# City of Black Hawk, Colorado



Comprehensive Annual Financial Report For the Year Ended December 31, 2020

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# Comprehensive Annual Financial Report For the Year Ended December 31, 2020

Prepared By

Finance Department

Lance Hillis Finance Director

## Black Hawk, Colorado Comprehensive Annual Financial Report For the Year Ended December 31, 2020

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# **INCORPORATED 1864**

Office of the City Manager

201 Selak P.O. Box 68 Black Hawk, CO 80422 www.cityofblackhawk.org 303-582-0292 Office 303-582-0848 Fax

Mayor

David D. Spellman

Aldermen

Linda Armbright Paul G. Bennett Hal Midcap Jim Johnson Greg Moates Benito Torres

City Attorney
Corey Y. Hoffmann

City Manager Stephen N. Cole

City Clerk /
Administrative Services Director
Melissa A. Greiner

Community Planning & Development Director

Cynthia L. Linker

Finance Director Lance R. Hillis

Fire Chief / Emergency Manager Christopher K. Woolley

Police Chief Michelle Moriarty

Public Works Director Thomas Isbester

COLORADO'S SECOND OLDEST MUNICIPAL CORPORATION

June 11, 2021

To the Honorable Mayor and Members of the City Council, Citizens of the City of Black Hawk, Colorado and the Financial Community:

We are pleased to transmit the Comprehensive Annual Financial Report (CAFR) of the City of Black Hawk for the year ended December 31, 2020. This submittal is in accordance with Colorado State Statutes and the City of Black Hawk Charter provisions. This report of the financial condition of the City as of December 31, 2020, and the activity which brought about that condition meets the City Charter requirements as well as provides full financial disclosure in accordance with generally accepted accounting principles (GAAP).

The Finance Department prepared this report in conformance with standards of the Governmental Accounting Standards Board, the American Institute of Certified Public Accountants, the Government Finance Officers Association (GFOA) and the Colorado State Auditor. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management.

The purpose of the CAFR is to provide citizens, investors, grantor agencies and other interested parties with reliable information concerning the financial condition of the City. The City management believes the data as presented is accurate in all material respects. The data is presented in a manner designed to set forth fairly the financial position and results of City operations as measured by the financial activity of its various funds. Also, all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

State law requires that the financial statements of the City of Black Hawk be audited by independent certified public accountants selected by the City Council. The independent auditing firm of John Cutler & Associates, whose report is included herein, has audited the basic financial statements and related notes.

GAAP requires that the City's management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a "Management's Discussion and Analysis" (MD&A). This transmittal letter should be read in conjunction with MD&A.

#### REPORTING ENTITY DEFINITION

The financial reporting entity, the City, includes all the funds of the primary government as well as all of its component units. Additional financial information concerning the blended component units may be obtained through the Finance Department of the City of Black Hawk, Colorado.

#### PROFILE OF THE CITY

The City is a political subdivision of the State of Colorado which was incorporated on March 11, 1864, under a territorial charter, prior to the time Colorado became a state in 1876. The City is located in central Colorado in Gilpin County, approximately 35 miles west of Denver at the intersection of state highways 119 and Black Hawk Street. The City is located at an altitude of 8,042 feet and covers an area of approximately three square miles. Since 2001, upon the approval by the City's residents of a home rule charter, the City has operated under Colorado law as a home rule municipality. The City charter establishes the powers of the City and describes its system of government.

Although the City had several thousand residents at its peak as a mining town in the late 1800's, the population decreased as the mines were depleted. Prior to the legalization of limited gaming in 1991, the City was generally a seasonal residential area and tourist attraction. Since limited gaming began in 1991, the population has decreased from approximately 227 in 1990 to around 100 residents today.

The City charter creates a Council-Manager form of government and establishes the City Council as the policy-making legislative body of the City. The City council consists of six Aldermen and a Mayor. The members of the City council are elected at large for staggered four-year terms, and the Mayor is elected from the City at large for a four-year term. The Mayor presides at all City council meetings and has the same power, rights and privileges as an alderman, except the mayor shall not vote except in the case of a tie vote. The City council currently meets on the second and fourth Wednesday of each month. Special meetings are held at the request of the Mayor or any two aldermen.

The City provides a wide range of services to its residents and guests including police protection, fire protection, public works, parks, public improvements, planning and zoning, water and general administration. Sanitation services are provided by the Black Hawk/Central City Sanitation District, gas and electric service is provided by Xcel Energy, and telephone service is provided by CenturyLink.

Although the City has a small population, the daily population ranges from 10,000 - 15,000 per day, primarily due to availability of gaming. Therefore, City staffing is much larger than that normally found in a small City.

#### LOCAL ECONOMY

The City's economy relies almost 100% on gaming for its revenue streams. The level of gaming activity within the City may be affected by, among other things, the amount of disposable income and

entertainment expenditures of individuals participating in gaming activities. The number of gaming devices operated within the City is subject to, among other things:

- The availability of space within a constitutionally defined area in which gaming is legal.
- The continued availability of money to finance the capital investment necessary to acquire, improve, construct or equip gaming establishments.
- The continued profitability of operating gaming establishments after the payment of winnings to players, all applicable licenses, taxes and fees and capital and operation expenses.

Currently, the City has 15 operating casinos with the largest ten accounting for 90.79% of device fee revenues for the City. The five largest casinos generate about 64.31% of device fee revenues. The casinos are continuing to expand; currently they make up over 1.5 million square feet, with the gaming area totaling over 232,000 square feet.

There is competition for gaming revenues. Currently, limited gaming is authorized in only three cities in the State, our City, Central City and Cripple Creek. Increases in the relative levels of gaming activity in the other two existing gaming towns in the state, the introduction of gaming to any additional Colorado local governments or the limiting of any fees imposed by the City on limited gaming may have a negative impact upon the economy and property values of the City and fees and taxes generated by the City.

#### LONG-TERM FINANCIAL PLANNING

The Board of Alderman of the City of Black Hawk have always made decisions and implemented policies that create long-term financial, economic and competitive incentives that benefit businesses within the City. These policies and incentives, many in the form of lower taxes and fees, have attracted and retained significant private investment in the Black Hawk casino market.

#### RELEVANT FINANCIAL POLICIES

#### Internal Control Structure

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and, (2) the valuation of costs and benefits requires estimates and judgments by management.

All accounting records for general governmental operations at the fund level are maintained on a modified accrual basis with the revenues recorded when measurable and available, and expenditures recorded when the services or goods are received and the liabilities incurred.

#### Legislative Development

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, (referred to as TABOR) which has several limitations including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The City believes it is in compliance with the requirements of the amendment. However, the City has made certain interpretations of the amendment's language in order to determine its compliance.

#### **MAJOR INITIATIVES**

The City of Black Hawk has plans to make significant investments in facilities and infrastructure over the next 12-24 months. The City is currently in the design phase of the realignment of Gregory Street, including upgrades to infrastructure in preparation for new amenities.

Recently, the City has received multiple inquiries from the private sector related to the expansion of existing casino properties.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Black Hawk for its comprehensive annual financial report for the fiscal year ended December 31, 2019. This was the 11th consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Finally, credit also must be given to the Mayor and City council for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Styphen N. Cole

Stephen N. Cole

City Manager

Lance Hillis, CPA Finance Director

Lance Hillis

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# City of Black Hawk, Colorado

# Elected Officials

(In Office as of December 31, 2020)

# **Mayor and Alderman**

## **David Spellman**

In office since July 2006 Current term expires April 2024

# Hal Midcap

In office since April 2014 Current term expires April 2022

#### **Benito Torres**

In office since April 2012 Current term expires April 2024

#### **Paul Bennett**

In office since April 2004 Current term expires April 2024

#### Jim Johnson

In office since April 2010 Current term expires April 2022

## **Greg Moates**

In office since April 2008 Current term expires April 2024

## **Linda Armbright**

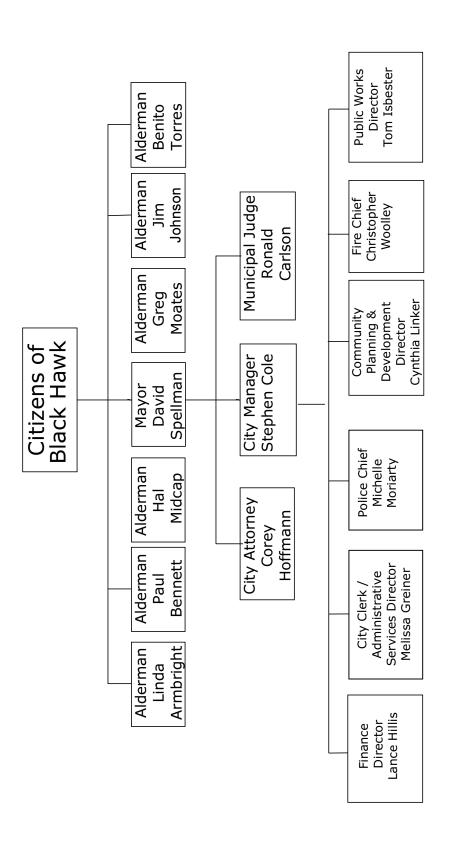
In office since April 2006 Current term expires April 2022

# City of Black Hawk, Colorado

# Appointed Principal Officials

# December 31, 2020

<u>Name</u>	<b>Position</b>
Stephen N. Cole	City Manager
Melissa A. Greiner	City Clerk/Administrative Services Director
Lance R. Hillis	Finance Director
Christopher K. Woolley	Fire Chief
Michelle Moriarty	Police Chief
Cynthia L. Linker	Community Planning and Development Director
Thomas Isbester	Public Works Director
Ronald Carlson	Judge, Municipal Court





## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Black Hawk Colorado

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO



City Council City of Black Hawk Black Hawk, Colorado

#### INDEPENDENT AUDITORS' REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Black Hawk, Colorado, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Black Hawk Business Improvement District, which represent 8.7%, 4.9%, and 7.0%, respectively, the assets, fund balances, and revenues of the governmental funds. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Black Hawk, Colorado, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Black Hawk, Colorado, as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 -15 and required supplementary information on pages 51 -57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules, listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

June 14, 2021

John Luther & Associates, LLC

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the City of Black Hawk, Colorado (the City) annual financial report, the City's management is pleased to provide this narrative discussion and analysis of the financial activities of the City for the calendar year ended December 31, 2020. The City's financial performance is discussed and analyzed within the context of the accompanying financial statements, schedules and note disclosures following this section.

#### **Financial Highlights**

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$153,772,328 (net position) for the calendar year reported.
- Total net position is comprised of the following:
  - (1) Net investment in capital assets of \$126,063,268 includes property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net position of \$7,535,253 are restricted by constraints imposed from outside the City such as debt covenants, grantors, laws, or regulations.
  - (3) There is unrestricted net position of \$20,173,807.
- The City's governmental funds reported total ending fund balance of \$22,873,718 this year. This compares to the prior year ending fund balance of \$34,508,605 showing a decrease of \$11,634,887 during the current year. Unassigned fund balance is \$12,135,974 at December 31, 2020.
- At the end of the current calendar year, unassigned fund balance for the general fund was \$12,135,974, or 80.36% of total general fund expenditures, excluding transfers.
- Overall, the City continues to maintain a strong financial position, in spite of the significant decline in revenues and the associated fund balance due to the COVID-19 pandemic.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

#### **Overview of the Financial Statements**

This Management Discussion and Analysis document introduces the City's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The City also includes in this report additional information to supplement the basic financial statements.

#### Government-wide Financial Statements

The City's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the City's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of position presenting information that includes all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as *net position*.

Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City as a whole is improving or deteriorating. Evaluation of the overall health of the City would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of City infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities, which* reports how the City's net position changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the City's distinct activities or functions on revenues provided by the City's taxpayers.

Both government-wide financial statements distinguish governmental activities of the City that are principally supported by gaming taxes from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, planning, public safety, and public works. Business-type activities include the water system.

The government-wide financial statements are presented on pages 17 & 18 of this report.

#### Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The City uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the City's most significant funds rather than the City as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The City has two kinds of funds:

Governmental funds are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the City's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 19 - 22 of this report.

Individual fund information for nonmajor governmental funds is found in combining statements in a later section of this report.

The *proprietary fund* is reported in the fund financial statements and generally reports water service for which the City charges customers a fee. The City's proprietary fund is classified as an enterprise fund. This enterprise fund essentially encompasses the same functions reported as business-type activities in the government-wide statements.

The basic enterprise fund financial statements are presented on pages 23 - 26 of this report.

#### Notes to the Basic Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 27 of this report.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget presentations. Budgetary comparison schedules are included as "required supplementary information" for the general fund and the major special revenue funds. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These schedules demonstrate compliance with the City's adopted and final revised budget. These budget comparison schedules are presented on pages 52 - 55.

#### Supplementary Information

Combining and comparative individual statements and schedules for nonmajor funds are presented as supplementary information in this report beginning on page 59.

#### Financial Analysis of the City as a Whole

The City's net position at year-end is \$153,772,328. The following table provides a summary of the City's net position.

#### **Summary of Net Position**

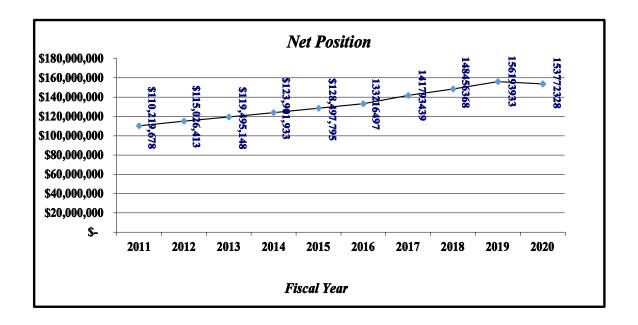
	Governmen	tal Activities	Business-ty	pe Activities	Total			
	2020	2019	2020	2019	2020	2019		
Assets: Current assets Other assets	\$ 27,032,278	\$ 40,735,683	\$ 6,177,247	\$ 6,386,210	\$ 33,209,525	\$ 47,121,893		
Capital assets	109,449,882	100,629,925	33,097,005	34,198,991	142,546,887	134,828,916		
Total assets	136,482,160	141,365,608	39,274,252	40,585,201	175,756,412	181,950,809		
Deferred outflows	896,843	1,114,140			896,843	1,114,140		
Liabilities:								
Current liabilities	5,159,840	7,246,499	176,583	128,455	5,336,423	7,374,954		
Long-term liabilities	15,962,914	18,215,142	57,991	56,553	16,020,905	18,271,695		
Total liabilities	21,122,754	25,461,641	234,574	185,008	21,357,328	25,646,649		
Deferred inflows	1,523,599	1,224,367			1,523,599	1,224,367		
Net position:								
Net investment in capital assets	92,966,263	83,284,813	33,097,005	34,198,991	126,063,268	117,483,804		
Restricted	7,535,253	13,702,693	-	-	7,535,253	13,702,693		
Unrestricted	14,231,134	18,806,234	5,942,673	6,201,202	20,173,807	25,007,436		
Total net position	\$ 114,732,650	\$ 115,793,740	\$ 39,039,678	\$ 40,400,193	\$ 153,772,328	\$ 156,193,933		

The City continues to maintain a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities for 2020 is 5.2 to 1 as compared to a 5.7 to 1 at December 31, 2019. The current ratio for the business type activities at December 31, 2020 is 35.0 to 1. At December 31, 2019 the current ratio was 49.7 to 1. For the City overall, the 2020 current ratio is 6.2 to 1 as compared to 6.4 to 1 at December 31, 2019. These ratios are strong.

The City reported positive balances in net position for both governmental and business-type activities. Net position decreased by \$1,061,090 for governmental activities and decreased by \$1,360,515 for business-type activities. The City's overall financial position weakened during calendar year 2020.

Note that approximately 81.0% of the governmental activities' net position is tied up in capital. This compares to 71.9% at December 31, 2019. The City uses these capital assets to provide services to its citizens and guests. However, with business type activities, the City has spent approximately 84.8% of its net position on capital as compared to 84.7% at December 31, 2019. Capital assets in the business-type activities also provide utility services, but they also generate revenues for the fund. 82.0% of the City's total net position is included in capital assets as compared to 75.2% at December 31, 2019.

The following chart reports the total net position balances from calendar year 2011 - 2020.



(This page continued on the subsequent page)

The following table provides a summary of the City's changes in net position:

#### **Summary of Changes in Net Position**

		Government	mental Activities			Business-ty	ctivities	Total				
	2	2020		2019		2020		2019		2020		2019
Revenues:												
Program:												
Charges for services	\$	931,340	\$	1,132,950	\$	2,372,008	\$	2,564,993	\$	3,303,348	\$	3,697,943
Operating grants	:	2,342,712		4,010,962		-		-		2,342,712		4,010,962
Capital grants												
& contributions		-		-		84,835		-		84,835		-
General:												
Taxes		9,796,281		15,694,895		-		-		9,796,281		15,694,895
Intergovernmental	;	5,036,466		8,403,874		•		-		5,036,466		8,403,874
Other		436,343		914,861		29,866		83,599	_	466,209	_	998,460
Total revenues	1	8,543,142		30,157,542		2,486,709		2,648,592	_	21,029,851	_	32,806,134
Program Expenses:												
General government	;	5,648,826		6,747,274		-		-		5,648,826		6,747,274
Planning		744,287		772,442		-		-		744,287		772,442
Public safety	•	7,710,328		7,741,781		-		-		7,710,328		7,741,781
Public works	;	5,442,404		5,823,921		-		-		5,442,404		5,823,921
Culture and recreation		-		-		-		-		-		-
Interest		808,387		870,948		-		-		808,387		870,948
Water		-	_	-		3,097,224		3,112,203	_	3,097,224	_	3,112,203
Total expenses	2	0,354,232		21,956,366	_	3,097,224		3,112,203	_	23,451,456	_	25,068,569
Excess (deficiency)	(	1,811,090)		8,201,176		(610,515)		(463,611)		(2,421,605)		7,737,565
Transfers		750,000				(750,000)						
Changes in net position	(	1,061,090)		8,201,176		(1,360,515)		(463,611)		(2,421,605)		7,737,565
Beginning net position	11:	5,793,740		107,592,564		40,400,193		40,863,804		156,193,933		148,456,368
Ending net position	<b>\$</b> 11	4,732,650	\$	115,793,740	<u>\$</u>	39,039,678	\$	40,400,193	\$	153,772,328	\$	156,193,933

#### **GOVERNMENTAL REVENUES**

Gaming revenues provide the City's largest revenue stream. In 2020, the City recognized \$4,716,435 in device taxes levied on gaming devices located within the City's casinos compared to \$8,304,755 in 2019. This is a decrease in revenue of 43.2%, due to the temporary closure and then the limitations on capacity due to COVID-19. The City also received \$5,036,466 from the State of Colorado for their share of the state gaming tax. This is a 40.1% decline when compared to the \$8,403,874 in 2019. Both profits from gaming activity and gaming taxes were lower in Black Hawk in 2020 than 2019. Finally, the City received \$2,081,518 from the State of Colorado Historical Society for preservation and restoration. This amount is paid to the City, through the State of Colorado, from casino gaming taxes paid to the State of Colorado. This amount compares to \$3,873,403 in 2019 or a 46.3% decrease.

In addition, the City relies on sales and use taxes to support governmental operations and capital. Sales and use taxes provided 22.9% of the City's general governmental revenues for 2020 as compared to 24.3% in 2019. The 2020 amount is \$2,582,927 less than the 2019 amount. With the City's financial position weakening and the decline in interest rates, interest earnings have dropped from \$516,689 in 2019 to \$171,512 in 2020. In 2020, program revenues covered just 16.1% of operating costs. This means that the government's taxpayers and the City's other general governmental revenues (e.g., device taxes) fund 83.9% of the governmental activities. As a result, the general economy and the City businesses (i.e., primarily casinos) have a major impact on the City's revenue streams.

#### **GOVERNMENTAL FUNCTIONAL EXPENSES**

64.6% of the total expenses relates to public safety and public works. Note that general government reported more program costs in 2020 than program revenues. This revenue includes both preservation and restoration state funding and special assessments.

This table presents the cost of each of the City's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that has been placed on the City's taxpayers by each of these functions.

#### **Governmental Activities**

	2020					2019				
· -		Total Cost of Services		Net Cost of Services		Total Cost of Services	Net Cost of Services			
General government	\$	5,648,826	\$	3,147,260	\$	6,747,274	\$	2,271,461		
Planning		744,287		381,622		772,442		430,559		
Public safety		7,710,328		7,512,635		7,741,781		7,634,408		
Public works		5,442,404		5,230,276		5,823,921		5,605,078		
Culture and recreation		-		-		-		-		
Interest		808,387		808,387		870,948		870,948		
Total	\$	20,354,232	\$	17,080,180	\$	21,956,366	\$	16,812,454		

#### **BUSINESS-TYPE ACTIVITIES**

The City's only enterprise fund is the water fund. The Water Fund's net positions are \$39,039,678 at December 31, 2020 and \$40,400,193 at December 31, 2019 and were \$40,863,804 at December 31, 2018

The following table compares the water fund's statements of net position for the last three years:

#### **Summary of Net Position**

	December 3	31, 2020	December:	31, 2019	<b>December 31, 2018</b>		
		%		%		%	
	Amount	of Total	Amount	of Total	Amount	of Total	
Assets:							
Current assets	\$ 6,177,247	16%	\$ 6,386,210	16%	\$ 6,257,993	15%	
Other noncurrent assets	-	0%	-	0%	-	0%	
Capital assets	33,097,005	84%	34,198,991	84%	34,737,815	85%	
Total assets	39,274,252	100%	40,585,201	100%	40,995,808	100%	
Liabilities:							
Current liabilities	176,583	75%	128,455	69%	77,128	58%	
Noncurrent liabilities	57,991	25%	56,553	31%	54,876	42%	
Total liabilities	234,574	100%	185,008	100%	132,004	100%	
Net position:							
Net invetment in capital assets	33,097,005	85%	34,198,991	85%	34,737,815	85%	
Restricted	-	0%	-	0%	-	0%	
Unrestricted	5,942,673	15%	6,201,202	15%	6,125,989	15%	
Total net position	\$ 39,039,678	100%	\$ 40,400,193	100%	\$ 40,863,804	100%	

(This section is continued on the subsequent page)

The following table compares the water fund operations for the last three years:

# Summary of Changes in Net Position

	2020	)	2019		2018			
	Business-type Percentage		Business-type	Percentage	Business-type	Percentage		
	Activities	of Total	Activities	of Total	Activities	of Total		
Operating Revenues:								
Charges for services:	\$ 2,564,993	99.9%	, ,	99.9%		99.9%		
Other	3,603	0.1%	3,603	0.1%	2,670	0.1%		
Total operating revenues	2,568,596	100.0%	2,568,596	100.0%	2,584,083	100.0%		
Operating Expenses:								
Personal services	957,426	30.8%	957,426	30.8%	937,241	24.3%		
Professional services	429,809	13.8%	429,809	13.8%	388,319	10.1%		
General services	226,191	7.3%	226,191	7.3%	238,052	6.2%		
Programservices	1,873	0.1%	1,873	0.1%	1,002	0.0%		
Purchased services	16,377	0.5%	16,377	0.5%	18,927	0.0%		
Supplies	58,458	1.9%	58,458	1.9%	70,050	1.8%		
Repairs and maintenance	206,036	6.6%	206,036	6.6%	524,262	13.6%		
Capital outlay - non-capitalized	50,728	1.6%	50,728	1.6%	524,917	13.6%		
Depreciation	1,165,305	37.4%	1,165,305	37.4%	1,154,542	29.9%		
Amortization	-	0.0%	-	0.0%	-	0.0%		
Interest		0.0%		0.0%	-	0.0%		
Total operating expenses	3,112,203	100.0%	3,112,203	100.0%	3,857,312	99.5%		
Operating Income (loss)	(543,607)		(543,607)		(1,273,229)			
Non-operating revenues (expenses)								
Investment earnings	79,996		79,996		35,287			
Sale of fixed assets	-		-		-			
Total non-operating revenues (expenses)	79,996		79,996		35,287			
Income (Loss) before contributions and transfers	(463,611)		(463,611)		(1,237,942)			
Capital contributions - Tap fees Capital contributions - System	-		-		-			
development fees	-		-		-			
Transfers								
Net change	(463,611)		(463,611)		(1,237,942)			
Beginning net position	40,400,193		40,863,804		42,101,746			
Ending net position	\$ 39,936,582		\$ 40,400,193	:	\$ 40,863,804			

#### **BUSINESS-TYPE ACTIVITIES**

**2020** Analysis – Base fees and tiered rates on consumption were increased by 10% at the beginning of 2020. The first new significant customer since 2011 began operations in late 2020.

