   | N/A                                  | 4.9%                          | 5.4%                           | 5.5%                          |
| 2005             | 4,939                  | 194,002                                      | 39,280                                  | 111%                                   | N/A                                  | 5.0%                          | 4.8%                           | 5.1%                          |
| 2006             | 5,034                  | 209,058                                      | 41,529                                  | 110%                                   | N/A                                  | 3.5%                          | 3.9%                           | 4.6%                          |
| 2007             | 5,070                  | 210,715                                      | 41,561                                  | 106%                                   | N/A                                  | 4.4%                          | 4.3%                           | 4.6%                          |
| 2008             | 5,238                  | 217,408                                      | 41,506                                  | 103%                                   | N/A                                  | 5.6%                          | 5.9%                           | 5.8%                          |
| 2009             | 5,412                  | 224,313                                      | 41,447                                  | 103%                                   | N/A                                  | 6.3%                          | 7.7%                           | 9.3%                          |
| 2010             | 5,604                  | 228,689                                      | 40,808                                  | 103%                                   | N/A                                  | 7.7%                          | 8.9%                           | 9.6%                          |
| 2011             | 5,467                  | 229,609                                      | 41,999                                  | 106%                                   | N/A                                  | 6.5%                          | 8.3%                           | 8.9%                          |
| 2012             | 5,441                  | 237,511                                      | 43,652                                  | 105%                                   | N/A                                  | 6.0%                          | 7.5%                           | 7.8%                          |
| 2013             | 5,491                  | 243,662                                      | 44,375                                  | 101%                                   | N/A                                  | 5.9%                          | 5.6%                           | 6.7%                          |
| 2014             | 5,601                  | 249,717                                      | 44,584                                  | 97%                                    | N/A                                  | 4.4%                          | 4.9%                           | 6.2%                          |

#### Notes:

<sup>&</sup>lt;sup>1</sup> Information available for Gilpin County, not for the City.

<sup>&</sup>lt;sup>2</sup> Gilpin County - 2004 - 2013 - U.S. Bureau of Economic Analysis - http://www.bea.gov/bea/regional/reis/drill.cfm.

<sup>3</sup> Gilpin County - U.S. Census Bureau - http://factfinder.census.gov

<sup>&</sup>lt;sup>4</sup> Colorado Department of Labor and Employment, http://www.coworkforce.com/lmi/ali/lfpage.asp, December of each year.

<sup>&</sup>lt;sup>5</sup> United States Department of Labor, Bureau of Labor Statistics, http://www.bls.gov/cps/cpsaat1.pdf

### City of Black Hawk, Colorado Principal Employers

#### For the Calendar Years 2007 and 2005 $^{\,2}$

|                                 | 2007                     |                        |      |                        |  |  |  |  |
|---------------------------------|--------------------------|------------------------|------|------------------------|--|--|--|--|
| Employer                        | Product<br>or<br>Service | Number of<br>Employees | Rank | Percentage<br>of Total |  |  |  |  |
| Isle of Capri                   | Casino/Hotel             | 579                    | 1    | 17.16%                 |  |  |  |  |
| The Lodge                       | Casino/Hotel             | 508                    | 2    | 15.05%                 |  |  |  |  |
| Ameristar                       | Casino/Hotel             | 500                    | 3    | 14.81%                 |  |  |  |  |
| Fortune Valley Hotel and Casino | Casino/Hotel             | 340                    | 4    | 10.07%                 |  |  |  |  |
| Mardi Gras                      | Casino                   | 322                    | 5    | 9.54%                  |  |  |  |  |
| Rivera                          | Casino/Hotel             | 261                    | 6    | 7.73%                  |  |  |  |  |
| Fitzgerald's                    | Casino                   | 261                    | 7    | 7.73%                  |  |  |  |  |
| Colorado Central Station        | Casino                   | 224                    | 8    | 6.64%                  |  |  |  |  |
| Bullwhackers                    | Casino                   | 194                    | 9    | 5.75%                  |  |  |  |  |
| Gilpin County                   | Government               | 186                    | 10   | 5.51%                  |  |  |  |  |
| Total Principal Employers       |                          | 3,375                  |      | 100.00%                |  |  |  |  |