Total operating expenses decreased approximately \$15,000 or 0.5% compared to 2019. Professional fees dropped significantly, but was offset by an increase in non-capitalized capital outlay.

Even with the increase in user fees in 2020, this fund reported an operating loss of \$725,216 as compared to an operating loss in 2019 of \$463,611. In total, net position decreased \$695,350 in 2020.

**2019 Analysis** - Total operating expenses decreased by approximately \$745,000 or 19.3% compared to 2018. The significant decrease is due to repairs & maintenance and non-capitalized capital outlay.

Even with the decrease in expenses in 2019, this fund reported an operating loss of \$543,607 as compared to an operating loss in 2018 of \$1,273,229. In total, net position decreased \$463,611 in 2019.

#### Financial Analysis of the City's Funds

#### Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$22,873,718 as compared to \$34,508,605 at December 31, 2019. The majority of this decrease relates to:

- The capital projects fund expenditures (less transfers) exceeded revenues by nearly \$1,500,000.
- The preservation and restoration fund expenditures exceeded revenues by more than \$8,600,000.

Of the 2020 year-end total fund balance, \$7,535,253 is restricted (including \$4,744,396 for the preservation & restoration fund, \$1,913,518 for the debt service fund and \$9,874 for the impact fee fund), \$204,864 is nonspendable, \$2,997,627 is assigned (including \$1,882,286 for the capital projects fund and \$1,115,341 for Business Improvement District) and \$12,135,974 is unassigned.

The total ending fund balances of governmental funds show a decrease of \$11,634,887 or 33.7% from the prior year. This compares to an increase of \$1,753,357 at December 31, 2019.

#### Major Governmental Funds

**General Fund** - The general fund is the City's primary operating fund and the largest source of day-to-day service delivery. The general fund's fund balance decreased by \$1,211,064 or 8.6% in 2020. In calendar year 2019, the fund balance increased \$52,856.

Total revenues decreased by \$9,388,706 or 38.9% in 2020 as compared to an increase of \$984,079 or 4.3% in 2019. The majority of the decrease is from Taxes of \$6,050,490 and Intergovernmental of \$3,249,062. Additionally, as a percentage, Investment earnings were also down significantly in 2020.

The majority of the City's revenues relate to the gaming industry. On November 4, 2008, Colorado voters approved Amendment 50, giving the electorate in the state's three gaming cities the option to approve raising the maximum wager limit

up to \$100, add the games of craps and/or roulette, and allow 24-hour gaming effective July 2, 2009. The City's casinos have implemented these changes.

In 2020, the Black Hawk casino industry suffered significant challenges. This included a three-month full closure and then restrictions limiting occupancy for the final six months. The average number of gaming devices available for play in the City decreased by 2,861, going from 7,062 in 2019 to 4,201 in 2020. The decrease is the result of the State imposed closure of all casinos for three months, followed by social distancing guidelines that limited capacity and restricted many live tables games. Consequently, the amount of money wagered minus the amount paid out in prizes, known as Adjusted Gross Proceeds (AGP), decreased 34.8% in 2020 as compared to 2019.

The City's share of the gaming tax on casinos is 10% of the total taxes paid to the State of Colorado, split between the three Colorado gaming cities, in proportion to the respective gaming revenue. The amount recognized in 2020 was \$5,036,466 or a 40.0% decrease from 2019.

Most of the other 2020 revenue streams also suffered when compared to 2019, with the exception of Charges for Services and Miscellaneous.

The General fund received \$4,699,739 in transfers from the Preservation fund, the Capital projects fund, the Transportation fund and the Water fund in 2020.

Expenditures in total decreased \$1,373,092 or 8.3% in 2020.

The Mayor and Council program services expenditures decreased by about \$920,000 due, in large part, to the decrease in the Educational Enhancement sales tax passed on to the Gilpin School District.

Police expenditures decreased by about \$21,000 in 2020, mostly due to personnel costs.

Fire expenditures decreased by about \$125,000 in 2020, due in large part to the staffing vacancies.

Public Works expenditures decreased by more than \$420,000 in 2020, with personnel costs, professional services and general services making up the majority of this decline.

The general fund transferred \$2,550,000 to the debt service fund for debt payments. In 2019, the general fund transferred \$2,610,699 to the debt service fund.

After transfers out to other funds, the fund balance decreased approximately \$1,210,000 from 2019. The 2020 ending fund balance is considered adequate, representing the equivalent of 85.1% of annual expenditures, excluding transfers as compared to 85.4% in 2019.

**Preservation and Restoration Fund** – During 2020, the City did not award any preservation and restoration grants to City property owners, and only \$8,813 in 2019. The City expended approximately \$10.75 million on City owned preservation projects as compared to approximately \$4.75 million in 2019. The City received preservation and restoration funding from the State totaling approximately \$2.08 million as compared to \$3.87 million in 2019. The large decrease in Fund balance is the result of the timing of certain large capital projects extending from 2019 into 2020 and a shortfall in revenue.

**Transportation Device Fee Fund** – This fund received device fees of \$190,157 and transfers out of \$39,739 to the general fund. The bus service was discontinued in mid-March 2020 and did not resume operation until January 2021. As was the case for 2019, this fund received a portion of its funding in the form of fees from Central City for a shared bus service.

**Business Improvement District Fund** – This fund reported property tax revenue of \$1,179,867. At December 31, 2020, this fund reported a fund balance of \$1,118,489 as compared to \$437,282 at December 31, 2019. The increase is due to the delay of certain expenditures during 2020.

**Capital Projects Fund** – The fund spent \$1,503,505 on capital outlay and revenues were limited to only Investment earnings of \$14,415 resulting in a year-end fund balance of \$1,882,286. The significant drop in fund balance was the result of a large transfer of funds returned to the General fund, as some 2020 projects were abandoned due to the pandemic.

*Impact Fees Fund* – This fund had no activity other than \$48 in Investment earnings for 2020. At December 31, 2020 the fund balance was \$9,874.

#### **Budgetary Highlights**

**The General Fund** – The general fund's budget was not amended during 2020. Note that the budget is adopted on a non-GAAP budgetary basis, which means that capital assets acquired through capital leases are not reflected with the general fund's budget.

Actual revenues were \$9,257,700 less than budgeted, due to a three-month closure of all casinos within the City from the COVID-19 pandemic. Taxes, Device fees and Gaming revenue made up the majority of the shortfall in 2020.

Total expenditures before transfers were under budget by \$4,033,700 due to placing a hiring freeze on vacant positions, shelving many capital expenditure, and minimizing operational expenses during the pandemic.

The City spent 78.92% of the appropriated final budget, not including transfers.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The City's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of December 31, 2020, was \$109,313,262 and \$33,097,005 respectively. The total increase in this net investment was 8.6% for governmental activities and a 3.2% decrease for business-type activities. The overall increase was 5.6% for the City as a whole. See Note 3-D for additional information about changes in capital assets during the calendar year and outstanding at the end of the year. The following table provides a summary of capital asset activity.

#### **Capital Assets**

	Government	tal Activities	Business	Activities	<u>Total</u>		
	2020	2019	2020	2019	2020	2019	
Non-depreciable assets:							
Land	\$ 27,210,920	\$ 27,202,392	\$ 1,527,388	\$ 1,527,388	\$ 28,738,308	\$ 28,729,780	
Works of art & historic treasures	1,099,310	1,099,310	-	-	1,099,310	1,099,310	
Intangible assets	9,177,880	9,177,880	9,816,922	9,816,922	18,994,802	18,994,802	
Construction in progress	22,971,604	16,348,571	87,450	562,251	23,059,054	16,910,822	
Total non-depreciable	60,459,714	53,828,153	11,431,760	11,906,561	71,891,474	65,734,714	
Depreciable assets:							
Buildings and improvements	39,631,957	39,631,957	-	-	39,631,957	39,631,957	
Plant and equipment	-	-	34,992,487	34,436,444	34,992,487	34,436,444	
Distribution system	-	-	6,390,708	6,390,708	6,390,708	6,390,708	
Vehicles and equipment	9,489,131	9,205,865	604,169	604,169	10,093,300	9,810,034	
Infrastructure	44,619,245	39,715,462			44,619,245	39,715,462	
Total depreciable assets	93,740,333	88,553,284	41,987,364	41,431,321	135,727,697	129,984,605	
Less accumulated depreciation	44,886,785	41,751,512	20,322,119	19,138,891	65,208,904	60,890,403	
Book value - depreciable assets	48,853,548	46,801,772	21,665,245	22,292,430	70,518,793	69,094,202	
Percentage depreciated	48%	47%	48%	46%	48%	47%	
Book value - all assets	\$ 109,313,262	\$ 100,629,925	\$ 33,097,005	\$ 34,198,991	\$ 142,410,267	\$ 134,828,916	

At December 31, 2020, the depreciable capital assets for governmental activities were 48% depreciated. This compares slightly up from the December 31, 2019 percentage of 47%. This comparison indicates that the City is replacing its assets at almost the same rate as they are depreciating which is a positive indicator.

With the City's business type activities, 48% of the asset values were depreciated at December 31, 2020 compared to 46% at December 31, 2019.

The increase in the construction in progress relates to the following projects:

- Gregory Street Plaza \$11,570,045
- Gregory Street Redevelopment \$9,929,653

In the water fund, most of the intangible assets are water rights.

#### Long-term Debt

The following table presents the outstanding debt at December 31, 2020 and 2019.

#### **Outstanding Borrowings**

		nmental vities		Business-type Activities Totals		Totals		% Change
	2020	2019	 2020		2019	2020	2019	
Device fee revenue bonds	\$ 17,400,000	\$ 19,470,000	\$ -	\$	-	\$17,400,000	\$19,470,000	-11%
Compensated absences	762,547	593,250	74,560		64,374	837,107	657,624	27%
Total	\$18,162,547	\$20,063,250	\$ 74,560	\$	64,374	\$18,237,107	\$20,127,624	-9%

See Note 3-F for additional information about the City's long-term debt.

#### **Economic Conditions Affecting the City**

The City was incorporated in 1864 and is located in central Colorado in Gilpin County, approximately 35 miles west of the City of Denver. The City has a population of only approximately 100. However, in 1990, the City became one of three Colorado cities in which limited gaming is permitted. As a result, the City must provide most of its services to a much larger population base due to gaming. The City receives almost all of its revenue from gaming related sources.

The level of gaming activity within the City can be affected by the amount of disposable income and entertainment expenditures of individuals participating in gaming activities. The number of gaming devices operated within the City is subject to:

- The availability of space within a constitutionally defined area in which limited gaming is legal
- The continued availability of monies to finance the capital investment necessary to acquire, improve, construct or equip gaming establishments
- The continued profitability of operating gaming establishments after the payment of winnings of players, all applicable licenses, taxes and fees and capital and operation expenses.

The City monitors the gaming community very thoroughly to insure a stable revenue base.

#### Contacting the City's Financial Management

This financial report is designed to provide a general overview of the City's finances, comply with finance-related laws and regulations, and demonstrate the City's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the Finance Director or City Manager at the City, Post Office 68, Black Hawk, Colorado, 80422.

#### City of Black Hawk, Colorado Statement of Net Position December 31, 2020

		nt	
	Governmental	Primary Governmen Business-type	
	Activities	Activities	Total
Assets Current Assets			
Cash and cash equivalents (Note 3A)	\$ 22,754,804	\$ 5,891,096	\$ 28,645,900
Receivables:	Ψ 22,731,001	Ψ 5,051,050	Ψ 20,015,700
Accounts	235,100	286,151	521,251
Property taxes	1,257,337	-	1,257,337
Other taxes	838,673	-	838,673
Inventory	101,663	-	101,663
Prepaid items	103,201	-	103,201
Restricted assets	1,741,500		1,741,500
Total Current Assets	27,032,278	6,177,247	33,209,525
Noncurrent Assets			
Capital assets (Note 3D)			
Nondepreciable	116,400,686	11,431,760	127,832,446
Depreciable, net	(7,087,423)	21,665,245	14,577,822
Net pension asset	136,619		
Total Noncurrent Assets	109,449,882	33,097,005	142,410,268
Total Assets	136,482,160	39,274,252	175,619,793
Deferred Outflows of Resources			
Pension deferrals	896,843	_	896,843
Unamortized Debt Refunding Charges	-	<u>-</u>	-
Total Deferred Outflows of Resources	896,843		896,843
T. 1.00.			
Liabilities Commont Liabilities			
Current Liabilities Accounts payable	1,094,082	131,620	1,225,702
Accrued expenses	339,662	, , , , , , , , , , , , , , , , , , ,	368,056
Retainage payable	456,286		456,286
Accrued interest payable	58,984		58,984
Deposits payable	1,011,193	-	1,011,193
Compensated absences payable	129,633	16,569	146,202
Revenue bonds payable	2,070,000		2,070,000
Total Current Liabilities	5,159,840	176,583	5,336,423
Long-Term Liabilities (net of current portion): (Note 3F)			
Compensated absences payable	632,914	57,991	690,905
Net pension liability	-		-
Revenue bonds payable	15,330,000		15,330,000
Total Long-term Liabilities	15,962,914	57,991	16,020,905
Total Liabilities	21,122,754	234,574	21,357,328
Deferred Inflows of Resources			
Property taxes	1,257,337	=	1,257,337
Pension deferrals	266,262		266,262
<b>Total Deferred Inflows of Resources</b>	1,523,599	<u> </u>	1,523,599
Net Position			
Net Investment in capital assets (Note 3G)	92,966,263	33,097,005	126,063,268
Restricted for:	, 2,, 00,200	-2,027,000	,,
Capital projects	9,874	-	9,874
Debt service	1,913,518		1,913,518
Preservation and restoration	4,744,396	-	4,744,396
Emergencies (Note 2D)	518,500		518,500
Other program purposes	348,965		348,965
Unrestricted	14,231,134	5,942,673	20,173,807
<b>Total Net Position</b>	\$ 114,732,650	\$ 39,039,678	\$ 153,772,328

City of Black Hawk, Colorado Statement of Activities For the Year Ended December 31, 2020

Contributions and Contributions Activities  2,188,958 \$ -					Opera	Operating Grants,			Pr	Primary Government	Ħ	
\$ 5,648,826 \$ 312,608 \$ 2,188,958 \$ - \$ (3,147,260)   744,287	Function/Program	Exnenses	Servi	harges for	Cor	tributions Tuterest	Capital Grants	l	<u> </u>	Business-Type		Total
\$ 5,648,826 \$ 312,608 \$ 2,188,958 \$ - \$ (3,147,260)  7,410,28	Primary Government											
744,287   36,265   -	General government		<del>&gt;</del>	312,608	<del>∽</del>	2,188,958	· ·			· ·	<b>∽</b>	(3,147,260)
State	Planning	744,287		362,665		•	•	(38)	1,622)	•		(381,622)
5,42,404         199,075         13,053         -         (5,230,276)           808,387         -         -         (888,387)           20,354,232         931,340         2,342,712         -         (17,080,180)           \$         23,451,456         \$         3,303,348         \$         2,342,712         -         (17,080,180)           \$         23,451,456         \$         3,303,348         \$         2,342,712         \$         84,835         -           General Revenues         Property and specific ownership taxes         \$         2,342,712         \$         84,835         1,291,828           Sales and use taxes         Road and bridge taxes         1,241,828         1,241,208         1,241,208           Other taxes         Franchise taxes         1,241,208         1,24,208         1,24,208           Other taxes         Integrovernmental - gaming         Integrovernmental - gaming         1,74,208         1,74,208           Miscellancous         Transfers         Total General Revenues         15,269,000         175,269,000           Change in Net Position         Ret Position Beginning of Year         115,793,740         1,705,252	Public safety	7,710,328		56,992		140,701	•	(7,51)	2,635)	•		(7,512,635)
808,387         -         -         (808,387)           20,354,232         931,340         2,342,712         -         (17,080,180)           \$ 23,451,456         \$ 3,303,348         \$ 2,342,712         -         (17,080,180)           General Revenues           Property and specific ownership taxes         84,835         (17,080,180)           Property and specific ownership taxes         1,291,828         3,490,557           Road and bridge taxes         84,835         (17,080,180)           Perachise taxes         124,412         124,412           Device fee taxes         4716,435         124,208           Other taxes         4716,435         124,208           Intergovernmental - gaming         171,512           Miscellaneous         5,036,466           Investment earnings         171,512           Miscellaneous         264,831           Transfers         750,000           Change in Net Position         (1,061,090)           Not Position Beginning of Year         6 114,725,550	Public works	5,442,404		199,075		13,053	•	(5,23)	0,276)	1		(5,230,276)
20,334,232 931,340 2,342,712 - (17,080,180)  Secondary Exercises Sales and braces Sales and bridge taxes Cherratise taxes Other taxes Other taxes Other taxes Other taxes Aniscellaneous  Transfers  Change in Net Position  Secondary Exercises Substitute of Variation Beginning of Year  115,793,740  115,793,740  115,793,740  115,793,740  115,793,740  115,793,740	Interest	808,387						(80)	8,387)			(808,387)
3,097,224   2,372,008   -	Total Governmental Activities	20,354,232		931,340		2,342,712	•	(17,080	0,180)	•		(17,080,180)
\$ 23,451,456         \$ 3,303,348         \$ 2,342,712         \$ 84,835         (17,080,180)           General Revenues           Property and specific ownership taxes         1,291,828         3,400,557           Road and bridge taxes         124,412         4,716,435           Franchise taxes         124,412         4,716,435           Franchise taxes         10ther taxes         124,208           Other taxes         115,512           Miscellaneous         5,036,466           Intergovermental amings         175,500           Miscellaneous         175,512           Ariansfers           Change in Net Position           Other taxes           15,269,090           Ariansfers           Change in Net Position           Net Position Beginning of Year	Business-Type Activities: Water	3,097,224		2,372,008			84,835	,,,1		(640,381)		(640,381)
1,291,828 3,490,557 124,412 4,716,435 124,208 48,841 5,036,466 171,512 264,831 15,269,090 750,000 (1,061,090)	Total - Primary Government	\$ 23,451,456	↔	3,303,348	↔	2,342,712	\$ 84,835		),180)	(640,381)		(17,720,561)
1,291,828 3,490,557 124,412 4,716,435 124,208 48,841 5,036,466 171,512 264,831 15,269,090 (1,061,090) (115,793,740			Genei	al Revenues								
3,490,557 124,412 4,716,435 124,208 48,841 5,036,466 171,512 264,831 15,269,090 (1,061,090) (1,061,090)			Prop	erty and specific	owners!	nip taxes		1,29	1,828	•		1,291,828
124,412 4,716,435 124,208 48,841 5,036,466 171,512 264,831 15,269,090 (1,061,090) (1,061,090)			Sales	and use taxes		ı		3,490	0,557	•		3,490,557
4,716,435 124,208 48,841 5,036,466 171,512 264,831 15,269,090 (1,061,090) (1,061,090)			Roac	and bridge taxe	se			12	4,412	•		124,412
124,208 48,841 5,036,466 171,512 264,831 15,269,090 (1,061,090) (1,061,090)			Devi	ce fee taxes				4,710	5,435	•		4,716,435
48,841 5,036,466 171,512 264,831 15,269,090 750,000 (1,061,090)			Fran	chise taxes				12	4,208	•		124,208
5,036,466 171,512 264,831 15,269,090 750,000 (1,061,090) (115,793,740			Othe	r taxes				4	8,841	•		48,841
171,512 264,831 15,269,090 750,000 (1,061,090) 115,793,740			Inter	governmental -	gaming			5,030	5,466	•		5,036,466
264,831 15,269,090 750,000 (1,061,090) 115,793,740			Inves	stment earnings				17.	1,512	29,866		201,378
15,269,090 750,000 (1,061,090) 115,793,740			Misc	ellaneous				26	4,831			264,831
(1,061,090)			Total	General Reven	sənı			15,26	060,6	29,866		15,298,956
(1,061,090)			Trans	fers				75(	000,0	(750,000)		
115,793,740			Chang	ge in Net Positi	uo			(1,06	(060,1	(1,360,515)		(2,421,605)
6 11733 650			Net P	osition Beginni	ng of Ye	ar		115,792	3,740	40,400,193		156,193,933
\$ 114,72,630			Net P	Net Position End of Year	Year			\$ 114,732		\$ 39,039,678	↔	153,772,328

City of Black Hawk, Colorado Balance Sheet Governmental Funds December 31, 2020

	General	Preservation & Restoration	Transportation Device Fee		Business Improvement District	Debt Service	Capital Projects	Impact Fee	Conservation Trust	Total Governmental Funds
Assets Cash and cash equivalents Cash and cash equivalents Cash and cash equivalents - restricted	\$ 13,386,003	\$ 5,793,678	\$ 301,279	\$ 62	1,108,496 1,500	\$ 173,518 1,740,000	\$ 1,948,708	\$ 9,874	4 \$ 33,248	\$ 22,754,804 1,741,500
Receivables: Accounts Property taxes Other taxes Inventory Prepaid items	228,080 11,400 819,272 101,663		19,401	15   	7,020 1,245,937 - 1,648					235,100 1,257,337 838,673 101,663 103,201
Total Assets	\$ 14,647,971	\$ 5,793,678	\$ 320,680	30	2,364,601	\$ 1,913,518	\$ 1,948,708	\$ 9,874	4 \$ 33,248	\$ 27,032,278
Liabilities, Deferred Inflows of Resources and Fund Balances										
Liabilities Accounts payable	\$ 442,062	\$ 593,772	\$ 4,963	53 \$	175	• <del>•</del>	\$ 53,110	€	€	\$ 1,094,082
Grant tax payable Retainage payable		12,536 442,974			1 1	1 1	13,312			12,536 456,286
Accrued expenditures Deposits payable	327,126 1,011,193									327,126
Total Liabilities	1,780,381	1,049,282	4,963	23	175		66,422			2,901,223
Deferred Inflows of Resources Property taxes	11,400			 	1,245,937					1,257,337
Total Deferred Inflows of Resources	11,400				1,245,937	1				1,257,337
Fund Balances (Deficits)										
Restricted Nonspendable	517,000	4,744,396	315,717	17	1,500	1,913,518		9,874	4 33,248	7,535,253
Assigned Unassigned	12,135,974			 	1,115,341		1,882,286			2,997,627 12,135,974
Total Fund Balances (Deficits)	12,856,190	4,744,396	315,717	7	1,118,489	1,913,518	1,882,286	9,874	433,248	22,873,718
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	\$ 14,647,971	\$ 5,793,678	\$ 320,680	\$ 80	2,364,601	\$ 1,913,518	\$ 1,948,708	\$ 9,874	4 \$ 33,248	\$ 27,032,278

#### City of Black Hawk, Colorado

#### Reconciliation of the Balance Sheet of Governmental Funds to the Government-Wide Statement of Net Position December 31, 2020

Total Governmental Fund Balances		\$ 22,873,718
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.		
Cost of capital assets	\$ 154,200,048	
Less accumulated depreciation	 (44,886,785)	109,313,263
Net pension assets are not financial resources and are not reported in the funds		136,619
Deferred outflows of resources related to pensions are not reported in the funds		896,843
Bond premiums, discounts and refundings are reported as other financing sources and uses and expenditures in the governmental fund financial statements but capitalized on the government-wide statement of net position.		
Premiums, discounts and refundings	\$ 41,388	
Less accumulated amortization	\$ (41,388)	\$ -
Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net position.		
Revenue bonds	\$ (17,400,000)	
Accrued interest	(58,984)	
Compensated absences	(762,547)	(18,221,531)
Deferred inflows of resources related to pensions are not reported in the funds		(266,262)
Net Position of Governmental Activities		\$ 114,732,650

City of Black Hawk, Colorado
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2020

	General	Preservation & Restoration	Transportation Device Fee	Business Improvement District	Debt Service	Capital Projects	Impact Fee	Conservation Trust	Total Governmental Funds
Revenues  Taxes Intergovernmental Licenses and permits Charges for services Fines and forfeitures Investment earnings Miscellaneous	\$ 8,326,034 5,199,338 146,934 670,539 56,992 85,475 255,013	\$ 2,081,518 44,997 700	\$ 190,157 106,263 56,875 665	\$ 1,280,090	\$	\$	*	\$ 1,177 - 1	\$ 9,796,281 7,388,296 146,934 727,414 56,992 171,512 255,713
Total Revenues	14,740,325	2,127,215	353,960	1,293,692	12,153	14,415	48	1,334	18,543,142
Expenditures Current: General government Planning Public safety Public works Capital Outlay	4,439,768 738,191 7,208,729 2,714,440	10,754,881	- - 113,650	612,485		- - - 1,503,505			5,052,253 738,191 7,208,729 2,828,090 12,258,386
Deft Service: Principal retirement Interest and fiscal charges					2,070,000 772,380				2,070,000 772,380
Total Expenditures	15,101,128	10,754,881	113,650	612,485	2,842,380	1,503,505			30,928,029
Excess (Deficiency) of Revenues Over (Under) Expenditures	(360,803)	(8,627,666)	240,310	681,207	(2,830,227)	(1,489,090)	48	1,334	(12,384,887)
Other Financing Sources (Uses) Transfers in Transfers out	4,699,739 (5,550,000)	3,000,000 (110,000)	. (39,739)		2,550,000	(3,800,000)			10,249,739 (9,499,739)
Total Other Financing Sources (Uses)	(850,261)	2,890,000	(39,739)		2,550,000	(3,800,000)			750,000
Net Change in Fund Balances	(1,211,064)	(5,737,666)	200,571	681,207	(280,227)	(5,289,090)	48	1,334	(11,634,887)
Fund Balances Beginning of Year	14,067,254	10,482,062	115,146	437,282	2,193,745	7,171,376	9,826	31,914	34,508,605
Fund Balances End of Year	\$ 12,856,190	\$ 4,744,396	\$ 315,717	\$ 1,118,489	\$ 1,913,518	\$ 1,882,286	\$ 9,874	\$ 33,248	\$ 22,873,718

# City of Black Hawk, Colorado Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities For the Year Ended December 31, 2020

Net Changes In Fund Balances - Total Governmental Funds		\$ (11,634,887)
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period.		
Depreciation expense Capital outlay	\$ (3,135,273) 11,818,611	8,683,338
Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as expenditures in governmental funds.		
Liability @ 12/31/20 Liability @ 12/31/19	\$ 58,984 (64,365)	5,381
Deferred charges, premiums and discounts on bond issues are reported in the governmental fund's operating statement because these transactions require the use of current financial resources but are capitalized on the government-wide statement of net position.		(41,388)
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Principal retirement		2,070,000
Issuance of long-term debt provides current financial resources to government funds, however issuance creates additional long-term liabilities in the statement of net position.		-
Deferred charges related to pensions are not recognized in the governmental funds, however for the government wide funds the amount is capitalized and amortized		25,763
Compensated absences are reported in the government-wide statement of activities, but do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Liability @ 12/31/20 Liability @ 12/31/19	\$ (762,547) 593,250	 (169,297)
Change In Net Position of Governmental Activities		\$ (1,061,090)

# City of Black Hawk, Colorado Water Fund Comparative Statement of Net Position December 31, 2020 and 2019

	2020	2019
Assets		
Current Assets:		
Cash and cash equivalents	\$ 5,891,096	\$ 6,107,867
Accounts receivable	286,151	278,343
Total Current Assets	6,177,247	6,386,210
Noncurrent Assets:		
Capital assets:		
Nondepreciable	11,431,760	11,906,561
Depreciable, net	21,665,245	22,292,430
Total Noncurrent Assets	33,097,005	34,198,991
Total Assets	39,274,252	40,585,201
Liabilities		
Current Liabilities:		
Accounts payable	131,620	66,442
Retainage payable	-	27,475
Accrued expenses	28,394	26,717
Compensated absences payable	16,569	7,821
Total Current Liabilities	176,583	128,455
Long-Term Liabilities (net of current portion):		
Compensated absences payable	57,991	56,553
Total Long-Term Liabilities	57,991	56,553
Total Liabilities	234,574	185,008
Net Position		
Net investment in capital assets	33,097,005	34,198,991
Unrestricted	5,942,673	6,201,202
Total Net Position	\$ 39,039,678	\$ 40,400,193

# City of Black Hawk, Colorado

#### Water Fund

# Statement of Revenues, Expenses and Changes in Net Position

### For the Years Ended December 31, 2020 and 2019

	2020	2019
Operating Revenues		
Charges for services	\$ 2,372,008	\$ 2,564,993
Miscellaneous	 -	 3,603
Total Operating Revenues	2,372,008	2,568,596
Operating Expenses		
Personal services	901,102	957,426
Professional services	258,414	429,809
General services	218,797	226,191
Program services	110	1,873
Purchased services	8,379	16,377
Supplies	41,172	58,458
Repairs and maintenance	211,136	206,036
Capital outlay - non-capitalized	274,886	50,728
Depreciation	1,183,228	1,165,305
Total Operating Expenses	3,097,224	 3,112,203
Operating Income (Loss)	(725,216)	(543,607)
Non-Operating Revenues (Expenses)		
Investment earnings	29,866	79,996
<b>Total Non-Operating Revenues (Expenses)</b>	29,866	 79,996
Income (Loss) Before Contributions and Transfers	(695,350)	(463,611)
Capital Contributions - Tap Fees	_	_
Capital Contributions - Tap Tees  Capital Contributions - System Development Fees	84,835	_
Transfers out	(750,000)	_
	 (**************************************	
Change in Net Position	(1,360,515)	(463,611)
Net Position Beginning of Year	40,400,193	40,863,804
Net Position End of Year	\$ 39,039,678	\$ 40,400,193

# City of Black Hawk, Colorado Water Fund

#### Statement of Cash Flows

## For the Years Ended December 31, 2020 and 2019

	2020	2019
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities		
Cash received from customers	\$ 2,364,200	\$ 2,500,572
Cash payments for personal services	(890,916)	(955,675)
Cash payments for goods and services	 (973,514)	(938,219)
Net Cash (Used in) Operating Activities	 499,770	606,678
Cash Flows from Noncapital Financing Activities		
Transfers in	 (750,000)	-
Cash Flows from Capital and		
Related Financing Activities		
Capital contributions - tap fees	-	-
Capital contributions - system development fees	84,835	-
Payments for capital acquisitions	 (81,242)	(626,481)
Net Cash Provided by (Used in) Capital and Related		
Financing Activities	 3,593	(626,481)
Cash Flows from Investing Activities		
Investment earnings	 29,866	79,996
Net Increase (Decrease) in Cash		
and Cash Equivalents	(216,771)	60,193
Cash and Cash Equivalents Beginning of Year	 6,107,867	6,047,674
Cash and Cash Equivalents End of Year	\$ 5,891,096	\$ 6,107,867
Reconciliation to Cash and Cash Equivalents:		
Unrestricted	\$ 5,891,096	\$ 6,107,867
Restricted	 	-
Total Cash and Cash Equivalents	\$ 5,891,096	\$ 6,107,867

### City of Black Hawk, Colorado

#### Water Fund

#### Statement of Cash Flows

#### For the Years Ended December 31, 2020 and 2019

(Continued)

	2020	2019
Reconciliation of Operating Income (Loss) to Net Cash (Used in) Operating Activities		
Operating Income (Loss)	\$ (725,216)	\$ (543,607)
Adjustments:		
Depreciation	1,183,228	1,165,305
(Increase) Decrease in Assets:		
Accounts receivable	(7,808)	(68,024)
Prepaid items	-	-
Increase (Decrease) in Liabilities:		
Accounts payable	65,178	20,353
Retainage payable	(27,475)	27,475
Accrued expenses	1,677	3,425
Compensated absences payable	 10,186	1,751
Net Cash (Used in) Operating Activities	 499,770	\$ 606,678

See accompanying notes to the basic financial statements

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The City of Black Hawk, Colorado (the "City") became a home rule city January 16, 2001, as authorized by Article 20 of the Colorado State Constitution. Prior to that date, the City functioned as a territorial charter city. A City Aldermen/Manager form of government governs the City with a Mayor and Board of Aldermen. The City aldermen appoint the City manager. The City provides the following services: public safety, street maintenance, public improvements, culture-recreation, planning and zoning, water services and general administration.

#### Note 1 - Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting principles.

The most significant of the City's accounting policies are described below.

#### 1-A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this entity includes the legal entity of the City and two blended component units.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organizations; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the City in that the City approves the budget, levies their taxes or issues their debt.

Brief descriptions of the blended component units follow:

**Black Hawk Business Improvement District** (the District) – The District was created by ordinance passed by the City's Board of Alderman on July 26, 1995. The purpose of the District is to construct public improvements for gaming and commercial interests within the City. A separate & distinct board of directors made up of business operators located within the service area is appointed by the City's Board of Alderman, governs the District. The District board of directors shall annually file its operating plan and budget with the City for the approval of the Board of Alderman. The District is reported as blended component unit due to the Board of Alderman's operational responsibility for the component unit and because the activities of the District almost exclusively benefit the City. The District issues a separate financial report which is available at the offices of L. Paul Goedecke, P.C., 14143 Denver West Parkway, Suite 450, Lakewood, Colorado, 80401.

**Black Hawk Urban Renewal Authority** (Renewal Authority) – The Renewal Authority was created by resolution passed by the City's Board of Alderman in July 2008. The purpose of the Renewal Authority is to develop urban renewal projects. The Board of Alderman serves as the Renewal Authority's governing board. The Authority does not issue separate financial statements. Since the Renewal Authority has the same governing body as the City, is fiscally dependent on the City and the City has operational responsibility for the Authority, the Authority is reported as a blended component unit. During 2020, the Renewal Authority had no financial activity.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

*Government-wide Financial Statements* - The government-wide financial statements include a statement of net position and a statement of activities. These statements report financial information for the City as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government.

Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and the City's general revenues, from business-type activities, generally financed in whole or in part with charges for services to external customers.

The statement of net position presents the financial position of the governmental and business-type activities of the City and it's discretely presented component units at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities and for each identifiable activity of the business-type activities of the City. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The City does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges for services to users of the City's services and fines; (2) operating grants and contributions which finance annual operating activities including restricted investment earnings; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying the function to which the program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not properly included with program revenues are reported as general revenues of the City, primarily taxes. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. Fund financial statements are provided for governmental and proprietary funds.

Major individual governmental and enterprise funds are reported in separate columns.

**Fund Accounting** - The City uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The City uses two categories of funds: governmental and proprietary.

Governmental Funds - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The City reports the difference between governmental fund assets and liabilities as fund balance. The following are the City's major governmental funds:

#### Note 1 - Summary of Significant Accounting Policies (Continued)

**General Fund** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of the State of Colorado.

**Preservation and Restoration Fund** – This fund accounts for the various preservation and restoration programs of the City, which are primarily funded through gaming revenues received from the State of Colorado, earmarked for this purpose.

**Transportation Device Fee Fund** – This fund accounts for the collection of device fees levied on all gaming devices within the City to finance transportation services. All transportation expenditures are reported in the General fund and are funded from transfers from this fund.

**Business Improvement District Fund** – This fund accounts for marketing and the construction of public improvements to the commercial district and is funded by the imposition of property taxes and device fees on the casinos within its boundaries.

**Debt Service Fund** – This fund receives transfers from the general fund and retires the governmental activities bonded debt, excluding the District's debt.

Capital Projects Fund – This fund accounts for the construction of significant City capital projects.

*Impact Fee Fund* – This fund accounts for the parking and related projects of the City which are funded through an impact fee collected from new developments within the City.

**The Proprietary Fund** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. The City's proprietary fund is classified as a major enterprise fund.

Water Fund – This fund accounts for the operations of the City's water system.

#### 1-C. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position. The statement of activities reports revenues and expenses.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets and all liabilities associated with the operation of these funds are included on the statements of net position. The statements of changes in fund net position present increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. The proprietary fund uses the accrual basis of accounting at both reporting levels. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the calendar year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current calendar year. For the City, the phrase "available for exchange transactions" means expected to be received within 60 days of year-end.

**Revenues - Non-exchange Transactions - Non-exchange transactions in which the City receives value without directly giving equal value in return, include property taxes, specific ownership taxes, sales taxes, device fees, grants, and contributions. On an accrual basis, revenue from property taxes and specific ownership taxes is recognized in the calendar year for which the taxes are levied. (Note 3-C) Property taxes are assessed in one year for the subsequent years' budget. Recognition for the levy made in 2019 is revenue for the 2020 budget year. Therefore, a property tax receivable and a liability of an equal amount are reported as "deferred inflow" on the government-wide statement of net position and as deferred revenue at the fund financial reporting level. Sales taxes are recognized in the year, in which the underlying event takes place (i.e., the calendar year in which the sale takes place).** 

Revenue from grants and contributions is recognized in the calendar year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes, device taxes and federal and state grants.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E. Assets, Liabilities and Fund Equity

#### 1-E-1 Cash, Cash Equivalents, and Investments

Cash balances of most City funds are pooled and invested. Interest earned from investments purchased with pooled cash is allocated to each fund based on the fund's average equity balance in the pooled fund. For the purpose of the statement of cash flows, the City considers cash and cash equivalents to include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City.

Investments are stated at fair value based on quoted market prices.

Colorado law authorizes the City to invest in the following type of obligations:

- Obligations of the United States and certain U.S. government agency securities.
- Certain international agency securities.
- General obligation and revenue bonds of U.S. local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper limited to securities with highest rating category by at least one nationally recognized rating agency at time of purchase.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts.
- Local government investment pools.

#### 1-E-2 Receivables

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable. Unbilled water charges are accrued as receivables and revenue at December 31, 2020.

#### 1-E-3 Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term transactions or interfund loans are classified as "interfund receivables/interfund payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

#### 1-E-4 Consumable Inventory

On the government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds, as well as the enterprise fund, are stated at cost. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed. Inventories of the enterprise fund are expensed when consumed. These inventories consist primarily of fuel and public works parts.

#### 1-E-5 Prepaid Items

On the government-wide and governmental fund financial statements, prepaids are presented using the consumption method.

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#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-6 Restricted Assets

Cash and investments are restricted for debt service applicable to various debt obligation covenants. These covenants require the smaller of 125% of Average Annual Debt Service, Maximum Annual Debt Service or 10% of Outstanding Principal be restricted.

#### 1-E-7 Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in governmental funds. The City reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the City fund financial statements. Capital assets utilized by the enterprise fund are reported both in the business-type activities column of the government-wide statement of net position and in the enterprise fund's statement of net position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of five thousand dollars for all capital assets other than land. All land is recorded, without regard to its cost. The City's reported infrastructure consists of drainage structures, retaining walls and street lighting. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest incurred during the construction of capital assets utilized by the enterprise fund is capitalized.

The City capitalizes the cost of water rights, which includes the acquisition cost, legal and engineering costs related to the development and augmentation of those rights. Since the rights have a perpetual life, they are not amortized. All other costs, including costs incurred for the protection of those rights, are expensed.

The City capitalizes works of art and historical treasures, consisting primarily of statues and sculptures. These works are not depreciated since they are inexhaustible.

All reported capital assets are depreciated except for land, water rights, works of art and historical treasures and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

Depreciation is computed using the straight-line method over the following useful lives:

	Estimated Lives		
Asset Class	Governmental Activities	Business-type Activities	
Buildings and improvements	25 - 40 Years		
Vehicles and equipment	5 - 20 Years	5 - 20 Years	
General government infrastructure	15 - 25 Years		
Water plant and equipment		40 Years	
Water distribution system		10 - 30 Years	

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-8 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits do not vest.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. The proprietary fund reports the total compensated liability in this fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only "when due."

#### 1-E-9 Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Bonds and capital leases are recognized as a liability in the governmental fund financial statements when due.

#### 1-E-10 Bond Premiums, Discounts, Refunding Differences

On the government-wide statement of net position and the proprietary fund type statement of net position, unamortized bond premiums and discounts are netted against bonds payable. On the government-wide and proprietary fund type statement of activities, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bond refunding differences are amortized over the shorter of the life of the refunding debt or refunded debt.

At the governmental fund reporting level, bond premiums and discounts are reported as other financing sources and uses, separately from the face amount of the bonds issued.

#### 1-E-11 Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-12 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position." In fiscal year 2011, the City implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

**Net Position** - The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

- Investment in Capital Assets is intended to reflect the portion of net position which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.
- Restricted Net Position are liquid assets, which have third party limitations on their use.
- *Unrestricted Net Position* represent assets that do not have any third party limitation on their use. While City management may have categorized and segmented portion for various purposes, the City Council has the unrestricted authority to revisit or alter these managerial decisions.

**Fund Balance** – **Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Nonspendable* Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- *Committed* Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Aldermen through the approval of a resolution. Only, the City Aldermen also may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by the City Aldermen to be used for a specific purpose.
- *Unassigned* Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund.

*Flow Assumptions* — When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-13 Operating and Nonoperating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for providing water. Operating expenses are necessary costs incurred to provide the water services. All other revenues and expenses are considered nonoperating including investment earnings, interest expense and amortization.

#### 1-E-14 Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, system development fees, water tap fees or from grants or outside contributions of resources restricted to capital acquisition and construction (e.g., water lines).

#### I-E-15 Device Fees Tax

The City adopted an ordinance imposing an occupational tax (i.e., a device fee) on gaming devices used within the City. The fee is paid on all gaming devices for which the State of Colorado has issued a device tax stamp. The City annual device fee tax is \$1,050 per slot machine and \$4,200 per live table game for 2020. The annual transportation device tax is about \$44.16 per device.

#### I-E-16 Impact Fees

The City imposes two types of impact fees.

**Parking Impact Fees** – The City imposes a parking impact fee, charged to developers at the time of application for a building permit. The fee is levied to aid the development of additional parking facilities. The fee is \$2,000 for each required parking space based upon various factors included in the ordinance. Parking impact fees not expended or encumbered within ten years from the date of collection are refunded.

Fire and Police Impact Fees - The City imposes a fire and police impact fee, charged to developers at the time of application for a building permit. The fee is levied for the acquisition of facilities and equipment for public safety. The fees are based upon the type and size of the development. These impact fees not expended or encumbered within six years from the date of collection are refunded.

#### 1-E-17 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses section in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported separately after general revenues. Transfers between funds reported in the governmental activities column are eliminated.

#### 1-E-18 Estimates

The preparation of the financial statements in conformity with GAAP in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 1 - Summary of Significant Accounting Policies (Continued)

#### 1-E-19 Comparative Data

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

#### 1-E-20 Related Parties

The Mayor and Board of Alderman and resident City employees may receive preservation and restoration grants to restore their personal property in accordance with City policy and State Statutes.

#### Note 2 – Stewardship, Compliance and Accountability

**2-A. Budgetary Information** – The City adopts an annual operating budget for all governmental funds. The budget resolution reflects the total of each department's appropriation in each fund. The City also adopts an annual budget for its water fund.

Annual budgets are adopted for City funds. The budgets are adopted on a basis consistent with GAAP for all governmental fund types with the following exception:

- Any inceptions of capital leases and related capital outlay are not budgeted
- The budget for the water fund is adopted on the modified accrual basis of accounting (i.e., a non-GAAP budgetary basis)

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget is the total appropriation within each individual fund. Any change in total to a fund appropriation requires approval of the City's Board of Aldermen.

#### 2-B. Emergency Reserves

In 1992, Colorado voters approved an amendment to the Colorado Constitution that placed certain limits on revenue and expenditures of the state and local governments. Although the limit is placed on both revenue and expenditures, the constitutional amendment actually applies to revenue collections. The amendment is complex and subject to judicial interpretation.

However, cities have the option of placing a ballot measure before the voters asking for approval on retaining the revenue over the limit. The City's voters approved a ballot measure on November 7, 1995 that allows the City to exclude all revenues from those included within Article X, Section 20 of the Colorado Constitution.

Article X, Section 20 of the Colorado Constitution requires a reserve of 3% of its fiscal spending for emergencies. The use of this reserve is restricted to the purpose for which it was established and can be used solely for declared emergencies. In accordance with Article X, Section 20 of the Colorado Constitution, the City has restricted all fund balances for future expenditures in the general fund.

#### Note 3 - Detailed Notes on All Funds

#### 3-A. Deposits and Investments

#### **Deposits**

Colorado State statutes govern the City's deposit of cash. The Public Deposit Protection Act (PDPA) for banks and savings and loans requires the state regulators to certify eligible depositories for public deposits. The Act requires eligible depositories with public deposits in excess of the federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the state of Colorado or local Colorado governments, and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the assets in the pool must be at least equal to 102% of the uninsured deposits.

Custodial Credit Risk – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits may not be recovered.