|                                  |                          | 200                    | 05   |                        |
|----------------------------------|--------------------------|------------------------|------|------------------------|
| Employer                         | Product<br>or<br>Service | Number of<br>Employees | Rank | Percentage<br>of Total |
| Isle of Capri                    | Casino/Hotel             | 650                    | 1    | 20.24%                 |
| The Lodge                        | Casino/Hotel             | 520                    | 2    | 16.19%                 |
| Rivera                           | Casino/Hotel             | 357                    | 3    | 11.12%                 |
| Mardi Gras                       | Casino                   | 350                    | 4    | 10.90%                 |
| Fitzgerald's                     | Casino                   | 319                    | 5    | 9.93%                  |
| Colorado Central Station         | Casino                   | 315                    | 6    | 9.81%                  |
| Bullwhackers                     | Casino                   | 240                    | 7    | 7.47%                  |
| The Canyon                       | Casino                   | 160                    | 8    | 4.98%                  |
| Gilpin County                    | Government               | 160                    | 9    | 4.98%                  |
| The Gilpin                       | Casino                   | 140                    | 10   | 4.36%                  |
| <b>Total Principal Employers</b> |                          | 3,211                  |      | 100.00%                |

#### Notes:

#### Data Source:

Individual employers

 $<sup>^{\</sup>it I}$  Total number of employees within the City is not available, therefore County information is presented.

<sup>&</sup>lt;sup>2</sup> 2007 and 2005 is the only information available for the County.

## City of Black Hawk, Colorado<sup>1</sup> Average Number of Employees - By Industry <sup>2</sup> Calendar Years 2005 - 2014

| Industry                         | 2005  | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  |
|----------------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Mining & Logging                 | 5     | 10    | 9     | 24    | 16    | -     | _     | -     | -     | -     |
| Construction                     | 121   | 128   | 90    | 100   | 61    | 57    | 54    | 61    | 43    | 53    |
| Manufacturing                    | 10    | 11    | 13    | 12    | 8     | 10    | -     | 15    | 16    | -     |
| Trade, Retail & Wholesale        | 52    | 43    | 40    | 45    | 45    | 24    | 31    | 31    | 27    | 40    |
| Information Tech                 | 11    | 6     | 8     | 11    | 7     | 4     | 3     | 3     | -     | -     |
| Financial Activities             | 16    | 17    | 15    | 13    | 8     | 11    | 6     | 6     | 8     | -     |
| Professional & Business Services | 71    | 76    | 59    | 55    | 88    | 43    | 51    | 47    | 47    | 48    |
| Education & Health Services      | 123   | 119   | 122   | 129   | 140   | 52    | 63    | 58    | 57    | 55    |
| Leisure & Hospitality            | 4,669 | 4,555 | 4,219 | 4,012 | 4,358 | 4,574 | 4,648 | 4,444 | 4,296 | 4,170 |
| Other Services                   | 32    | 42    | 36    | 37    | 37    | 35    | 20    | 17    | 177   | 57    |
| Public Administration            | 326   | 322   | 319   | 321   | 306   | 296   | 310   | 305   | 309   | 310   |
| Total                            | 5,436 | 5,329 | 4,930 | 4,759 | 5,074 | 5,106 | 5,186 | 4,987 | 4,980 | 4,733 |

#### Notes:

<sup>&</sup>lt;sup>1</sup> Information is only available for Gilpin County

<sup>&</sup>lt;sup>2</sup> State of Colorado, Department of Labor and Employment, LMI Gateway,

## City of Black Hawk, Colorado Comparison of the Average Number of Gaming Devices by Gaming City Last Ten Calendar Years