At December 31, 2020, the carrying amount of the City's deposits was \$30,387,400 and the bank balance was \$30,633,113. Of the bank balance, \$12,513,037 was covered by federal deposit insurance and \$7,888,402 was covered by the provisions of the Colorado Public Deposit Protection Act (i.e., cash collateralized with securities held by the pledging financial institution's trust department or agent in the City's name).

#### Investments

*Interest Rate Risk* – Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The City has no formal policy regarding interest rate risk.

Investment Type	Fair Value
Money market accounts Colotrust state investment pool	\$ 365,051 9,865,523
Total	\$ 10,230,574

The City had invested \$9,865,523 in the Colorado Government Liquid Asset Trust (ColoTrust) which has a credit rating of AAAm by Standard and Poor's. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds and is regulated by the State Securities Commissioner. It operates similarly to a money market fund and each share is equal in value to \$1.00. Investments consist of U.S. Treasury and U.S. Agency securities, and repurchase agreements collateralized by U.S. Treasury and U.S. Agency securities. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the entities.

The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The government-investor does not "look through" the pool to report a pro rata share of the pool's investments, receivables, and payables.

Fair Value of Investments—The City measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for <u>identical</u> investments in <u>active</u> markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

#### Note 3 - Detailed Notes on All Funds (Continued)

The City had the following recurring fair value measurements as of December 31, 2020:

Money market account-Valued at the daily closing price as reported by the fund.

The money market accounts are made up of forfeited non-vested employer 401 contributions with ICMA Retirement Corporation. These funds are available to be used towards future employer 401 contributions. This investment is valued using Level 2 inputs.

Credit Quality Risk – Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Colotrust, a local government investment pool that the City invests in, is rated AAAm by Standard & Poor's. This pool is rated AAA by Fitch and Moody's. The money market account is invested exclusively in Colotrust. The maturity schedules for the above investments are less than one year. The City has no policy regarding credit risk.

Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the City's investments may not be recovered.

**Concentration of Credit Risk** – Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City has all investments in a local government investment pool, Colotrust.

#### Cash and Investment Reconciliation

Petty cash Deposits Investments	\$ 1,100 20,155,726 10,230,574
Total Cash and Investments	 30,387,400
Fund Reporting Level	
Governmental fund type - balance sheet Governmental fund type - balance sheet - restricted Proprietary fund type - statement of net position	\$ 22,754,804 1,741,500 5,891,096
Total	\$ 30,387,400

#### 3-B. Receivables

Receivables at December 31, 2020, consisted of taxes, interest, accounts (billings for user charges, including unbilled utility receivables), and intergovernmental receivables arising from grants.

Receivables and payables are recorded on the City's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

#### 3-C. Property Taxes

Annual property taxes are levied by the City on assessed valuation as of January 1, and attached as an enforceable lien on the property at that time. Generally, property taxes are levied on December 15 for the subsequent year's operations. The taxes are payable by April. However, taxpayers may pay property taxes in two equal installments, in February and June.

Delinquent taxpayers are notified in August and generally sales of tax liens on delinquent properties are held in November or December. The County treasurer remits the taxes collected monthly to the City.

Note 3 - Detailed Notes on All Funds (Continued)

#### 3-D. Capital Assets

Capital asset activity for governmental activities for the year ended December 31, 2020, was as follows:

	Balance 1/1/2020	Additions	Deductions	Balance 12/31/2020
Governmental activities:				
Nondepreciable capital assets:				
Land	\$ 27,202,392	\$ 8,528	\$ -	\$ 27,210,920
Works of art and historical treasures	1,099,310	-	-	1,099,310
Intangible-internally generated	9,177,880	-	-	9,177,880
Construction in progress	16,348,571	11,770,232	5,147,199	22,971,604
Total nondepreciable capital assets	53,828,153	11,778,760	5,147,199	60,459,714
Depreciable capital assets:				
Buildings and improvements	39,631,957	-	-	39,631,957
Vehicles and equipment	9,205,865	283,266	-	9,489,131
Infrastructure	39,715,462	4,903,783		44,619,245
Total depreciable capital assets	88,553,284	5,187,049		93,740,333
Total capital assets	142,381,437	16,965,809	5,147,199	154,200,047
Accumulated depreciation:				
Buildings and improvements	14,123,797	1,400,474	-	15,524,271
Vehicles and equipment	8,119,955	401,030	-	8,520,985
Infrastructure	19,507,760	1,333,769		20,841,529
Total accumulated depreciation	41,751,512	3,135,273		44,886,785
Governmental activities capital assets, net	\$ 100,629,925	\$ 13,830,536	\$ 5,147,199	\$ 109,313,262

Note 3 - Detailed Notes on All Funds (Continued)

## Governmental activities depreciation expense

General government	\$ 552,892
Public safety	471,861
Public works	2,110,520
Total governmental activities depreciation expense	\$ 3,135,273

Capital asset activities for the water fund for the year ended December 31, 2020, was as follows:

	Balance 1/1/2020	Additions	Deductions	Balance 12/31/2020
Business-type activities:				
Nondepreciable capital assets				
Land	\$ 1,527,388	\$ -	\$ -	\$ 1,527,388
Water rights	9,816,922	-	-	9,816,922
Construction in progress	562,251	81,242	556,043	87,450
		`		
Total nondepreciable capital assets	11,906,561	81,242	556,043	11,431,760
	•			
Depreciable capital assets:				
Plant and equipment	34,436,444	556,043	-	34,992,487
Distribution system	6,390,708	-	-	6,390,708
Vehicles and equipment	604,169			604,169
Total depreciable capital assets	41,431,321	556,043		41,987,364
Total capital assets	53,337,882	637,285	556,043	53,419,124
Accumulated depreciation:				
Plant and equipment	13,501,093	960,237	-	14,461,330
Distribution system	5,158,510	181,703	-	5,340,213
Vehicles and equipment	479,288	41,288		520,576
Total accumulated depreciation	19,138,891	1,183,228		20,322,119
Business-type activities capital assets, net	\$ 34,198,991	\$ (545,943)	\$ 556,043	\$ 33,097,005

#### Note 3 - Detailed Notes on All Funds (Continued)

#### 3-E. Interfund Transfers

Interfund Transfers - Interfund transfers for the year ended December 31, 2020, consisted of the following:

			Trai	nsfers from:		
Transfer to	General fund	nsportation evice Fee fund		servation & estoration fund	Capital Projects fund	Total
Debt service fund	\$ 2,550,000	\$ -	\$	-	\$ -	\$ 2,550,000
Water fund	-	-		-	-	-
Capital Projects fund	-	-		-	-	-
Preservation & Restoration fund	3,000,000					3,000,000
General fund	 	39,739		110,000	 3,800,000	 3,949,739
Total	\$ 5,550,000	\$ 39,739	\$	110,000	\$ 3,800,000	\$ 9,499,739

Transfers are used to report revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

All City transfers either occur on a regular basis or are consistent with the purpose of the fund making the transfer.

#### 3-F. Long-Term Debt

Governmental Activities Bonds - The following is a summary of the outstanding long-term bonds at December 31, 2020.

**2013 Device Tax Revenue Bonds, Series 2013 -** On December 18, 2013, the City issued device tax revenue bonds, in the amount of \$10,000,000, to acquire certain water rights and replace a water treatment plant. The Series 2013 bonds carry an interest rate of 4.17% with final maturity on December 1, 2033.

Annual debt service requirements to amortize this debt, as of December 31, 2020 follow:

	Series 2013					
Year	Principal	Interest	Total			
2021	485,000	338,396	823,396			
2022	505,000	318,171	823,171			
2023	525,000	297,113	822,113			
2024	545,000	275,220	820,220			
2025	570,000	252,493	822,493			
2026-2033	5,485,000	1,078,570	6,563,570			
Total	\$ 8,115,000	\$ 2,559,963	\$ 10,674,963			

#### Note 3 - Detailed Notes on All Funds (Continued)

**2014 Device Tax Revenue Bonds, Series 2014A** - On January 9, 2014, the City issued device tax revenue bonds, in the amount of \$10,000,000, to fund certain road and infrastructure improvements along Gregory Street. The Series 2014A bonds carry an interest rate of 4.23% with final maturity on December 1, 2033.

Annual debt service requirements to amortize this debt, as of December 31, 2020 follow:

	Series 2014A						
Year	Principal	Principal Interest Total					
2021	480,000	343,265	823,265				
2022	500,000	322,960	822,960				
2023	520,000	301,811	821,811				
2024	545,000	279,814	824,814				
2025	565,000	256,761	821,761				
2026-2033	5,505,000	1,097,897	6,602,897				
Total	\$ 8,115,000	\$ 2,602,508	\$ 10,717,508				

**2016 Device Tax Revenue Refunding Bonds, Series 2016** - On January 11, 2016, the City issued device tax revenue refunding bonds in the amount of \$6,680,000 to advance refund the 2006A Device Tax Revenue Bonds. The Series 2016 bonds carry a 2.21% interest rate with a final maturity on December 1, 2021.

Annual debt service requirements to amortize this debt, as of December 31, 2020 follow:

		Series 2016	
Year	Principal	Interest	Total
2021	1,170,000	26,216	1,196,216
Total	\$ 1,170,000	\$ 26,216	\$ 1,196,216

Note 3 - Detailed Notes on All Funds (Continued)

*Changes in Long-term Debt* - Changes in the City's long-term obligations consisted of the following for the year ended December 31, 2020:

Governmental Activities	Outstanding 1/1/2020	Additions	Reductions	Outstanding 12/31/2020	Amounts Due in One Year
2013 Device Tax Revenue					
Bonds	8,580,000	-	465,000	8,115,000	485,000
2014A Device Tax Revenue					
Bonds	8,575,000	-	460,000	8,115,000	480,000
2016 Device Tax Revenue					
Refunding Bonds	2,315,000		1,145,000	1,170,000	1,170,000
Total Bonds	19,470,000	-	2,070,000	17,400,000	2,135,000
Compensated Absences	593,250	757,609	588,312	762,547	129,633
Total Governmental Activities	\$ 20,063,250	\$ 757,609	\$ 2,658,312	\$ 18,162,547	\$ 2,264,633
Business-Type Activities					
Compensated Absences	64,374	67,173	56,987	74,560	16,569
Total Business-Type Activities	\$ 64,374	\$ 67,173	\$ 56,987	\$ 74,560	\$ 16,569

All bond obligations of the City's governmental activities will be financed through future debt service fund's expendable available financial sources as they become due. All capital lease obligations of the City's governmental activities will be financed through future general fund's expendable available financial sources as they become due. Principal and interest payments related to the City's water enterprise fund are financed from income derived from the operation of the water system. The compensated absences liability will be paid from the fund in which the employees' salaries are paid, generally the general fund and the water fund.

#### Note 3 - Detailed Notes on All Funds (Continued)

#### 3-G. Net Investment in Capital Assets

The "net investment in capital assets" amounts reported on the government-wide statement of net position as of December 31, 2020 are as follows:

Cost of capital assets	\$ 154,200,047	\$ 53,419,124
Less accumulated depreciation	44,886,785	20,322,119
Book value	109,313,262	33,097,005
Less capital related debt (net of premiums, (discounts) and (refunding amounts))	(17,400,000)	-
Add debt proceeds used on capital for Business-type activities	1,053,000	
Add unspent debt proceeds		
Net investment in capital assets	\$ 92,966,262	\$ 33,097,005

#### 3-H. Fund Equity

Fund Balances - Fund Balance are classified as follows:

• Non	spendable -	The following fund	balances are nonspendable	because they ar	re not in a spendable form:
-------	-------------	--------------------	---------------------------	-----------------	-----------------------------

•	14001spendable - The following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable because they are not in a spendable following fund banances are nonspendable following fund by the following fund
	General Fund:
	Inventory
	Prepaid Items
	Business Improvement District Fund:
	Prepaid Items <u>\$ 1,648</u>
•	<b>Restricted</b> - The following fund balances are legally restricted to specific purposes:
	General Fund:
	Emergency purposes
	Major Special Revenue Funds:
	Preservation and Restoration Fund:
	Preservation and restoration purposes
	Transportation Device Fee Trust Fund:
	Transportation purposes
	Business Improvement District Fund:
	Emergency purposes
	Nonmajor Special Revenue Funds:
	Conservation Trust Fund:
	Parks, recreation and open space purposes <u>\$ 33,248</u>

#### Note 3 - Detailed Notes on All Funds (Continued)

	Major Debt Services Fund:
	Debt Service Fund:
	Repayment of debt principal and interest
	Major Capital Projects Funds:
	Impact Fees Fund:
	Parking, Fire and Police purposes <u>\$ 9,874</u>
•	Assigned - The following fund balances are assigned by management for specific purposes:
	Major Business Improvement District Funds:
	Business Improvement Districts Fund:
	District Enhancements \$1,115,341
	Major Capital Projects Funds:
	Capital Projects Fund:
	Capital purposes <u>\$ 1,882,286</u>

#### Note 4 - Other Notes

#### 4-A. Risk Management

The City is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity, which was established pursuant to an intergovernmental agreement authorized by Colorado state statutes. The purposes of CIRSA are to provide property and casualty and workers' compensation insurance coverage and risk management services to its municipal members at a reasonable cost.

Members can participate actively in policy-making through the Board of Directors, which are nominated and elected by members; involvement on a number of board committees; and participation at annual general membership meetings. Operations are funded by individual membership contributions.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the by-laws, any member of CIRSA against stated liability or loss, to the limit of the financial resources of CIRSA. Also, it is the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be dedicated to the exclusive benefit of its members. The by-laws shall constitute the substance of the intergovernmental contract among the members. The amount of settlements has not exceeded insurance coverage for any of the three previous years.

The City carries commercial insurance coverage for the other risks of loss including workers compensation and employee health and accident insurance. Settled claims have not exceeded this commercial coverage in any of the past three years.

#### *Note 4 – Other Notes (Continued)*

#### 4-B. Contingent Liabilities

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the City believes such disallowances, if any, will be minimal.

The City is a defendant in various lawsuits at December 31, 2020. In the opinion of City management, the outcome of these contingencies will not have a material effect on the financial position of the City.

#### 4-C. Pensions

The City sponsors two pension plans presented below.

**Defined Contribution Plan** - The employees of the City (except for paid firefighters) participate in ICMA Retirement Corporation Prototype Money Purchase Plan, which is a defined contribution plan, which was established by the City and is maintained and administered by ICMA Retirement Corporation. At December 31, 2020, there were 73 plan members. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees become plan members upon the start of employment. Under this plan, up to 6.00% of the plan members' compensation is withheld and remitted to the Plan Administrator along with the matching payment of 6.00% from the City. The City's contributions plus earnings become fully vested after five years with partial vesting beginning after one year. City contributions for plan members who leave employment before they are fully vested are used to reduce the City's current period contribution requirement. There is no liability for benefits under the plan beyond the City's matching payments. Plan provisions and contribution requirements are established and may be amended by the City's Board of Aldermen.

Contributions actually made by plan members for the years ended December 31, 2020, 2019, and 2018 were \$340,520, \$336,737 and \$332,637 and the City's contributions were \$363,395, \$362,984 and \$363,911 respectively.

#### 4-D. FPPA Statewide Defined Benefit Pension Plan

**Pensions**. The City contributes to the Statewide Defined Benefit Pension Plan ("SWDB Plan"), a cost-sharing multiple employer defined benefit pension plan, which is administered by the FPPA. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SWDB Plan have been determined using the economic resources measurement focus and the accrual basis of accounting. Assets of the SWDB Plan are commingled for investment purposes in the Fire and Police Member's Benefit Fund.

General Information about the Pension Plan

**Plan description**. The SWDB Plan provides retirement benefits for members and beneficiaries according to plan provisions as enacted and governed by FPPA's Pension Fund Board of Trustees. Colorado Revised Statutes ("CRS"), as amended, establishes basic benefit provisions under the SWDB Plan. FPPA issues an annual, publicly-available financial report that includes the assets of the SWDB Plan. That report may be obtained on FPPA's website at <a href="http://www.fppaco.org">http://www.fppaco.org</a>.

**Benefits provided**. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually.

#### *Note 4 – Other Notes (Continued)*

Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the SWDB Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with a least five years of accredited service may leave contributions with the SWDP Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

**Contributions.** Contribution rates for the SWDB Plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB Plan and their employers are contributing at the rate of 11.0 percent and 8 percent, respectively, of base salary for a total contribution rate of 19.0 percent in 2020. In 2014, the members elected to increase the member contribution rate to the SWDB Plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined contribution rate of 20 percent in 2022.

Contributions from members and employers of departments reentering the system are established by resolution and approve by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 23.0 percent of base salary in 2020. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. Per the 2014 member election, the re-entry group will also have their required member contribution rate increase 0.5 percent annually beginning in 2015 through 2022 for a total combined member and employer contribution rate of 24 percent in 2022.

The contribution rate for members and employers of affiliated social security employers is 5.50 and 4 percent, respectively, of base salary for a total contribution rate of 9.50 percent in 2020. Per the 2014 member election, members of the affiliate social security group will have their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of base salary. Employer contributions will remain at 4 percent resulting in a combined contribution rate of 10 percent in 2022.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At December 31, 2020, the City reported a liability in the amount of \$136,619 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2020. Standard update procedures were used to roll forward the total pension liability to December 31, 2020. The City's proportion of the net pension liability was based on the City's contributions to the SWDB Plan for the calendar year 2018 relative to the total contributions of participating employers to the SWDB Plan.

At December 31, 2019, the City's proportion was 0.24156%, which was an increase of 0.00904% from its proportion measured as of December 31, 2018.

For the year ended December 31, 2020 the City recognized pension expense of \$117,526. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### *Note 4 – Other Notes (Continued)*

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 462,345	\$ 2,674
Net difference between projected and actual earnings on pension plan investments	N/A	\$ 214,769
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$ 31,798	\$ 48,819
Change in assumption and other inputs	\$ 259,411	N/A
Contributions subsequent to the measurement date	\$ 143,289	N/A
Total	\$ 896,843	\$ 266,262

\$143,289 reported as deferred outflows of resources related to contributions made subsequent to the measurement date but before the end of the City's reporting period, will be recognized as a reduction of the net pension liability in the year December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31	
2021	\$ 44,217
2022	\$ 25,618
2023	\$ 95,487
2024	\$ 4,862
2025	\$ 99,314
Thereafter	\$ 217,794

Actuarial assumptions. The actuarial valuations for the SWBP were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2019. The valuations used the following actuarial assumptions and other inputs:

#### **Total Pension Liability:**

Actuarial Valuation Date
Actuarial Method
Amortization Method
Amortization Period
Long-term investment Rate of Return\*
Projected salary increases\*
Cost of Living Adjustments (COLA)
\*Includes Inflation at 2.50%

January 1, 2020 Entry Age Normal N/A N/A 7.00 percent

4.25 – 11.25 percent

0.00 percent

#### *Note 4 – Other Notes (Continued)*

#### **Actuarially Determined Contributions:**

Actuarial Valuation Date
Actuarial Method
Amortization Method
Amortization Period
Long-term investment Rate of Return\*
Projected salary increases\*
Cost of Living Adjustments (COLA)
\*Includes Inflation at 2.50%

January 1, 2019
Entry Age Normal
Level % of Payroll, Open
30 Years
7.00 percent
4.25 – 11.25 percent
0.00 percent

For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Co., based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.50 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2019 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	38.0%	7.00%
Equity Long/Short	8.0%	6.00%
Private Markets	25.0%	9.20%
Fixed Income	15.0%	5.20%
Absolute Return	8.0%	5.50%
Managed Futures	4.0%	5.00%
Cash	2.0%	2.52%
Total	100.0%	

#### *Note 4 – Other Notes (Continued)*

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was

applied to all periods of projected benefit payment) to determine the total pension liability.

Discount rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate, based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. Regarding the sensitivity of the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease	Current	1% Increase
	(6.00%)	Discount Rate	(8.00%)
		(7.00%)	
Proportionate share of the net pension			
liability (asset)	\$ 828,352	(\$136,619)	(\$936,936)

*Pension plan fiduciary net position.* Detailed information about the SWDB Plan's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at <a href="http://www.fppaco.org">http://www.fppaco.org</a>.

#### 4-E. Subsequent Events

As a result of the coronavirus pandemic (COVID-19), economic uncertainties may have economic implications on the financial position, results of operations and cash flows of the City. The duration of these uncertainties and the ultimate financial effects cannot be estimated at this time.

#### City of Black Hawk, Colorado Required Supplementary Information General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

	2020				2019
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Revenues	£ 14.407.050	Ф 14 407 050	Ф 0.227.024	e (C 171 01C)	f 14 27 6 524
Taxes	\$ 14,497,050	\$ 14,497,050	\$ 8,326,034	\$ (6,171,016)	\$ 14,376,524
Intergovernmental Licenses and permits	8,555,500 108,900	8,555,500 108,900	5,199,338 146,934	(3,356,162) 38,034	8,448,400 144,728
Charges for services	547,075	547,075	670,539	38,034 123,464	661,370
Fines and forfeitures	84,500	84,500	56,992	(27,508)	88,673
Investment earnings	140,000	140,000	85,475	(54,525)	214,954
Miscellaneous	65,000	65,000	255,013	190,013	194,382
Miscenaneous	05,000	05,000	255,015	190,013	194,362
<b>Total Revenues</b>	23,998,025	23,998,025	14,740,325	(9,257,700)	24,129,031
Expenditures Current:					
General government	6,270,709	6,270,709	4,439,768	1,830,941	5,261,829
Planning	741,347	741,347	738,191	3,156	762,472
Public safety	8,169,643	8,169,643	7,208,729	960,914	7,313,889
Public works	3,953,129	3,953,129	2,714,440	1,238,689	3,136,030
<b>Total Expenditures</b>	19,134,828	19,134,828	15,101,128	4,033,700	16,474,220
<b>Excess of Revenues Over Expenditures</b>	4,863,197	4,863,197	(360,803)	(5,224,000)	7,654,811
Other Financing Sources (Uses)					
Transfers in	4,818,955	4,818,955	4,699,739	(119,216)	308,742
Transfers out	(7,050,000)	(7,050,000)	(5,550,000)	1,500,000	(7,910,699)
<b>Total Other Financing Sources (Uses)</b>	(2,231,045)	(2,231,045)	(850,261)	1,380,784	(7,601,957)
Net Change in Fund Balances	\$ 2,632,152	\$ 2,632,152	(1,211,064)	\$ (3,843,216)	52,854
Fund Balances Beginning of Year			14,067,254		14,014,400
Fund Balances End of Year			\$ 12,856,190		\$ 14,067,254

# City of Black Hawk, Colorado Required Supplementary Information Preservation & Restoration Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

	2020			2019	
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Revenues Intergovernmental	\$ 3,931,500	\$ 3,931,500	\$ 2,081,518	\$ (1,849,982)	\$ 3,873,403
Charges for services	\$ 3,751,500 -	ψ 3,231,300 -	- 2,001,310	-	-
Investment earnings	30,000	30,000	44,997	14,997	116,226
Miscellaneous			700	700	
<b>Total Revenues</b>	3,961,500	3,961,500	2,127,215	(1,834,285)	3,989,629
Expenditures Current:					
Grants	-	-	-	-	8,813
Capital Outlay	5,554,100	10,804,100	10,754,881	49,219	4,752,872
Total Expenditures	5,554,100	10,804,100	10,754,881	49,219	4,761,685
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,592,600)	(6,842,600)	(8,627,666)	(1,785,066)	(772,056)
Other Financing Uses Transfers in	4,500,000	4,500,000	3,000,000		5,300,000
Transfers out	(110,000)	(110,000)	(110,000)		(110,000)
Net Change in Fund Balances	\$ 2,797,400	\$ (2,452,600)	(5,737,666)	\$ (1,785,066)	4,417,944
Fund Balances Beginning of Year			10,482,062		6,064,118
Fund Balances End of Year			\$ 4,744,396		\$ 10,482,062

# City of Black Hawk, Colorado Required Supplementary Information Transportation Device Fee Trust Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

	2020									2019
		riginal Sudget		Final Budget		Actual	W	ariance ith Final Budget		Actual
Revenues Taxes	\$	340,000	\$	340,000	\$	190,157	\$	(149,843)	\$	287,129
Intergovernmental	Э	245,580	Э	245,580	Э	190,137	Э	(149,843) (139,317)	Э	100,019
Fees		227,500		227,500		56,875		(170,625)		238,179
Investment earnings		1,500		1,500		665		(835)		1,621
Total Revenues		814,580		814,580		353,960		(460,620)		626,948
Expenditures Current:										
Public Works		643,000		643,000		113,650		529,350		440,539
<b>Total Expenditures</b>		643,000		643,000		113,650		529,350		440,539
Excess (Deficiency) of Revenues Over (Under) Expenditures		171,580		171,580		240,310		68,730		186,409
Other Financing Sources (Uses) Transfers Out		(158,955)		(158,955)		(39,739)		119,216		(198,742)
Net Change in Fund Balances	\$	12,625	\$	12,625		200,571	\$	187,946		(12,333)
Fund Balances Beginning of Year						115,146			_	127,479
Fund Balances End of Year					\$	315,717			\$	115,146

# City of Black Hawk, Colorado Required Supplementary Information Business Improvement District Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

		20	20		2019
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Revenues	Ф. 1.17 <i>6</i> 501	ф. 1.17 <i>6</i> .501	Ф. 1.170.067	Φ 2.246	Φ 056.725
Taxes	\$ 1,176,521 75,000	\$ 1,176,521 75,000	\$ 1,179,867 100,223	\$ 3,346 25,223	\$ 956,725
Special assessments Investment earnings	73,000	73,000	13,602	13,602	74,517 10,791
Miscellaneous	-	-	-	-	195,200
Total Revenues	1,251,521	1,251,521	1,293,692	42,171	1,237,233
Expenditures					
Current:					
General government	1,386,667	1,386,667	612,485	774,182	1,012,321
Debt Service:					
Principal	-	-	-	-	-
Interest and fiscal charges					
Total Expenditures	1,386,667	1,386,667	612,485	774,182	1,012,321
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (135,146)	\$ (135,146)	681,207	\$ 816,353	224,912
Fund Balances Beginning of Year			437,282		212,370
Fund Balances End of Year			\$ 1,118,489		\$ 437,282

#### City of Black Hawk, Colorado Schedule of the City's Proportionate Share Statewide Defined Benefit Plan For the Years Ended December 31,

	2019	2018	2017	2016	2015	2014	2013
City's proportionate share of the Net Pension Liability (Asset)	0.24156%	0.23252%	0.24777%	0.26760%	0.28892%	0.30502%	0.31223%
City's proportionate share of the Net Pension Liability (Asset)	\$ (136,619)	\$ 293,969	\$ (356,452)	\$ 96,695	\$ (5,093)	\$ (344,239)	\$ (279,188)
City's covered payroll	\$ 1,780,400	\$ 1,557,550	\$ 1,449,263	\$ 1,369,538	\$ 1,398,613	\$ 1,371,688	\$ 1,356,125
City's proportionate share of the Net Pension Liability (Asset) as a percentage of its covered payroll	-7.67%	18.87%	-24.60%	7.06%	-0.36%	-25.1%	-20.6%
Plan fiduciary net position as a percentage of the total pension liability	101.9%	95.2%	106.3%	98.2%	100.1%	106.8%	105.8%

#### Notes:

This schedule is reported as of December 31, as that is the plan year end. Information prior to 2013 is not available, additional years information will be displayed as it becomes available.

City of Black Hawk, Colorado Schedule of the City's Contributions Statewide Defined Benefit Plan For the Years Ended December 31,

	2020	2019	_	2018	2017	2016	_	2015	2014	2013
Statutorily required contributions	\$ 143,289	\$ 142,432	\$	124,604	\$ 115,941	\$ 109,563	\$	111,889	\$ 109,735	\$ 108,490
Contributions in relation to the Statutorily required contributions	 143,289	 142,432	_	124,604	 115,941	109,563	_	111,889	 109,735	 108,490
Contribution deficiency (excess)	\$ -	\$ -	\$		\$ -	\$ -	\$		\$ -	\$ -
City's covered payroll	\$ 1,791,113	\$ 1,780,400	\$	1,557,550	\$ 1,449,263	\$ 1,369,538	\$	1,398,613	\$ 1,371,688	\$ 1,356,125
Contributions as a % of covered payroll	8.00%	8.00%		8.00%	8.00%	8.00%		8.00%	8.00%	8.00%

Information prior to 2013 is not available, additional years information will be displayed as it becomes available.

# City of Black Hawk, Colorado Notes to the Required Supplementary Information For the Year Ended December 31, 2020

#### Note 1 – Budgetary Basis of Accounting

The general fund adopts an annual budget on a basis consistent with generally accepted accounting principles (GAAP) except that the inception of capital leases and the related capital outlay are not budgeted. Also, debt service expenditures related to capital leases are budgeted within the public works function budget, rather than separately as debt service expenditures.

The preservation and restoration, the transportation authority and the business improvement district funds adopt annual budget on a basis consistent with generally accepted accounting principles.

#### City of Black Hawk, Colorado General Fund Comparative Balance Sheet December 31, 2020 and 2019

		2020	2019
Assets	Φ.	12 206 002	<b>4.16.226.5</b> 00
Cash and cash equivalents	\$	13,386,003	\$ 16,336,509
Receivables:		220.000	06.511
Accounts		228,080	86,511
Property taxes		11,400	10,500
Other taxes		819,272	1,263,419
Inventory		101,663	147,885
Prepaid items		101,553	52,062
Total Assets	\$	14,647,971	\$ 17,896,886
Liabilities, Deferred Inflows of Resources and Fund Balances			
Liabilities			
Accounts payable	\$	442,062	\$ 489,379
Retainage payable		-	-
Accrued expenditures		327,126	283,383
Refundable deposits		1,011,193	3,046,370
Total Liabilities		1,780,381	3,819,132
Deferred Inflows of Resources			
Property taxes		11,400	10,500
Total Deferred Inflows of Resources		11,400	10,500
Fund Balances			
Restricted		517,000	866,000
Nonspendable		203,216	199,947
Assigned		-	-
Unassigned		12,135,974	13,001,307
Total Fund Balances		12,856,190	14,067,254
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	14,647,971	\$ 17,896,886

See accompanying independent auditor's report

# City of Black Hawk, Colorado General Fund Comparative Statement of Revenues, Expenditures and Changes in Fund Balances For the Years Ended December 31, 2020 and 2019

	2020	2019
Revenues		
Taxes	\$ 8,326,034	\$ 14,376,524
Intergovernmental	5,199,338	8,448,400
Licenses and permits	146,934	144,728
Charges for services	670,539	661,370
Fines and forfeitures	56,992	88,673
Investment earnings	85,475	214,954
Miscellaneous	255,013	194,382
Total Revenues	14,740,325	24,129,031
Expenditures		
Current:		
General government	4,439,768	5,261,829
Planning	738,191	762,472
Public safety	7,208,729	7,313,889
Public works	2,714,440	3,136,030
Total Expenditures	15,101,128	16,474,220
<b>Excess of Revenues Over Expenditures</b>	(360,803)	7,654,811
Other Financing Sources (Uses)		
Transfers in	4,699,739	308,742
Transfers out	(5,550,000)	(7,910,699)
<b>Total Other Financing Sources (Uses)</b>	(850,261)	(7,601,957)
Net Change in Fund Balances	(1,211,064)	52,854
Fund Balances Beginning of Year	14,067,254	14,014,400
Fund Balances End of Year	\$ 12,856,190	\$ 14,067,254

See accompanying independent auditor's report

# City of Black Hawk, Colorado General Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

		20	)20		2019
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues					
Taxes					
Property	\$ 10,500	\$ 10,500	\$ 10,418	\$ (82)	\$ 8,768
Specific ownership	300	300	1,320	1,020	472
Road and bridge	100,000	100,000	124,412	24,412	100,889
Sales, use and lodging	5,450,000	5,450,000	3,490,557	(1,959,443)	6,073,484
Franchise	165,000	165,000	124,208	(40,792)	134,037
Device fees	8,724,700	8,724,700	4,526,278	(4,198,422)	8,017,626
Occupational	46,550	46,550	48,841	2,291	41,248
Total Taxes	14,497,050	14,497,050	8,326,034	(6,171,016)	14,376,524
Licenses and Permits					
Business licenses	49,500	49,500	56,746	7,246	53,115
Building permits	56,200	56,200	64,693	8,493	88,202
Other	3,200	3,200	25,495	22,295	3,411
<b>Total Licenses and Permits</b>	108,900	108,900	146,934	38,034	144,728
Intergovernmental					
Gaming	8,530,000	8,530,000	5,036,466	(3,493,534)	8,403,874
Highway users	17,000	17,000	13,053	(3,947)	17,236
Cigarette taxes	8,500	8,500	9,118	618	8,590
Grants			140,701	140,701	18,700
Total Intergovernmental	8,555,500	8,555,500	5,199,338	(3,356,162)	8,448,400
Charges for Services					
Plan review fees	147,500	147,500	297,972	150,472	253,681
Silver Dollar Metro District	199,075	199,075	199,075	-	201,607
Black Hawk transportation	´-	-	-	-	- -
Gilpin Ambulance Authority	25,000	25,000	16,169	(8,831)	25,929
Rents	175,500	175,500	157,323	(18,177)	180,153
<b>Total Charges for Services</b>	547,075	547,075	670,539	123,464	661,370
Fines and Forfeitures					
Municipal court	10,000	10,000	10,164	164	11,336
County court	-	-	-	-	-
Parking	1,000	1,000	400	(600)	1,060
Police department services	70,500	70,500	43,247	(27,253)	72,866
Victim service surcharge	3,000	3,000	3,181	181	3,411
<b>Total Fines and Forfeitures</b>	84,500	84,500	56,992	(27,508)	88,673
Investment Earnings	140,000	140,000	85,475	(54,525)	214,954
Miscellaneous	65,000	65,000	255,013	190,013	194,382
Total Revenue	23,998,025	23,998,025	14,740,325	(9,257,700)	24,129,031
			, ,	., -,,,	,,1

(continued)

### General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

(continued) 2020 2019 Variance Original **Final** With Final **Budget** Budget Actual **Budget** Actual **Expenditures General Government Mayor and Council** Personal services 310,057 310,057 312,121 (2,064)300,396 Program services 3,648,111 3,648,111 1,970,513 1,677,598 2,889,839 **Total Mayor and Council** 3,958,168 2,282,634 3,958,168 1,675,534 3,190,235 **Municipal Court** 59,499 59,499 50,881 8,618 Personal services 35,558 Professional services 14,700 14,700 14,521 179 9,478 Purchased services 600 600 600 67 Program services 399 Supplies 2,000 2,000 2,573 (573)2,164 **Total Municipal Court** 76,799 76,799 8,824 67,975 47,666 City Manager 258,839 251,488 255,999 Personal services 258,839 7,351 Professional services General services Purchased services 6,650 6,650 6,749 (99)4,886 6,000 95 5,905 830 Program services 6,000 Vehicle operation and maintenance 351 Supplies 600 600 249 474 272,089 **Total City Manager** 272,089 258,683 13,406 262,189 City Clerk Personal services 515,257 515,257 509,072 6,185 482,834 Professional services 125,000 125,000 56,679 68,321 45,575 General services 5,200 5,200 3,551 1,649 3,646 Purchased services 314,450 314,450 310,406 4,044 274,259 59,100 59,100 54,379 4,721 Program services 61,247 Supplies 8,700 8,700 12,632 (3,932)5,937 **Total City Clerk** 1,027,707 1,027,707 946,719 80,988 873,498 Total carried forward 5,334,763 5,334,763 3,556,011 1,778,752 4,373,588

(continued)

# General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020 (With Comparative Actual Amounts for the Year Ended December 31, 2019)

		20	120		2019
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Total brought forward	\$ 5,334,763	\$ 5,334,763	\$ 3,556,011	\$ 1,778,752	\$ 4,373,588
Expenditures					
General Government					
IT					
Personal services	293,804	293,804	288,806	4,998	287,213
Professional services	5,000	5,000	1,944	3,056	3,517
General services	32,100	32,100	21,924	10,176	29,658
Purchased services	103,500	103,500	115,103	(11,603)	107,858
Program services	7,500	7,500	-	7,500	11,062
Supplies	63,600	63,600	38,146	25,454	42,121
Total MIS	505,504	505,504	465,923	39,581	481,429
Finance					
Personal services	332,342	332,342	340,614	(8,272)	324,121
Professional services	92,500	92,500	74,565	17,935	79,791
General services	<del>-</del>	-	-	-	-
Purchased services	500	500	-	500	91
Program services	3,000	3,000	1,064	1,936	96
Supplies	2,100	2,100	1,591	509	1,848
Total Finance	430,442	430,442	417,834	12,608	406,812
Total General Government	6,270,709	6,270,709	4,439,768	1,830,941	5,261,829
Planning					
Personal services	345,747	345,747	297,158	48,589	266,995
Professional services	371,000	371,000	434,082	(63,082)	484,477
General services	-	-	-	-	-
Vehicle operation and maintenance	1,500	1,500	657	843	2,269
Purchased services	2,200	2,200	1,515	685	1,655
Program services	7,500	7,500	526	6,974	1,924
Supplies	13,400	13,400	4,253	9,147	5,152
Total Planning	741,347	741,347	738,191	3,156	762,472
Public Safety					
Police				_	_
Personal services	4,640,043	4,640,043	3,967,808	672,235	3,905,622
Professional services	63,500	63,500	54,002	9,498	71,055
General services	75,000	75,000	77,102	(2,102)	67,395
Vehicle operation and maintenance	54,000	54,000	32,393	21,607	48,832
Purchased services	43,000	43,000	40,144	2,856	46,468
Program services	=	<del>-</del>	<del>-</del>	-	-
Supplies	160,400	160,400	161,966	(1,566)	173,161
Capital outlay	<del>-</del>				-
Total Police	5,035,943	5,035,943	4,333,415	702,528	4,312,533
Total carried forward	12,047,999	12,047,999	9,511,374	2,536,625	10,336,834

(continued)

### General Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

(continued)

2020 2019 Variance With Final **Original** Final **Budget Budget** Actual **Budget** Actual Total brought forward \$ 12,047,999 \$ 12,047,999 9,511,374 \$ 2,536,625 \$ 10,336,834 **Expenditures Public Safety** Fire Personal services 2,925,200 2,925,200 168,876 2,756,324 2,824,072 Professional services 16,593 28,000 28,000 21,290 6,710 8,000 8,000 6,859 1,141 15,534 General services Vehicle operation and maintenance 30,000 30,000 12,935 17,065 17,136 Purchased services 57,500 57,500 23,992 33,508 46,607 Program services 1,500 1,500 485 1,015 861 Supplies 83,500 83,500 53,429 30,071 80,553 Capital outlay **Total Fire** 3,133,700 3,133,700 2,875,314 258,386 3,001,356 **Total Public Safety** 960,914 8,169,643 8,169,643 7,208,729 7,313,889 **Public Works** Personal services 2,669,929 2,669,929 2,023,340 646,589 2,194,926 Professional services 140,000 140,000 44,125 95,875 112,812 General services 800,000 800,000 452,382 347,618 571,014 Vehicle operation and maintenance 146,000 146,000 79,411 66,589 110,858 23,759 Purchased services 28,000 28,000 4,241 9,732 Program services 2,000 2,000 2,000 443 97,656 Supplies 137,700 137,700 40,044 126,611 Capital outlay 29,500 29,500 13,285 16,215 9,634 3,136,030 **Total Public Works** 3,953,129 3,953,129 2,714,440 1,238,689 **Total Expenditures** 19,134,828 19,134,828 15,101,128 4,033,700 16,474,220 **Excess of Revenues Over Expenditures** 4,863,197 4,863,197 (360,803)(5,224,000)7,654,811 Other Financing Sources (Uses) Transfers in 308,742 4,818,955 4,818,955 4,699,739 (119,216)Transfers out (7,050,000)(7,050,000)(5,550,000)1,500,000 (7,910,699)**Total Other Financing Sources (Uses)** (2,231,045)(2,231,045)(850, 261)1,380,784 (7,601,957)**Net Change in Fund Balances** 2,632,152 (1,211,064) \$ (3,843,216) 52,854 **Fund Balances Beginning of Year** 14,067,254 14,014,400 **Fund Balances End of Year** \$ 12,856,190 \$ 14,067,254

## City of Black Hawk, Colorado Preservation and Restoration Fund Comparative Balance Sheet December 31, 2020 and 2019

	2020	 2019
Assets Cash and cash equivalents	\$ 5,793,678	\$ 11,450,339
Total Assets	\$ 5,793,678	\$ 11,450,339
Liabilities Accounts payable Grant tax payable Retainage payable	\$ 593,772 12,536 442,974	\$ 819,381 12,536 136,360
Total Liabilities	 1,049,282	 968,277
Fund Balances Restricted	 4,744,396	10,482,062
Total Fund Balances	 4,744,396	 10,482,062
Total Liabilities and Fund Balances	\$ 5,793,678	\$ 11,450,339

# City of Black Hawk, Colorado Transportation Device Fee Trust Fund Comparative Balance Sheet December 31, 2020 and 2019

	2020			2019		
Assets Cash and cash equivalents Accounts Receivable - Other taxes	\$	301,279 19,401	\$	99,356 44,003		
Total Assets	\$	320,680	\$	143,359		
Liabilities and Fund Balances						
Liabilities Accounts payable	\$	4,963	\$	28,213		
Total Liabilities		4,963		28,213		
Fund Balances Restricted		315,717		115,146		
<b>Total Liabilities and Fund Balances</b>	\$	320,680	\$	143,359		

# City of Black Hawk, Colorado Business Improvement District Fund Comparative Balance Sheet December 31, 2020 and 2019

		2020		2019
Assets Cash and cash equivalents	\$	1,108,496	\$	418,874
Cash and cash equivalents  Cash and cash equivalents - restricted	Ф	1,108,490	Ф	4,000
Receivable - County Treasurer		7,020		13,048
Prepaid expenses		1,648		1,648
Property taxes receivables		1,245,937		1,176,521
Total Assets	\$	2,364,601	\$	1,614,091
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities				
Accounts payable		175	_\$_	288
Total Liabilities		175		288
Deferred Inflows of Resources				
Property taxes		1,245,937		1,176,521
<b>Total Deferred Inflows of Resources</b>		1,245,937		1,176,521
Fund Balances				
Restricted:				
Emergencies		1,500		4,000
Nonspendable		1,648		1,648
Unassigned		1,115,341		431,634
Total Fund Balances		1,118,489		437,282
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	2,364,601	\$	1,614,091

# City of Black Hawk, Colorado Conservation Fund Comparative Balance Sheet December 31, 2020 and 2019

	2020				
Assets Cash and cash equivalents	\$	33,248	\$	31,914	
Fund Balances Restricted	\$	33,248	\$	31,914	

# City of Black Hawk, Colorado Conservation Fund

# Schedule of Revenues and Changes in Fund Balances - Budget to Acutal For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

	2020								2019	
		riginal udget		Final udget		Actual	Wit	riance h Final udget	A	Actual
Revenues										
Intergovernmental	\$	1,500	\$	1,500	\$	1,177	\$	(323)	\$	1,604
Investment earnings		325		325		157		(168)		397
Total Revenues		1,825		1,825		1,334		(491)		2,001
Expenditures										
Current Culture and recreation										
Culture and recreation				<u> </u>		<del>-</del>				
Excess (Deficiency) of Revenues										
Over (Under) Expenditures	\$	1,825	\$	1,825		1,334	\$	(491)		2,001
Fund Balances Beginning of Year						31,914				29,913
Fund Balances End of Year					\$	33,248			\$	31,914

# City of Black Hawk, Colorado Debt Service Fund Comparative Balance Sheet December 31, 2020 and 2019

	202	0	2019
Assets Cash and cash equivalents Cash and cash equivalents - restricted	·	73,518 \$ 40,000	246,745 1,947,000
Total Assets	\$ 1,91	3,518 \$	2,193,745
Fund Balances Restricted	\$ 1,91	3,518 \$	2,193,745

# City of Black Hawk, Colorado Debt Service Fund

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

				20	20					2019
	Original Budget		Final Budget	Actual		Variance With Final Budget			Actual	
Revenues	Ф	60.000			Ф	<b>.</b>		(47.047)	ф	62.565
Investment earnings	\$	60,000	\$	60,000	\$	12,153	\$	(47,847)	\$	63,567
Expenditures										
Debt Service:										
Principal retirement		2,070,000		2,070,000		2,070,000		-		2,015,000
Bond issue costs		-		-	-		-			-
Interest and fiscal charges	772,380			772,380	772,380					834,758
Total Expenditures	2,842,380			2,842,380		2,842,380				2,849,758
(Deficiency of Revenues (Under) Expenditures	(	2,782,380)		(2,782,380)		(2,830,227)		(47,847)	_	(2,786,191)
Other Financing Sources (Uses)										
Transfers in		2,550,000		2,550,000		2,550,000		-		2,610,699
Issuance of refunding bonds		-		-		-		-		-
Payment to escrow agent		-		-						
<b>Total Other Financing Sources (Uses)</b>		2,550,000		2,550,000		2,550,000				2,610,699
Net Change in Fund Balances	\$	(232,380)	\$	(232,380)		(280,227)	\$	(47,847)		(175,492)
Fund Balances Beginning of Year						2,193,745			_	2,369,237
Fund Balances End of Year					\$	1,913,518			\$	2,193,745

# City of Black Hawk, Colorado Impact Fee Fund Comparative Balance Sheet December 31, 2020 and 2019

	 2020		2019	
Assets				
Cash and cash equivalents	\$ 9,874	\$	9,826	
Liabilities				
Accounts payable	\$ -	\$	-	
Retainage payable	 -			
Total Liabilities	-		-	
Fund Balances				
Restricted	\$ 9,874	\$	9,826	
Total Liabilities and Fund Balances	\$ 9,874	\$	9,826	