|                  | Black Hawk           | , Colorado             | Cripple Cree         | k, Colorado            | Central City         | , Colorado             | To                   | tal                    |
|------------------|----------------------|------------------------|----------------------|------------------------|----------------------|------------------------|----------------------|------------------------|
| Calendar<br>Year | Number<br>of Devices | Percentage<br>of Total |
| 2005             | 9,543                | 58.0%                  | 4,795                | 29.2%                  | 2,105                | 12.8%                  | 16,443               | 100.0%                 |
| 2006             | 10,160               | 59.5%                  | 4,785                | 28.0%                  | 2,134                | 12.5%                  | 17,079               | 100.0%                 |
| 2007             | 10,036               | 59.6%                  | 4,591                | 27.3%                  | 2,210                | 13.1%                  | 16,837               | 100.0%                 |
| 2008             | 9,816                | 58.6%                  | 4,799                | 28.6%                  | 2,146                | 12.8%                  | 16,761               | 100.0%                 |
| 2009             | 9,386                | 58.2%                  | 4,679                | 29.0%                  | 2,071                | 12.8%                  | 16,136               | 100.0%                 |
| 2010             | 8,906                | 58.0%                  | 4,364                | 28.4%                  | 2,085                | 13.6%                  | 15,355               | 100.0%                 |
| 2011             | 8,570                | 58.3%                  | 3,879                | 26.4%                  | 2,240                | 15.2%                  | 14,689               | 100.0%                 |
| 2012             | 8,527                | 57.0%                  | 4,089                | 27.3%                  | 2,347                | 15.7%                  | 14,963               | 100.0%                 |
| 2013             | 8,589                | 58.8%                  | 3,998                | 27.4%                  | 2,008                | 13.8%                  | 14,595               | 100.0%                 |
| 2014             | 8,456                | 59.6%                  | 3,794                | 26.7%                  | 1,943                | 13.7%                  | 14,193               | 100.0%                 |
| entage Change    |                      |                        |                      |                        |                      |                        |                      |                        |
| r 10 Years       | -11.4%               |                        | -20.9%               |                        | -7.7%                |                        | -13.7%               |                        |

Notes:

#### Data Source:

Colorado Department of Revenue, www.revenue.state.co.us/Gaming/wrap.asp?publications.

## City of Black Hawk, Colorado Comparison of the Average Number of Casinos by Gaming City Last Ten Calendar Years

|                  | Black Hawk           | , Colorado             | Cripple Cree         | k, Colorado         | Central Cit          | y, Colorado            | Total                |                        |  |
|------------------|----------------------|------------------------|----------------------|---------------------|----------------------|------------------------|----------------------|------------------------|--|
| Calendar<br>Year | Number<br>of Casinos | Percentage<br>of Total | Number<br>of Casinos | Percentage of Total | Number<br>of Casinos | Percentage<br>of Total | Number<br>of Casinos | Percentage<br>of Total |  |
| 2005             | 21                   | 45.7%                  | 19                   | 41.3%               | 6                    | 13.0%                  | 46                   | 100.0%                 |  |
| 2006             | 19                   | 43.2%                  | 19                   | 43.2%               | 6                    | 13.6%                  | 44                   | 100.0%                 |  |
| 2007             | 20                   | 46.5%                  | 17                   | 39.5%               | 6                    | 14.0%                  | 43                   | 100.0%                 |  |
| 2008             | 19                   | 46.3%                  | 16                   | 39.0%               | 6                    | 14.6%                  | 41                   | 100.0%                 |  |
| 2009             | 18                   | 45.0%                  | 16                   | 40.0%               | 6                    | 15.0%                  | 40                   | 100.0%                 |  |
| 2010             | 18                   | 45.0%                  | 15                   | 37.5%               | 7                    | 17.5%                  | 40                   | 100.0%                 |  |
| 2011             | 18                   | 45.0%                  | 14                   | 35.0%               | 8                    | 20.0%                  | 40                   | 100.0%                 |  |
| 2012             | 18                   | 43.9%                  | 15                   | 36.6%               | 8                    | 19.5%                  | 41                   | 100.0%                 |  |
| 2013             | 18                   | 46.2%                  | 14                   | 35.9%               | 7                    | 17.9%                  | 39                   | 100.0%                 |  |
| 2014             | 18                   | 50.0%                  | 12                   | 33.3%               | 6                    | 16.7%                  | 36                   | 100.0%                 |  |

#### Data Source:

Colorado Department of Revenue, www.revenue.state.co.us/Gaming/wrap.asp?publications.