# City of Black Hawk, Colorado Impact Fee Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

	2020								2019	
		iginal idget		inal idget	A	ctual	Wit	riance h Final udget	A	ctual
Revenues Impact foca	\$		\$		\$		\$		¢	
Impact fees Investment earnings	<u> </u>	100	<u> </u>	100	<b></b>	48	<u> </u>	(52)	\$	125
<b>Total Revenues</b>		100		100		48		(52)		125
Expenditures Capital Outlay										
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$	100	\$	100		48	\$	(52)		125
Fund Balances Beginning of Year						9,826				9,701
Fund Balances End of Year					\$	9,874			\$	9,826

# City of Black Hawk, Colorado Capital Projects Fund Comparative Balance Sheet December 31, 2020 and 2019

	2020	2019
Assets Cash and cash equivalents Accounts Receivable Prepaid Expenses	\$ 1,948,708 - -	\$ 7,395,523
Total Assets	\$ 1,948,708	\$ 7,395,523
Liabilities and Fund Balances		
Liabilities Accounts payable Retainage payable	\$ 53,110 13,312	\$ 206,805 17,342
Total Liabilities	66,422	224,147
Fund Balances Assigned	1,882,286	 7,171,376
Total Liabilities and Fund Balances	\$ 1,948,708	\$ 7,395,523

# City of Black Hawk, Colorado Capital Projects Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

		20	20		2019
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues					
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -
Investment earnings Miscellaneous	25,000	25,000	14,415	(10,585)	109,008
Wiscentaneous					
Total Operating Revenue	25,000	25,000	14,415	(10,585)	109,008
Expenditures Capital Outlay	2,238,000	2,238,000	1,503,505	734,495	2,865,662
Excess (Deficiency) of Revenues Over (Under) Expenditures	(2,213,000)	(2,213,000)	(1,489,090)	723,910	(2,756,654)
Other Financing Sources (Uses)					
Transfers out: General fund	(3,800,000)	(3,800,000)	(3,800,000)		
Net Change in Fund Balances	\$ (6,013,000)	\$ (6,013,000)	(5,289,090)	\$ 723,910	(2,756,654)
Fund Balances Beginning of Year			7,171,376		9,928,030
Fund Balances End of Year			\$ 1,882,286		\$ 7,171,376

### Water Fund

### Schedule of Revenues, Expenses and Changes

# in Fund Net Position - Budget and Actual (Non-GAAP) Budgetary Basis For the Year Ended December 31, 2020

(With Comparative Actual Amounts for the Year Ended December 31, 2019)

		2	020		2019
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Operating Revenues Charges for services Miscellaneous	\$ 3,302,000	\$ 3,302,000	\$ 2,372,008	\$ (929,992)	\$ 2,564,993 3,603
Total Operating Revenues	3,302,000	3,302,000	2,372,008	(929,992)	2,568,596
Operating Expenses Personal services Professional services General services Program services Purchased services Supplies	964,724 598,500 323,300 6,500 22,250	964,724 598,500 323,300 6,500 22,250	901,102 258,414 218,797 110 8,379	63,622 340,086 104,503 6,390 13,871	957,426 429,809 226,191 1,873 16,377
Supplies Repairs and maintenance Capital outlay - capitalized and noncapitalized	90,250 790,000 761,000	90,250 790,000 761,000	41,172 211,136 356,128	49,078 578,864 404,872	58,458 206,036 677,209
Total Operating Expenses	3,556,524	3,556,524	1,995,238	1,561,286	2,573,379
Operating Income (Loss)	(254,524)	(254,524)	376,770	631,294	(4,783)
Non-Operating Revenues (Expenses) Investment earnings	65,000	65,000	29,866	(35,134)	79,996
Total Non-Operating Revenues (Expenses)	65,000	65,000	29,866	(35,134)	79,996
Income (Loss) Before Contributions and Transfers	(189,524)	(189,524)	406,636	596,160	75,213
Capital Contributions - Tap Fees Capital Contributions - System Development Fees Transfers out	- - 750,000	- - 750,000	84,835 (750,000)	84,835 (1,500,000)	- - -
Change in Net Position - Budgetary Basis	\$ 560,476	\$ 560,476	(258,529)	\$ (819,005)	75,213
Reconciliation to GAAP Basis - Change in Net Position					
Deduct: Depreciation Add: Capitalized capital outlay			(1,183,228) 81,242		(1,165,305) 626,481
Change in Net Position - GAAP Basis			(1,360,515)		(463,611)
Net Position Beginning of Year			40,400,193	_	40,863,804
Net Position End of Year			\$ 39,039,678	=	\$ 40,400,193

# City of Black Hawk, Colorado Introduction to Statistical Section

(Unaudited)

This part of the City of Black Hawk's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information has not been audited by the independent auditor. In 2007, the Black Hawk Business Improvement District, a component unit, was reclassified from discretely presented to blended pursuant to generally accepted accounting principles.

Contents	Exhibit
Financial Trends  These tables contain trend information that may assist the reader in assessing the City's current financial performance by placing it in a historical perspective. Since a significant funding source for the City is state aid relating to the City's share of state gaming taxes, a trend table presenting this revenue has been added.	I - XII
Revenue Capacity  These tables contain information that may assist the reader in assessing the viability of the City's two most significant "own-source" revenue sources, gaming device taxes and sales taxes. Property taxes are not a major revenue for the City , therefore, the tables relating to the City's property taxes are not presented.	XIII - XVI
Debt Capacity  These tables present information that may assist the reader in analyzing the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	XVII - XX
Demographic and Economic Information  These tables offer economic and demographic indicators that are commonly used for financial analysis and that can inform one's understanding the City's present and ongoing financial status. Since the gaming industry is competitive between three authorized gaming cities within the State of Colorado, selected comparison tables are presented for gaming information.	XXI - XXVII
Operating Information	XXVIII - XXX

# Data Source:

activities it performs.

Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant years included.

These tables contain service and infrastructure indicators that can inform one's understanding how the information in the City's financial statements relates to the services the City provides and the

City of Black Hawk, Colorado Changes in Net Position - Governmental Activities Last Ten Calendar Years (accrual basis of accounting)

	2	2011	2012	2013	2014		2015	2016	2017	2018	2019	2020
Expenses: General government Planning Public safety Public works Culture and recreation Interest and fiscal charges	& 2 2 4	5,340,343 277,088 5,728,980 4,859,138 -	\$ 4,747,052 497,010 5,848,069 4,834,937 1,026,760	\$ 6,163,795 603,619 6,123,994 5,890,849	<i>⇔</i>	6,053,960 \$ 640,850 6,431,982 5,298,908	5,154,848 514,249 6,532,127 5,479,357 1,333,559	\$ 6,543,558 586,746 6,883,168 5,116,325 1,105,780	\$ 6,232,688 1,639,349 7,283,620 5,723,860 990,495	\$ 6,630,079 660,614 7,376,206 5,569,920 -	\$ 6,747,274 772,442 7,741,781 5,823,921 870,948	\$ 5,648,826 744,287 7,710,328 5,442,404
Total Expenses	17	17,008,913	16,953,828	19,490,933		20,133,275	19,014,140	20,235,577	21,870,012	21,169,030	21,956,366	20,354,232
Program Revenues: Charges for services: Plan review fees Building permits Impact fees Transportation fees Other Operating grants and contributions Capital grants and contributions	ε,	10,600 16,798 - 505,944 3,740,755	30,169 36,053 - - 465,259 3,496,923	70,630 109,823 - 442,350 3,471,659	ω	70,782 103,197 - 528,909 3,515,797 400,431	19,158 30,248 - 443,624 3,739,416 341,355	34,002 57,753 21,390 266,600 487,150 3,889,572	722,339 1,219,068 267,399 453,264 3,851,678	287,227 441,400 - 208,199 552,823 4,134,420	253,681 88,202 - 201,607 589,460 4,010,962	297,972 64,693 - 56,992 511,683
Total Program Revenues	4	4,274,097	4,028,404	5,619,753		4,619,116	4,573,801	4,789,574	6,513,748	5,624,069	5,143,912	3,274,052
Net (Expense) Revenue	(12	(12,734,816)	(12,925,424)	(13,871,180)	ļ	(15,514,159)	(14,440,339)	(15,446,003)	(15,356,264)	(15,544,961)	(16,812,454)	(17,080,180)
General Revenues:  Taxes: Property and specific ownership taxes Sales and use taxes Road and bridge taxes Device taxes Franchise taxes Other Gaming Investment earnings	2	457,583 2,818,100 105,044 7,673,775 161,485 50,915 7,112,195 7,112,195 7,10,48	447,033 2,964,090 93,920 7,285,442 160,027 35,818 6,770,143 73,291	164,776 3,278,009 93,116 6,996,325 170,728 29,666 6,864,191 39,931	3,2 8,6 1 1 6,5	161,294 3,220,682 90,711 8,663,562 176,667 17,545 6,957,400 90,255	163,998 3,573,353 88,051 8,410,437 162,974 51,430 7,436,400 101,812 364,247	561,790 3,535,442 97,394 7,849,034 164,524 22,867 7,933,146 131,450	729,730 3,913,989 98,451 7,982,553 162,966 14,552 7,937,140 161,176 408,876	1,012,708 4,328,847 100,666 8,633,162 162,162 47,181 8,497,859 235,759	1,040,482 6,073,484 100,889 8,304,755 134,037 41,248 8,403,874 516,689	1,291,828 3,490,557 124,412 4,716,435 124,208 48,841 5,036,466 171,512 264,831
Total General Revenues	18	18,844,090	18,082,316	18,903,144		20,386,400	20,352,702	20,741,625	21,409,433	23,445,832	25,013,630	15,269,090
Transfers <sup>2</sup>		(500,000)	(2,000,000)			(8,500,000)	j					750,000
Total General Revenues and Transfers	18	18,344,090	16,082,316	18,903,144		11,886,400	20,352,702	20,741,625	21,409,433	23,445,832	25,013,630	16,019,090
Special Item												
Change in Net Position	ee	5,609,274	\$ 3,156,892	\$ 5,031,964	↔	(3,627,759)	5,912,363	\$ 5,295,622	\$ 6,053,169	\$ 7,900,871	\$ 8,201,176	\$ (1,061,090)

# Notes:

<sup>&</sup>lt;sup>1</sup> The majority of these revenues are the City's share of State gaming revenue set aside for historical preservation projects. <sup>2</sup> Transfers (To)/From Water Fund.

# City of Black Hawk, Colorado Changes in Net Position - Governmental Activities - Percentage of Total Last Ten Calendar Years (accrual basis of accounting)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses:										
General government	31.4%	28.0%	31.6%	30.1%	27.1%	32.3%	28.5%	31.3%	30.7%	27.8%
Planning	1.6%	2.9%	3.1%	3.2%	2.7%	2.9%	7.5%	3.1%	3.5%	3.7%
Public safety	33.7%	34.5%	31.4%	31.9%	34.4%	34.0%	33.3%	34.8%	35.3%	37.9%
Public works	28.6%	28.5%	30.2%	26.3%	28.8%	25.3%	26.2%	26.3%	26.5%	26.7%
Interest and fiscal charges	4.7%	6.1%	3.6%	8.5%	7.0%	5.5%	4.5%	4.4%	4.0%	4.0%
<b>Total Expenses</b>	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Program Revenues:										
Charges for services:										
Plan review fees	0.2%	0.7%	1.3%	1.5%	0.4%	0.7%	11.1%	5.1%	4.9%	9.1%
Building permits	0.4%	0.9%	2.0%	2.2%	0.7%	1.2%	18.7%	7.8%	1.7%	2.0%
Impact fees	0.0%	0.0%	0.0%	0.0%	0.0%	0.4%	0.0%	0.0%	0.0%	0.0%
Transportation fees	0.0%	0.0%	0.0%	0.0%	0.0%	5.6%	4.1%	3.7%	3.9%	1.7%
Other	11.8%	11.5%	7.9%	11.5%	9.7%	10.2%	7.0%	9.8%	11.5%	15.6%
Operating grants and contributions	87.5%	86.8%	61.8%	76.1%	81.8%	81.2%	59.1%	73.5%	78.0%	71.6%
Capital grants and contributions	0.0%	0.0%	27.1%	8.7%	7.5%	0.7%	0.0%	0.0%	0.0%	0.0%
Total Program Revenues	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
General Revenues:										
Taxes:										
Property and specific ownership taxes	2.4%	2.5%	0.9%	0.8%	0.8%	2.7%	3.4%	4.3%	4.2%	8.5%
Sales and use taxes	15.0%	16.4%	17.3%	15.8%	17.6%	17.0%	18.3%	18.5%	24.3%	22.9%
Road and bridge taxes	0.6%	0.5%	0.5%	0.4%	0.4%	0.5%	0.5%	0.4%	0.4%	0.8%
Device taxes	40.7%	40.3%	37.0%	42.5%	41.3%	37.8%	37.3%	36.8%	33.2%	30.9%
Franchise taxes	0.9%	0.9%	0.9%	0.9%	0.8%	0.8%	0.8%	0.7%	0.5%	0.8%
Other	0.3%	0.2%	0.2%	0.1%	0.3%	0.1%	0.1%	0.2%	0.2%	0.3%
Gaming	37.7%	37.4%	36.3%	34.1%	36.5%	38.2%	37.1%	36.2%	33.6%	33.0%
Investment earnings	0.4%	0.4%	0.2%	0.4%	0.5%	0.6%	0.8%	1.0%	2.1%	1.1%
Miscellaneous	2.1%	1.4%	6.7%	4.9%	1.8%	2.2%	1.9%	1.8%	1.6%	1.7%
Total General Revenues	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

### Data Source:

Applicable years' annual financial report.

City of Black Hawk, Colorado Changes in Net Position - Business-ôppe Activities Last Ten Calendar Years (accrual basis of accounting)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses: Water	\$ 2,933,612	\$ 3,361,705	\$ 3,564,661	\$ 3,731,731	\$ 3,756,621	\$ 3,612,095	\$ 3,062,700	\$ 3,857,312	\$ 3,112,203	\$ 3,097,224
Program Revenues: Charges for services - water	2,981,338	2,982,990	2,984,365	2,792,603	2,754,939	2,793,711	2,721,311	2,581,413	2,564,993	2,372,008
Operating grants and contributions Capital grants and contributions							2,842,141			84,835
Total Program Revenues	2,981,338	2,982,990	2,984,365	2,792,603	2,754,939	2,793,711	5,563,452	2,581,413	2,564,993	2,456,843
Net (Expense) Revenue	\$ 47,726	47,726 \$ (378,715)	\$ (580,296)	\$ (939,128)	\$ (1,001,682)	\$ (818,384)	\$ 2,500,752	\$ (1,275,899) \$	\$ (547,210)	\$ (640,381)
General Revenues: Investment earnings	15,036	10,658	1,448	9,050	8,923	9,024	23,021	35,287	96,61	29,866
Miscellaneous 1	45,003	17,900	15,619	75,700	(323,742)	232,440		2,670	3,603	
Total General Revenues	60,039	28,558	17,067	84,750	(314,819)	241,464	23,021	37,957	83,599	29,866
Transfers In / (Out)	500,000	2,000,000		8,500,000		'		,		(750,000)
Total General Revenues and Transfers	560,039	2,028,558	17,067	8,584,750	(314,819)	241,464	23,021	37,957	83,599	(720,134)
Change in Net Position	\$ 607,765 \$ 1,6	\$ 1,649,843	\$ (563,229)	(563,229) \$ 7,645,622	\$ (1,316,501) \$ (576,920) \$ 2,523,773	\$ (576,920)	\$ 2,523,773	\$ (1,237,942) \$ (463,611)	\$ (463,611)	\$ (1,360,515)

Notes:

1 In 2015, the loss is due to old water plant removed from service

Data Source:

Applicable years' annual financial report.

City of Black Hawk, Colorado Changes in Net Position - Total Last Ten Calendar Years (accrual basis of accounting)

·	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Expenses: Governmental activities Business-type activities	\$ 17,008,913 2,933,612	\$ 16,953,828 3,361,705	\$ 19,490,933 3,564,661	\$ 20,133,275 3,731,731	\$ 19,014,140 3,756,621	\$ 20,235,577 3,612,095	\$ 21,870,012 3,062,700	\$ 21,169,030 3,857,312	\$ 21,956,366 3,112,203	\$ 20,354,232 3,097,224
Total Primary Government Expenses	19,942,525	20,315,533	23,055,594	23,865,006	22,770,761	23,847,672	24,932,712	25,026,342	25,068,569	23,451,456
Program Revenues: Governmental activities Business-type activities	4,274,097 2,981,338	4,028,404 2,982,990	5,619,753 2,984,365	4,619,116 2,792,603	4,573,801 2,754,939	4,789,574 2,793,711	6,513,748 5,563,452	5,624,069 2,581,413	5,143,912 2,564,993	3,274,052 2,456,843
Total Primary Government Program Revenues	7,255,435	7,011,394	8,604,118	7,411,719	7,328,740	7,583,285	12,077,200	8,205,482	7,708,905	5,730,895
Net (Expense) Revenue Governmental activities Business-type activities	(12,734,816) 47,726	(12,925,424) (378,715)	(13,871,180) (580,296)	(15,514,159) (939,128)	(14,440,339) (1,001,682)	(15,446,003) (818,384)	(15,356,264) 2,500,752	(15,544,961) (1,275,899)	(16,812,454) (547,210)	(17,080,180) $(640,381)$
Total Primary Government Net (Expense) Revenue	(12,687,090)	(13,304,139)	(14,451,476)	(16,453,287)	(15,442,021)	(16,264,387)	(12,855,512)	(16,820,860)	(17,359,664)	(17,720,561)
General Revenues and Transfers: Governmental activities Business-type activities	18,344,090 560,039	16,082,316 2,028,558	18,903,144 17,067	11,886,400 8,584,750	20,352,702 (314,819)	20,741,625 241,464	21,409,433 23,021	23,445,832 37,957	25,013,630 83,599	16,019,090 (720,134)
Total Primary Government General Revenues and Transfe 18,904,129	18,904,129	18,110,874	18,920,211	20,471,150	20,037,883	20,983,089	21,432,454	23,483,789	25,097,229	15,298,956
Change in Net Position Governmental activities Business-type activities	5,609,274 607,765	3,156,892 1,649,843	5,031,964 (563,229)	(3,627,759)	5,912,363	5,295,622 (576,920)	6,053,169 2,523,773	7,900,871 (1,237,942)	8,201,176 (463,611)	(1,061,090)
Total Primary Government Change in Net Position	\$ 6,217,039	\$ 4,806,735	\$ 4,468,735	\$ 4,017,863	\$ 4,595,862	\$ 4,718,702	\$ 8,576,942	\$ 6,662,929	\$ 7,737,565	\$ (2,421,605)

Data Source:
Applicable years' annual financial report.

City of Black Hawk, Colorado Government-wide Net Position by Category <sup>1</sup> Last Ten Calendar Years (accrual basis of accounting)

		2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Governmental Activities <sup>2</sup> Net investment in capital assets Restricted Unrestricted	8	60,544,095 \$ 9,665,887 7,270,538	67,923,663 \$ 9,724,273 2,989,476	76,600,278 \$ 8,349,208 719,890	79,395,142 \$ 10,276,027 (7,629,553)	81,943,706 \$ 8,016,600 (1,617,404)	74,305,635 \$ 9,669,514 9,963,375	75,069,663 \$ 9,448,113 15,173,917	77,930,646 \$ 9,441,948 20,219,970	83,284,813 \$ 13,702,693 18,806,234	92,966,263 7,535,253 14,231,134
Total Governmental Activities Net Position		77,480,520	80,637,412	85,669,376	82,041,616	88,342,902	93,938,524	99,691,693	107,592,564	115,793,740	114,732,650
Business-type Activities Net investment in capital assets Restricted Unrestricted		27,399,977 - 5,339,181	33,735,236 - 653,765	33,438,158 - 387,614	36,207,873 - 5,263,521	37,408,763 - 2,746,130	36,564,675 - 3,013,298	35,675,705 - 6,426,041	34,737,815 - 6,125,989	34,198,991 - 6,201,202	33,097,005 - 5,942,673
Total Business-type Activities Net Position		32,739,158	34,389,001	33,825,772	41,471,394	40,154,893	39,577,973	42,101,746	40,863,804	40,400,193	39,039,678
Primary Government Net investment in capital assets Restricted Unrestricted		87,944,072 9,665,887 12,609,719	101,658,899 9,724,273 3,643,241	110,038,436 8,349,208 1,107,504	115,603,015 10,276,027 (2,366,032)	119,352,469 8,016,600 1,128,726	110,870,310 9,669,514 12,976,673	110,745,368 9,448,113 21,599,958	112,668,461 9,441,948 26,345,959	117,483,804 13,702,693 25,007,436	126,063,268 7,535,253 20,173,807
Total Primary Government Net Position	S	110,219,678 \$	110,219,678 \$ 115,026,413 \$	119,495,148 \$	123,513,010 \$	128,497,795 \$	133,516,497 \$	141,793,439 \$	148,456,368 \$	156,193,933 \$	153,772,328

Data Source: Applicable years' annual financial report.

<sup>&#</sup>x27;Accounting standards require that net position be reported in three components in the financial statements: net investment in capital assets; restricted; and unrestricted. Net position is considered restricted only when (1) an external party, such as the State of Colorado or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation which is enacted by the City. There are no restrictions currently reported as a result of enabling legislation.

<sup>&</sup>lt;sup>2</sup> Includes the Black Hawk Business Improvement District.

Black Hawk, Colorado
General Governmental Revenues by Source
Last Ten Calendar Years
(modified accrual basis of accounting)

Revenue Source		2012	2013	2014	2015	2016	2017	2018	2019	2020
Taxes	\$ 11,258,878	\$ 10,986,330	\$ 10,732,620	\$ 12,330,461	\$ 12,450,243	\$ 12,231,051	\$ 12,902,241	\$ 14,284,726	\$ 15,694,895	\$ 9,796,281
Special assessments Intergovernmental Licenses and permits	- 10,860,974 23,266	- 10,277,563 47,674	- 11,576,014 118,014	10,883,803 168,458	- 11,528,317 67,501	- 11,865,166 123,532	- 11,798,079 1,283,529	- 12,640,964 496,195	12,423,426 144,728	7,388,296 146,934
Fines and forfeitures Charges for services	54,566 455,510	61,461 422,346	47,523 457,266	52,121 482,309	65,291 360,238	61,575 660,398	43,542 1,334,999	98,386 895,068	88,673 899,549	56,992 727,414
Impact and development fees Investment earnings	71,048	73,291	- 39,931	90,255	101,812	21,390 131,450	161,176	235,759	516,689	171,512
Miscellaneous	582,991	440,773	1,464,354	1,033,948	353,101	436,637	399,615	418,803	389,582	255,713
Total revenues	\$ 23,307,233	\$ 22,309,438	\$ 24,435,722	\$ 25,041,355	\$ 24,926,503	\$ 25,531,199	\$ 27,923,181	\$ 29,069,901	\$ 30,157,542	\$ 18,543,142
% change from prior year	N/A	-4.3%	9.5%	12.2%	2.0%	2.0%	12.0%	13.9%	18.1%	-33.6%
Taxes	48.3%	49.2%	43.9%	49.2%	49.9%	47.9%	46.2%	49.1%	52.0%	52.8%
Special assessments	%0.0	0.0%	%0.0	%0.0	0.0%	0.0%	0.0%	%0.0	0.0%	%0.0
Intergovernmental Licenses and nermits	46.6% 0.1%	46.1%	47.4%	43.5%	46.2% 0.3%	46.5% 0.5%	42.3%	43.5%	41.2%	39.8%
Fines and forfeitures	0.2%	0.3%	0.2%	0.2%	0.3%	0.2%	0.2%	0.3%	0.3%	0.3%
Charges for services	2.0%	1.9%	1.9%	1.9%	1.4%	2.6%	4.8%	3.1%	3.0%	3.9%
Impact and development fees Investment earnings	0.0%	0.0%	0.0%	0.0%	0.0%	0.1%	%0.0 0.0%	%0.0 0.8%	0.0%	%0.0 0.0%
Miscellaneous	2.5%	2.0%	%0.9	4.1%	1.4%	1.7%	1.4%	1.4%	1.3%	1.4%
Total revenues	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Data Source:
Applicable years' annual financial report.