#### Comparison of the Average Number of Casino Employees by Gaming City <sup>1</sup> Last Ten Calendar Years

|                                    | Black Hawk   | , Colorado | Cripple Cree | k, Colorado | Central City | y, Colorado | To           | tal        |
|------------------------------------|--------------|------------|--------------|-------------|--------------|-------------|--------------|------------|
| Calendar                           | Number       | Percentage | Number       | Percentage  | Number       | Percentage  | Number       | Percentage |
| Year                               | of Employees | of Total   | of Employees | of Total    | of Employees | of Total    | of Employees | of Total   |
| 2005                               | 4,449        | 55.4%      | 2,787        | 34.7%       | 793          | 9.9%        | 8,029        | 100.0%     |
| 2006                               | 4,379        | 55.9%      | 2,702        | 34.5%       | 748          | 9.6%        | 7,829        | 100.0%     |
| 2007                               | 4,453        | 55.4%      | 2,699        | 33.6%       | 886          | 11.0%       | 8,038        | 100.0%     |
| 2008                               | 5,309        | 58.5%      | 2,953        | 32.5%       | 811          | 8.9%        | 9,073        | 100.0%     |
| 2009                               | 4,276        | 50.8%      | 3,261        | 38.7%       | 888          | 10.5%       | 8,425        | 100.0%     |
| 2010                               | 5,080        | 53.0%      | 3,542        | 36.9%       | 967          | 10.1%       | 9,589        | 100.0%     |
| 2011                               | 4,993        | 53.9%      | 3,330        | 35.9%       | 941          | 10.2%       | 9,264        | 100.0%     |
| 2012                               | 5,165        | 54.9%      | 3,236        | 34.4%       | 1,001        | 10.6%       | 9,402        | 100.0%     |
| 2013                               | 5,339        | 55.4%      | 3,296        | 34.2%       | 997          | 10.4%       | 9,632        | 100.0%     |
| 2014                               | 6,211        | 60.3%      | 3,187        | 30.9%       | 906          | 8.8%        | 10,304       | 100.0%     |
| ercentage Change<br>Employees Over |              |            |              |             |              |             |              |            |
| ) Years                            | 39.60%       |            | 14.35%       |             | 14.25%       |             | 28.33%       |            |

#### Notes:

#### Data Source:

 $Colorado\ Department\ of\ Revenue,\ www.revenue.state.co.us/Gaming/wrap.asp?publications.$ 

<sup>&</sup>lt;sup>1</sup> Includes licensed and non-licensed employees.

### Comparison of Adjusted Gross Proceeds (AGP) by Gaming City <sup>1</sup> Last Ten Calendar Years

|  | Black       | Hawk, Color | ado        | Cripp       | ole Creek, Colo | rado       | Cer        | ntral City, Color | ado        |             | Total      |            |
|--|-------------|-------------|------------|-------------|-----------------|------------|------------|-------------------|------------|-------------|------------|------------|
| Calendar   | Annual      | Percentage  | Percentage | Annual      | Percentage      | Percentage | Annual     | Percentage        | Percentage | Annual      | Percentage | Percentage |
| Year   | AGP         | of Total    | Change     | AGP         | of Total        | Change     | AGP        | of Total          | Change     | AGP         | of Total   | Change     |
|  |             |             |            |             |                 |            |            |                   |            |             |            |            |
| 2005   | 531,878,276 | 70.4%       | n/a        | 151,011,042 | 20.0%           | n/a        | 72,610,402 | 9.6%              | n/a        | 755,499,720 | 100.0%     | n/a        |
| 2006   | 554,484,627 | 70.9%       | 4.3%       | 153,075,257 | 19.6%           | 1.4%       | 74,538,934 | 9.5%              | 2.7%       | 782,098,818 | 100.0%     | 3.5%       |
| 2007   | 581,385,160 | 71.2%       | 4.9%       | 154,962,066 | 19.0%           | 1.2%       | 79,782,553 | 9.8%              | 7.0%       | 816,129,779 | 100.0%     | 4.4%       |
| 2008   | 508,685,618 | 71.1%       | -12.5%     | 140,081,962 | 19.6%           | -9.6%      | 67,112,131 | 9.4%              | -15.9%     | 715,879,711 | 100.0%     | -12.3%     |
| 2009   | 529,976,828 | 72.1%       | 4.2%       | 140,356,304 | 19.1%           | 0.2%       | 64,257,223 | 8.7%              | -4.3%      | 734,590,354 | 100.0%     | 2.6%       |
| 2010   | 559,445,467 | 73.6%       | 5.6%       | 134,437,711 | 17.7%           | -4.2%      | 65,727,144 | 8.7%              | 2.3%       | 759,610,322 | 100.0%     | 3.4%       |
| 2011   | 550,883,660 | 73.4%       | -1.5%      | 131,405,587 | 17.5%           | -2.3%      | 67,819,656 | 9.0%              | 3.2%       | 750,108,903 | 100.0%     | -1.3%      |
| 2012   | 558,542,208 | 72.9%       | 1.4%       | 133,160,559 | 17.4%           | 1.3%       | 74,551,241 | 9.7%              | 9.9%       | 766,254,008 | 100.0%     | 2.2%       |
| 2013   | 553,082,797 | 73.9%       | 0.4%       | 128,032,315 | 17.1%           | -2.6%      | 67,592,801 | 9.0%              | -0.3%      | 748,707,913 | 100.0%     | -0.2%      |
| 2014   | 560,598,893 | 75.1%       | 0.4%       | 123,432,964 | 16.5%           | -7.3%      | 62,315,892 | 8.3%              | -16.4%     | 746,347,749 | 100.0%     | -2.6%      |
| Percentage Change<br>In Dollars Over<br>10 Years | 5.4%        | ·           |            | -18.3%      |                 |            | -14.2%     |                   |            | -1.2%       |            |            |