City of Black Hawk, Colorado Tax Revenues by Source - Governmental Funds Last Ten Calendar Years (modified accrual basis of accounting)

				Amounts			
Calendar	Property and	Road and	Sales 1150 1			170	F
Year	Ownersnip	Bridge	and Ose	Franchise	Device	Other	lotal
2011	457,583	105,044	2,818,100	161,485	7,673,775	42,891	11,258,878
2012	446,789	93,920	2,964,090	160,027	7,285,442	35,818	10,986,086
2013	164,776	93,116	3,278,009	170,728	6,996,325	29,666	10,732,620
2014	161,294	90,711	3,220,682	176,667	8,663,562	17,545	12,330,461
2015	163,998	88,051	3,573,353	162,974	8,410,437	51,430	12,450,243
2016	561,790	97,394	3,535,442	164,524	7,849,034	22,867	12,231,051
2017	729,730	98,451	3,913,989	162,966	7,982,553	14,552	12,902,241
2018	1,012,708	100,666	4,328,847	162,162	8,633,162	47,181	14,284,726
2019	1,040,482	100,889	6,073,484	134,037	8,304,755	41,248	15,694,895
2020	1,291,828	124,412	3,490,557	124,208	4,716,435	48,841	9,796,281
Percentage Change In Dollars Over							
10 Years	182.3%	18.4%	23.9%	-23.1%	-38.5%	13.9%	-13.0%
			Pe	Percentage of Total			
2011	4.1%	%6.0	25.0%	1.4%	68.2%	0.4%	100.0%
2012	4.1%	%6.0	27.0%	1.5%	96.3%	0.3%	100.0%
2013	1.5%	%6.0	30.5%	1.6%	65.2%	0.3%	100.0%
2014	1.3%	0.7%	26.1%	1.4%	70.3%	0.1%	100.0%
2015	1.3%	0.7%	28.7%	1.3%	%9'.29	0.4%	100.0%
2016	4.6%	0.8%	28.9%	1.3%	64.2%	0.2%	100.0%
2017	5.7%	%8.0	30.3%	1.3%	61.9%	0.1%	100.0%
2018	7.1%	0.7%	30.3%	1.1%	60.4%	0.3%	100.0%
2019	%9.9	%9.0	38.7%	%6.0	52.9%	0.3%	100.0%
2020	13.2%	1.3%	35.6%	1.3%	48.1%	0.5%	100.0%

# Notes:

Data Source: Applicable years' annual financial report.

<sup>&</sup>lt;sup>1</sup> The significant increase in 2014 Device revenue is due to incresed fees per device.

City's Share of State Gaming Taxes <sup>1</sup>
Last Ten Calendar Years
(modified accrual basis of accounting)

Calendar Year	Unrestricted <sup>2</sup>	Restricted For Preservation <sup>3</sup> and Restoration	Total	Total Percentage Change
2011	7,112,195	3,557,150	10,669,345	n/a
2012	6,770,143	3,387,232	10,157,375	-4.80%
2013	6,864,191	3,457,536	10,321,727	1.62%
2014	6,957,400	3,496,881	10,454,281	1.28%
2015	7,436,400	3,691,877	11,128,277	6.45%
2016	7,933,146	3,844,192	11,777,338	5.83%
2017	7,937,140	3,803,758	11,740,898	-0.31%
2018	8,497,859	3,970,589	12,468,448	6.20%
2019	8,403,874	3,873,403	12,277,277	-1.53%
2020	5,036,466	2,081,518	7,117,984	-42.02%
Percentage Change in				
Dollars Over 10 Years	-29.2%	-41.5%	-33.3%	

### Notes:

### Data Source:

Applicable years' annual financial report.

<sup>&</sup>lt;sup>1</sup> The State Constitutional amendment that authorized limited gaming in three Colorado cities requires limited gaming establishments to pay up to 40% of their adjusted gross profits (the total amount of all wagers made by players less all payments to players) to the State of Colorado. A portion of these taxes is returned to the gaming cities.

<sup>&</sup>lt;sup>2</sup> The State of Colorado must distribute 10% of their state gaming taxes to the three gaming cities in Colorado, in proportion to the gaming revenues generated in each respective city.

<sup>&</sup>lt;sup>3</sup> 20% of the state gaming taxes distributed to the State of Colorado's state historical fund to be used for restoration and preservation of the three gaming cities in Colorado in proportion to the gaming revenues generated in the respective cities.

City of Black Hawk, Colorado General Governmental Expenditures by Function Last Ten Calendar Years (modified accrual basis of accounting)

Function	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Current: General government Planning Public safety Public works Culture and recreation	\$ 4,938,760 273,146 5,494,572 3,375,410	\$ 4,332,570 498,587 5,558,717 3,281,917	\$ 5,592,755 602,976 5,801,721 3,802,617	\$ 5,552,153 643,596 6,074,576 3,347,852	\$ 4,624,739 512,442 6,197,919 3,166,676	\$ 6,030,584 587,914 6,444,945 3,332,495	\$ 5,616,248 1,635,208 6,923,541 4,000,770	\$ 6,328,712 662,537 7,082,309 3,850,907	\$ 6,282,963 762,472 7,313,889 3,576,569	\$ 5,052,253 738,191 7,208,729 2,828,090
Total Current	14,081,888	13,671,791	15,800,069	15,618,177	14,501,776	16,395,938	18,175,767	17,924,465	17,935,893	15,827,263
% Change From Prior Year	N/A	-2.9%	12.2%	14.2%	-8.2%	5.0%	25.3%	23.6%	9.4%	-12.9%
Capital Outlay	3,429,946	8,935,971	11,152,246	5,338,666	5,180,170	6,372,277	9,313,328	6,035,343	7,395,245	11,818,611
% Change From Prior Year	N/A	160.5%	225.1%	-40.3%	-53.6%	19.4%	79.8%	16.5%	16.1%	26.9%
<b>Debt Service</b> Principal Interest and fees	1,904,871 673,756	2,270,000 586,958	990,000	1,770,000	1,685,000	1,850,000 1,085,695	1,895,000 953,840	1,950,000	2,015,000 834,758	2,070,000
Total Debt Service	2,578,627	2,856,958	1,688,967	3,347,074	2,989,375	2,935,695	2,848,840	2,845,870	2,849,758	2,842,380
% Change From Prior Year	N/A	10.8%	-40.9%	98.2%	77.0%	-12.3%	-4.7%	-3.1%	-2.9%	-0.2%
Total Expenditures	\$ 20,090,461	\$ 25,464,720	\$ 28,641,282	\$ 24,303,917	\$ 22,671,321	\$ 25,703,910	\$ 30,337,935	\$ 26,805,678	\$ 28,180,896	\$ 30,488,254
% Change From Prior Year	N/A	26.8%	12.5%	-15.1%	-20.8%	5.8%	33.8%	4.3%	%9.6	0.5%
Debt Service as a Percentage of Noncapital Expenditures	15.5%	17.3%	9.7%	17.6%	17.1%	15.2%	13.6%	13.7%	13.7%	15.2%

Data Source: Applicable years' annual financial report.

City of Black Hawk, Colorado General Governmental Current Expenditures by Function (Unaudited) <sup>1</sup> Last Ten Calendar Years

(modified accrual basis of accounting)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Function										
Current: General government Planning Public safety Public works Culture and recreation	\$ 4,938,760 273,146 5,494,572 3,375,410	\$ 4,332,570 498,587 5,558,717 3,281,917	\$ 5,592,755 602,976 5,801,721 3,802,617	\$ 5,552,153 643,596 6,074,576 3,347,852	\$ 4,624,739 512,442 6,197,919 3,166,676	\$ 6,030,584 587,914 6,444,945 3,332,495	\$ 5,616,248 1,635,208 6,923,541 4,000,770	\$ 6,328,712 662,537 7,082,309 3,850,907	\$ 6,282,963 762,472 7,313,889 3,576,569	\$ 5,052,253 738,191 7,208,729 2,828,090
Total Current	\$ 14,081,888	\$ 14,081,888 \$ 13,671,791 \$ 1	\$ 15,800,069	\$ 15,618,177	\$ 14,501,776	\$ 16,395,938	\$ 18,175,767	\$ 17,924,465	\$ 17,935,893	\$ 15,827,263
Current: General government Planning Public safety Public works Parks and recreation Total Current	35.1% 1.9% 39.0% 24.0% 0.0%	31.7% 3.6% 40.7% 24.0% 0.0%	35.4% 3.8% 36.7% 24.1% 0.0%	35.5% 4.1% 38.9% 21.4% 0.0%	31.9% 3.5% 42.7% 21.8% 0.0%	36.8% 3.6% 39.3% 20.3% 0.0%	30.9% 9.0% 38.1% 22.0% 0.0%	35.3% 3.7% 39.5% 21.5% 0.0%	35.0% 4.3% 40.8% 19.9% 0.0%	31.9% 4.7% 45.5% 17.9% 0.0%

Data Source: Applicable years' annual financial report.

<sup>&</sup>lt;sup>1</sup> Includes all governmental fund types.

City of Black Hawk, Colorado
Summary of Changes in Fund Balances - Governmental Funds
Last Ten Calendar Years
(modified accrual basis of accounting)

Source	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Total Revenues	\$ 23,307,233	\$ 22,309,438	\$ 24,435,722	\$ 25,041,355	\$ 24,926,503	\$ 25,531,199	\$ 27,923,181	\$ 29,069,901	\$ 30,157,542	\$ 18,543,142
Total Expenditures	20,090,461	25,464,720	28,641,282	24,303,917	22,671,321	25,703,910	30,337,935	26,805,678	28,180,896	30,488,254
Excess (Deficiency) of Revenues Over (Under) Expenditures	3,216,772	(3,155,282)	(4,205,560)	737,438	2,255,182	(172,711)	(2,414,754)	2,264,223	1,976,646	(11,945,112)
Other Financing Sources Inception of capital lease obligation	,	,					,	ı	,	
Issuance of bonds Rond premium			10,000,000	12,000,000		6,680,000				
Payment to refunded bond escrow						(6,727,167)				
agent Transfers in Transfers out	3,198,000 (3,698,000)	9,181,183 (11,181,183)	4,747,523 (4,747,523)	17,044,047 (25,544,047)	15,438,061 (15,438,061)	3,180,437 (3,180,437)	3,029,941 (3,029,941)	9,965,332 (9,965,332)	8,219,441 (8,219,441)	10,249,739 (9,499,739)
Total Other Financing Sources	(500,000)	(2,000,000)	10,000,000	3,500,000		(47,167)				750,000
Net Change in Fund Balances	2,716,772	(5,155,282)	5,794,440	4,237,438	2,255,182	(219,878)	(2,414,754)	2,264,223	1,976,646	(11,195,112)
Fund Balances, Beginning of Year	23,963,887	26,680,659	21,525,377	27,319,817	31,557,255	33,812,437	33,592,559	31,177,805	33,442,028	35,418,674
Other Changes				·	·					
Fund Balances, End of Year	\$ 26,680,659 \$ 21,525,377	\$ 21,525,377	\$ 27,319,817	\$ 31,557,255	\$ 33,812,437	\$ 33,592,559	\$ 31,177,805	\$ 33,442,028	\$ 35,418,674	\$ 24,223,562

Notes:

Data Source:

Applicable years' annual financial report.

City of Black Hawk, Colorado Fund Balances - Governmental Funds (Unaudited) (modified accrual basis of accounting)

General Fund:	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Assigned to: Emergencies Subsequent years' expenditures	\$ 512,000	\$ 677,000 187,784	\$ 806,000 248,978	\$ 630,000 237,383	\$ 602,000 299,751	\$ 745,000 192,893	\$ 809,000	\$ 834,000 433,763	\$ 866,000	\$ 517,000 203,216
Unassigned	14,523,564	8,484,885	18,221,384	10,920,414	7,813,019	10,998,486	14,780,203	12,746,637	13,001,307	12,135,974
Total General Fund	15,035,564	9,349,669	19,276,362	11,787,797	8,714,770	11,936,379	15,782,256	14,014,400	14,067,254	12,856,190
All Other Governmental Funds Nonspendable: Prepaid items	7,903	3,036	3,509	3,515	45,501	3,459	66,101	5,347	1,648	1,648
Restricted for: Preservation and Restoration	4 966 982	6 316 301	4 332 241	5 370 486	3 191 540	4 604 063	4 428 235	6 064 118	10 482 062	4 744 396
Debt Service	1,588,738	963,890	1,629,639	2,692,875	2,637,444	2,615,630	2,497,271	2,369,237	2,193,745	1,913,518
ransportation Parking Impact	2,274,609	55,263 1,739,207	59,369 1,492,759	56,808 1,496,458	52,233 1,500,266	143,56/ 1,526,657	1,532,841	9,701	9,826	313,/17 9,874
Business Improvement District Conservation Trust	302,940	6,000	6,000	5,000	7,500	7,500	7,500	7,500	4,000	1,500
Assigned to: Capital projects Business Improvement District Unassigned:	2,417,632	2,906,577	253,482 243,256	9,671,041	16,693,144	12,000,751 40,676	5,891,133	9,928,030	7,171,376	1,882,286
Total All Other Governmental Funds	11,645,095	12,175,708	8,043,455	19,611,206	24,410,887	20,969,400	14,708,769	18,740,848	20,441,351	10,017,528
Total Governmental Funds	\$ 26,680,659	\$ 21,525,377	\$ 27,319,817	\$ 31,399,003	\$ 33,125,657	\$ 32,905,779	\$ 30,491,025	\$ 32,755,248	\$ 34,508,605	\$ 22,873,718

Data Source: Applicable years' comprehensive annual financial report.

Black Hawk, Colorado Number of Devices - By Casino <sup>1, 2</sup> Last Ten Calendar Years

								For the Ca	nendar Yea	For the Calendar Years December 31,	. 31,									
I	2011		2012		2013		2014		2015		2016		2017		2018		2019		2020	
•		Jo %		Jo %		Jo %						Jo %		Jo %		Jo %		Jo %		% of
Major Casino	Amount	Total	Amount	Total	Amount	Total	Amount	Total	Amount	Total	Amount	Total	Amount	Total	Amount	Total /	Amount	Total	Amount	Total
								Š		i d	:						9	30		
Isle of Capri	1,114	13.0%	1,108	13.1%	1,113	13.0%	1,120	13.4%	1,107	13.5%	1,111	14.4%	1,063	14.5%	1,004	14.0%	940	13.2%	853	16.2%
Ameristar	1,519	17.7%	1,519	18.0%	1,529	17.9%	1,423	17.0%	1,352	16.5%	1,245	16.2%	1,245	17.0%	1,253	17.4%	1,301	18.3%	805	15.3%
Lodge	1,023	11.9%	1,017	12.0%	1,039	12.1%	1,009	12.1%	1,007	12.3%	880	11.4%	966	13.6%	993	13.8%	586	13.8%	629	12.5%
Monarch (Riviera)	789	9.2%	722	8.5%	869	8.2%	631	7.5%	722	8.8%	735	9.5%	692	10.5%	765	10.6%	756	10.6%	770	14.6%
Mardi Gras	229	7.9%	199	7.8%	822	%9.6	731	8.7%	700	8.5%	511	%9:9	462	6.3%	447	6.2%	435	6.1%	312	2.9%
Lady Luck Casino	537	6.2%	515	6.1%	494	5.8%	479	5.7%	466	5.7%	478	6.2%	467	6.4%	449	6.2%	421	2.9%	382	7.2%
Z Casino (Bullwhackers)	290	3.4%	282	3.3%	288	3.4%	415	2.0%	425	5.2%	442	5.7%	445	6.1%	428	5.9%	422	5.9%	340	6.4%
Saratoga (Fitzgeralds)	673	7.8%	909	7.2%	563	%9.9	544	6.5%	457	5.6%	467	6.1%	468	6.4%	457	6.4%	450	6.3%	346	%9.9
Gilpin	410	4.8%	309	3.7%	301	3.5%	307	3.7%	295	3.6%	295	3.8%	249	3.4%	348	4.8%	386	5.4%	232	4.4%
Wild Card	386	4.5%	386	4.6%	383	4.5%	382	4.6%	376	4.6%	362	4.7%	366	5.0%	249	3.5%	250	3.5%	134	2.5%
	:							;		;										
Total Major Casinos	7,418	86.3%	7,125	84.3%	7,230	84.5%	7,041	84.1%	6,907	84.3%	6,526	84.7%	6,529	89.1%	6,393	%8.8%	6,346	89.1%	4,833	91.7%
All Other Casinos	1,180	13.7%	1,328	15.7%	1,325	15.5%	1,329	15.9%	1,289	15.7%	1,181	15.3%	799	10.9%	803	11.2%	774	10.9%	439	8.3%
Total All Casinos <sup>5</sup>	8,598	100.0%	8,453	100.0%	8,555	100.0%	8,370	100.0%	8,196	100.0%	7,707	100.0%	7,328	100.0%	7,196	100.0%	7,120	100.0%	5,272	100.0%
1																				

<sup>1</sup> The City adopted an ordinance imposing an occupational tax (i.e., a device fee) on gaming devices used within the City. The fee is paid on all gaming devices for which the State of Colorado has issued a device tax stamp.

<sup>&</sup>lt;sup>2</sup> Based upon the number of devices at December 31 of each year.

Data Source:
4 City Finance Department

 $<sup>^5\</sup>mathrm{Colorado}$  Department of Revenue, Division of Gaming.

# City of Black Hawk, Colorado Annual Device Fee Rates Last Ten Calendar Years

Year	Regular <sup>2,3</sup>	Main Street Improvements Fee <sup>1</sup>	Transportation Fee	Total
2011	750	89	77	916
2012	750	-	77	827
2013	750	-	77	827
2014	945	-	77	1,022
2015	945	-	77	1,022
2016	945	-	44	989
2017	1,050	-	51	1,101
2018	1,050	-	41	1,091
2019	1,050	-	41	1,091
2020	1,050	-	44	1,094

### Notes:

# Data Source:

City Finance Department

<sup>&</sup>lt;sup>1</sup> On June 1, 2012, the City repealed the Main Street Improvement Fee.

 $<sup>^2</sup>$  On Nov 5, 2013, the City electors approved an increase of up to \$300 to offset new debt issuances.

<sup>&</sup>lt;sup>3</sup> On Nov 7, 2017, the City electors approved a fee of 4 times the regular device fee for live tables games effective Jan.1, 2018

# City of Black Hawk, Colorado Principal General Device Fee Payers

For the Calendar Years Ended December 31, 2020 and 2011  $^{\it 1}$ 

1	n	1	Λ
4	U	Z	v

Principal Device Fee Payers - Casinos		Total Fees 1	Rank	Percentage of Total Fees
Ameristar	\$	718,200	1	16.28%
Isle of Capri	\$	692,213	2	15.69%
Lodge	\$	624,138	3	14.15%
Monarch (Riviera)	\$	492,888	4	11.17%
Lady Luck	\$	308,963	5	7.00%
Z Casino (Bullwhackers)	\$	282,100	6	6.40%
Saratoga (Fitzgeralds)	\$	281,313	7	6.38%
Mardi Gras	\$	264,250	8	5.99%
Gilpin	\$	214,375	9	4.86%
Wild Card	\$	126,088	10	2.86%
<b>Total Principal Fee Payers</b>		4,004,525		90.79%
All Other Fee Payers		406,175		9.21%
Total	\$	4,410,700		100.00%
	2011			

Principal Device Fee Payers - Casinos	_	Total Fees 1	Rank	Percentage of Total Fees
Ameristar	\$	1.147.250	1	17.89%

Principal Device Fee Payers - Casinos	 Fees 1	Rank	Fees
Ameristar	\$ 1,147,250	1	17.89%
Isle of Capri	\$ 824,313	2	12.85%
Lodge	\$ 763,188	3	11.90%
Riviera	\$ 576,313	4	8.99%
Fitzgeralds	\$ 515,688	5	8.04%
Mardi Gras	\$ 504,875	6	7.87%
Lady Luck	\$ 401,375	7	6.26%
Canyon	\$ 306,688	8	4.78%
Gilpin	\$ 292,188	9	4.56%
Bullwhackers	\$ 226,938	10	3.54%
<b>Total Principal Fee Payers</b>	5,558,816		86.68%
All Other Fee Payers	 854,125		13.32%
Total	\$ 6,412,941		100.00%

### Notes:

# Data Source:

City Finance Department.

<sup>&</sup>lt;sup>1</sup> The device fees do not include the Transportation Fee or the Main Street Improvement fees.

# City of Black Hawk, Colorado Direct and Overlapping Sales Tax Rates Last Ten Calendar Years

	Direct	Overlapping	Total
Calendar		State of	Direct and
Year	City 1,2	Colorado	Overlapping
2011	5.50%	2.90%	8.40%
2012	5.50%	2.90%	8.40%
2013	5.50%	2.90%	8.40%
2014	5.50%	2.90%	8.40%
2015	5.50%	2.90%	8.40%
2016	5.50%	2.90%	8.40%
2017 *	6.00%	2.90%	8.90%
2018	6.00%	2.90%	8.90%
2019	6.00%	2.90%	8.90%
2020	6.00%	2.90%	8.90%

# Notes:

Data Source: Colorado Department of Revenue, Sales Tax Information Division

<sup>\*</sup> Additional 0.5% City tax approved by the voters in November 2016.