#### Notes:

#### Data Source:

Colorado Department of Revenue, www.revenue.state.co.us/Gaming/wrap.asp?publications.

<sup>&</sup>lt;sup>1</sup> AGP is the amount of money wagered minus the amount paid out in prizes. It is the tax base used by the State of Colorado for taxing gaming.

City of Black Hawk, Colorado City Employees by Function/Program Last Ten Calendar Years

|                                   | 2005   | 2006   | 2007   | 2008   | 2009   | 2010  | 2011  | 2012  | 2013  | 2014  |
|-----------------------------------|--------|--------|--------|--------|--------|-------|-------|-------|-------|-------|
| Function/program                  |        |        |        |        |        |       |       |       |       |       |
| City Clerk's Office               | 2.75   | 1.75   | 1.75   | 1.00   | 1.25   | 1.50  | 2.00  | 2.00  | 2.00  | 4.00  |
| City Manager                      | 3.00   | 2.75   | 3.00   | 3.00   | 2.75   | 3.00  | 3.00  | 3.00  | 3.00  | 2.00  |
| Community Planning & Development  | 5.00   | 5.00   | 3.00   | 3.00   | 1.00   | 1.50  | 2.00  | 2.00  | 2.00  | 2.00  |
| Facilities Maintenance            | 3.00   | 3.00   | 3.00   | 3.00   | 3.00   | 3.00  | 3.00  | 3.00  | 3.00  | 3.00  |
| Finance                           | 2.50   | 2.00   | 2.50   | 2.50   | 3.00   | 2.50  | 3.00  | 3.00  | 2.00  | 2.00  |
| Fire Department                   | 24.00  | 24.00  | 23.00  | 23.00  | 18.00  | 18.00 | 19.00 | 19.00 | 19.00 | 19.00 |
| Fleet                             | 5.00   | 5.00   | 5.00   | 5.00   | 5.00   | 6.00  | 6.00  | 6.00  | 6.00  | 6.00  |
| Human Resources                   | 1.50   | 0.00   | 0.00   | 0.00   | 0.00   | 0.00  | 0.00  | 0.00  | 0.00  | 0.00  |
| IT                                | 0.00   | 0.00   | 1.00   | 1.00   | 1.00   | 1.00  | 1.00  | 1.00  | 2.00  | 2.00  |
| Municipal Court Fund              | 1.25   | 1.25   | 1.25   | 1.25   | 1.25   | 1.25  | 1.25  | 1.25  | 1.25  | 1.25  |
| Parks                             | 0.00   | 0.00   | 0.00   | 0.00   | 0.00   | 0.00  | 0.00  | 0.00  | 0.00  | 0.00  |
| Police                            | 38.00  | 38.00  | 40.00  | 38.75  | 30.75  | 31.75 | 33.75 | 33.75 | 33.75 | 33.75 |
| Public Works Administration       | 4.00   | 4.00   | 4.00   | 4.00   | 4.00   | 4.00  | 4.00  | 4.00  | 4.00  | 4.00  |
| Streets                           | 8.00   | 8.00   | 8.00   | 8.00   | 6.00   | 6.00  | 7.00  | 7.00  | 7.00  | 7.00  |
| Preservation & Restoration        | 0.00   | 0.00   | 0.00   | 0.00   | 0.00   | 1.00  | 0.00  | 0.00  | 0.00  | 0.00  |
| Water                             | 9.00   | 9.00   | 9.00   | 9.00   | 9.00   | 9.00  | 10.00 | 10.00 | 10.00 | 9.00  |
| Total                             | 107.00 | 103.75 | 104.50 | 102.50 | 86.00  | 89.50 | 95.00 | 95.00 | 95.00 | 95.00 |
| Percentage Change Over Prior Year | n/a    | -3.0%  | 0.7%   | -1.9%  | -16.1% | 4.1%  | 6.1%  | 0.0%  | 0.0%  | 0.0%  |

Data Source:

City of Black Hawk departmental records

## City of Black Hawk, Colorado Operating Statistics by Function/Program 2009-2014

|  | 2009  | 2010  | 2011 | 2012 | 2013 | 2014 |
|--|-------|-------|------|------|------|------|
| Function/program                             |       |       |      |      |      |      |
| Fire   |       |       |      |      |      |      |
| Rescue & emergency medical service incidents | 995   | 974   | 900  | 824  | 495  | 487  |
| Fire incidents                               | 15    | 5     | 9    | 14   | 17   | 7    |
| False alarm & false call incidents           | 131   | 135   | 155  | 136  | 138  | 181  |
| All other incidents                          | 46    | 40    | 43   | 38   | 43   | 46   |
| Police                                       |       |       |      |      |      |      |
| Number of traffic related contacts           | 2,583 | 2,243 | 2352 | 2678 | 1488 | 1150 |
| Number of annual police reports              | 984   | 1,075 | 1147 | 1301 | 1166 | 1063 |
| Dispatch                                     |       |       |      |      |      |      |
| Police communications                        | 6,618 | 6,557 | 6400 | 6682 | 5447 | 4754 |
| Fire communications                          | 989   | 1,223 | 1104 | 1021 | 921  | 1070 |
| EMS communications                           | 793   | 968   | 862  | 841  | 827  | 934  |

#### Notes:

#### Data Source:

Fire Department, Police Department

<sup>&</sup>lt;sup>1</sup> The City began to collect operating statistics in 2009.

## City of Black Hawk, Colorado Capital Asset and Infrastructure Statistics by Function/Program Last Ten Calendar Years

| Capital Assets                   | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
|----------------------------------|------|------|------|------|------|------|------|------|------|------|
| Buildings and related structures | 35   | 38   | 38   | 40   | 40   | 44   | 44   | 44   | 46   | 46   |
| Number of vehicles               | 97   | 101  | 104  | 106  | 106  | 109  | 109  | 113  | 123  | 128  |
| Works of art                     | 12   | 12   | 14   | 16   | 16   | 16   | 17   | 17   | 17   | 17   |
| Street lights                    | 434  | 434  | 434  | 449  | 449  | 499  | 499  | 499  | 499  | 499  |
| Streets:                         |      |      |      |      |      |      |      |      |      |      |
| Asphalt                          | 14   | 14   | 16   | 16   | 16   | 17   | 17   | 17   | 17   | 17   |
| Concrete                         | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 2    |
| Gravel, Dirt or Aggregate        | 3    | 3    | 3    | 3    | 3    | 2    | 2    | 2    | 2    | 2    |
| Bridges                          | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    | 6    |
| Traffic signals                  | 22   | 22   | 30   | 30   | 30   | 30   | 30   | 30   | 30   | 30   |

Notes:

Data Source :

City capital asset records.

|   | 8  |                                   | City on Country  |                    |  |  |
|---|--|-----------------------------------|--|--------------------|--|--|
|   |  |                                   | City or County:  |                    |  |  |
|   |  |                                   | City of Black Hawk                                       |                    |  |  |
| LOCAL HIGHWAY F                                 | NANCE REPORT                                       |                                   | YEAR ENDING:   |                    |  |  |
|   |  |                                   | December 2014  |                    |  |  |
| This Information From The Records Of (example - | City of or County of                               | Prepared By:                      | Lance Hillis   |                    |  |  |
| City of Black Hawk                              | ,  | Phone:                            | 303-582-2283   |                    |  |  |
|   |  |                                   |  |                    |  |  |
| I. DISPOSITION OF HIGHWAY-USEI                  | R REVENUES AVAIL                                   | ABLE FOR LOCAL                    | GOVERNMENT EXF   | PENDITURE          |  |  |
|   | A. Local   | B. Local                          | C. Receipts from   | D. Receipts from   |  |  |
| ITEM  | Motor-Fuel   | Motor-Vehicle                     | State Highway-   | Federal Highway    |  |  |
| TILWI   | Taxes  | Taxes                             | User Taxes   | Administration     |  |  |
| m . 1   | Taxes  | Taxes                             | User Taxes   | Aummstration       |  |  |
| . Total receipts available                      |  |                                   |  |                    |  |  |
| 2. Minus amount used for collection expenses    |  |                                   |  |                    |  |  |
| Minus amount used for nonhighway purposes       |  |                                   |  |                    |  |  |
| Minus amount used for mass transit              |  |                                   |  |                    |  |  |
| Remainder used for highway purposes             |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
| II. RECEIPTS FOR ROAD AND STREE                 | T PURPOSES   | III. DIS                          | BURSEMENTS FOR   | ROAD               |  |  |
|   |  | AN                                | ID STREET PURPOS   | ES                 |  |  |
| ITEM  | AMOUNT   | IT                                | EM   | AMOUNT             |  |  |
| A. Receipts from local sources:                 |  | A. Local highway dis              | bursements:  |                    |  |  |
| Local highway-user taxes                        |  | 1. Capital outlay (f              |  | 18,440             |  |  |
| a. Motor Fuel (from Item I.A.5.)                |  | 2. Maintenance:                   | rom page 2)  | 57,418             |  |  |
| b. Motor Vehicle (from Item I.B.5.)             |  | 3. Road and street                | carvicae:  | 37,410             |  |  |
| c. Total (a.+b.)                                |  |                                   |  |                    |  |  |
|   | 682 002  | a. Traffic contro                 |  | 56,070             |  |  |
| 2. General fund appropriations                  | and appropriations 683,002 b. Snow and ice removal |                                   |  |                    |  |  |
| 3. Other local imposts (from page 2)            | 91,219   | c. Other                          |  |                    |  |  |
| 4. Miscellaneous local receipts (from page 2)   | 40,383   | d. Total (a. thro                 |  | 56,070             |  |  |
| 5. Transfers from toll facilities               |  |                                   | tration & miscellaneous                                  |                    |  |  |
| 6. Proceeds of sale of bonds and notes:         |  |                                   | forcement and safety                                     | 695,861            |  |  |
| a. Bonds - Original Issues                      |  | 6. Total (1 through               | n 5)   | 827,789            |  |  |
| b. Bonds - Refunding Issues                     |  | B. Debt service on lo             | cal obligations:   |                    |  |  |
| c. Notes  |  | 1. Bonds:                         |  |                    |  |  |
| d. Total (a. + b. + c.)                         | 0  | a. Interest                       |  |                    |  |  |
| 7. Total (1 through 6)                          | 814,604  | b. Redemption                     |  |                    |  |  |
| B. Private Contributions                        | ,  | c. Total (a. + b.                 | )  | 0                  |  |  |
| C. Receipts from State government               |  | 2. Notes:                         |  |                    |  |  |
| (from page 2)                                   | 13,185   | a. Interest                       |  |                    |  |  |
| O. Receipts from Federal Government             | 10,100   | b. Redemption                     |  |                    |  |  |
| (from page 2)                                   | 0  | c. Total (a. + b.                 | )  | 0                  |  |  |
| E. Total receipts $(A.7 + B + C + D)$           | 827,789  | 3. Total (1.c + 2.c)              | )  | 0                  |  |  |
| 2. Total Teccipis (A.7 + B + C + B)             | 021,10)  | C. Payments to State              |  | 0                  |  |  |
|   |  | D. Payments to toll fa            |  |                    |  |  |
|   |  | E. Total dishursemen              | $\frac{\text{actities}}{\text{ats} (A.6 + B.3 + C + D)}$ | 827,789            |  |  |
|   |  | L. Total disbarsemen              | 113 (11.0 + <b>D</b> .5 + C + <b>D</b> )                 | 021,102            |  |  |
| TV  | . LOCAL HIGHWA                                     | V DERT STATUS                     |  |                    |  |  |
| 1,  | (Show all entri                                    |                                   |  |                    |  |  |
|   | Opening Debt                                       | Amount Issued                     | Redemptions  | Closing Debt       |  |  |
| A. Bonds (Total)                                | Opening Deut                                       | AHOUHT ISSUCU                     | Redemptions  | Closing Debt 0     |  |  |
| 1. Bonds (Refunding Portion)                    |  |                                   |  | U                  |  |  |
| 3. Notes (Total)                                |  |                                   |  | 0                  |  |  |
| s. Hotes (Total)                                |  |                                   |  | U                  |  |  |
| V I O   | TAT DOAD AND STD                                   | REET FUND BALANG                  | TE   |                    |  |  |
| v. Loc  | AL KOAD AND SIN                                    | LEI FUND DALANG                   | L  |                    |  |  |
| A. Beginning Balance                            | B. Total Receipts                                  | C Total Dichumaamanta             | D Ending Dolongs   | E. Reconciliation  |  |  |
| A. Deginning Darance                            | 827,789  | C. Total Disbursements<br>827,789 | D. Ending Balance  | E. Reconcination 0 |  |  |
| Votes and Comments                              | 021,109  | 041,169                           |  | <u> </u>           |  |  |
| Notes and Comments:                             |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
|   |  |                                   |  |                    |  |  |
|   |  |                                   |  | <u> </u>           |  |  |
| CODY ( TYYYYY                                   | DDELUCIIC ED                                       | TEXALIZATION OF THE               |  |                    |  |  |

#### LOCAL HIGHWAY FINANCE REPORT

STATE: Colorado City of Black Hawk YEAR ENDING (mm/yy): December 2014

(Carry forward to page 1)

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

| ITEM                              | AMOUNT                    | ITEM  | AMOUNT                    |
|-----------------------------------|---------------------------|---|---------------------------|
| A.3. Other local imposts:         |                           | A.4. Miscellaneous local receipts:                  |                           |
| a. Property Taxes and Assessments | 90,711                    | a. Interest on investments                          |                           |
| b. Other local imposts:           |                           | <ul><li>b. Traffic Fines &amp; Penalities</li></ul> | 40,383                    |
| 1. Sales Taxes                    |                           | <ul> <li>c. Parking Garage Fees</li> </ul>          |                           |
| 2. Infrastructure & Impact Fees   |                           | d. Parking Meter Fees                               |                           |
| 3. Liens                          |                           | e. Sale of Surplus Property                         |                           |
| 4. Licenses                       |                           | f. Charges for Services                             |                           |
| 5. Specific Ownership &/or Other  | 508                       | g. Other Misc. Receipts                             |                           |
| 6. Total (1. through 5.)          | 508                       | h. Other  |                           |
| c. Total (a. + b.)                | 91,219                    | i. Total (a. through h.)                            | 40,383                    |
|                                   | (Carry forward to page 1) |   | (Carry forward to page 1) |

| ITEM                                       | AMOUNT | ITEM                                | AMOUNT |
|--|--------|-------------------------------------|--------|
| C. Receipts from State Government          |        | D. Receipts from Federal Government |        |
| Highway-user taxes                         | 13,185 |                                     |        |
| 2. State general funds                     |        | 2. Other Federal agencies:          |        |
| 3. Other State funds:                      |        | a. Forest Service                   |        |
| <ul> <li>a. State bond proceeds</li> </ul> |        | b. FEMA                             |        |
| b. Project Match                           |        | c. HUD                              |        |
| c. Motor Vehicle Registrations             |        | d. Federal Transit Admin            |        |
| d. Other (Specify) - DOLA Grant            |        | e. U.S. Corps of Engineers          |        |
| e. Other (Specify)                         |        | f. Other Federal                    |        |
| f. Total (a. through e.)                   | 0      | g. Total (a. through f.)            | 0      |
| 4. Total $(1. + 2. + 3.f)$                 | 13,185 | 3. Total $(1. + 2.g)$               |        |

#### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

|   | ON NATIONAL<br>HIGHWAY<br>SYSTEM<br>(a) | OFF NATIONAL<br>HIGHWAY<br>SYSTEM<br>(b) | TOTAL (c)                 |
|---|---|--|---------------------------|
| A.1. Capital outlay:                                |   |  |                           |
| a. Right-Of-Way Costs                               |   |  | 0                         |
| b. Engineering Costs                                |   |  | 0                         |
| c. Construction:                                    |   |  |                           |
| (1). New Facilities                                 |   |  | 0                         |
| (2). Capacity Improvements                          |   |  | 0                         |
| (3). System Preservation                            |   |  | 0                         |
| (4). System Enhancement & Operation                 |   | 18,440                                   | 18,440                    |
| (5). Total Construction $(1) + (2) + (3) + (4)$     | 0                                       | 18,440                                   | 18,440                    |
| d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5) | 0                                       | 18,440                                   | 18,440                    |
|   |   |  | (Carry forward to page 1) |

Notes and Comments:

FORM FHWA-536 (Rev.1-05)