City of Black Hawk, Colorado Ratios of Total Debt Outstanding by Type Last Ten Calendar Years

		e9	Governmental Activities	Se		Busi	<b>Business-type Activities</b>	S			Total	
,		General	Special				General			,	Debt	Total Debt
Calendar Year	Device Tax Revenue Bonds	Obligation Bonds	Assessment Bonds	Capital Leases	Total	Device Tax Revenue Bonds	Obligation Bonds	Total	Total '	Estimated Population <sup>2</sup>	Per Capita ³	Per Gaming Device ', 5
				1								
2011	10,890,000	1,015,000	•		11,905,000			•	11,905,000	115	103,522	1,408
2012	9,635,000	•	•	•	9,635,000			•	9,635,000	115	83,783	1,126
2013	18,645,000	•	•		18,645,000				18,645,000	100	186,450	2,228
2014	28,875,000	•	•	•	28,875,000			•	28,875,000	100	288,750	3,523
2015	27,190,000				27,190,000			•	27,190,000	100	271,900	3,528
2016	25,330,000	•	•	•	25,330,000	•		•	25,330,000	100	253,300	3,457
2017	23,435,000				23,435,000			•	23,435,000	100	234,350	3,257
2018	21,485,000	•	•	•	21,485,000	•		•	21,485,000	100	214,850	3,018
2019	19,470,000				19,470,000			•	19,470,000	100	194,700	3,693
2020	17,400,000				17,400,000	•			17,400,000	100	174,000	3,300

# Notes:

<sup>3</sup> Because of the City's small population, the debt per capita is extremely high. However, because of gaming, the City's daily population is in the range of 10,000 - 15,000.

# Data Source:

<sup>4</sup> Percentage of personal income or percentage of actual taxable value of property is not useful, since the City receives an immaterial amount of property taxes. A better measure is the debt per gaming device within the City.

<sup>&</sup>lt;sup>6</sup> Includes debt related to the Black Hawk Business Improvement District.

<sup>1</sup> Applicable years' annual financial report.

<sup>&</sup>lt;sup>2</sup> Are estimated counts by City management and the Colorado Department of Local Affairs, Division of Local Government.

<sup>&</sup>lt;sup>5</sup> Number of gaming devices. Colorado Department of Revenue, Gaming Division.

# Ratios of General Bonded Debt Outstanding <sup>1</sup> Last Ten Calendar Years

Calendar Year	General Obligation Bonds <sup>1</sup>	Estimated Population	Debt Per Capita	Total G.O. Debt Per Gaming Device 2, 3
2011	-	115	_	_
2012	-	115	-	-
2013	-	100	-	-
2014	-	100	-	-
2015	-	100	-	-
2016	-	100	-	-
2017	-	100	-	-
2018	-	100	-	-
2019	-	100	-	-
2020	-	100	-	-

# Notes:

# Data Source:

<sup>&</sup>lt;sup>2</sup> Percentage of personal income or percentage of actual taxable value of property is not useful since the City receives an immaterial amount of property taxes. A better measure is debt per gaming device within the City.

<sup>&</sup>lt;sup>1</sup> Applicable years' annual financial report.

<sup>&</sup>lt;sup>3</sup> Number of gaming devices. Colorado Department of Revenue, Gaming Division.

# Direct and Overlapping Governmental Activities Debt December 31, 2020

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable <sup>3</sup>	Estimated Share of Overlapping Debt
City Direct Debt:			
City: Device tax revenue bonds General obligation refunding bonds Capital leases	\$ 17,400,000 - -		
Black Hawk Business Improvement District: <sup>1</sup> General obligation refunding bonds	-		
Total direct debt	\$ 17,400,000	100.00%	\$ 17,400,000
Overlapping Debt 2, 3, 5, 6			
General Obligation Bonds: 4			
Miners Mesa Commercial Metropolitan District General obligation bonds Silver Dollar Metropolitan District	6,291,000	100.00%	6,291,000
General obligation bonds	14,710,000	100.00%	14,710,000
To			21,001,000
Total Direct and Overlapping Debt			\$ 38,401,000

## Notes:

### Data Source:

<sup>&</sup>lt;sup>1</sup> The Black Hawk Business Improvement District is a blended component unit of the City.

<sup>&</sup>lt;sup>2</sup> Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City.

<sup>&</sup>lt;sup>3</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using assessed property values. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the City's boundaries and dividing it by each unit's total assessed value.

<sup>&</sup>lt;sup>4</sup> Debt as of most current data available.

<sup>&</sup>lt;sup>5</sup> Although overlapping the City's boundaries, Black Hawk-Central City Sanitation District, Gilpin County RE-1 School District and Gilpin County do not have any outstanding governmental activities debt.

<sup>&</sup>lt;sup>6</sup> Each specific government.

City of Black Hawk, Colorado Legal Debt Margin Last Ten Calendar Years

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Assessed Value	\$ 226,863,054	\$ 226,863,054 \$ 224,650,824 \$ 217,657,989 \$ 217,921,025	\$ 217,657,989	\$ 217,921,025	\$ 234,861,739	\$ 237,558,964	\$ 242,790,494	\$ 237,558,964 \$ 242,790,494 \$ 245,599,268 \$ 299,950,331 \$ 317,003,620	\$ 299,950,331	\$ 317,003,620
Legal Debt Margin										
Debt limit (10% of assessed value)	\$ 22,686,305	\$ 22,686,305 \$ 22,465,082 \$ 21,765,799 \$ 21,792,103	\$ 21,765,799		\$ 23,486,174	\$ 23,755,896 \$ 24,279,049 \$ 24,559,927	\$ 24,279,049	\$ 24,559,927	\$ 29,995,033	\$ 31,700,362
Debt applicable to limit: General obligation bonds Less: Amount reserved for	1,015,000	•	•	•		,	•	•	1	•
repayment of general obligation debt						,	,		·	
Total debt applicable to limit	1,015,000									
Legal debt margin	\$ 21,671,305	\$ 21,671,305	\$ 21,765,799		\$ 23,486,174	\$ 23,755,896 \$ 24,279,049 \$ 24,559,927	\$ 24,279,049		\$ 29,995,033	\$ 31,700,362
As a percentage of debt limit	95.53%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%
i										

Data Source:

<sup>1</sup> Gilpin County Assessor

City of Black Hawk, Colorado Demographic and Economic Statistics Last Ten Calendar Years

		(thousands of dollars)	County	County Per Capita		Une	Unemployment Rate	بو
	County Population <sup>1, 2</sup>	County Personal Income 1, 2	Per Capita Income <sup>1, 2</sup>	Personal Income % of U.S. <sup>2</sup>	County Median Age <sup>3</sup>	Gilpin County 4	State of Colorado 4	United States <sup>5</sup>
ı	5.467	229.609	41,999	106%	 	%5%	%2%   83%	%6.8
	5,441	237,511	43,652	105%	N/A	6.0%	7.5%	8.1%
	5,491	243,662	44,375	101%	N/A	5.9%	5.6%	7.4%
	5,601	249,717	44,584	109%	N/A	4.4%	4.9%	6.2%
	5,828	259,246	44,308	105%	N/A	3.1%	3.8%	5.3%
	5,931	241,404	40,702	83%	N/A	2.4%	3.3%	4.9%
	5,441	225,807	41,501	83%	N/A	2.0%	2.8%	4.4%
	6,013	273,778	45,531	%88	N/A	2.8%	3.6%	3.9%
	6,121	294,591	48,128	93%	N/A	2.3%	2.8%	3.5%
	6,243	309,909	49,641	%96	N/A	8.5%	%6.9	8.1%

### Notes:

# Data Source:

 $<sup>^{\</sup>rm \it I}$  Information available for Gilpin County, not for the City.

 $<sup>^2\,</sup>$  Gilpin County - 2011 - 2020 - U.S. Bureau of Economic Analysis.

<sup>3</sup> Gilpin County - U.S. Census Bureau.

<sup>&</sup>lt;sup>4</sup> Colorado Department of Labor and Employment.

 $<sup>^{\</sup>it 5}$  United States Department of Labor, Bureau of Labor Statistics

### City of Black Hawk, Colorado Principal Employers

For the Calendar Years 2015 and 2007  $^{\ast}$ 

		20	15	
Employer	Product or Service	Number of Employees	Rank	Percentage of Total
Ameristar Casino	Casino/Hotel	1,095	1	32.57%
Isle of Capri/Lady Luck Casino	Casino/Hotel	751	2	22.34%
Lodge/Gilpin Casino	Casino/Hotel	692	3	20.58%
Mardi Gras/Golden Gates/Golden Gulch	Casino	457	4	13.59%
Monarch Casino	Casino	367	5	10.92%
Total Principal Employers		3,362		100.00%

		200	07	
<b>Employer</b>	Product or Service	Number of Employees	Rank	Percentage of Total
Isle of Capri	Casino/Hotel	579	1	26.68%
The Lodge	Casino/Hotel	508	2	23.41%
Ameristar	Casino/Hotel	500	3	23.04%
Mardi Gras	Casino	322	4	14.84%
Rivera	Casino	261	5	12.03%
Total Principal Employers		2,170		100.00%

### Data Source:

Colorado Division of Gaming

<sup>&</sup>lt;sup>\*</sup>2015 Figures the latest data available.

City of Black Hawk, Colorado<sup>1</sup>

Average Number of Employees - By Industry<sup>2</sup>

Calendar Years 2011 - 2020

Industry	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Mining & Logging		ı	ı	ı		ı	ı	ı	ı	ı
Construction	54	61	43	53	99	62	56	09	61	75
Manufacturing	,	15	16	ı	16	ı	1	ı	S	,
Trade, Retail & Wholesale	31	31	27	40	39	56	49	28	45	46
Information Tech	3	3	1	ı	1		,		1	,
Financial Activities	9	9	8	ı	ı	ı	ı	ı	1	,
Professional & Business Services	51	47	47	48	43	35	32	80	45	37
Health Care & Social Assistance	63	58	57	55	50	51	54	62	51	47
Leisure & Hospitality	4,648	4,444	4,296	4,170	4,142	4,129	4,093	3,997	3,755	2,942
Other Services	20	17	177	57	73	85	144	153	278	76
Public Administration	310	305	309	310	316	329	331	348	347	301
Total	5,186	4,987	4,980	4,733	4,745	4,747	4,775	4,728	4,587	3,545

Notes:

 $^{\it I}$  Information is only available for Gilpin County

## Data Source:

<sup>2</sup> State of Colorado, Department of Labor and Employment, LMI Gateway, Employment, Industry Employment Distribution

City of Black Hawk, Colorado Comparison of the Average Number of Gaming Devices by Gaming City Last Ten Calendar Years

Calendar Year 0	(ar in mar mamin	Black Hawk, Colorado	Cripple Creek, Colorado	k, Colorado	Central City, Colorado	7, Colorado	I otal	al
	Number of Devices	Percentage of Total	Number of Devices	Percentage of Total	Number of Devices	Percentage of Total	Number of Devices	Percentage of Total
2011	8,570	58.3%	3,879	26.4%	2,240	15.2%	14,689	100.0%
2012	8,527	57.0%	4,089	27.3%	2,347	15.7%	14,963	100.0%
2013	8,589	58.8%	3,998	27.4%	2,008	13.8%	14,595	100.0%
2014	8,456	89.6%	3,794	26.7%	1,943	13.7%	14,193	100.0%
2015	8,198	59.2%	3,708	26.8%	1,940	14.0%	13,846	100.0%
2016	7,944	58.8%	3,656	27.1%	1,909	14.1%	13,509	100.0%
2017	7,431	57.3%	3,598	27.8%	1,930	14.9%	12,959	100.0%
2018	7,323	56.5%	3,606	27.8%	2,040	15.7%	12,969	100.0%
2019	7,085	55.7%	3,623	28.5%	2,017	15.9%	12,725	100.0%
2020 1	5,046	26.9%	2,480	27.9%	1,349	15.2%	8,875	100.0%
Percentage Change Over 10 Years	-41.1%	II	-36.1%	-	-39.8%		-39.6%	

Colorado Department of Revenue

<sup>&</sup>lt;sup>1</sup>Casinos closed for 3 months, then capacity limited due to COVID-19.

City of Black Hawk, Colorado
Comparison of the Average Number of Casinos by Gaming City
Last Ten Calendar Years

	Black Hawk, Colorado	Colorado	Cripple Creek, Colorado	k, Colorado	Central City, Colorado	7, Colorado	Total	[a]
Calendar Year	Number of Casinos	Percentage of Total	Number of Casinos	Percentage of Total	Number of Casinos	Percentage of Total	Number of Casinos	Percentage of Total
2011	18	45.0%	14	35.0%	∞	20.0%	40	100.0%
2012	18	43.9%	15	36.6%	8	19.5%	41	100.0%
2013	18	46.2%	14	35.9%	7	17.9%	39	100.0%
2014	18	50.0%	12	33.3%	9	16.7%	36	100.0%
2015	17	48.6%	12	34.3%	9	17.1%	35	100.0%
2016	17	48.6%	12	34.3%	9	17.1%	35	100.0%
2017	15	45.5%	12	36.4%	9	18.2%	33	100.0%
2018	15	45.5%	12	36.4%	9	18.2%	33	100.0%
2019	15	45.5%	12	36.4%	9	18.2%	33	100.0%
2019	15	45.5%	12	36.4%	9	18.2%	33	100.0%

Colorado Department of Revenue.

Comparison of the Average Number of Casino Employees by Gaming City  $^{\it I}$ City of Black Hawk, Colorado Last Ten Calendar Years

•	Black Hawk, Colorado	Colorado	Cripple Creek, Colorado	k, Colorado	Central City, Colorado	', Colorado	Total	tal
Calendar Year	Number of Employees	Percentage of Total	Number of Employees	Percentage of Total	Number of Employees	Percentage of Total	Number of Employees	Percentage of Total
2011	4,993	53.9%	3,330	35.9%	941	10.2%	9,264	100.0%
2012	5,165	54.9%	3,236	34.4%	1,001	10.6%	9,402	100.0%
2013	5,339	55.4%	3,296	34.2%	266	10.4%	9,632	100.0%
2014	6,211	60.3%	3,187	30.9%	906	8.8%	10,304	100.0%
2015	6,834	63.4%	3,088	28.7%	853	7.9%	10,775	100.0%
2016	6,103	%9.89	1,846	20.7%	953	10.7%	8,902	100.0%
2017	6,274	%6'.29	1,643	17.8%	1,319	14.3%	9,236	100.0%
2018	5,718	63.8%	1,956	21.8%	1,282	14.3%	8,956	100.0%
2019	5,469	63.2%	1,883	21.8%	1,304	15.1%	8,656	100.0%
$2020^{2}$	5,469	63.2%	1,883	21.8%	1,304	15.1%	8,656	100.0%
Percentage Change In Employees Over 10 Years	9.53%		-43.45%		38.58%		23.50%	

Notes:

Colorado Department of Revenue.

 $<sup>^{\</sup>it I}$  Includes licensed and non-licensed employees.

<sup>&</sup>lt;sup>2</sup> Figures for 2020 unavaialble at the time of publishing. *Data Source:* 

City of Black Hawk, Colorado Comparison of Adjusted Gross Proceeds (AGP) by Gaming City <sup>1</sup> Last Ten Calendar Years

	Black	Black Hawk, Colorado	opi	Cripp	Cripple Creek, Colorado	.ado	Cen	Central City, Colorado	ope		Total	
Calendar Year	Annual AGP	Percentage of Total	Percentage Percentage of Total Change	Annual AGP	Percentage of Total	Percentage Change	Annual AGP	Percentage of Total	Percentage Change	Annual AGP	Percentage of Total	Percentage Change
2011	550,883,660	73.4%	#DIV/0!	131,405,587	17.5%	#DIV/0!	67,819,656	%0.6	#DIV/0!	750,108,903	100.0%	#DIV/0!
2012	558,542,208	72.9%	1.4%	133,160,559	17.4%	1.3%	74,551,241	%1.6	%6.6	766,254,008	100.0%	2.2%
2013	553,082,797	73.9%	-1.0%	128,032,315	17.1%	-3.9%	67,592,801	%0.6	-9.3%	748,707,913	100.0%	-2.3%
2014	560,598,893	75.1%	1.4%	123,432,964	16.5%	-3.6%	62,315,892	8.3%	-7.8%	746,347,749	100.0%	-0.3%
2015	595,792,993	75.4%	6.3%	128,046,346	16.2%	3.7%	66,238,898	8.4%	6.3%	790,078,237	100.0%	5.9%
2016	609,754,552	75.2%	2.3%	131,393,766	16.2%	2.6%	69,645,209	8.6%	5.1%	810,793,527	100.0%	2.6%
2017	621,432,374	75.0%	1.9%	134,736,458	16.3%	2.5%	71,886,088	8.7%	3.2%	828,054,920	100.0%	2.1%
2018	623,249,638	74.0%	2.2%	139,870,984	16.6%	6.5%	78,983,290	9.4%	13.4%	842,103,912	100.0%	3.9%
2019	613,419,924	73.6%	-1.3%	140,570,139	16.9%	4.3%	79,678,312	%9.6	10.8%	833,668,375	100.0%	0.7%
2020	400,028,234	71.4%	-35.8%	104,451,250	18.6%	-25.3%	55,754,638	10.0%	-29.4%	560,234,122	100.0%	-33.5%
Percentage Change In Dollars Over 10 Years	-27.4%		"	-20.5%		-	-17.8%		-	-25.3%		

Data Source:
Colorado Department of Revenue

Notes:

<sup>1</sup> AGP is the amount of money wagered minus the amount paid out in prizes. It is the tax base used by the State of Colorado for taxing gaming.

City of Black Hawk, Colorado City Employees by Function/Program Last Ten Calendar Years

Function/program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
City Clerk's Office	2.00	2.00	2.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
City Manager	3.00	3.00	3.00	2.00	2.00	2.00	2.00	1.00	1.00	1.00
Community Planning & Development	2.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00	3.00	2.00
Facilities Maintenance	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Finance	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Fire Department	19.00	19.00	19.00	19.00	20.00	20.00	21.00	21.00	24.00	21.00
Fleet	00.9	00.9	00.9	00.9	00.9	00.9	00.9	00.9	00.9	5.00
Human Resources	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
II	1.00	1.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Municipal Court Fund	1.25	1.25	1.25	1.25	1.25	1.25	1.50	1.50	1.50	1.50
Parks	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Police	33.75	33.75	33.75	33.75	34.75	34.75	34.50	34.50	39.50	35.50
Public Works Administration	4.00	4.00	4.00	4.00	4.00	4.00	5.00	4.00	4.00	5.00
Streets	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	00.6	00.9
Preservation & Restoration	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Water	10.00	10.00	10.00	9.00	9.00	9.00	9.00	9.00	9.00	8.00
Total	95 00	95.00	95.00	95.00	00 86	08 00	100 00	00 86	108 00	00 96
Percentage Change Over Prior Year	#REF!	0.0%	%0.0	%0.0	3.2%	%0.0	2.0%	-2.0%	8.0%	-2.0%

Data Source:

City of Black Hawk departmental records

City of Black Hawk, Colorado Operating Statistics by Function/Program 2010-2019

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<u>Function/program</u> Fire										
Rescue & emergency medical service incidents	006	824	495	487	494	551	547	467	517	330
Fire incidents	6	14	17	7	7	12	6	111	_	11
False alarm & false call incidents	155	136	138	181	180	188	136	124	154	131
All other incidents	43	38	43	46	50	41	54	52	99	48
Police										
Number of traffic related contacts	2352	2678	1488	1150	2223	972	787	688	1219	886
Number of annual police reports	1147	1301	1166	1063	1317	1105	1083	1166	1258	698
Dispatch										
Police communications	6400	6682	5447	4754	5161	6594	5586	8289	7453	5973
Fire communications	1104	1021	921	1070	1125	801	750	1243	1476	992
EMS communications	862	841	827	934	096	1028	696	936	922	287

Fire Department, Police Department

City of Black Hawk, Colorado Capital Asset and Infrastructure Statistics by Function/Program Last Ten Calendar Years

Capital Assets	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Buildings and related structures	44	44	46	46	47	47	48	48	51	51
Number of vehicles	109	113	123	128	130	131	132	133	140	142
Works of art	17	17	17	17	17	17	17	17	17	17
Street lights	499	499	499	499	499	499	499	499	499	499
Streets: Asphalt Concrete Gravel, Dirt or Aggregate	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2	17 2 2
Bridges	9	9	9	9	9	9	9	9	9	9
Traffic signals	30	30	30	30	30	30	30	30	30	30

City capital asset records.

Financial Planning 02/01 The public report burden for this information collection is estimated to average 380 hours annually. Form # 350-050-36 City or County: City of Black Hawk LOCAL HIGHWAY FINANCE REPORT YEAR ENDING: December 2020 Prepared By: This Information From The Records Of (example - City of or County of Lance Hillis 303-582-2283 City of Black Hawk Phone: I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE Local Local C. Receipts from D. Receipts from **ITEM** Motor-Fuel **Motor-Vehicle** State Highway-**Federal Highway Taxes Taxes User Taxes** Administration Total receipts available Minus amount used for collection expenses 3. Minus amount used for nonhighway purposes 4. Minus amount used for mass transit Remainder used for highway purposes II. RECEIPTS FOR ROAD AND STREET PURPOSES III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES ITEM AMOUNT **AMOUNT** A. Receipts from local sources: A. Local highway disbursements: 1. Local highway-user taxes 1. Capital outlay (from page 2) 96,144 a. Motor Fuel (from Item I.A.5.) 2. Maintenance: 33,566 b. Motor Vehicle (from Item I.B.5.) Road and street services: Total (a.+b.) a. Traffic control operations General fund appropriations 615,622 41,932 b. Snow and ice removal Other local imposts (from page 2) Other 10,564 4. Miscellaneous local receipts (from page 2) d. Total (a. through c.) 41,932 Transfers from toll facilities 4. General administration & miscellaneous 6. Proceeds of sale of bonds and notes: 5. Highway law enforcement and safety 593,330 a. Bonds - Original Issues 6. Total (1 through 5) 764,972 b. Bonds - Refunding Issues B. Debt service on local obligations: c. Notes 1. Bonds: d. Total (a. + b. + c.)a. Interest 7. Total (1 through 6) 751,919 b. Redemption **B. Private Contributions** c. Total (a. + b.) 0 C. Receipts from State government Notes: a. Interest (from page 2) 13.053 D. Receipts from Federal Government b. Redemption (from page 2) c. Total (a. + b.) 3. Total (1.c + 2.c)E. Total receipts (A.7 + B + C + D)764,972 Payments to State for highways D. Payments to toll facilities E. Total disbursements (A.6 + B.3 + C + D)764,972 IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par) Opening Debt Amount Issued Redemptions Closing Debt A. Bonds (Total) 0 1. Bonds (Refunding Portion) B. Notes (Total) V. LOCAL ROAD AND STREET FUND BALANCE A. Beginning Balance B. Total Receipts C. Total Disbursements D. Ending Balance E. Reconciliation 764,972 764,972 **Notes and Comments:** 

FORM FHWA-536 (Rev. 1-05)

PREVIOUS EDITIONS OBSOLETE

(Next Page)

LOCAL	HIGHWAY	FINANCE	REPORT

STATE: City of Black Hawk, Colorado YEAR ENDING (mm/yy): December 2020

### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	124,413	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalities	10,564
Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	1,320	g. Other Misc. Receipts	
6. Total (1. through 5.)	1,320	h. Other	
c. Total (a. + b.)	125,733	i. Total (a. through h.)	10,564
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
Highway-user taxes	13,053		
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations		d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	0	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	13,053	3. Total (1. + 2.g)	
			(Carry forward to page 1)

### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		96,144	96,144
(4). System Enhancement & Operation			0
(5). Total Construction $(1) + (2) + (3) + (4)$	0	96,144	96,144
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	96,144	96,144
			(Carry forward to page 1)

Notes and Comments:

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE